Rating: Moody's: "Aa2" (See "MISCELLANEOUS — Rating" herein.)

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the District, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Series 2019 Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 and is exempt from State of California personal income taxes. In the further opinion of Bond Counsel, interest on the Series 2019 Bonds is not a specific preference item for purposes of the federal alternative minimum tax. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Series 2019 Bonds. See "TAX MATTERS" herein.

## \$14,000,000 LOWELL JOINT SCHOOL DISTRICT

(Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019

Dated: Date of Delivery

Due: August 1, as shown herein

This cover page is not a summary of this issue; it is only a reference to the information contained in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

The Lowell Joint School District (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019 (the "Series 2019 Bonds") are issued by the Lowell Joint School District (the "District"), located in the County of Los Angeles ("Los Angeles County") and the County of Orange ("Orange County" and together with Los Angeles County, the "Counties"), to (i) finance specific construction, repair and improvement projects approved by the voters of the District, and (ii) pay costs of delivery with respect to the Series 2019 Bonds. The Series 2019 Bonds were authorized at an election of the voters of the District held on November 6, 2018, at which at least 55% of the voters voting on the proposition authorized the issuance and sale of \$48,000,000 aggregate principal amount of bonds of the District. The Series 2019 Bonds are being issued under the laws of the State of California (the "State") and pursuant to a resolution of the Board of Trustees of the District, adopted on May 13, 2019.

The Series 2019 Bonds are payable from *ad valorem* taxes to be levied within the District pursuant to the California Constitution and other State law. The Board of Supervisors of Los Angeles County and the Board of Supervisors of Orange County are empowered and obligated to levy *ad valorem* taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except as to certain personal property which is taxable at limited rates), for the payment of principal of and interest on the Series 2019 Bonds, all as more fully described herein. See "SECURITY AND SOURCE OF PAYMENT FOR THE SERIES 2019 BONDS" herein.

The Series 2019 Bonds will be issued as current interest bonds, as set forth on the inside front cover hereof. Interest on the Series 2019 Bonds is payable on each February 1 and August 1 to maturity, commencing February 1, 2020. Principal of the Series 2019 Bonds is payable on August 1 in each of the years and in the amounts set forth on the inside front cover hereof.

The Series 2019 Bonds will be issued in denominations of \$5,000 principal amount, or any integral multiple thereof as shown on the inside front cover hereof.

The Series 2019 Bonds will be issued in book-entry form only and will be initially issued and registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Series 2019 Bonds. Individual purchases of the Series 2019 Bonds will be made in book-entry form only. Purchasers will not receive physical delivery of the Series 2019 Bonds purchased by them. See "THE SERIES 2019 BONDS – Form and Registration" herein. Payments of the principal of and interest on the Series 2019 Bonds will be made by U.S. Bank National Association, as agent for the Treasurer and Tax Collector of Los Angeles County, the paying agent with respect to the Series 2019 Bonds, to DTC for subsequent disbursement to DTC Participants, who will remit such payments to the beneficial owners of the Series 2019 Bonds. See "THE SERIES 2019 BONDS – Payment of Principal and Interest" herein.

The Series 2019 Bonds are subject to redemption prior to maturity as described herein. See "THE SERIES 2019 BONDS — Redemption" herein.

The Series 2019 Bonds were sold by competitive bid on June 27, 2019. The Series 2019 Bonds are offered when, as and if issued by the District, subject to the approval of legality by Orrick, Herrington & Sutcliffe LLP, Irvine, California, Bond Counsel to the District. Certain legal matters will be passed upon for the District by Orrick, Herrington & Sutcliffe LLP, Irvine, California, as Disclosure Counsel to the District. The Series 2019 Bonds, in definitive form, will be available for delivery through the facilities of DTC on or about July 16, 2019.

Dated: June 27, 2019.

## MATURITY SCHEDULE\* BASE CUSIP<sup>†</sup>: 547541

## \$14,000,000 LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019

## \$7,705,000 Serial Series 2019 Bonds

Maturity (August 1)	Principal Amount	Interest Rate	Yield	CUSIP Number <sup>†</sup>
2020	\$1,300,000	5.000%	1.100%	KJ0
2021	960,000	5.000	1.110	KK7
2024	40,000	5.000	1.160	KN1
2025	60,000	5.000	1.210	KP6
2026	85,000	5.000	1.270	KQ4
2027	105,000	5.000	1.350	KR2
2028	130,000	5.000	1.420 <sup>C</sup>	KS0
2029	160,000	5.000	1.520 <sup>C</sup>	KT8
2030	190,000	5.000	1.610 <sup>C</sup>	KU5
2031	220,000	5.000	1.680 <sup>C</sup>	KV3
2032	255,000	5.000	1.770 <sup>C</sup>	KW1
2033	295,000	5.000	1.820 <sup>C</sup>	KX9
2034	330,000	5.000	1.870 <sup>C</sup>	KY7
2035	375,000	5.000	1.910 <sup>C</sup>	KZ4
2036	420,000	3.000	$2.800^{\circ}$	LA8
2037	465,000	3.000	$2.850^{\circ}$	LB6
2038	505,000	3.000	$2.900^{C}$	LC4
2039	555,000	3.000	$2.950^{\circ}$	LD2
2040	600,000	3.000	3.000	LE0
2041	655,000	3.000	3.063	LF7

\$2,300,000 3.000% Term Series 2019 Bonds due August 1, 2044 – Yield 3.116% - CUSIP Number<sup>†</sup> LJ9 \$3,995,000 3.250% Term Series 2019 Bonds due August 1, 2048 – Yield 3.250% - CUSIP Number<sup>†</sup> LN0

<sup>&</sup>lt;sup>†</sup> CUSIP® is a registered trademark of the American Bankers Association. CUSIP Global Services (CGS) is managed on behalf of the American Bankers Association by S&P Capital IQ. Copyright© 2019 CUSIP Global Services. All rights reserved. CUSIP® data herein is provided by CUSIP Global Services. This data is not intended to create a database and does not serve in any way as a substitute for the CGS database. CUSIP® numbers are provided for convenience of reference only. None of the District, the Underwriter or their agents or counsel assume responsibility for the accuracy of such numbers.

<sup>&</sup>lt;sup>C</sup> Yield to call at par on August 1, 2027.

# LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California)

## **BOARD OF TRUSTEES**

Anastasia Shackelford, President (Area 5)
Fred Schambeck, Vice President (Area 3)
Bill Hinz, Clerk (Area 2)
Melissa Salinas, Member (Area 1)
Karen Shaw, Member (Area 4)

## DISTRICT ADMINISTRATORS

Jim Coombs, Superintendent
Andrea Reynolds, Assistant Superintendent of Administrative Services
Dr. Sheri McDonald, Assistant Superintendent of Educational Services
David Bennett, Assistant Superintendent of Facilities and Operations Services

## PROFESSIONAL SERVICES

## **Municipal Advisor**

Fieldman, Rolapp & Associates, Inc. *Irvine, California* 

## **Bond Counsel and Disclosure Counsel**

Orrick, Herrington & Sutcliffe LLP *Irvine, California* 

## **Paying Agent**

U.S. Bank National Association, as agent for The Treasurer and Tax Collector of the County of Los Angeles Los Angeles, California This Official Statement does not constitute an offering of any security other than the original offering of the Series 2019 Bonds by the District. No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representations other than as contained in this Official Statement, and if given or made, such other information or representation not so authorized should not be relied upon as having been given or authorized by the District.

The Series 2019 Bonds are exempt from registration under the Securities Act of 1933, as amended, pursuant to Section 3(a)2 thereof. This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy Series 2019 Bonds in any state in which such offer or solicitation is not authorized or in which the person making such offer or solicitation is not qualified to do so, or to any person to whom it is unlawful to make such offer or solicitation.

The information set forth herein other than that furnished by the District, although obtained from sources which are believed to be reliable, is not guaranteed as to accuracy or completeness, and is not to be construed as a representation by the District. The information and expressions of opinions herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereof. This Official Statement is submitted in connection with the sale of the Series 2019 Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

Certain statements included or incorporated by reference in this Official Statement constitute "forward-looking statements." Such statements are generally identifiable by the terminology used, such as "plan," "expect," "estimate," "budget," "intend" or other similar words. The achievement of certain results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors which may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. The District does not plan to issue any updates or revisions to those forward-looking statements if or when their expectations, or events, conditions or circumstances on which such statements are based, occur.

The District maintains a website. However, the information presented there is not part of this Official Statement and should not be relied upon in making an investment decision with respect to the Series 2019 Bonds.

In connection with this offering, the initial purchaser of the Series 2019 Bonds (the "Initial Purchaser") may overallot or effect transactions which stabilize or maintain the market prices of the Series 2019 Bonds at levels above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The Initial Purchaser may offer and sell the Series 2019 Bonds to certain securities dealers and dealer banks and banks acting as agent at prices lower than the public offering prices stated on the inside front cover page hereof and said public offering prices may be changed from time to time by the Initial Purchaser.

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## \$14,000,000 LOWELL JOINT SCHOOL DISTRICT (LOS ANGELES AND ORANGE COUNTIES, CALIFORNIA) GENERAL OBLIGATION BONDS, ELECTION OF 2018, SERIES 2019

#### **INTRODUCTION**

This introduction is not a summary of this Official Statement. It is only a brief description of and guide to, and is qualified by, more complete and detailed information contained in the entire Official Statement, including the cover page, inside cover page, and appendices hereto, and the documents summarized or described herein. A full review should be made of the entire Official Statement. The offering of the Series 2019 Bonds (as defined herein) to potential investors is made only by means of the entire Official Statement.

## General

This Official Statement, which includes the cover page, inside cover page and appendices hereto, is provided to furnish information in connection with the sale of \$14,000,000 aggregate principal amount of Lowell Joint School District (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019 (the "Series 2019 Bonds"), all as indicated on the inside front cover hereof, to be offered by the Lowell Joint School District (the "District").

This Official Statement speaks only as of its date, and the information contained herein is subject to change. The District has no obligation to update the information in this Official Statement, except as required by the Continuing Disclosure Certificate to be executed by the District. See "OTHER LEGAL MATTERS – Continuing Disclosure" and APPENDIX D – "FORM OF CONTINUING DISCLOSURE CERTIFICATE."

The purpose of this Official Statement is to supply information to prospective buyers of the Series 2019 Bonds. Quotations from and summaries and explanations of the Series 2019 Bonds, the resolution of the Board of Trustees of the District providing for the issuance of the Series 2019 Bonds, and the constitutional provisions, statutes and other documents described herein, do not purport to be complete, and reference is hereby made to said documents, constitutional provisions and statutes for the complete provisions thereof.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the District and the purchasers or owners of any of the Series 2019 Bonds.

Copies of documents referred to herein and information concerning the Series 2019 Bonds are available from the District by contacting: Lowell Joint School District, 11019 Valley Home Avenue, Whittier, California 90603, Attention: Superintendent. The District may impose a charge for copying, handling and mailing such requested documents.

## The District

The District is located in the southeastern portion of the County of Los Angeles ("Los Angeles County") and the northwestern portion of the County of Orange ("Orange County") and serves families from the cities of La Habra, La Habra Heights, La Mirada, and Whittier and unincorporated areas of Los

Angeles County and Orange County. The District operates five elementary schools, serving transitional kindergarten through sixth grade, and one intermediate school, serving seventh through eighth grade.

The District is governed by a Board of Trustees consisting of five members who are elected by trustee area to staggered four-year terms at elections held every two years. The District's affairs are administered by the Superintendent of the District, who is appointed by the Board of Trustees. Jim Coombs has served as Superintendent of the District since 2017. Enrollment is approximately 3,152 students for fiscal year 2018-19.

The District currently operates under the jurisdiction of the Los Angeles County Superintendent of Schools. However, the District has requested to transfer to the jurisdiction of the Orange County Superintendent of Schools has approved such transfer, and the Los Angeles County Superintendent of Schools is evaluating the request. If prior to December 2019, the District receives approval from the Los Angeles County Superintendent of Schools or a legislative remedy is obtained, the District will be able to transfer to the jurisdiction of the Orange County Superintendent of Schools effective fiscal year 2020-21. In the event that such approval or legislative remedy does not occur, the District anticipates proposing a ballot initiative in March 2020 requesting registered voters within the District to approve the transfer of jurisdiction to the Orange County Superintendent of Schools effective in fiscal year 2020-21 or fiscal year 2021-22. At this time, the District cannot predict when or whether the transfer to the judication of the Orange County Superintendent of Schools will occur.

For additional information about the District, see APPENDIX A – "INFORMATION RELATING TO THE DISTRICT'S OPERATIONS AND BUDGET" and APPENDIX B – "FINANCIAL STATEMENTS OF THE DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2018."

## THE SERIES 2019 BONDS

## **Authority for Issuance; Purpose**

The Series 2019 Bonds are issued under the provisions of California Government Code Section 53506 *et seq.*, including Section 53508.7 thereof, and California Education Code Section 15140 and Article XIIIA of the California Constitution and pursuant to a resolution adopted by the Board of Trustees of the District on May 13, 2019 (the "Resolution").

At an election held on November 6, 2018, the District received authorization under Measure LL to issue general obligation bonds of the District in an aggregate principal amount not to exceed \$48,000,000 to repair and modernize aging classrooms/school facilities at local elementary/intermediate schools, repair termite damage, dry rot, deteriorating roofs, plumbing, and electrical, improve student safety/security, and upgrade classrooms, science labs, and facilities to support student achievement in math, science, technology, and arts (collectively, the "2018 Authorization"). Measure LL received the required approval of at least 55% of the votes cast by eligible voters within the District. The Series 2019 Bonds represent the first series of authorized bonds to be issued under the 2018 Authorization and will be issued to (i) finance specific construction, repair and improvement projects approved by the voters of the District and (ii) pay costs of delivery with respect to the Series 2019 Bonds. See "-Application and Investment of Series 2019 Bond Proceeds" herein.

## Form and Registration

The Series 2019 Bonds will be issued in fully registered form only, without coupons, in denominations of \$5,000 principal amount or integral multiples thereof. The Series 2019 Bonds will

initially be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository of the Series 2019 Bonds. Purchases of Series 2019 Bonds under the DTC book-entry system must be made by or through a DTC participant, and ownership interests in Series 2019 Bonds will be recorded as entries on the books of said participants. Except in the event that use of this book-entry system is discontinued for the Series 2019 Bonds, beneficial owners of the Series 2019 Bonds ("Beneficial Owners") will not receive physical certificates representing their ownership interests. See APPENDIX G – "BOOK-ENTRY ONLY SYSTEM."

## **Payment of Principal and Interest**

Interest. The Series 2019 Bonds will be dated as of their date of delivery, and bear interest at the rates set forth on the inside front cover page of this Official Statement, payable on February 1 and August 1 of each year (each, an "Interest Payment Date"), commencing on February 1, 2020, computed on the basis of a 360-day year consisting of twelve 30-day months. Each Series 2019 Bond will bear interest from the Interest Payment Date next preceding the date of authentication thereof, unless it is authenticated after the close of business on the 15<sup>th</sup> day of the calendar month immediately preceding an Interest Payment Date (the "Record Date") and on or prior to the succeeding Interest Payment Date, in which event it will bear interest from such Interest Payment Date, or unless it is authenticated on or before the Record Date preceding the first Interest Payment Date, in which event it will bear interest from its dated date; provided, however, that if, at the time of authentication of any Series 2019 Bond, interest is in default on any outstanding Series 2019 Bonds, such Series 2019 Bond will bear interest from the Interest Payment Date to which interest has previously been paid or made available for payment on the outstanding Series 2019 Bonds.

**Payment of Series 2019 Bonds.** The principal of the Series 2019 Bonds is payable in lawful money of the United States of America upon the surrender thereof at the principal corporate trust office of U.S. Bank National Association, as agent of the Treasurer and Tax Collector of Los Angeles County, as paying agent (the "Paying Agent"), at the maturity thereof or upon redemption prior to maturity.

Interest on the Series 2019 Bonds is payable in lawful money of the United States of America by check mailed on each Interest Payment Date (if a business day, or on the next business day if the Interest Payment Date does not fall on a business day) to the registered owner thereof (the "Owner") at such Owner's address as it appears on the bond registration books kept by the Paying Agent or at such address as the Owner may have filed with the Paying Agent for that purpose, except that the payment will be made by wire transfer of immediately available funds to any Owner of at least \$1,000,000 of outstanding Series 2019 Bonds who shall have requested in writing such method of payment of interest prior to the close of business on a Record Date. So long as the Series 2019 Bonds are held by Cede & Co., as nominee of DTC, payment will be made by wire transfer. See APPENDIX G – "BOOK-ENTRY ONLY SYSTEM."

## Redemption

*Optional Redemption.* The Series 2019 Bonds maturing on or before August 1, 2027, are not subject to optional redemption prior to their respective stated maturity dates. The Series 2019 Bonds maturing on or after August 1, 2028, are subject to redemption prior to their respective stated maturity dates, at the option of the District, from any source of available funds, as a whole or in part on any date on or after August 1, 2027, at a redemption price equal to the principal amount of the Series 2019 Bonds called for redemption, together with interest accrued thereon to the date of redemption, without premium.

*Mandatory Sinking Fund Redemption.* The \$2,300,000 term Series 2019 Bonds maturing on August 1, 2044 are subject to mandatory sinking fund redemption on August 1 in each of the years and in the respective principal amounts as set forth in the following schedule, at a redemption price equal to 100% of the principal amount thereof to be redeemed, together with interest accrued thereon to the date fixed for redemption, without premium:

Mandatory Sinking Fund Redemption Date (August 1)	Principal Amount to be Redeemed
2042	\$710,000
2043	765,000
$2044^{\dagger}$	825,000
† Maturity.	

The principal amount of the \$2,300,000 term Series 2019 Bonds maturing on August 1, 2044, to be redeemed in each year shown above will be reduced proportionately, or as otherwise directed by the District, in integral multiples of \$5,000, by any portion of such term Series 2019 Bonds optionally redeemed prior to the mandatory sinking fund redemption date.

The \$3,995,000 term Series 2019 Bonds maturing on August 1, 2048 are subject to mandatory sinking fund redemption on August 1 in each of the years and in the respective principal amounts as set forth in the following schedule, at a redemption price equal to 100% of the principal amount thereof to be redeemed, together with interest accrued thereon to the date fixed for redemption, without premium:

	datory Sinking Fund Redemption Date (August 1)	Principal Amount to be Redeemed
	2045 2046	\$ 890,000 960,000
	2047	1,035,000
	$2048^{\dagger}$	1,110,000
† Maturity.	<del></del>	

The principal amount of the \$3,995,000 term Series 2019 Bonds maturing on August 1, 2048, to be redeemed in each year shown above will be reduced proportionately, or as otherwise directed by the District, in integral multiples of \$5,000, by any portion of such term Series 2019 Bonds optionally redeemed prior to the mandatory sinking fund redemption date.

Selection of Series 2019 Bonds for Redemption. If less than all of the Series 2019 Bonds are called for redemption, the Series 2019 Bonds will be redeemed in inverse order of maturities or as otherwise directed by the District. Whenever less than all of the outstanding Series 2019 Bonds of any one maturity are designated for redemption, the Paying Agent will select the outstanding Series 2019 Bonds of such maturity to be redeemed by lot in any manner deemed fair by the Paying Agent. For purposes of such selection, each Series 2019 Bond will be deemed to consist of individual Series 2019 Bonds of denominations of \$5,000 principal amount, each, which may be separately redeemed.

*Notice of Redemption.* Notice of redemption of any Series 2019 Bond will be given by the Paying Agent not less than 20 nor more than 60 days prior to the redemption date (i) by first class mail to Los Angeles County and the respective Owners thereof at the addresses appearing on the bond registration

books, and (ii) as may be further required in accordance with the Continuing Disclosure Certificate with respect to the Series 2019 Bonds. See APPENDIX D – "FORM OF CONTINUING DISCLOSURE CERTIFICATE."

Each notice of redemption will contain the following information: (i) the date of such notice; (ii) the name of the Series 2019 Bonds and the date of issue of the Series 2019 Bonds; (iii) the redemption date; (iv) the redemption price; (v) the dates of maturity or maturities of Series 2019 Bonds to be redeemed; (vi) if less than all of the Series 2019 Bonds of any maturity are to be redeemed the distinctive numbers of the Series 2019 Bonds of each maturity to be redeemed; (vii) in the case of Series 2019 Bonds redeemed in part only, the respective portions of the principal amount of the Series 2019 Bonds of each maturity to be redeemed; (viii) the CUSIP number, if any, of each maturity of Series 2019 Bonds to be redeemed; (ix) a statement that such Series 2019 Bonds must be surrendered by the Owners at the principal corporate trust office of the Paying Agent or at such other place or places designated by the Paying Agent; (x) notice that further interest on such Series 2019 Bonds will not accrue after the designated redemption date; and (xi) in the case of a conditional notice, that such notice is conditioned upon certain circumstances and the manner of rescinding such conditional notice. The actual receipt by the Owner of any Series 2019 Bond or by any securities depository or information service of notice of redemption will not be a condition precedent to redemption, and failure to receive such notice, or any defect in the notice given, will not affect the validity of the proceedings for the redemption of such Series 2019 Bonds or the cessation of interest on the date fixed for redemption.

Effect of Notice of Redemption. When notice of redemption has been given substantially as described above and when the redemption price of the Series 2019 Bonds called for redemption is set aside, the Series 2019 Bonds designated for redemption will become due and payable on the specified redemption date and interest will cease to accrue thereon as of the redemption date, and upon presentation and surrender of such Series 2019 Bonds at the place specified in the notice of redemption, such Series 2019 Bonds will be redeemed and paid at the redemption price thereof out of the money provided therefor. The Owners of such Series 2019 Bonds so called for redemption after such redemption date will look for the payment of such Series 2019 Bonds and the redemption premium thereon, if any, only to moneys on deposit for the purpose in the related interest and sinking fund of the District within the Los Angeles County treasury (the "Interest and Sinking Fund") or the trust fund established for such purpose. All Series 2019 Bonds redeemed will be cancelled forthwith by the Paying Agent and will not be reissued.

**Right to Rescind Notice.** The District may rescind any optional redemption and notice thereof for any reason on any date prior to the date fixed for redemption by causing written notice of the rescission to be given to the owners of the Series 2019 Bonds so called for redemption. Any optional redemption and notice thereof will be rescinded if for any reason on the date fixed for redemption moneys are not available in the related Interest and Sinking Fund of the District or otherwise held in trust for such purpose in an amount sufficient to pay in full on said date the principal of, interest, and any premium due on the Series 2019 Bonds called for redemption. Notice of rescission of redemption will be given in the same manner in which notice of redemption was originally given. The actual receipt by the owner of any Series 2019 Bond of notice of such rescission will not be a condition precedent to rescission, and failure to receive such notice or any defect in such notice will not affect the validity of the rescission.

## **Defeasance of Series 2019 Bonds**

The District may pay and discharge any or all of the Series 2019 Bonds by depositing in trust with the Paying Agent or an escrow agent at or before maturity, money or non-callable direct obligations of the United States of America or other non-callable obligations the payment of the principal of and interest on which is guaranteed by a pledge of the full faith and credit of the United States of America, in an amount which will, together with the interest to accrue thereon and available moneys then on deposit in the related

Interest and Sinking Fund of the District, be fully sufficient to pay and discharge the indebtedness on such Series 2019 Bonds (including all principal, interest and redemption premiums) at or before their respective maturity dates.

## **Unclaimed Moneys**

Any money held in any fund or by the Paying Agent or an escrow agent in trust for the payment of the principal of, redemption premium, if any, or interest on the Series 2019 Bonds and remaining unclaimed for two years after the principal of such Series 2019 Bonds has become due and payable (whether by maturity or upon prior redemption) is required to be transferred to the related Interest and Sinking Fund of the District for payment of any outstanding bonds of the District payable from said fund; or, if no such bonds of the District are at such time outstanding, said moneys is required to be transferred to the general fund of the District as provided and permitted by law.

## **Application and Investment of Series 2019 Bond Proceeds**

The proceeds of the Series 2019 Bonds are expected to be applied as follows:

## LOWELL JOINT SCHOOL DISTRICT

(Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019

## **Estimated Sources and Uses of Funds**

Sources of Funds:	
Aggregate Principal Amount of Series 2019 Bonds	\$14,000,000.00
Plus Net Original Issue Premium	637,121.10
Total Sources of Funds	\$14,637,121.10
<u>Uses of Funds</u> :	
Deposit to Building Fund	\$13,830,000.00
Deposit to Interest and Sinking Fund <sup>(1)</sup>	509,476.65
Costs of Issuance <sup>(2)</sup>	170,000.00
Initial Purchaser's Discount	127,644.45
Total Uses of Funds	\$14,637,121.10

<sup>(1)</sup> Consists of premium received by the District.

Under California law, all money received by or apportioned to a school district must generally be paid into and held in the county treasury. The proceeds from the sale of the Series 2019 Bonds less amounts necessary to pay costs of issuance, exclusive of any premium and accrued interest received by the District, will be deposited in the Los Angeles County treasury to the credit of the building fund of the District (the "Building Fund") and shall be accounted for together with the proceeds of other bonds of the District separately from all other District and Los Angeles County funds. Any premium or accrued interest received by the District will be deposited upon receipt in the related Interest and Sinking Fund of the District in the Los Angeles County treasury. Taxes collected to pay principal and interest on the Series 2019 Bonds will also be invested in the related Interest and Sinking Fund. Earning on the investment of moneys in either fund will be retained in that fund and used only for the purpose to which that fund may lawfully be applied. Moneys in the Building Fund may only be applied for the purposes for which the Series 2019 Bonds were authorized. Moneys in each Interest and Sinking Fund may only be applied to pay principal, interest and

<sup>&</sup>lt;sup>(2)</sup> Includes legal fees, municipal advisor fees, rating agency fees, printing fees, and other miscellaneous expenses.

redemption premium, if any, on the Series 2019 Bonds and any other outstanding general obligation bonds of the District. See "- Outstanding Bonds" herein.

All funds held by the Los Angeles County Treasurer and Tax Collector (the "Los Angeles County Treasurer") in the Building Fund and each Interest and Sinking Fund, as well as proceeds of taxes held therein for payment of the Series 2019 Bonds, are expected to be invested on behalf of the District by the Los Angeles County Treasurer at the Los Angeles County Treasurer's sole discretion in such investments as are authorized by Section 53601 and following of the California Government Code, consistent with the investment policy of Los Angeles County. See APPENDIX E – "THE LOS ANGELES COUNTY POOLED SURPLUS INVESTMENTS" and APPENDIX F – "COUNTY OF LOS ANGELES INVESTMENT POLICY." In addition, to the extent permitted by law and the investment policy of Los Angeles County, the District may request in writing that all or any portion of the funds held in the Building Fund of the District may be invested in investment agreements, including guaranteed investment contracts, float contracts or other investment products which comply with the requirements of each rating agency then rating the Series 2019 Bonds. The Los Angeles County Treasurer does not monitor such investments for arbitrage compliance and does not perform any arbitrage calculations with respect to such investments.

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## **Debt Service**

Debt service on the Series 2019 Bonds, assuming no early redemptions, is as set forth in the following table.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019

Year Ending August 1,	Principal	Interest	Total Debt Service
2020	\$1,300,000.00	\$ 541,757.81	\$ 1,841,757.81
2021	960,000.00	455,087.50	1,415,087.50
2022	-	407,087.50	407,087.50
2023	_	407,087.50	407,087.50
2024	40,000.00	407,087.50	447,087.50
2025	60,000.00	405,087.50	465,087.50
2026	85,000.00	402,087.50	487,087.50
2027	105,000.00	397,837.50	502,837.50
2028	130,000.00	392,587.50	522,587.50
2029	160,000.00	386,087.50	546,087.50
2030	190,000.00	378,087.50	568,087.50
2031	220,000.00	368,587.50	588,587.50
2032	255,000.00	357,587.50	612,587.50
2033	295,000.00	344,837.50	639,837.50
2034	330,000.00	330,087.50	660,087.50
2035	375,000.00	313,587.50	688,587.50
2036	420,000.00	294,837.50	714,837.50
2037	465,000.00	282,237.50	747,237.50
2038	505,000.00	268,287.50	773,287.50
2039	555,000.00	253,137.50	808,137.50
2040	600,000.00	236,487.50	836,487.50
2041	655,000.00	218,487.50	873,487.50
2042	710,000.00	198,837.50	908,837.50
2043	765,000.00	177,537.50	942,537.50
2044	825,000.00	154,587.50	979,587.50
2045	890,000.00	129,837.50	1,019,837.50
2046	960,000.00	100,912.50	1,060,912.50
2047	1,035,000.00	69,712.50	1,104,712.50
2048	1,110,000.00	36,075.00	1,146,075.00
Total:	\$14,000,000.00	\$8,715,545.31	\$22,715,545.31

## **No Outstanding Bonds**

The District does not have any outstanding general obligation bonds aside from the Series 2019 Bonds.

#### SECURITY AND SOURCE OF PAYMENT FOR THE SERIES 2019 BONDS

## General

In order to provide sufficient funds for repayment of principal and interest when due on the Series 2019 Bonds, the Board of Supervisors of Los Angeles County and the Board of Supervisors of Orange County are empowered and obligated to levy *ad valorem* taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except as to certain personal property which is taxable at limited rates). Such taxes are in addition to other taxes levied upon property within the District.

In the case of a school district, like the District, lying in two or more counties, the assessor of each of the counties in which the district lies, must annually certify to the board of supervisors of each of the counties in which any portion of the school district is situated the assessed value of all taxable property in the county situated in the school district. Each board of supervisors must levy upon the property of the school district within its own county the rate of tax that will be sufficient to raise not less than the amount needed to pay the interest and any portion of the principal of the bonds that is to become due during the year when combined with the taxes raised by all other counties in which a portion of the district lies.

Accordingly, each of the Board of Supervisors of Los Angeles County and the Board of Supervisors of Orange County must levy upon the property of the District within its own county the rate of tax that will be sufficient to provide sufficient funds for repayment of principal and interest when due on the Series 2019 Bonds. When collected, the tax revenues will be deposited by both counties in the related Interest and Sinking Fund of the District, which is required to be maintained by Los Angeles County, as the county whose superintendent of schools has jurisdiction over the District, and to be used solely for the payment of bonds of the District. Moneys in the related Interest and Sinking Fund of the District will be invested on behalf of the District in any one or more investments generally permitted to school districts authorized pursuant to Section 53601 et seq. or Section 53635 et seq. of the California Government Code by the Los Angeles County Treasurer, and consistent with the investment policy of Los Angeles County. See APPENDIX E – "THE LOS ANGELES COUNTY POOLED SURPLUS INVESTMENTS" and APPENDIX F – "COUNTY OF LOS ANGELES INVESTMENT POLICY" herein.

The Series 2019 Bonds are payable from *ad valorem* taxes to be levied within the District pursuant to the California Constitution and other State law, and are not a debt or obligation of Los Angeles County or Orange County. No fund of such Counties is pledged or obligated to repayment of the Series 2019 Bonds.

## **Statutory Lien on Taxes (Senate Bill 222)**

Pursuant to Section 53515 of the California Government Code (which became effective on January 1, 2016), all general obligation bonds issued by local agencies, including refunding bonds, will be secured by a statutory lien on all revenues received pursuant to the levy and collection of the tax. Section 53515 provides that the lien will automatically arise, without the need for any action or authorization by the local agency or its governing board, and will be valid and binding from the time the bonds are executed and delivered. Section 53515 further provides that the revenues received pursuant to the levy and collection of the tax will be immediately subject to the lien, and the lien will immediately attach to the revenues and be effective, binding and enforceable against the local agency, its successor, transferees and creditors, and all

others asserting rights therein, irrespective of whether those parties have notice of the lien and without the need for physical delivery, recordation, filing or further act.

## **Pledge of Tax Revenues**

The District has pledged all revenues from the property taxes collected from the levy by the Board of Supervisors of Los Angeles County and the Board of Supervisors of Orange County for the payment of all bonds, including the Series 2019 Bonds (collectively, the "Bonds"), of the District heretofore or hereafter issued pursuant to voter approved measures of the District and amounts on deposit in each Interest and Sinking Fund of the District to the payment of the principal or redemption price of and interest on the related series of Bonds. The Resolution provides that the property taxes and amounts held in each Interest and Sinking Fund of the District shall be immediately subject to this pledge, and the pledge shall constitute a lien and security interest which shall immediately attach to the property taxes and amounts held in each Interest and Sinking Fund of the District to secure the payment of the Bonds and shall be effective, binding, and enforceable against the District, its successors, creditors and all others irrespective of whether those parties have notice of the pledge and without the need of any physical delivery, recordation, filing, or further act. The Resolution provides that this pledge constitutes an agreement between the District and the owners of the Bonds to provide security for the Bonds in addition to any statutory lien that may exist, and the Bonds secured by the pledge are or were issued to finance (or refinance) one or more of the projects specified in the applicable voter-approved measure.

## **Property Taxation System**

Property tax revenues result from the application of the appropriate tax rate to the total assessed value of taxable property in the District. School districts receive property taxes for payment of voter-approved bonds as well as for general operating purposes.

Local property taxation is the responsibility of various county officers. School districts whose boundaries extend into more than one county are treated for property tax purposes as separate jurisdictions in each county in which they are located. For each school district located in a county, the county assessor computes the value of locally assessed taxable property. Based on the assessed value of property and the scheduled debt service on outstanding bonds in each year calculated by each county, the county auditorcontroller, the superintendent of schools of which has jurisdiction over the school district, computes the rate of tax necessary to pay such debt service in all counties wherein such school district is located, and presents the tax rolls (including rates of tax for all taxing jurisdictions in the respective county) to the respective county board of supervisors for approval. The county treasurer-tax collector prepares and mails tax bills to taxpayers and collects the taxes. Both the county auditor-controller and the county treasurer-tax collector of the county, the superintendent of schools of which has jurisdiction over the school district, have accounting responsibilities related to the collecting of the property taxes. Once collected, the county auditor-controller apportions and distributes the taxes to the various taxing entities and related funds and accounts. The county treasurer-tax collector, the superintendent of schools of which has jurisdiction over the school district, holds school district funds, including taxes collected for payment of general obligation bonds issued by school districts, and is charged with payment of principal and interest on the bonds when due, as ex officio treasurer of the school district.

## **Assessed Valuation of Property Within the District**

Taxable property located in the District has a fiscal year 2018-19 assessed value of \$4,650,464,928. All property (real, personal and intangible) is taxable unless an exemption is granted by the California Constitution or United States law. Under the State Constitution, exempt classes of property include household and personal effects, intangible personal property (such as bank accounts, stocks and bonds),

business inventories, and property used for religious, hospital, scientific and charitable purposes. The State Legislature may create additional exemptions for personal property, but not for real property. Most taxable property is assessed by the assessor of the county in which the property is located. Some special classes of property are assessed by the State Board of Equalization, as described below.

Taxes are levied for each fiscal year on taxable real and personal property assessed as of the preceding January 1, at which time the lien attaches. The assessed value is required to be adjusted during the course of the year when property changes ownership or new construction is completed. State law also affords an appeal procedure to taxpayers who disagree with the assessed value of any property. When necessitated by changes in assessed value during the course of a year, a supplemental assessment is prepared so that taxes can be levied on the new assessed value before the next regular assessment roll is completed. See "—Appeals of Assessed Valuation; Blanket Reductions of Assessed Values" below.

Under the State Constitution, the State Board of Equalization assesses property of State-regulated transportation and communications utilities, including railways, telephone and telegraph companies, and companies transmitting or selling gas or electricity. The Board of Equalization also is required to assess pipelines, flumes, canals and aqueducts lying within two or more counties. The value of property assessed by the Board of Equalization is allocated by a formula to local jurisdictions in the county, including school districts, and taxed by the local county tax officials in the same manner as for locally assessed property. Taxes on privately owned railway cars, however, are levied and collected directly by the Board of Equalization. Property used in the generation of electricity by a company that does not also transmit or sell that electricity is taxed locally instead of by the Board of Equalization. Thus, the reorganization of regulated utilities and the transfer of electricity-generating property to non-utility companies, as often occurred under electric power deregulation in California, affects how those assets are assessed, and which local agencies benefit from the property taxes derived. In general, the transfer of State-assessed property located in the District to non-utility companies will increase the assessed value of property in the District, since the property's value will no longer be divided among all taxing jurisdictions in the applicable county. The transfer of property located and taxed in the District to a State-assessed utility will have the opposite effect: generally reducing the assessed value in the District, as the value is shared among the other jurisdictions in the applicable county. The District is unable to predict future transfers of State-assessed property in the District and the applicable county, the impact of such transfers on its utility property tax revenues, or whether future legislation or litigation may affect ownership of utility assets, the State's methods of assessing utility property, or the method by which tax revenues of utility property is allocated to local taxing agencies, including the District.

Locally taxed property is classified either as "secured" or "unsecured," and is listed accordingly on separate parts of the assessment roll. The "secured roll" is that part of the assessment roll containing State-assessed property and property (real or personal) for which there is a lien on real property sufficient, in the opinion of the county assessor, to secure payment of the taxes. All other property is "unsecured," and is assessed on the "unsecured roll." Secured property assessed by the State Board of Equalization is commonly identified for taxation purposes as "utility" property.

The tables on the following page set forth the assessed valuation of the various classes of property in the District's boundaries (in Los Angeles County and in Orange County) from fiscal year 2011-12 through 2018-19.

## LOWELL JOINT SCHOOL DISTRICT

# (Los Angeles and Orange Counties, California) Assessed Valuations Fiscal Years 2011-12 through 2018-19

#### Los Angeles County Portion

Fiscal Year Ending	Local Secured	Utility	Unsecured	Total Valuation
2011-12	\$2,146,601,960	\$423,363	\$11,937,357	\$2,158,962,680
2012-13	2,205,724,258	423,363	11,585,218	2,217,732,839
2013-14	2,294,201,650	423,363	12,511,206	2,307,136,219
2014-15	2,406,335,958	508	12,123,874	2,418,460,340
2015-16	2,522,233,569	508	11,479,138	2,533,713,215
2016-17	2,630,721,105	16,596	12,348,602	2,643,086,303
2017-18	2,761,189,932	16,596	12,081,525	2,773,288,053
2018-19	2,941,689,690	16,596	11,850,902	2,953,557,188

## Orange County Portion

Fiscal Year Ending	Local Secured	Utility	Unsecured	Total Valuation
2011-12	\$1,156,905,135	\$0	\$38,203,813	\$1,195,108,948
2012-13	1,178,352,776	0	29,094,451	1,207,447,227
2013-14	1,207,417,528	0	29,460,456	1,236,877,984
2014-15	1,294,265,704	0	34,675,486	1,328,941,190
2015-16	1,365,314,053	0	28,338,913	1,393,652,966
2016-17	1,437,036,530	0	26,088,181	1,463,124,711
2017-18	1,541,712,259	0	30,846,386	1,572,558,645
2018-19	1,662,546,838	0	34,360,902	1,696,907,740

## **Total District**

Fiscal Year				Total
Ending	Local Secured	Utility	Unsecured	Valuation
2011-12	\$3,303,507,095	\$423,363	\$50,141,170	\$3,354,071,628
2012-13	3,384,077,034	423,363	40,679,669	3,425,180,066
2013-14	3,501,619,178	423,363	41,971,662	3,544,014,203
2014-15	3,700,601,662	508	46,799,360	3,747,401,530
2015-16	3,887,547,622	508	39,818,051	3,927,366,181
2016-17	4,067,757,635	16,596	38,436,783	4,106,211,014
2017-18	4,302,902,191	16,596	42,927,911	4,345,846,698
2018-19	4,604,236,528	16,596	46,211,804	4,650,464,928

Source: California Municipal Statistics, Inc.

Assessments may be adjusted during the course of the year when real property changes ownership or new construction is completed. Assessments may also be appealed by taxpayers seeking a reduction as a result of economic and other factors beyond the District's control, such as a general market decline in property values, reclassification of property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by State and local agencies and property used for qualified educational, hospital, charitable or religious purposes), or the complete or partial destruction of taxable property caused by natural or manmade disaster, such as earthquake, drought, flood, fire, toxic dumping, etc. When necessitated by changes in assessed value in the course of a year, taxes are pro-rated for each

portion of the tax year. See also "-Appeals of Assessed Valuation; Blanket Reductions of Assessed Values" below.

Appeals of Assessed Valuation; Blanket Reductions of Assessed Values. There are two basic types of property tax assessment appeals provided for under State law. The first type of appeal, commonly referred to as a base year assessment appeal, involves a dispute on the valuation assigned by the assessor immediately subsequent to an instance of a change in ownership or completion of new construction. If the base year value assigned by the assessor is reduced, the valuation of the property cannot increase in subsequent years more than 2% annually unless and until another change in ownership and/or additional new construction or reconstruction activity occurs.

The second type of appeal, commonly referred to as a Proposition 8 appeal (which Proposition 8 was approved by the voters in 1978), can result if factors occur causing a decline in the market value of the property to a level below the property's then current taxable value (escalated base year value). Pursuant to State law, a property owner may apply for a Proposition 8 reduction of the property tax assessment for such owner's property by filing a written application, in the form prescribed by the State Board of Equalization, with the appropriate county board of equalization or assessment appeals board. A property owner desiring a Proposition 8 reduction of the assessed value of such owner's property in any one year must submit an application to the county assessment appeals board (the "Appeals Board"). Following a review of the application by the county assessor's office, the county assessor may offer to the property owner the opportunity to stipulate to a reduced assessment, or may confirm the assessment. If no stipulation is agreed to, and the applicant elects to pursue the appeal, the matter is brought before the Appeals Board (or, in some cases, a hearing examiner) for a hearing and decision. The Appeals Board generally is required to determine the outcome of appeals within two years of each appeal's filing date. Any reduction in the assessment ultimately granted applies only to the year for which application is made and during which the written application is filed. The assessed value increases to its pre-reduction level (such pre-reduction level escalated by the annual inflation rate of no more than 2%) following the year for which the reduction application is filed. However, the county assessor has the power to grant a reduction not only for the year for which application was originally made, but also for the then current year and any intervening years as well. In practice, such a reduced assessment may and often does remain in effect beyond the year in which it is granted.

In addition, Article XIIIA of the State Constitution provides that the full cash value base of real property used in determining taxable value may be adjusted from year to year to reflect the inflationary rate, not to exceed a 2% increase for any given year, or may be reduced to reflect a reduction in the consumer price index or comparable local data. This measure is computed on a calendar year basis. According to representatives of the assessor's office of Los Angeles County and Orange County, such Counties have in the past, pursuant to Article XIIIA of the State Constitution, ordered blanket reductions of assessed property values and corresponding property tax bills on single family residential properties when the value of the property has declined below the current assessed value as calculated by each respective county.

No assurance can be given that property tax appeals and/or blanket reductions of assessed property values will not significantly reduce the assessed valuation of property within the District in the future.

See APPENDIX A – "INFORMATION RELATING TO THE DISTRICT'S OPERATIONS AND BUDGET – CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Limitations on Revenues" for a discussion of other limitations on the valuation of real property with respect to *ad valorem* taxes.

**Bonding Capacity.** As an elementary school district, the District may issue bonds in an amount up to 1.25% of the assessed valuation of taxable property within its boundaries. The District's fiscal

year 2018-19 gross bonding capacity (also commonly referred to as the "bonding limit" or "debt limit") is approximately \$58.13 million and its net bonding capacity is the same as the District currently has no outstanding general obligation bond debt before the issuance of the Series 2019 Bonds. Refunding bonds may be issued without regard to this limitation; however, once issued, the outstanding principal of any refunding bonds is included when calculating the District's bonding capacity.

Assessed Valuation by Jurisdiction. The following table describes the percentage and value of the total assessed valuation of the property within the District's boundaries that reside in the Cities of La Habra, La Habra Heights, La Mirada and Whittier, and unincorporated portions of Los Angeles County and Orange County for fiscal year 2018-19.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) 2018-19 Assessed Valuation by Jurisdiction

Jurisdiction	Assessed Valuation in District	% of District	Assessed Valuation of Jurisdiction	% of Jurisdiction in District
City of La Habra	\$1,590,655,533	34.20%	\$ 6,622,342,889	24.02%
City of La Habra Heights	1,335,546,848	28.72	1,462,259,761	91.33
City of La Mirada	5,270,525	0.11	6,690,574,916	0.08
City of Whittier	754,297,806	16.22	9,901,960,799	7.62
Unincorporated Los Angeles				
County	858,442,009	18.46	107,666,068,683	0.80
Unincorporated Orange County	106,252,207	2.28	30,385,043,725	0.35
Total District	\$4,650,464,928	100.00%	<del>-</del> , , , ,	
Summary by County				
			\$1,518,401,584,34	
Los Angeles County	\$2,953,557,188	63.51%	9	0.19%
Orange County	1,696,907,740	36.49	591,987,855,656	0.29
Total District	\$4,650,464,928	100.00%	- , , ,	

Source: California Municipal Statistics, Inc.

Assessed Valuation by Land Use. The following table sets forth a distribution of taxable property located in the District on the fiscal year 2018-19 tax roll by principal purpose for which the land is used, and the assessed valuation and number of parcels for each use.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) 2018-19 Assessed Valuation and Parcels by Land Use

	2018-19	% of	No. of	% of
	Assessed Valuation <sup>(1)</sup>	Total	Parcels	Total
Non-Residential:				
Commercial/Office	\$ 359,399,559	7.81%	209	2.06%
Industrial	51,000,212	1.11	15	0.15
Recreational	10,621,582	0.23	5	0.05
Government/Social/Institutional	10,540,312	0.23	85	0.84
Miscellaneous	7,011,713	0.15	36	0.35
Subtotal Non-Residential	\$ 438,573,378	9.53%	350	3.45%
Residential:				
Single Family Residence	\$3,627,149,489	78.78%	8,747	86.25%
Condominium	115,776,224	2.51	248	2.45
Mobile Homes	4,058,743	0.09	247	2.44
Mobile Home Park	4,188,661	0.09	1	0.01
2+ Residential Units/Apartments	343,073,674	7.45	181	1.78
Subtotal Residential	\$4,094,246,791	88.92%	9,424	92.92%
Vacant Parcels	\$ 71,416,359	1.55%	368	3.63%
TOTAL	\$4,604,236,528	100.00%	10,142	100.00%

<sup>(1)</sup> Local secured assessed valuation, excluding tax-exempt property. Source: California Municipal Statistics, Inc.

Assessed Valuation of Single-Family Homes. The following table sets forth the assessed valuation of single-family homes in the District's boundaries for fiscal year 2018-19.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) 2018-19 Per Parcel Assessed Valuation of Single Family Homes

		mber of arcels	2018-19 Assessed Valuati	Average Assessed Val		Median essed Valuation
Single Family Residential	8	8,747	\$3,627,149,489	\$414,67	4	\$366,254
2018-19 Assessed Valuation	No. of Parcels <sup>(1)</sup>	% of Total	Cumulative % of Total	Total Valuation	% of Total	Cumulative % of Total
\$0 - \$49,999	10	0.114%	0.114%	\$ 334,894	0.009%	0.009%
\$50,000 - \$99,999	1,078	12.324	12.439	84,846,617	2.339	2.348
\$100,000 - \$149,999	520	5.945	18.383	63,190,301	1.742	4.091
\$150,000 - \$199,999	357	4.081	22.465	62,730,217	1.729	5.820
\$200,000 - \$249,999	609	6.962	29.427	138,829,796	3.828	9.648
\$250,000 - \$299,999	829	9.478	38.905	227,463,287	6.271	15.919
\$300,000 - \$349,999	731	8.357	47.262	236,986,995	6.534	22.452
\$350,000 - \$399,999	665	7.603	54.865	248,990,709	6.865	29.317
\$400,000 - \$449,999	604	6.905	61.770	256,480,137	7.071	36.388
\$450,000 - \$499,999	642	7.340	69.109	305,038,278	8.410	44.798
\$500,000 - \$549,999	666	7.614	76.723	350,057,430	9.651	54.449
\$550,000 - \$599,999	537	6.139	82.863	307,851,150	8.487	62.936
\$600,000 - \$649,999	371	4.241	87.104	230,936,769	6.367	69.303
\$650,000 - \$699,999	217	2.481	89.585	145,504,094	4.012	73.315
\$700,000 - \$749,999	129	1.475	91.060	93,646,266	2.582	75.897
\$750,000 - \$799,999	125	1.429	92.489	96,980,050	2.674	78.570
\$800,000 - \$849,999	88	1.006	93.495	72,495,154	1.999	80.569
\$850,000 - \$899,999	77	0.880	94.375	67,289,337	1.855	82.424
\$900,000 - \$949,999	62	0.709	95.084	57,194,701	1.577	84.001
\$950,000 - \$999,999	46	0.526	95.610	44,815,191	1.236	85.237
\$1,000,000 and greater	384	4.390	100.000	535,488,116	14.763	100.000
Total	8,747	100.000%		\$3,627,149,489	100.000%	

<sup>(1)</sup> Improved single family residential parcels. Excludes condominiums and parcels with multiple family units. Source: California Municipal Statistics, Inc.

*Largest Taxpayers in District.* The following table sets forth the 20 taxpayers with the greatest combined ownership of taxable property in the District on the fiscal year 2018-19 tax roll, and the assessed valuation of all property owned by those taxpayers in all taxing jurisdictions within the District, are set forth below.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) Largest 2018-19 Local Secured Taxpayers

	Property Owner	Primary Land Use	2018-19 Assessed Valuation	Percent of Total <sup>(1)</sup>
1.	Fairfield 951 Beach LLC	Apartments	\$ 81,470,460	1.77%
2.	La Habra Association LLC	Commercial	45,844,719	1.00
3.	Monterra Springs LLC	Apartments	30,702,000	0.67
4.	Essex Hillsborough Park LP	Apartments	28,108,868	0.61
5.	Matrix Investments LP	Oil & Gas	25,129,338	0.55
6.	Costco Wholesale Corporation	Commercial	24,163,388	0.52
7.	Vons Companies Inc.	Commercial	18,455,586	0.40
8.	Los Altos XIX & XXV LP	Commercial	16,642,585	0.36
9.	The Springs Apartment Company LP	Apartments	15,100,408	0.33
10.	Seville 2015 LLC	Apartments	13,422,860	0.29
11.	Puente Hills Landfill Habitat Preservation	Undeveloped	13,339,988	0.29
12.	Tuscan Villas Apt Co LP	Apartments	12,863,225	0.28
13.	La Habra Westridge Partners LP	Commercial	12,511,796	0.27
14.	ABS CA-O LLC	Commercial	12,195,353	0.26
15.	Trico-TCH II Ltd.	Industrial	11,525,072	0.25
16.	Vintage Production California	Industrial	11,166,186	0.24
17.	Group VIII Covina Properties LP	Apartments	10,143,900	0.22
18.	Lakeside Resources LLC	Commercial	9,663,005	0.21
19.	Stefan Hansele	Apartments	8,813,704	0.19
20.	Hacienda Inc.	Country Club	8,636,280	0.19
		•	\$409,898,721	8.90%

<sup>(1) 2018-19</sup> local secured assessed valuation: \$4,604,236,528.

Source: California Municipal Statistics, Inc.

The more property (by assessed value) owned by a single taxpayer, the more tax collections are exposed to weakness, if any, in such taxpayer's financial situation and ability or willingness to pay property taxes in a timely manner. Furthermore, assessments may be appealed by taxpayers seeking a reduction as a result of economic and other factors beyond the District's control. See "-Appeals of Assessed Valuation; Blanket Reductions of Assessed Values" above.

## **Tax Rates**

The State Constitution permits the levy of an *ad valorem* tax on taxable property not to exceed 1% of the full cash value of the property, and State law requires the full 1% tax to be levied. The levy of special *ad valorem* property taxes in excess of the 1% levy is permitted as necessary to provide for debt service payments on school bonds and other voter-approved indebtedness.

The rate of tax necessary to pay fixed debt service on the Series 2019 Bonds in a given year depends on the assessed value of taxable property in that year. (The rate of tax imposed on unsecured property for repayment of the Series 2019 Bonds is based on the prior year's secured property tax rate.) Economic and other factors beyond the District's control, such as a general market decline in property values, reclassification of property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by State and local agencies and property used for qualified educational,

hospital, charitable or religious purposes), or the complete or partial destruction of taxable property caused by natural or manmade disaster, such as earthquake, flood, fire, toxic dumping, etc., could cause a reduction in the assessed value of taxable property within the District and necessitate a corresponding increase in the annual tax rate to be levied to pay the principal of and interest on the Series 2019 Bonds. Issuance of additional authorized bonds in the future might also cause the tax rate to increase.

*Typical Tax Rate Area.* The following table sets forth *ad valorem* property tax rates for the last five fiscal years in a typical Tax Rate Area of the District (TRA 6-008). This Tax Rate Area comprises approximately 51.76% of the total assessed value of the District for fiscal year 2018-19.

## LOWELL JOINT SCHOOL DISTRICT

(Los Angeles and Orange Counties, California)
Typical Total Tax Rates per \$100 of Assessed Valuation (TRA 6-008)
Fiscal Years 2014-15 through 2018-19

	2014-15	2015-16	2016-17	2017-18	2018-19
General Tax Rate	1.00000	1.00000	1.00000	1.00000	1.00000
Fullerton Joint Union High School District	.01338	.01232	.02819	.02994	.02901
North Orange Community College	.01704	.03043	.02885	.02927	.02829
Metropolitan Water District	.00350	.00350	.00350	.00350	.00350
Total	1.03392	1.04625	1.06054	1.06271	1.06080

Source: California Municipal Statistics, Inc.

In accordance with the California Constitution and the Education Code, bonds approved pursuant to the 2018 Authorization may not be issued unless the District projects that repayment of all outstanding bonds approved under the 2018 Authorization will require a tax rate no greater than \$30.00 per \$100,000 of assessed value. Based on the assessed value of taxable property in the District at the time of issuance of the Series 2019 Bonds, the District projects that the maximum tax rate required to repay the Series 2019 Bonds will be within that legal limit. The tax rate limitation applies only when new bonds are issued and does not restrict the authority of the applicable county board of supervisors to levy taxes at such rate as may be necessary to pay debt service on the Series 2019 Bonds and any other series of bonds issued under the 2018 Authorization in each year.

## Tax Charges and Delinquencies

A school district's share of the 1% countywide tax is based on the actual allocation of property tax revenues to each taxing jurisdiction in the county in fiscal year 1978-79, as adjusted according to a complicated statutory process enacted since that time. Revenues derived from special *ad valorem* taxes for voter-approved indebtedness, including the Series 2019 Bonds, are reserved to the taxing jurisdiction that approved and issued the debt, and may only be used to repay that debt.

The county treasurer-tax collector prepares the property tax bills. Property taxes on the regular secured assessment roll are due in two equal installments: the first installment is due on November 1, and becomes delinquent after December 10. The second installment is due on February 1 and becomes delinquent after April 10. If taxes are not paid by the delinquent date, a 10% penalty attaches and a cost (\$10 in Los Angeles County and \$23 for Orange County) is added to unpaid second installments. If taxes remain unpaid by June 30, the tax is deemed to be in default, and a \$15 state redemption fee applies. Interest then begins to accrue at the rate of 1.5% per month. The property owner has the right to redeem the property by paying the taxes, accrued penalties, and costs within five years of the date the property went into default. If the property is not redeemed within five years, it is subject to sale at a public auction by the county treasurer-tax collector.

Property taxes on the unsecured roll are due in one payment on the lien date, January 1, and become delinquent after August 31. A 10% penalty attaches to delinquent taxes on property on the unsecured roll, and an additional penalty of 1.5% per month begins to accrue on November 1. To collect unpaid taxes, the county treasurer-tax collector may obtain a judgment lien upon and cause the sale of all property owned by the taxpayer in the county, and may seize and sell personal property, improvements and possessory interests of the taxpayer. The county treasurer-tax collector may also bring a civil suit against the taxpayer for payment.

The date on which taxes on supplemental assessments are due depends on when the supplemental tax bill is mailed.

The following tables set forth real property tax charges and corresponding delinquencies for the 1% general fund apportionment with respect to property located in Los Angeles County and Orange County for fiscal years 2013-14 through 2017-18. Since the District does not have any general obligation bonds outstanding prior to the issuance of the Series 2019 Bonds, there is no data available with respect to the real property tax charges and corresponding delinquencies for the District's general obligation bond debt service levy for property located in the District.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) Secured Tax Charges and Delinquencies Fiscal Years 2013-14 through 2017-18

## Los Angeles County Portion

Fiscal Year	Secured Tax Charge <sup>(1)</sup>	Amount Delinquent June 30	Percent Delinquent June 30
2013-14	\$1,597,094.70	\$23,508.98	1.47%
2014-15	1,678,845.91	24,157.14	1.44
2015-16	1,764,121.71	24,996.39	1.42
2016-17	1,836,539.26	21,787.42	1.19
2017-18	1,939,269.18	24,059.00	1.24

## Orange County Portion

Fiscal Year	Secured Tax Charge <sup>(1)</sup>	Amount Delinquent June 30	Percent Delinquent June 30
2013-14	\$4,316,008.10	\$32,304.08	0.75%
2014-15	4,622,802.30	32,094.60	0.69
2015-16	4,876,726.01	33,306.06	0.68
2016-17	5,122,165.45	35,349.85	0.69
2017-18	5,501,446.65	30,310.39	0.55

<sup>(1) 1%</sup> General Fund apportionment. Excludes supplemental property and redevelopment agency impounds. Source: California Municipal Statistics, Inc.

**Teeter Plan.** Certain counties in the State operate under a statutory program entitled Alternate Method of Distribution of Tax Levies and Collections and of Tax Sale Proceeds (the "Teeter Plan"). Under the Teeter Plan local taxing entities receive 100% of their tax levies net of delinquencies, but do not receive interest or penalties on delinquent taxes collected by the applicable county.

Los Angeles County has not adopted the Teeter Plan and, therefore, such alternative method is not available to local taxing entities within Los Angeles County, such as the District. The District's receipt of property taxes is therefore subject to delinquencies.

Orange County has adopted the Teeter Plan. Under the Teeter Plan, each participating local agency levying property taxes in Orange County, including the District, receives the full amount of uncollected taxes credited to its fund (including delinquent taxes, if any), in the same manner as if the full amount due from taxpayers had been collected. In return, Orange County receives and retains delinquent payments, penalties and interest as collected, that would have been due the local agency. Orange County applies the Teeter Plan to taxes levied for repayment of school district general obligation bonds.

The Teeter Plan is to remain in effect unless the Orange County Board of Supervisors orders its discontinuance or unless, prior to the commencement of any fiscal year of Orange County (which commences on July 1), the Orange County Board of Supervisors receives a petition for its discontinuance from two-thirds of the participating revenue districts in Orange County. The Orange County Board of Supervisors may also, after holding a public hearing on the matter, discontinue the Teeter Plan with respect to any tax levying agency or assessment levying agency in Orange County if the rate of secured tax delinquency in that agency in any year exceeds 3% of the total of all taxes and assessments levied on the secured roll in that agency.

## **Direct and Overlapping Debt**

Set forth on the following page is a schedule of direct and overlapping debt prepared by California Municipal Statistics Inc. effective March 11, 2019 for debt outstanding as of April 1, 2019. The table is included for general information purposes only. The District has not reviewed this table for completeness or accuracy and makes no representations in connection therewith. The first column in the table names each public agency which has outstanding debt as of the date of the schedule and whose territory overlaps the District in whole or in part. Column two sets forth the percentage of each overlapping agency's assessed value located within the boundaries of the District. This percentage, multiplied by the total outstanding debt of each overlapping agency (which is not set forth in the table) produces the amount set forth in column three, which is the apportionment of each overlapping agency's outstanding debt to taxable property in the District.

The schedule generally includes long-term obligations sold in the public credit markets by public agencies whose boundaries overlap the boundaries of the District. Such long-term obligations generally are not payable from revenues of the District (except as indicated) nor are they necessarily obligations secured by land within the District. In many cases, long-term obligations issued by a public agency are payable only from the general fund or other revenues of such public agency.

## LOWELL JOINT SCHOOL DISTRICT

## (Los Angeles and Orange Counties, California) Statement of Direct and Overlapping Bonded Debt

March 11, 2019

2018-19 Assessed Valuation: \$4,650,464,928

DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:	% Applicable	Debt 4/1/19
Metropolitan Water District	0.159%	\$ 76,400
North Orange County Joint Community College District	3.534	6,024,021
Fullerton Joint Union High School District	13.070	23,978,876
Lowell Joint School District	100.000	_(1)
Los Angeles County Regional Park and Open Space Assessment District	0.195	26,559
TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT		\$30,105,856
OVERLAPPING GENERAL FUND DEBT:		
	0.0070/	Ф. 1.120.062
Orange County General Fund Obligations	0.287%	\$ 1,130,063
Orange County Pension Obligation Bonds	0.287	1,092,874
Orange County Board of Education Certificates of Participation	0.287	40,151
Los Angeles County General Fund Obligations	0.195	4,215,737
Los Angeles County Superintendent of Schools Certificates of Participation	0.195	11,364
Los Angeles County Sanitation District No. 18 Authority	4.044	195,417
North Orange County Regional Occupation Program Certificates of Participation	1.328	123,371
Fullerton Joint Union High School District Certificates of Participation	13.070	2,437,555
City of La Habra General Fund Obligations	24.020	4,705,518
City of La Mirada General Fund Obligations	0.079	6,300
TOTAL OVERLAPPING GENERAL FUND DEBT		\$13,958,350
OVERLAPPING TAX INCREMENT DEBT (Successor Agencies):		\$ 2,244,186
COMBINED TOTAL DEBT		\$46,308,392(2)

## Ratios to 2018-19 Assessed Valuation:

Direct Debt	%
Total Direct and Overlapping Tax and Assessment Debt	0.65%
Combined Total Debt	1.00%

## Ratios to Redevelopment Successor Agency Incremental Valuation (\$173,201,221):

Total Overlapping Tax Increment Debt ......1.30%

<sup>(1)</sup> Excludes the Series 2019 Bonds.

Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations. Source: California Municipal Statistics, Inc.

#### TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP, bond counsel to the District ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Series 2019 Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from State of California personal income taxes. Bond Counsel is of the further opinion that interest on the Series 2019 Bonds is not a specific preference item for purposes of the federal alternative minimum tax. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix C hereto.

To the extent the issue price of any maturity of the Series 2019 Bonds is less than the amount to be paid at maturity of such Series 2019 Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Series 2019 Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each Beneficial Owner thereof, is treated as interest on the Series 2019 Bonds which is excluded from gross income for federal income tax purposes and State of California personal income taxes. For this purpose, the issue price of a particular maturity of the Series 2019 Bonds is the first price at which a substantial amount of such maturity of the Series 2019 Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Series 2019 Bonds accrues daily over the term to maturity of such Series 2019 Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Series 2019 Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Series 2019 Bonds. Beneficial Owners of the Series 2019 Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Series 2019 Bonds with original issue discount, including the treatment of Beneficial Owners who do not purchase such Series 2019 Bonds in the original offering to the public at the first price at which a substantial amount of such Series 2019 Bonds is sold to the public.

Series 2019 Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) ("Premium Bonds") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of obligations, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and a Beneficial Owner's basis in a Premium Bond, will be reduced by the amount of amortizable bond premium properly allocable to such Beneficial Owner. Beneficial Owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Series 2019 Bonds. The District has made certain representations and covenanted to comply with certain restrictions, conditions and requirements designed to ensure that interest on the Series 2019 Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Series 2019 Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Series 2019 Bonds. The opinion of Bond Counsel assumes the accuracy of these representations and compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken), or events occurring (or not occurring), or any other matters coming to Bond Counsel's attention after the date of issuance of the Series 2019 Bonds may adversely affect the value of, or the tax status of interest on, the Series 2019 Bonds.

Accordingly, the opinion of Bond Counsel is not intended to, and may not, be relied upon in connection with any such actions, events or matters.

Although Bond Counsel is of the opinion that interest on the Series 2019 Bonds is excluded from gross income for federal income tax purposes and is exempt from State of California personal income taxes, the ownership or disposition of, or the accrual or receipt of amounts treated as interest on, the Series 2019 Bonds may otherwise affect a Beneficial Owner's federal, state or local tax liability. The nature and extent of these other tax consequences depends upon the particular tax status of the Beneficial Owner or the Beneficial Owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Series 2019 Bonds to be subject, directly or indirectly, in whole or in part, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals or clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Series 2019 Bonds. Prospective purchasers of the Series 2019 Bonds should consult their own tax advisors regarding the potential impact of any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel is expected to express no opinion.

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Series 2019 Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the District or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The District has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Series 2019 Bonds ends with the issuance of the Series 2019 Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the District or the Beneficial Owners regarding the tax-exempt status of the Series 2019 Bonds in the event of an audit examination by the IRS. Under current procedures, parties other than the District and its appointed counsel, including the Beneficial Owners, would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the District legitimately disagrees, may not be practicable. Any action of the IRS, including but not limited to selection of the Series 2019 Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Series 2019 Bonds, and may cause the District or the Beneficial Owners to incur significant expense.

#### **OTHER LEGAL MATTERS**

## **Legal Opinion**

The validity of the Series 2019 Bonds and certain other legal matters are subject to the approving opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the District. Bond Counsel expects to deliver an opinion with respect to the Series 2019 Bonds at the time of issuance substantially in the form set forth in Appendix C hereto. Bond Counsel, as such, undertakes no responsibility for the accuracy, completeness or fairness of this Official Statement. Certain legal matters will be passed upon for the District by Orrick, Herrington & Sutcliffe LLP, as Disclosure Counsel to the District.

## **Legality for Investment in California**

Under the provisions of the California Financial Code, the Series 2019 Bonds are legal investments for commercial banks in California to the extent that the Series 2019 Bonds, in the informed opinion of the bank, are prudent for the investment of funds of depositors, and, under provisions of the California Government Code, the Series 2019 Bonds are eligible securities for deposit of public moneys in the State.

## **Continuing Disclosure**

The District has covenanted for the benefit of the holders and Beneficial Owners of the Series 2019 Bonds to provide, or to cause to be provided, to the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access system or such other electronic system designated by the Municipal Securities Rulemaking Board (the "EMMA System") certain annual financial information and operating data relating to the District (the "Annual Report") by not later than nine months following the end of the District's fiscal year (currently ending June 30), commencing with the report for the 2018-19 fiscal year (which is due no later than April 1, 2020) and notice of the occurrence of certain enumerated events ("Notice Events") in a timely manner not in excess of ten business days after the occurrence of such a Notice Event. The specific nature of the information to be contained in the Annual Report and the notices of Notice Events is set forth in APPENDIX D – "FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the Initial Purchaser in complying with Rule 15c2-12(b)(5) (the "Rule") of the Securities and Exchange Commission.

In order to assist the District in complying with its continuing disclosure obligations under the Rule, the District has engaged Fieldman, Rolapp & Associates, Inc. doing business as Applied Best Practices as its dissemination agent for the Series 2019 Bonds.

## Litigation

No litigation is pending or threatened concerning or contesting the validity of the Series 2019 Bonds or the District's ability to receive *ad valorem* taxes and to collect other revenues, or contesting the District's ability to issue and retire the Series 2019 Bonds. The District is not aware of any litigation pending or threatened questioning the political existence of the District or contesting the title to their offices of District officers who will execute the Series 2019 Bonds or District officials who will sign certifications relating to the Series 2019 Bonds, or the powers of those offices. A certificate (or certificates) to that effect will be furnished to the Initial Purchaser at the time of the original delivery of the Series 2019 Bonds.

The District is occasionally subject to lawsuits and claims. In the opinion of the District, the aggregate amount of the uninsured liabilities of the District under these lawsuits and claims will not materially affect the financial position or operations of the District.

## **MISCELLANEOUS**

## **Rating**

Moody's Investors Service ("Moody's") has assigned a rating of "Aa2" to the Series 2019 Bonds. Rating agencies generally base their ratings on their own investigations, studies and assumptions as well as information and materials furnished to them (which may include information and materials from the District, which are not included in this Official Statement). The rating reflects only the view of the rating agency furnishing the same, and any explanation of the significance of such rating should be obtained only from the rating agency providing the same. Such rating is not a recommendation to buy, sell or hold the Series 2019 Bonds. There is no assurance that any rating will continue for any given period of time or that

it will not be revised downward or withdrawn entirely by the rating agency providing the same, if, in the judgment of such rating agency, circumstances so warrant. Any such downward revision or withdrawal of a rating may have an adverse effect on the market price of the Series 2019 Bonds. Neither the Initial Purchaser (defined herein) nor the District has undertaken any responsibility after the offering of the Series 2019 Bonds to assure the maintenance of the rating or to oppose any such revision or withdrawal.

## **Professionals Involved in the Offering**

Orrick, Herrington & Sutcliffe LLP is acting as Bond Counsel and Disclosure Counsel with respect to the Series 2019 Bonds, and will receive compensation from the District contingent upon the sale and delivery of the Series 2019 Bonds. Fieldman, Rolapp & Associates, Inc. is acting as the District's Municipal Advisor with respect to the Series 2019 Bonds and will receive compensation from the District contingent upon the sale and delivery of the Series 2019 Bonds.

## **Underwriting**

The Series 2019 Bonds were purchased by Morgan Stanley & Co., LLC (the "Initial Purchaser") as the winner of a competitive bid conducted on June 27, 2019. The Initial Purchaser has agreed to purchase the Series 2019 Bonds at a price of \$14,509,476.65. The Initial Purchaser's total discount is \$127,644.45. See "THE SERIES 2019 BONDS – Application and Investment of Series 2019 Bond Proceeds."

The Initial Purchaser may offer and sell the Series 2019 Bonds to certain securities dealers and dealer banks and banks acting as agent at prices lower than the public offering prices stated on the inside front cover page of this Official Statement. The public offering prices may be changed from time to time by the Initial Purchaser.

The Initial Purchaser, an underwriter of the Series 2019 Bonds, has entered into a distribution agreement with its affiliate, Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, the Initial Purchaser may distribute municipal securities to retail investors through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, the Initial Purchaser may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Series 2019 Bonds.

[Remainder of page left intentionally blank.]

## ADDITIONAL INFORMATION

The purpose of this Official Statement is to supply information to purchasers of the Series 2019 Bonds. Quotations from and summaries and explanations of the Series 2019 Bonds and of the statutes and documents contained herein do not purport to be complete, and reference is made to such documents and statutes for full and complete statements of their provisions.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the District and the purchasers or Owners of any of the Series 2019 Bonds.

The District has duly authorized the delivery of this Official Statement.

By:	/s/ Jim Coombs	
•	Superintendent	

LOWELL JOINT SCHOOL DISTRICT

## APPENDIX A

## INFORMATION RELATING TO THE DISTRICT'S OPERATIONS AND BUDGET

The information in this appendix concerning the operations of the Lowell Joint School District (the "District"), the District's finances, and State of California (the "State") funding of education, is provided as supplementary information only, and it should not be inferred from the inclusion of this information in this Official Statement that the principal of or interest on the Series 2019 Bonds are payable from the general fund of the District or from State revenues. The Series 2019 Bonds are payable from the proceeds of an ad valorem tax approved by the voters of the District pursuant to all applicable laws and State Constitutional requirements, and required to be levied by the Los Angeles and Orange Counties on property within the District in an amount sufficient for the timely payment of principal of and interest on the Series 2019 Bonds. See "SECURITY AND SOURCE OF PAYMENT FOR THE SERIES 2019 BONDS" in the front portion of this Official Statement.

#### THE DISTRICT

## Introduction

The District is located in the southeastern portion of the County of Los Angeles ("Los Angeles County") and the northwestern portion of the County of Orange ("Orange County") and serves families from the cities of La Habra, La Habra Heights, La Mirada, and Whittier and unincorporated areas of Los Angeles County and Orange County. The District operates five elementary schools, serving transitional kindergarten through sixth grade, and one intermediate school, serving seventh through eighth grade.

The District is governed by a Board of Trustees consisting of five members who are elected by trustee area to staggered four-year terms at elections held every two years. The District's affairs are administered by the Superintendent of the District, who is appointed by the Board of Trustees. Jim Coombs has served as Superintendent of the District since 2017. Enrollment is approximately 3,152 students for fiscal year 2018-19.

The District currently operates under the jurisdiction of the Los Angeles County Superintendent of Schools. However, the District has requested to transfer to the jurisdiction of the Orange County Superintendent of Schools has approved such transfer, and the Los Angeles County Superintendent of Schools is evaluating the request. If prior to December 2019, the District receives approval from the Los Angeles County Superintendent of Schools or a legislative remedy is obtained, the District will be able to transfer to the jurisdiction of the Orange County Superintendent of Schools effective fiscal year 2020-21. In the event that such approval or legislative remedy does not occur, the District anticipates proposing a ballot initiative in March 2020 requesting registered voters within the District to approve the transfer of jurisdiction to the Orange County Superintendent of Schools effective in fiscal year 2020-21 or fiscal year 2021-22. At this time, the District cannot predict when or whether the transfer to the judication of the Orange County Superintendent of Schools will occur.

## **Board of Trustees**

The District is governed by a Board of Trustees consisting of five voting members who are elected at large to staggered four-year terms at elections held every two years. Each December the Board elects a President, Vice President and Clerk to serve one-year terms. Current members of the Board of Trustees, together with their office and the date their current term expires, are set forth on the following page.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California)

## **Board of Trustees**

Name	Office	Trustee Area	Term Expires
Anastasia Shackelford	President	Area 5	December 2022
Fred Schambeck	Vice President	Area 3	December 2020
Bill Hinz	Clerk	Area 2	December 2022
Melissa Salinas	Member	Area 1	December 2020
Karen Shaw	Member	Area 4	December 2022

## **Superintendent and Business Services Personnel**

The Superintendent of the District is appointed by the Board and reports to the Board. The Superintendent is responsible for management of the District's day-to-day operations and supervises the work of other key District administrators. Information concerning the Superintendent and certain other key administrative personnel is set forth below.

Jim Coombs, Superintendent. Mr. Jim Coombs began his public education career in 1987 as a science teacher, athletic coach and Director of Student Activities for the Bonita Unified School District. These positions paved the way to serving in the positions of assistant principal at the junior high and high school levels and ultimately to the position of high school principal for West Covina Unified School District and Fullerton Joint Union High School District. From high school principal he transitioned to Assistant Superintendent of Curriculum and Instruction for the Monrovia Unified School District and later Claremont Unified School District. Mr. Coombs was humbled and honored to be appointed as the Lowell Joint School District Superintendent of Schools in January 2017 where he continues to serve. Mr. Coombs received his Bachelor of Science in Kinesiology & Biology from California Polytechnic University, Pomona, and later Master of Science in Education from Azusa Pacific University.

Andrea Reynolds, Assistant Superintendent of Administrative Services. Ms. Reynolds began her career in public education in 1987 and has been promoted up through the school business ranks; each time increasing her scope of responsibility and levels of expertise for school districts in Southern California. Prior to arriving at Lowell Joint School District in July 2006, she spent over nine years at Fullerton School District in Orange County as Director of Fiscal Services overseeing payroll, purchasing, fiscal functions including budget development and debt issuance as well as classified union negotiations. Ms. Reynolds serves as the Assistant Superintendent of Administrative Services for the Lowell Joint School District, in Los Angeles County, and her extensive responsibilities include: oversight for all classified support functions including fiscal services, budget development, cafeteria services, maintenance and operations, facilities, classified personnel, and classified union negotiations. Ms. Reynolds received her Bachelor of Science degree in Finance from Central Connecticut State University, New Britain, Connecticut. Ms. Reynolds received her School Business Management Certificate from University of Southern California, Los Angeles, California, and her California School Risk Management Certificate from National Alliance for Insurance Education and Research, Austin, Texas.

**David Bennett, Assistant Superintendent of Facilities and Operations.** Mr. Bennett began his career in public education in 2009 as the Director of Business Services at the Tri-Cities Regional Occupational Program and was subsequently promoted to the Executive Director where he was responsible for the operations of the entire organization. In 2013, he joined the Fullerton Joint Union High School District as the Director of Business Services where he was responsible for managing food services, payroll, purchasing, warehouse, contracts, and interim positions in both maintenance and in transportation. In 2013,

he was honored to be a candidate for the Fiscal Crisis Management and Assistance Team's Chief Business Official Mentor Program and in 2014 he received certification from the California Association of School Business Officials as a Chief Business Official. In 2019, was honored to become a member of the Lowell Joint School District. Mr. Bennett received his Bachelor of Arts degree in Business Administration from California State University, Fullerton.

## DISTRICT FINANCIAL MATTERS

## **State Funding of Education; State Budget Process**

General. As is true for all school districts in California, the District's operating income consists primarily of two components: a State portion funded from the State's general fund in accordance with the Local Control Funding Formula (the "Local Control Funding Formula" or "LCFF" (see "– Allocation of State Funding to School Districts; Local Control Funding Formula" herein) and a local portion derived from the District's share of the 1% local ad valorem tax authorized by the State Constitution (see "– Local Sources of Education Funding" herein). In addition, school districts may be eligible for other special categorical funding from State and federal government programs. The District has estimated to receive approximately 56.08% of its general fund revenues from State funds (not including the local portion derived from the District's share of the local ad valorem tax), estimated at approximately \$17.99 million in fiscal year 2018-19. Such amount includes both the State funding provided under the LCFF as well as other State revenues (see "–Allocation of State Funding to School Districts; Local Control Funding Formula" and "– Attendance and LCFF" and "Other District Revenues – Other State Revenues" below). As a result, decreases or deferrals in State revenues, or in State legislative appropriations made to fund education, may significantly affect the District's revenues and operations.

Under Proposition 98, a constitutional and statutory amendment adopted by the State's voters in 1988 and amended by Proposition 111 in 1990 (now found at Article XVI, Sections 8 and 8.5 of the Constitution), a minimum level of funding is guaranteed to school districts, community college districts, and other State agencies that provide direct elementary and secondary instructional programs. Recent years have seen frequent disruptions in State personal income taxes, sales and use taxes, and corporate taxes, making it increasingly difficult for the State to meet its Proposition 98 funding mandate, which normally commands about 45% of all State general fund revenues, while providing for other fixed State costs and priority programs and services. Because education funding constitutes such a large part of the State's general fund expenditures, it is generally at the center of annual budget negotiations and adjustments.

In connection with the State Budget Act for fiscal year 2013-14, the State and local education agencies therein implemented the LCFF. Funding from the LCFF replaced the revenue limit funding system and most categorical programs. See "– *Allocation of State Funding to School Districts; Local Control Funding Formula*" herein for more information.

State Budget Process. According to the State Constitution, the Governor must propose a budget to the State Legislature no later than January 10 of each year, and a final budget must be adopted no later than June 15. The budget requires a simple majority vote of each house of the State Legislature for passage. The budget becomes law upon the signature of the Governor, who may veto specific items of expenditure. A two–thirds vote of the State Legislature is required to override any veto by the Governor. School district budgets must generally be adopted by July 1, and revised by the school board within 45 days after the Governor signs the budget act to reflect any changes in budgeted revenues and expenditures made necessary by the adopted State budget. The Governor signed the fiscal year 2018-19 State budget on June 27, 2018.

When the State budget is not adopted on time, basic appropriations and the categorical funding portion of each school district's State funding are affected differently. Under the rule of *White v. Davis* 

(also referred to as *Jarvis v. Connell*), a State Court of Appeal decision reached in 2002, there is no constitutional mandate for appropriations to school districts without an adopted budget or emergency appropriation, and funds for State programs cannot be disbursed by the State Controller until that time, unless the expenditure is (i) authorized by a continuing appropriation found in statute, (ii) mandated by the State Constitution (such as appropriations for salaries of elected State officers), or (iii) mandated by federal law (such as payments to State workers at no more than minimum wage). The State Controller has consistently stated that basic State funding for schools is continuously appropriated by statute, but that special and categorical funds may not be appropriated without an adopted budget. Should the State Legislature fail to pass a budget or emergency appropriation before the start of any fiscal year, the District might experience delays in receiving certain expected revenues. The District is authorized to borrow temporary funds to cover its annual cash flow deficits, and as a result of the *White v. Davis* decision, the District might find it necessary to increase the size or frequency of its cash flow borrowings, or to borrow earlier in the fiscal year. The District does not expect the *White v. Davis* decision to have any long-term effect on its operating budgets.

Aggregate State Education Funding. The Proposition 98 guaranteed amount for education is based on prior-year funding, as adjusted through various formulas and tests that take into account State proceeds of taxes, local property tax proceeds, school enrollment, per-capita personal income, and other factors. The State's share of the guaranteed amount is based on State general fund tax proceeds and is not based on the general fund in total or on the State budget. The local share of the guaranteed amount is funded from local property taxes. The total guaranteed amount varies from year to year and throughout the stages of any given fiscal year's budget, from the Governor's initial budget proposal to actual expenditures to post-year-end revisions, as better information regarding the various factors becomes available. Over the long run, the guaranteed amount will increase as enrollment and per capita personal income grow.

If, at year-end, the guaranteed amount is calculated to be higher than the amount actually appropriated in that year, the difference becomes an additional education funding obligation, referred to as "settle-up." If the amount appropriated is higher than the guaranteed amount in any year, that higher funding level permanently increases the base guaranteed amount in future years. The Proposition 98 guaranteed amount is reduced in years when general fund revenue growth lags personal income growth, and may be suspended for one year at a time by enactment of an urgency statute. In either case, in subsequent years when State general fund revenues grow faster than personal income (or sooner, as the Legislature may determine), the funding level must be restored to the guaranteed amount, the obligation to do so being referred to as "maintenance factor."

Although the California Constitution requires the State to approve a balanced State Budget Act each fiscal year, the State's response to fiscal difficulties in some years has had a significant impact upon the Proposition 98 minimum guarantee and the treatment of settle-up payments with respect to years in which the Proposition 98 minimum guarantee was suspended. The State has sought to avoid or delay paying settle-up amounts when funding has lagged the guaranteed amount. In response, teachers' unions, the State Superintendent and others sued the State or Governor in 1995, 2005, 2009 and 2011 to force them to fund schools in the full amount required. The settlement of the 1995 and 2005 lawsuits has so far resulted in over \$4 billion in accrued State settle-up obligations. However, legislation enacted to pay down the obligations through additional education funding over time, including the Quality Education Investment Act of 2006, have also become part of annual budget negotiations, resulting in repeated adjustments and deferrals of the settle-up amounts.

The State has also sought to preserve general fund cash while avoiding increases in the base guaranteed amount through various mechanisms: by treating any excess appropriations as advances against subsequent years' Proposition 98 minimum funding levels rather than current year increases; by temporarily deferring apportionments of Proposition 98 funds from one fiscal year to the next; by permanently deferring

apportionments of Proposition 98 funds from one fiscal year to the next; by suspending Proposition 98, as the State did in fiscal year 2004-05, fiscal year 2010-11, fiscal year 2011-12 and fiscal year 2012-13; and by proposing to amend the State Constitution's definition of the guaranteed amount and settle-up requirement under certain circumstances.

The District cannot predict how State income or State education funding will vary over the term to maturity of the Series 2019 Bonds, and the District takes no responsibility for informing owners of the Series 2019 Bonds as to actions the State Legislature or Governor may take affecting the current year's budget after its adoption. Information about the State budget and State spending for education is regularly available at various State-maintained websites. Text of proposed and adopted budgets may be found at the website of the Department of Finance, www.dof.ca.gov, under the heading "California Budget." An impartial analysis of the budget is posted by the Office of the Legislative Analyst at www.lao.ca.gov. In addition, various State of California official statements, many of which contain a summary of the current and past State budgets and the impact of those budgets on school districts in the State, may be found at the website of the State Treasurer, www.treasurer.ca.gov. The information referred to is prepared by the respective State agency maintaining each website and not by the District, and the District can take no responsibility for the continued accuracy of these internet addresses or for the accuracy, completeness or timeliness of information posted there, and such information is not incorporated herein by these references.

2018-19 State Budget. The Governor signed the fiscal year 2018-19 State Budget (the "2018-19 State Budget") on June 27, 2018. The 2018-19 State Budget sets forth a balanced budget for fiscal year 2018-19 that projects approximately \$133.33 billion in revenues, and \$83.82 billion in non-Proposition 98 expenditures and \$54.87 billion in Proposition 98 expenditures. The 2018-19 State Budget includes a \$1.96 billion reserve in the Special Fund for Economic Uncertainties. The 2018-19 State Budget uses dedicated proceeds from Proposition 2 to pay down approximately \$1.75 billion in past budgetary borrowing and State employee pension liabilities. The 2018-19 State Budget includes total funding of \$97.2 billion (\$56.1 billion State general fund and \$41.1 billion other funds) for all kindergarten through grade 12 ("K-12") education programs. The 2018-19 State Budget provides \$3.7 billion in new funding for the LCFF, which fully implements the school district and charter school formula two years earlier than originally scheduled, including both a 2.71% cost of living adjustment and an additional \$570 million above the cost of living adjustment as an ongoing increase to the formula. The 2018-19 State Budget also provides \$300 million one-time Proposition 98 general fund resources for the Low-Performing Students Block Grant, which will provide resources in addition to LCFF funds to local educational agencies with students who perform at the lowest levels on the State's academic assessments and do not generate supplemental LCFF funds or State or federal special education resources.

Certain budgeted adjustments for K-12 education set forth in the 2018-19 State Budget include the following:

- <u>Statewide System of Support</u>. The 2018-19 State Budget includes \$57.8 million in Proposition 98 general fund resources for county offices of education to provide technical assistance to school districts, of which \$4 million will go towards geographical regional leads to build systemwide capacity to support school district improvement.
- Multi-Tiered Systems of Support (MTSS). The 2018-19 State Budget includes \$15 million onetime Proposition 98 general fund resources to expand the State's MTSS framework to foster positive school climate in both academic and behavioral areas.
- <u>Community Engagement Initiative</u>. The 2018-19 State Budget includes \$13.3 million one-time Proposition 98 general fund resources for the California Collaborative for Educational Excellence

and a co-lead county office of education to help school districts build capacity for community engagement in the local control and accountability plan ("LCAP") process.

- <u>California Collaborative for Educational Excellence</u>. The 2018-19 State Budget includes \$11.5 million Proposition 98 general fund resources to support the California Collaborative for Educational Excellence in its role within the statewide system of support.
- Special Education Local Plan Area (SELPA) Technical Assistance. The 2018-19 State Budget includes \$10 million Proposition 98 general fund resources for SELPAs to assist county offices of education in providing technical assistance to school districts identified for differentiated assistance (specific to students with exceptional needs) within the statewide system of support.
- <u>Strong Workforce Program</u>. The 2018-19 State Budget includes \$164 million ongoing Proposition 98 general fund resources to establish a K-12 specific component within the Strong Workforce Program designed to encourage local educational agencies to offer high-quality career technical education programs that are aligned with needed industry skills and regional workforce development efforts occurring through the existing Strong Workforce Program.
- <u>Career Technical Education Incentive Grant Program</u>. The 2018-19 State Budget includes \$150 million ongoing Proposition 98 general fund resources to make permanent the Career Technical Education Incentive Grant Program.
- <u>Inclusive Early Education Expansion Program</u>. The 2018-19 State Budget creates the Inclusive Early Education Expansion Program, providing \$167.2 million one-time Proposition 98 general fund resources through a competitive grant program to increase the availability of inclusive early education and care for children aged zero to five years old, especially in low-income areas and in areas with relatively low access to care.

The complete 2018-19 State Budget is available from the California Department of Finance website at **www.dof.ca.gov.** The District can take no responsibility for the continued accuracy of this internet address or for the accuracy, completeness or timeliness of information posted therein, and such information is not incorporated herein by such reference.

Proposed 2019-20 State Budget. The Governor released his proposed State budget for fiscal year 2019-20 (the "Proposed 2019-20 State Budget") on January 10, 2019. The Proposed 2019-20 State Budget sets forth a balanced budget for fiscal year 2019-20. However, the Governor cautions that there are uncertainties that must be considered as the budget is revised, including the impact of the global political and economic climate, changes to federal policy, rising costs and risk of recession. The Proposed 2019-20 State Budget estimates that total resources available in fiscal year 2018-19 totaled approximately \$149.32 billion (including a prior year balance of approximately \$12.38 billion) and total expenditures in fiscal year 2018-19 totaled approximately \$144.08 billion. The Proposed 2019-20 State Budget projects total resources available for fiscal year 2019-20 of approximately \$147.86 billion, inclusive of revenues and transfers of approximately \$142.62 billion and a prior year balance of \$5.24 billion. The Proposed 2019-20 State Budget projects total expenditures of \$144.20 billion, inclusive of non-Proposition 98 expenditures of approximately \$88.90 billion and Proposition 98 expenditures of approximately \$55.30 billion. The Proposed 2019-20 State Budget proposes to allocate approximately \$1.39 billion of the general fund's projected fund balance to the Reserve for Liquidation of Encumbrances and \$2.28 billion of such fund balance to the State's Special Fund for Economic Uncertainties. In addition, the Proposed 2019-20 State Budget estimates the Rainy Day Fund will have a fund balance of \$15.30 billion.

Certain budgeted adjustments for K-12 education set forth in the Proposed 2019-20 State Budget include the following:

- <u>Local Control Funding Formula</u>. The Proposed 2019-20 State Budget includes an increase of \$2 billion in Proposition 98 general fund resources for the LCFF.
- <u>CalSTRS Pension Costs</u>. The Proposed 2019-20 State Budget includes a \$3 billion one-time payment of non-Proposition 98 general fund resources to CalSTRS to reduce long-term liabilities for local educational agencies and community colleges, of which \$700 million will go towards buying down employer contribution rates in fiscal years 2019-20 and 2020-21. The remaining \$2.3 billion will be allocated to the employers' long-term unfunded liability.
- <u>Statewide System of Support</u>. The Proposed 2019-20 State Budget includes an increase of \$20.2 million of Proposition 98 general fund resources for county offices of education to provide technical assistance to school districts, consistent with the formula adopted in the 2018-19 State Budget.
- Special Education. The Proposed 2019-20 State Budget includes \$576 million of Proposition 98 general fund resources, of which \$186 million is on a one-time basis, to support expanded special education services and school readiness supports at local educational agencies with high percentages of both students with disabilities and unduplicated students who are low-income, youth in foster care, and English language learners.
- Access to Full-Day Kindergarten Programs. The Proposed 2019-20 State Budget includes an increase of \$750 million of one-time non-Proposition 98 general fund resources to increase participation in kindergarten programs by constructing new or retrofitting existing facilities for full-day kindergarten programs.
- <u>Longitudinal Education Data</u>. The Proposed 2019-20 State Budget includes an increase of \$10 million of one-time non-Proposition 98 general fund resources for the development of a longitudinal data system to improve coordination across educational data systems and track the impact of state investments on achieving educational goals. This system will host student information from early education providers, K-12 schools, higher education institutions, employers, other workforce entities, and health and human services agencies. Stakeholder meetings will be held to consider data reliability and ways to improve data quality at each education segment.
- <u>Proposition 98 Certification</u>. The Proposed 2019-20 State Budget proposes to revise the Proposition 98 certification process to eliminate the cost allocation schedule and prohibit the State from adjusting Proposition 98 funding levels for a prior fiscal year in order to protect local educational agencies from unanticipated revenue drops in past fiscal years.
- <u>School District Average Daily Attendance</u>. The Proposed 2019-20 State Budget includes a decrease of \$388 million of Proposition 98 general fund resources in 2018-19 for school districts as a result of a decrease in projected average daily attendance from the 2018-19 State Budget, and a decrease of \$187 million of Proposition 98 general fund resources in 2019-20 for school districts as a result of further projected decline in average daily attendance for 2019-20.
- <u>Local Property Tax Adjustments</u>. The Proposed 2019-20 State Budget includes a decrease of \$283 million of Proposition 98 general fund resources for school districts and county offices of education in 2018-19 as a result of higher offsetting property tax revenues, and a decrease of \$1.25 billion of

Proposition 98 general fund resources for school districts and county offices of education in 2019-20 as a result of increased offsetting property taxes

- <u>Cost-of-Living Adjustments</u>. The Proposed 2019-20 State Budget includes an increase of \$187 million of Proposition 98 general fund resources to support a 3.46% cost-of-living adjustment for categorical programs that remain outside of the LCFF, including Special Education, Child Nutrition, State Preschool, Youth in Foster Care, the Mandates Block Grant, American Indian Education Centers, and the American Indian Early Childhood Education Program.
- <u>CalWORKs Stages 2 and 3 Child Care</u>. The Proposed 2019-20 State Budget includes a net increase of \$119.4 million of non-Proposition 98 general fund resources in 2019-20 to reflect increases in the number of CalWORKs child care cases. Total costs for Stage 2 and Stage 3 child care are \$597 million and \$482.2 million, respectively.
- <u>Full-Year Implementation of Prior Year State Preschool Slots</u>. The Proposed 2019-20 State Budget includes an increase of \$26.8 million of Proposition 98 general fund resources to reflect full-year costs of 2,959 full-day State Preschool slots implemented part-way through fiscal year 2018-19.
- <u>County Offices of Education</u>. The Proposed 2019-20 State Budget includes an increase of \$9 million of Proposition 98 general fund resources for county offices of education to reflect a 3.46% cost-of-living adjustment and average daily attendance changes applicable to the LCFF.
- <u>Emergency Readiness, Response and Recovery Grant</u>. The Proposed 2019-20 State Budget includes an increase of \$50 million of one-time non-Proposition 98 general fund resources to commence a comprehensive, statewide education campaign on disaster preparedness and safety.

The complete Proposed 2019-20 State Budget is available from the California Department of Finance website at **www.dof.ca.gov**. The District can take no responsibility for the continued accuracy of this internet address or for the accuracy, completeness or timeliness of information posted therein, and such information is not incorporated herein by such reference.

**LAO Overview of Proposed 2019-20 State Budget.** The Legislative Analyst's Office ("LAO"), a nonpartisan State office which provides fiscal and policy information and advice to the State Legislature, released its report on the Proposed 2019-20 State Budget entitled "The 2019-20 Budget: Overview of the Governor's Budget" on January 14, 2019 (the "2019-20 Proposed Budget Overview"). In the 2019-20 Proposed Budget Overview, the LAO summarizes the condition of the Proposed 2019-20 State Budget in light of uncertainties such as market volatility, rising costs and risk of recession. The LAO also highlights key features of the Proposed 2019-20 State Budget, which include prioritizing debt repayments and one-time programmatic spending and the early introduction of new policy goals.

The LAO notes that the Proposed 2019-20 State Budget is in a positive position, based in large part on the availability of significant discretionary resources in the amount of \$20.6 billion. The LAO explains that this is due to the administration's higher revenue assumptions and lower-than-expected spending in health and human services programs. The LAO anticipates that capital gains revenues will likely be lower than the Proposed 2019-20 State Budget assumes due to the recent volatility of the financial market, including the sharp decline in stock prices at the end of 2018. However, the LAO suggests that any losses in capital gains revenues would likely be off-set by lower constitutionally required spending and reserve deposits. As a result, the LAO explains that under current conditions, the net effect on discretionary resources would be less than the full revenue decline. Although the LAO maintains a positive outlook on the Proposed 2019-20 State Budget, the LAO recognizes that the current financial market and economic

conditions can change significantly and affect revenues in the May Revision of the Proposed 2019-20 State Budget.

The LAO summarizes that the Proposed 2019-20 State Budget allocates \$20.6 billion in discretionary resources among a variety of priorities, including \$9.7 billion for reducing debts and liabilities on a one-time basis, \$5.1 billion for programmatic spending on a one-time basis, \$2.7 billion for ongoing spending and \$3 billion for reserves. The LAO points out that the Proposed 2019-20 State Budget uses a significant portion of discretionary resources for debt repayment and prioritizes one-time spending for programmatic expansions. The LAO finds this allocation prudent even though the Proposed 2019-20 State Budget apportions a smaller share of resources for reserves than recent budgets. The LAO explains that this approach benefits the budget in future years and in some cases reduces ongoing spending growth.

The LAO notes that the Proposed 2019-20 State Budget apportions \$2.7 billion for ongoing spending, which will reach an estimated \$3.5 billion under full implementation as costs grow over time. The LAO explains that these expenditure levels are in line with estimates of available ongoing resources. However, the LAO cautions that these costs could grow due to various uncertainties not captured in the spending proposals, such as increased costs for CalWORKs grants in case of recession and costs for disaster mitigation, response and recovery. The LAO further notes that while the Proposed 2019-20 State Budget includes mostly one-time spending for these purposes, they are more likely to be ongoing costs.

The LAO explains that the Proposed 2019-20 State Budget establishes a number of policy goals, including developing a plan for implementing universal preschool, negotiating existing state prescription drug prices and reviewing related negotiation and procurement practices, and expanding paid family leave. The LAO notes that these proposals are still in the process of development and, therefore, are not reflected in the administration's budget bottom line. The LAO finds that by proposing these policy goals at the beginning of the budget process, the Governor gives the State Legislature the opportunity to collaborate with the administration to shape these policies.

The 2019-20 Proposed Budget Overview is available on the LAO website at **www.lao.ca.gov**. The District can take no responsibility for the continued accuracy of this internet address or for the accuracy, completeness or timeliness of information posted therein, and such information is not incorporated herein by such reference.

May Revision to the 2019-20 Proposed State Budget. The Governor released the May Revision to the proposed fiscal year 2019-20 State budget (the "2019-20 May Revision") on May 9, 2019. The 2019-20 May Revision proposes a balanced budget for fiscal year 2019-20. The 2019-20 May Revision projects an increase of \$3.2 billion in short-term general fund revenues as compared to the Proposed 2019-20 State Budget. However, most of the increased revenues are constitutionally obligated to reserves, debt repayments and schools. Therefore, the budget surplus remains relatively unchanged. The 2019-20 May Revision estimates that total resources available in fiscal year 2018-19 will be approximately \$149.47 billion (including revenues and transfers of \$138.05 billion and a prior year balance of \$11.42 billion) and total expenditures in fiscal year 2018-19 will be approximately \$143.24 billion. The 2019-20 May Revision projects total resources available for fiscal year 2019-20 of approximately \$150.06 billion, inclusive of revenues and transfers of approximately \$143.84 billion and a prior year balance of approximately \$6.22 billion. The 2019-20 May Revision projects total expenditures of approximately \$147.03 billion, inclusive of non-Proposition 98 expenditures of \$91.13 billion and Proposition 98 expenditures of \$55.90 billion. The 2019-20 May Revision proposes to allocate approximately \$1.39 billion of the State general fund's projected fund balance to the Reserve for Liquidation of Encumbrances and approximately \$1.65 billion of such fund balance to the State's special fund for economic uncertainties. In addition, the 2019-20 May Revision estimates that the State's Proposition 2 rainy day fund (the "Rainy Day Fund") will have a fund balance of approximately \$16.52 billion.

The 2019-20 May Revision assumes slow economic expansion and a balanced budget through fiscal year 2019-20, although its forecasts are limited by growing uncertainty related to the global political and economic climate, federal policies, rising costs and the duration of the current economic expansion. The 2019-20 May Revision projects that the Rainy Day Fund will reach its maximum of 10% of general fund revenues in fiscal year 2020-21. By the end of fiscal year 2022-23, the 2019-20 May Revision projects that the Rainy Day Fund balance will have a balance of \$18.7 billion.

The 2019-20 May Revision includes total funding of \$101.8 billion for all K-12 education programs, including \$58.9 billion from the general fund and \$42.9 billion from other funds.

Certain adjustments and budgetary proposals for K-12 education set forth in the 2019-20 May Revision include the following:

- Proposition 98 Minimum Guarantee. The 2019-20 May Revision projects increased Proposition 98 funding by \$78.4 million in fiscal year 2017-18, \$278.8 million in fiscal year 2018-19 and \$389.3 million in fiscal year 2019-20, due to increase in general fund revenues, an increase in the minimum guarantee funding level in fiscal year 2017-18 and a slightly slower decline in ADA than projected in the Proposed 2019-20 State Budget.
- <u>Public School System Stabilization Account</u>. For the first time, the 2019-20 May Revision projects that a deposit is required to the Public School System Stabilization Account in the amount of \$389.3 million in Proposition 98 resources.
- Special Education. The 2019-20 May Revision proposes to allocate \$696.2 million in ongoing Proposition 98 general fund resources to special education, \$119.2 million more than set forth in the Proposed 2019-20 State Budget, to increase coordination between local general education and special education programs, and for program governance and accountability for special education student outcomes.
- Retaining Well-Prepared Educators. The 2019-20 May Revision includes \$89.8 million in one-time non-Proposition 98 general fund resources for loan repayments of newly credentialed teachers to work in high-need schools. The 2019-20 May Revision also includes \$44.8 million in one-time non-Proposition 98 general fund resources to provide training and resources for classroom educators, including teachers and paraprofessionals, and \$13.9 million in ongoing federal funds for professional learning opportunities for public school administrators supporting diverse student populations in State public schools.
- Access to Computer Science Education. The 2019-20 May Revision includes \$15 million in one-time Proposition 98 general fund resources for broadband infrastructure and \$1 million in one-time non-Proposition 98 general fund resources for the State Board of Education to establish a State Computer Science Coordinator.
- <u>CalSTRS Employer Contribution Rate</u>. The 2019-20 May Revision includes \$150 million in one-time non-Proposition 98 general fund resources to reduce the employer contribution rate to 16.7% in fiscal year 2019-20.
- Local Control Funding Formula Adjustments. The 2019-20 May Revision proposes an increase of \$70 million in Proposition 98 general fund resources in fiscal year 2018-19 and a decrease of \$63.9 million in Proposition 98 general fund resources in fiscal year 2019-20 for school districts, charter schools and county offices of education to reflect changes in ADA and cost-of-living in fiscal year 2019-20 that affect the LCFF calculation.

- <u>Classified School Employees Summer Assistance Program</u>. The 2019-20 May Revision includes an increase of \$36 million in one-time Proposition 98 general fund resources to provide an additional year of funding for the Classified School Employees Summer Assistance Program, which provides a State match for classified employee savings used to provide income during summer months.
- <u>Local Property Tax Adjustments</u>. The 2019-20 May Revision proposes an increase of \$146.6 million of Proposition 98 general fund resources in fiscal year 2018-19 and \$142.1 million in fiscal year 2019-20 for school districts, special education local plan areas, and county offices of education as a result of lower offsetting property tax revenues in these years.
- Wildfire-Related Cost Adjustments. The 2019-20 May Revision proposes an increase of \$2 million in one-time Proposition 98 general fund resources to reflect adjustments in the estimate for property tax backfill for basic aid school districts impacted by wildfires in 2017 and 2018. The 2019-20 May Revision also proposes an increase of \$727,000 in one-time Proposition 98 general fund resources to reflect adjustments to the State's student nutrition programs resulting from wildfire-related losses.
- <u>Categorical Program Cost-of-Living Adjustments</u>. The 2019-20 May Revision proposes to decrease the Proposition 98 general fund by \$7.4 million for selected categorical programs during fiscal year 2019-20. Such decrease reflects a change in the cost-of-living set forth in the Proposed 2019-20 State Budget of 3.46% to 3.26% in the 2019-20 May Revision.
- <u>Categorical Program Growth</u>. The 2019-20 May Revision proposes to increase the Proposition 98 general fund by \$7.6 million for selected categorical programs, based on updated estimates of ADA growth.

The complete 2019-20 May Revision is available from the California Department of Finance website **at www.dof.ca.gov**. The District can take no responsibility for the continued accuracy of this internet address or for the accuracy, completeness or timeliness of information posted therein, and such information is not incorporated herein by such reference.

LAO Analysis of the May Revision of 2019-20 Proposed State Budget Education Proposals. The Legislative Analyst's Office ("LAO"), a nonpartisan State office which provides fiscal and policy information and advice to the State Legislature, released its analyses of the education proposals included in the 2019-20 May Revision entitled, "Overview of the May Revision Proposition 98 Package" on May 13, 2019 and "The 2019-20 May Revision: Analysis of the May Revision Education Proposals" on May 15, 2019 (together, the "May Revise Analysis"). In the May Revise Analysis, the LAO notes that the 2019-20 May Revision contains many new policy proposals and major revisions to the Proposed 2019-20 State Budget. The LAO highlights large policy proposals in the 2019-20 May Revision, which include creating an emergency child care program, creating rapid re-housing programs for homeless college students and offering loan forgiveness to teachers working in shortage areas. The LAO also summarizes major modifications to the Proposed 2019-20 State Budget, which include reducing proposed funding for kindergarten facility grants and increasing ongoing funding for special education concentration grants.

The LAO explains that the 2019-20 May Revision calculations of the Proposition 98 minimum guarantee are reasonable. Compared to the 2019-20 May Revision, the LAO estimates general fund revenues to be \$200 million lower in fiscal year 2017-18 and \$400 million higher in fiscal years 2018-19 and 2019-20, primarily due to the availability of more recent data. The LAO estimates local property tax revenues to be comparable in fiscal year 2017-18 and \$134 million higher than the administration's estimates across fiscal years 2018-19 and 2019-20 combined. The LAO points out that these differences

are minor. The LAO notes that its estimate of the Proposition 98 minimum guarantee is identical to the administration's estimates in fiscal year 2017-18 and only \$250 million higher across fiscal years 2018-19 and 2019-20 combined. As a result, the LAO finds that the administration's estimates of the Proposition 98 minimum guarantee are reasonable and appropriate for budget deliberations.

The LAO notes that the 2019-20 May Revision contemplates a \$389 million deposit in the Rainy Day Fund. The LAO finds this calculation to be consistent with the administration's estimate of the relevant factors. The LAO explains that although a \$389 million deposit is relatively small compared to the Proposition 98 minimum guarantee, the reserve could provide fiscal relief during recessions and periods in which districts face greater difficulty balancing their local budgets.

The LAO notes that the Proposed 2019-20 State Budget created a deficit in the Proposition 98 minimum guarantee budget for fiscal year 2020-21 by allocating nearly \$80 million in one-time funds to pay for ongoing programs. The LAO points out that the 2019-20 May Revision eliminates this deficit. The LAO explains that although the 2019-20 May Revision relies upon \$250 million in one-time funds to pay for ongoing programs, it also contains \$400 million in one-time allocations, mainly deposited in the Rainy Day Fund. The LAO calculates that these allocations provide the Proposition 98 minimum guarantee a net surplus of about \$150 million in fiscal year 2020-2021. The LAO cautions, however, that the \$150 million cushion is the smallest it has been in seven years. The LAO points out that over the past six years, the State has set aside an average of \$700 million each year for one-time activities (excluding settle-up payments and repurposing unspent prior-year funds). The LAO warns that even a modest recession could reduce the Proposition 98 minimum guarantee by a few billion dollars and quickly deplete the \$150 million cushion. As a result, the LAO suggests that the State Legislature shift even more funding toward one-time activities in its final budget package.

The LAO notes that the 2019-20 May Revision proposes to increase ongoing funding for special education grants. The LAO cautions that this proposal may conflict with its intended goal of reducing the number of students identified for special education services. The LAO points out that funding is based in part on the number of students identified with a disability and school districts with above-average identification rates would benefit, while school districts that successfully reduce identification rates would lose substantial funding. The LAO suggests that the State Legislature focus instead on equalizing existing special education funding rates or modifying the special education funding formula to allocate funding specifically for preschool special education, a service that schools are required to provide, but for which they currently receive no State funding.

According to the LAO, the 2019-20 May Revision proposes to limit eligibility for kindergarten facility grants to school districts that are converting their part-day program to a full-day program. The LAO finds this approach reasonable since the recipients of kindergarten facility grants in fiscal year 2018-19 were primarily school districts that already had full-day programs. The LAO explains that the 2019-20 May Revision also proposes to lower the required local match for kindergarten facility grants in order to encourage low-income school districts to apply. Although the LAO suggests that these policy modifications further the State's goal to increase full-day kindergarten programs, the LAO questions whether the proposed funding level of \$600 million is too high and overestimates the number of eligible school districts interested in converting their programs.

The May Revise Analysis is available on the LAO website at **www.lao.ca.gov.** The District can take no responsibility for the continued accuracy of this internet address or for the accuracy, completeness or timeliness of information posted therein, and such information is not incorporated herein by such reference.

Changes in State Budget. The final fiscal year 2019-20 State budget, which requires approval by a majority vote of each house of the State Legislature, may differ substantially from the Governor's budget proposal. Accordingly, the District cannot provide any assurances that there will not be any changes in the final fiscal year 2019-20 State budget from the Proposed 2019-20 State Budget or the 2019-20 May Revision. Additionally, the District cannot predict the impact that the final fiscal year 2019-20 State budget, or subsequent budgets, will have on its finances and operations. The final fiscal year 2019-20 State budget may be affected by national and State economic conditions and other factors which the District cannot predict.

Future Budgets and Budgetary Actions. The District cannot predict what future actions will be taken by the State Legislature and the Governor to address changing State revenues and expenditures or the impact such actions will have on State revenues available in the current or future years for education. The State budget will be affected by national and State economic conditions and other factors beyond the District's ability to predict or control. Certain actions could result in a significant shortfall of revenue and cash, and could impair the State's ability to fund schools during fiscal year 2019-20 and in future fiscal years. Certain factors, like an economic recession, could result in State budget shortfalls in any fiscal year and could have a material adverse financial impact on the District. As the Series 2019 Bonds are payable from ad valorem property taxes, the State budget is not expected to have an impact on the payment of the Series 2019 Bonds.

Prohibitions on Diverting Local Revenues for State Purposes. Beginning in 1992-93, the State satisfied a portion of its Proposition 98 obligations by shifting part of the property tax revenues otherwise belonging to cities, counties, special districts, and redevelopment agencies, to school and community college districts through a local Educational Revenue Augmentation Fund ("ERAF") in each county. Local agencies, objecting to invasions of their local revenues by the State, sponsored a statewide ballot initiative intended to eliminate the practice. In response, the State Legislature proposed an amendment to the State Constitution, which the State's voters approved as Proposition 1A at the November 2004 election. That measure was generally superseded by the passage of an initiative constitutional amendment at the November 2010 election, known as "Proposition 22."

The effect of Proposition 22 is to prohibit the State, even during a period of severe fiscal hardship, from delaying the distribution of tax revenues for transportation, redevelopment, or local government projects and services. It prevents the State from redirecting redevelopment agency property tax increment to any other local government, including school districts, or from temporarily shifting property taxes from cities, counties and special districts to schools, as in the ERAF program. This is intended to, among other things, stabilize local government revenue sources by restricting the State's control over local property taxes. One effect of this amendment has been to deprive the State of fuel tax revenues to pay debt service on most State bonds for transportation projects, reducing the amount of State general fund resources available for other purposes, including education.

Prior to the passage of Proposition 22, the State invoked Proposition 1A to divert \$1.935 billion in local property tax revenues in 2009-10 from cities, counties, and special districts to the State to offset State general fund spending for education and other programs, and included another diversion in the adopted 2009-10 State budget of \$1.7 billion in local property tax revenues from local redevelopment agencies, which local redevelopment agencies have now been dissolved (see "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Assembly Bill No. 26 & California Redevelopment Association v. Matosantos" herein). Redevelopment agencies had sued the State over this latter diversion. However, the lawsuit was decided against the California Redevelopment Association on May 1, 2010. Because Proposition 22 reduces the State's authority to use or shift certain revenue sources, fees and taxes for State general fund purposes, the State will have to take other actions to balance its budget in some years – such as reducing State spending or

increasing State taxes, and school and community college districts that receive Proposition 98 or other funding from the State will be more directly dependent upon the State's general fund.

Allocation of State Funding to School Districts; Local Control Funding Formula. Prior to the implementation of the Local Control Funding Formula in fiscal year 2013-14, under California Education Code Section 42238 and following, each school district was determined to have a target funding level: a "base revenue limit" per student multiplied by the district's student enrollment measured in units of average daily attendance. The base revenue limit was calculated from the district's prior-year funding level, as adjusted for a number of factors, such as inflation, special or increased instructional needs and costs, employee retirement costs, especially low enrollment, increased pupil transportation costs, etc. Generally, the amount of State funding allocated to each school district was the amount needed to reach that district's base revenue limit after taking into account certain other revenues, in particular, locally generated property taxes. This is referred to as State "equalization aid." To the extent local tax revenues increased due to growth in local property assessed valuation, the additional revenue was offset by a decline in the State's contribution; ultimately, a school district whose local property tax revenues exceeded its base revenue limit was entitled to receive no State equalization aid, and received only its special categorical aid, which is deemed to include the "basic aid" of \$120 per student per year guaranteed by Article IX, Section 6 of the Constitution. Such districts were known as "basic aid districts," which are now referred to as "community funded districts." School districts that received some equalization aid were commonly referred to as "revenue limit districts," which are now referred to as "LCFF districts." The District is an LCFF district.

Beginning in fiscal year 2013-14, the LCFF replaced the revenue limit funding system and most categorical programs, and distributes combined resources to school districts through a base grant ("Base Grant") per unit of average daily attendance ("A.D.A.") with additional supplemental funding (the "Supplemental Grant") allocated to local educational agencies based on their proportion of English language learners, students from low-income families and foster youth. The LCFF was projected to have an eight year implementation program to incrementally close the gap between actual funding and the target level of funding, as described below, but achieved full implementation ahead of schedule in fiscal year 2018-19. The LCFF includes the following components:

- A Base Grant for each local education agency ("LEA"). The Base Grants are based on four uniform, grade-span base rates. For fiscal year 2018-19, the LCFF provided to school districts and charter schools: (a) a Target Base Grant for each LEA equivalent to \$8,235 per A.D.A. for kindergarten through grade 3; (b) a Target Base Grant for each LEA equivalent to \$7,571 per A.D.A. for grades 4 through 6; (c) a Target Base Grant for each LEA equivalent to \$7,796 per A.D.A. for grades 7 and 8; (d) a Target Base Grant for each LEA equivalent to \$9,269 per A.D.A. for grades 9 through 12. However, the amount of actual funding allocated to the Base Grant, Supplemental Grants and Concentration Grants will be subject to the discretion of the State. This amount includes an adjustment of 10.4% to the Base Grant to support lowering class sizes in grades K-3, and an adjustment of 2.6% to reflect the cost of operating career technical education programs in grades 9-12. Further, this amount also includes the higher costs-of-living adjustment of 3.70% authorized by the 2018-19 State Budget, which is known as "super COLA."
- A 20% Supplemental Grant for the unduplicated number of English language learners, students from low-income families and foster youth to reflect increased costs associated with educating those students.
- An additional Concentration Grant of up to 50% of a LEA's Base Grant, based on the number of English language learners, students from low-income families and foster youth served by the LEA that comprise more than 55% of enrollment.

• An Economic Recovery Target (the "ERT") that is intended to ensure that almost every LEA receives at least their pre-recession funding level (i.e., the fiscal year 2007-08 revenue limit per unit of A.D.A.), adjusted for inflation, at full implementation of the LCFF. Upon full implementation in fiscal year 2018-19, LEAs now receive the greater of the Base Grant or the ERT.

Under LCFF, for community funded districts, local property tax revenues would be used to offset up to the entire allocation under the new formula. However, community funded districts would continue to receive the same level of State aid as allocated in fiscal year 2012-13.

Local Control Accountability Plans. A feature of the LCFF is a system of support and intervention for local educational agencies. School districts, county offices of education and charter schools are required to develop, implement and annually update a three-year LCAP. Each LCAP must be developed with input from teachers, parents and the community, and should describe local goals as they pertain to eight areas identified as state priorities, including student achievement, parent engagement and school climate, as well as detail a course of action to attain those goals. Moreover, the LCAPs must be designed to align with the district's budget to ensure adequate funding is allocated for the planned actions.

Each school district must submit its LCAP annually on or before July 1 for approval by its county superintendent. The county superintendent then has until August 15 to seek clarification regarding the contents of the LCAP, and the school district must respond in writing. The county superintendent can submit recommendations for amending the LCAP, and such recommendations must be considered, but are not mandatory. A school district's LCAP must be approved by its county superintendent by October 8 of each year if such superintendent finds (i) the LCAP adheres to the State template, and (ii) the district's budgeted expenditures are sufficient to implement the strategies outlined in the LCAP.

Performance evaluations are to be conducted to assess progress toward goals and guide future actions. County superintendents are expected to review and provide support to the school districts under their jurisdiction, while the State Superintendent of Public Instruction performs a corresponding role for county offices of education. The California Collaborative for Education Excellence (the "Collaborative"), a newly established body of educational specialists, was created to advise and assist local education agencies in achieving the goals identified in their LCAPs. For local education agencies that continue to struggle in meeting their goals, and when the Collaborative indicates that additional intervention is needed, the State Superintendent of Public Instruction would have authority to make changes to a local education agency's LCAP.

Attendance and LCFF. The following table sets forth the District's actual and budgeted A.D.A., enrollment (including percentage of students who are English language learners, from low-income families and/or foster youth (collectively, "EL/LI Students")), and targeted Base Grant per unit of A.D.A. for fiscal years 2013-14 through 2018-19, respectively. The A.D.A. and enrollment numbers reflected in the following table include special education students.

# LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) Average Daily Attendance, Enrollment and Targeted Base Grant Fiscal Years 2013-14 through 2018-19

		A.D.A./Base Grant			Enrollment <sup>(8)</sup>		
Fiscal Year		K-3	4-6	7-8	Total A.D.A.	Total Enrollment	Unduplicate d Percentage of EL/LI Students
2013-14	A.D.A. <sup>(1)</sup> : Targeted Base Grant <sup>(2)</sup> :	1,308.11 \$7,675	1,059.19 \$7,056	775.45	3,142.75	3,207	38.42%
2014-15	A.D.A. <sup>(1)</sup> : Targeted Base Grant <sup>(2)(3)</sup> :	1,309.59 \$7,740	1,058.38 \$7,116	769.15 	3,137.12	3,209	39.90%
2015-16	A.D.A. <sup>(1)</sup> : Targeted Base Grant <sup>(2)(4)</sup> :	1,301.18 \$7,820	1,051.64 \$7,189	750.27 	3,103.09	3,185	40.25%
2016-17	A.D.A. <sup>(1)</sup> : Targeted Base Grant <sup>(2)(5)</sup> :	1,316.25 \$7,820	990.07 \$7,189	791.10 	3,097.42	3,153	40.13%
2017-18	A.D.A. <sup>(1)</sup> : Targeted Base Grant <sup>(2)(6)</sup> :	1,325.05 \$7,941	980.00 \$7,301	765.58 	3,070.63	3,147	40.78%
2018-19	A.D.A. <sup>(1)</sup> : Targeted Base Grant <sup>(2)(7)</sup> :	1,304.94 \$8,235	1,033.29 \$7,571	730.84	3,069.07	3,152	41.14%

<sup>(1)</sup> A.D.A. for the second period of attendance, typically in mid-April of each school year.

Source: Lowell Joint School District.

The District received approximately \$24.84 million in aggregate revenues reported under LCFF sources in fiscal year 2017-18 and has estimated to receive approximately \$26.54 million in aggregate revenues under the LCFF in fiscal year 2018-19 (or approximately 82.76% of its general fund revenues in

<sup>(2)</sup> Such amounts represent the targeted amount of Base Grant per unit of A.D.A., and include the grade span adjustment, but do not include any supplemental and concentration grants under the LCFF. Such amounts were not expected to be fully funded in fiscal years shown above. However, the LCFF is now fully implemented as of the current fiscal year 2018-19 – two years ahead of its anticipated implementation.

<sup>(3)</sup> Targeted fiscal year 2014-15 Base Grant amount reflects a 0.85% cost-of-living adjustment from targeted fiscal year 2013-14 Base Grant amounts.

<sup>(4)</sup> Targeted fiscal year 2015-16 Base Grant amount reflects a 1.02% cost-of-living adjustment from targeted fiscal year 2014-15 Base Grant amounts.

<sup>(5)</sup> Targeted fiscal year 2016-17 Base Grant amount reflects a 0.00% cost-of-living adjustment from targeted fiscal year 2015-16 Base Grant amounts.

<sup>(6)</sup> Targeted fiscal year 2017-18 Base Grant amount reflects a 1.56% cost-of-living adjustment from targeted fiscal year 2016-17 Base Grant amounts.

<sup>(7)</sup> Targeted fiscal year 2018-19 Base Grant amount reflects a 3.70% cost-of-living adjustment from targeted fiscal year 2017-18 Base Grant amounts. This "super COLA" amount was authorized by the 2018-19 State Budget and exceeds the statutory 2.71% cost-of-living adjustment.

<sup>(8)</sup> Reflects enrollment as of October report submitted to the California Department of Education through CBEDS for the 2013-14 and 2014-15 school years and California Longitudinal Pupil Achievement Data System ("CALPADS") for the 2015-16 through 2017-18 school year. For purposes of calculating Supplemental and Concentration Grants, a school district's fiscal year 2013-14 percentage of unduplicated EL/LI Students was expressed solely as a percentage of its fiscal year 2013-14 total enrollment. For fiscal year 2014-15, the percentage of unduplicated EL/LI Students enrollment was based on the two-year average of EL/LI Students enrollment in fiscal years 2013-14 and 2014-15. Beginning in fiscal year 2015-16, a school district's percentage of unduplicated EL/LI Students was based on a rolling average of such school district's EL/LI Students enrollment for the then-current fiscal year and the two immediately preceding fiscal years.

fiscal year 2018-19). Such amount includes supplemental grants estimated to be approximately \$1.98 million in fiscal year 2018-19.

#### **Local Sources of Education Funding**

The principal component of local revenues is a school district's property tax revenues, i.e., each district's share of the local 1% property tax, received pursuant to Sections 75 and following and Sections 95 and following of the California Revenue and Taxation Code. California Education Code Section 42238(h) itemizes the local revenues that are counted towards the amount allocated under the LCFF (and formerly, the base revenue limit) before calculating how much the State must provide in State aid. The more local property taxes a district receives, the less State aid it is entitled to receive. Prior to the implementation of the LCFF, a school district whose local property tax revenues exceeded its base revenue limit was entitled to receive no State aid, and received only its special categorical aid which is deemed to include the "basic aid" of \$120 per student per year guaranteed by Article IX, Section 6 of the Constitution. Such districts were known as "basic aid districts," which are now referred to as "community funded districts." School districts that received some State equalization aid were commonly referred to as "revenue limit districts." The District was a revenue limit district and is now referred to as an LCFF district.

Under the LCFF, local property tax revenues are used to offset up to the entire State aid collection under the new formula; however, community funded districts would continue to receive, at a minimum, the same level of State aid as allotted in fiscal year 2012-13. See "State Funding of Education; State Budget Process – Allocation of State Funding to School Districts; Local Control Funding Formula" herein for more information about the LCFF.

Local property tax revenues account for approximately 38.84% of the District's aggregate revenues reported under LCFF sources and are estimated to be approximately \$10.31 million, or 32.14% of total general fund revenues in fiscal year 2018-19.

For information about the property taxation system in California and the District's property tax base, see the sections titled "– Property Taxation System," "–Assessed Valuation of Property Within the District," and "–Tax Charges and Delinquencies" under the caption "SECURITY AND SOURCE OF PAYMENT FOR THE SERIES 2019 BONDS" in the front portion of the Official Statement.

For a discussion of legal limitations on the ability of the District to raise revenues through local property taxes, see "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS" below.

*Effect of Changes in Enrollment.* Changes in local property tax income and A.D.A. affect LCFF districts and community funded districts differently.

In an LCFF district, such as the District, increasing enrollment increases the total amount distributed under the LCFF and thus generally increases a district's entitlement to State equalization aid, while increases in property taxes do nothing to increase district revenues, but only offset the State funding requirement of equalization aid. Operating costs increase disproportionately slowly to enrollment growth; and only at the point where additional teachers and classroom facilities are needed. Declining enrollment has the reverse effect on LCFF districts, generally resulting in a loss of State equalization aid, while operating costs decrease slowly and only when, for example, the district decides to lay off teachers or close schools.

In community funded districts, the opposite is generally true: increasing enrollment increases the amount to which the district would be entitled were it an LCFF district, but since all LCFF income (and

more) is already generated by local property taxes, there is no increase in State income. Meanwhile, as new students impose increased operating costs, property tax income is stretched further. Declining enrollment does not reduce property tax income, and has a negligible impact on State aid, but eventually reduces operating costs, and thus can be financially beneficial to a community funded district.

#### **Other District Revenues**

**Federal Revenues.** The federal government provides funding for several District programs, including special education programs. Federal revenues, most of which are restricted, comprise approximately 4.64% (or approximately \$1.49 million) of the District's general fund estimated revenues for fiscal year 2018-19.

Other State Revenues. In addition to State apportionments for Proposition 98 funding through the Local Control Funding Formula, the District receives other State revenues, consisting primarily of restricted revenues designed to implement State mandated programs. Beginning in fiscal year 2013-14, categorical spending restrictions associated with a majority of State mandated programs were eliminated, and funding for these programs was folded into LCFF. Categorical funding for certain programs was excluded from LCFF, and school districts will continue to receive restricted State revenues to fund these programs. Other State revenues comprise approximately 5.47% (or approximately \$1.75 million) of the District's general fund estimated revenues for fiscal year 2018-19.

A portion of such other State revenues are amounts the District expects to receive from State lottery funds, a portion of which may not be used for non-instructional purposes, such as the acquisition of real property, the construction of facilities, or the financing of research. School districts receive lottery funds proportional to their total A.D.A. The District's State lottery revenue is estimated at approximately \$643,226 for fiscal year 2018-19.

*Other Local Revenues.* In addition to *ad valorem* property taxes, the District receives additional local revenues from sources such as interest income, leases and rentals, educational foundations, donations and sales of property. Other local revenues comprise approximately 7.13% (or approximately \$2.29 million) of the District's general fund estimated revenues for fiscal year 2018-19.

#### **Significant Accounting Policies and Audited Financial Reports**

The State Department of Education imposes by law uniform financial reporting and budgeting requirements for K-12 districts. Financial transactions are accounted for in accordance with the Department of Education's California School Accounting Manual. This manual, according to Section 41010 of the Education Code, is to be followed by all California school districts, including the District. Significant accounting policies followed by the District are explained in Note 1 to the District's audited financial statements for the fiscal year ended June 30, 2018, which are included as Appendix B.

Independently audited financial reports are prepared annually in conformity with generally accepted accounting principles for educational institutions. The annual audit report is generally available about six months after the June 30 close of each fiscal year. The following tables contain data abstracted from financial statements prepared by the District's former independent auditor, Quezada, Wong & Associates, Inc. ("QWA"), Certified Public Accountants and Consultants, San Marino, California, for fiscal years 2013-14 through 2015-16, and by the District's current independent auditor, Nigro & Nigro PC, A Professional Accountancy Corporation ("Nigro"), Murrieta, California, for fiscal years 2016-17 and 2017-18. The District's contract with QWA terminated at the end of fiscal year 2015-16 and subsequently, pursuant to a selection process involving requests for proposals from multiple accounting firms, Nigro was selected as the District's auditor.

The change in auditors in fiscal year 2016-17 resulted in the District presenting certain financial information differently in its audited financial statements. Thus, the information presented in the tables below for fiscal years 2013-14 through 2015-16 and fiscal years 2016-17 and 2017-18 are categorized differently. Although historical total revenue and expenditure figures are comparatively consistent, the categorical breakdown of revenues and expenditures is different for the revised accounting formats and is not directly comparable.

QWA and Nigro have not been requested to consent to the use or to the inclusion of their respective reports in this Official Statement, and they have not audited or reviewed this Official Statement. The District is required by law to adopt its audited financial statements after a public meeting to be conducted no later than January 31 following the close of each fiscal year.

The following table sets forth the statement of revenues, expenditures and changes in fund balances for the District's general fund for the fiscal years 2013-14 through 2015-16. The table on page A-18 sets forth the statement of revenues, expenditures and changes in fund balances for the District's general fund for fiscal years 2016-17 and 2017-18.

LOWELL JOINT SCHOOL DISTRICT
(Los Angeles and Orange Counties, California)
Statement of General Fund Revenues, Expenditures and Changes in Fund Balance
Fiscal Years 2013-14 through 2015-16

	Fiscal Year 2013-14	Fiscal Year 2014-15	Fiscal Year 2015-16
Revenues:			
Local Control Funding Formula	\$18,852,877	\$20,906,556	\$23,167,640
Federal revenues	980,040	1,251,444	1,212,756
Other state revenues	1,398,794	1,252,469	2,884,808
Other local revenues	1,901,259	2,030,871	2,036,320
Total Revenues	23,132,970	25,441,340	29,301,524
<b>Expenditures:</b>			
Certificated salaries	12,042,615	12,803,858	13,350,003
Classified salaries	3,356,423	3,520,027	3,849,005
Employee benefits	4,933,787	5,376,820	5,900,497
Books and supplies	1,361,379	1,251,585	1,321,866
Services and other expenditures	2,139,602	2,322,807	2,218,472
Other outgo	423,047	630,759	706,866
Transfer of indirect/direct support costs	(35,412)	(29,401)	(26,429)
Total expenditures	24,221,441	25,876,455	27,320,280
Excess (Deficiency) of revenues over (under) expenditures	(1,088,471)	(435,115)	1,981,244
Other financing sources (uses) Transfer out			(147)
Excess (deficiency of revenues and other financing sources over (under) expenditures and other financing uses	(1,088,471)	(435,115)	1,981,097
Fund balances, July l	4,656,745	3,568,274	3,133,159
Fund balances, June 30	\$3,568,274	\$3,133,159	\$5,114,256

Source: Lowell Joint School District Audited Financial Reports for fiscal years 2013-14 through 2015-16.

#### LOWELL JOINT SCHOOL DISTRICT

### (Los Angeles and Orange Counties, California)

#### Statement of General Fund Revenues, Expenditures and Changes in Fund Balance Fiscal Years 2016-17 and 2017-18

	Fiscal Year	Fiscal Year
	2016-17	2017-18
Revenues:	<b>#24 440 666</b>	#04 027 725
LCFF sources	\$24,448,666	\$24,837,725
Federal sources	1,173,770	1,352,638
Other state sources	2,559,370	2,568,715
Other local sources	2,098,153	2,297,829
Total Revenues	30,279,959	31,056,907
<b>Expenditures:</b>		
Current		
Instruction	19,758,463	20,191,843
Instruction-related activities:		
Supervision of instruction	787,375	844,014
Instructional library, media and technology	543,879	509,028
School administration	1,901,002	1,965,818
Pupil support services:		
Home-to-school transportation	310,406	340,682
Food services	14,994	19,384
All other pupil services	726,381	896,083
Ancillary services	26,402	33,816
General administration services:		
Data processing services	115,153	105,167
Other general administration	1,776,080	1,670,522
Plant services	2,923,209	3,190,369
Transfers of indirect costs	(43,355)	(46,871)
Intergovernmental	686,629	549,787
Capital outlay	21,675	23,870
Total Expenditures	29,548,293	30,293,512
Excess (Deficiency) of Revenues		
Over Expenditures	731,666	763,395
Other Financing Sources (Uses)		
Interfund transfers in	-	300,000
Interfund transfers out	(1,147)	(2,573)
<b>Total Other Financing Sources and Uses</b>	(1,147)	297,427
Net Change in Fund Balances	730,519	1,060,822
Fund Balances, Beginning	5,114,256	5,844,775
Adjustment for Restatement(1)		143,977
Fund Balances, Ending	\$5,844,775	\$7,049,574

<sup>(1)</sup> The beginning fund balance for the General Fund and Deferred Maintenance Fund were adjusted to reflect the assigned funding source for the deferred maintenance program in accordance with GASB Statement No. 54. Previously, the deferred maintenance funds did not roll up into the General Fund; this change required a retroactive restatement in fiscal year 2017-18.

Source: Lowell Joint School District Audited Financial Reports for fiscal years 2016-17 and 2017-18.

The following table shows the general fund balance sheet of the District for fiscal years 2013-14 through 2015-16. The table on page A-20 sets forth the general fund balance sheet of the District for fiscal years 2017-18 and 2017-18.

#### LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) Summary of General Fund Balance Sheet Fiscal Years 2013-14 through 2015-16

	Fiscal Year 2013-14	Fiscal Year 2014-15	Fiscal Year 2015-16
Assets			
Cash in county treasury	\$3,030,706	\$3,701,876	\$4,786,661
Cash in revolving fund	10,000	10,000	10,000
Accounts receivable	2,396,704	1,353,610	1,986,112
Stores inventory	17,163	-	-
Other current assets	90,825	89,553	88,264
Total assets	5,545,398	5,155,039	6,871,037
Liabilities and fund balances Liabilities:			
Accounts payable	1,873,403	2,004,222	1,744,160
Deferred revenue	103,721	17,658	12,621
Total liabilities	1,977,124	2,021,880	1,756,781
Fund balances:			
Nonspendable	27,163	10,000	10,000
Restricted	251,143	11,188	366,269
Committed	200,890	212,743	-
Assigned	-	250,000	1,249,643
Unassigned	3,089,078	2,649,228	3,488,344
<b>Total Fund Balances</b>	3,568,274	3,133,159	5,114,256
Total Liabilities and Fund Balances	\$5,545,398	\$5,155,039	\$6,871,037

Source: Lowell Joint School District Audited Financial Reports for fiscal years 2013-14 through 2015-16.

#### LOWELL JOINT SCHOOL DISTRICT

#### (Los Angeles and Orange Counties, California) Summary of General Fund Balance Sheet Fiscal Years 2016-17 and 2017-18

	Fiscal Year 2016-17	Fiscal Year 2017-18
ASSETS		
Cash	\$7,082,097	\$7,501,285
Accounts receivable	1,389,695	1,663,479
<b>Total Assets</b>	8,471,792	9,164,764
LIABILITIES AND FUND BALANCES		
Liabilities		
Accounts payable	2,584,937	2,096,460
Unearned revenue	42,080	18,730
<b>Total Liabilities</b>	2,627,017	2,115,190
Fund Balances		
Nonspendable	10,000	10,000
Restricted	77,555	213,957
Assigned	2,248,803	3,660,116
Unassigned	3,508,417	3,165,501
<b>Total Fund Balances</b>	5,844,775	7,049,574
Total Liabilities and Fund Balances	\$8,471,792	\$9,164,764

Source: Lowell Joint School District Audited Financial Reports for fiscal years 2016-17 through 2017-18.

#### **District Budget Process and County Review**

State law requires school districts to maintain a balanced budget in each fiscal year. The State Department of Education imposes a uniform budgeting and accounting format for school districts.

Under current law, a school district governing board must adopt and file with the county superintendent of schools a tentative budget by July 1 in each fiscal year. The District is under the jurisdiction of the County of Los Angeles Superintendent of Schools.

The county superintendent must review and approve, conditionally approve or disapprove the budget no later than September 15. The county superintendent is required to examine the adopted budget for compliance with the standards and criteria adopted by the State Board of Education and identify technical corrections necessary to bring the budget into compliance with the established standards. In the event that the county superintendent conditionally approves or disapproves the school district's budget, the county superintendent will submit to the governing board of the school district no later than September 15 of such year written recommendations regarding revisions of the budget and the reasons for the recommendations, including, but not limited to, the amounts of any budget adjustments needed before the county superintendent can approve that budget.

The governing board of the school district, together with the county superintendent, must review and respond to the recommendations of the county superintendent on or before October 8 at a regular meeting of the governing board of the school district. The county superintendent will examine and approve or disapprove of the revised budget by November 8 of such year. If the county superintendent disapproves a revised budget, the county superintendent will call for the formation of a budget review committee. By

December 31 of each year, every school district must have an adopted budget, or the Superintendent of Public Instruction (the "State Superintendent") may impose a budget and will report such school district to the State Legislature and the Department of Finance.

Subsequent to approval, the county superintendent will monitor each school district under its jurisdiction throughout the fiscal year pursuant to its adopted budget to determine on an ongoing basis if the school district can meet its current or subsequent year financial obligations.

If, after taking various remedial actions, the county superintendent determines that a school district cannot meet its current or the subsequent year's obligations, the county superintendent will notify the school district's governing board, the State Superintendent and the president of the State board (or the president's designee) of the determination and take at least one of the following actions, and all actions that are necessary to ensure that the school district meets its financial obligations: (a) develop and impose, after also consulting with the State Superintendent and the school district's governing board, revisions to the budget that will enable the school district to meet its financial obligations in the current fiscal year, (b) stay or rescind any action inconsistent with the ability of the school district to meet its obligations for the current or subsequent fiscal year, (c) assist in developing, in consultation with the school district's governing board, a financial plan that will enable the school district to meet its future obligations, (d) assist in developing, in consultation with the school district's governing board, a budget for the subsequent fiscal year, and (e) as necessary, appoint a fiscal advisor to perform the aforementioned duties. The county superintendent will also make a report to the State Superintendent and the president of the State board or the president's designee about the financial condition of the school district and the remedial actions proposed by the county superintendent. However, the county superintendent may not abrogate any provision of a collective bargaining agreement that was entered into prior to the date upon which the county superintendent assumed authority.

A State law adopted in 1991 (known as "A.B. 1200") imposed additional financial reporting requirements on school districts, and established guidelines for emergency State aid apportionments. Under the provisions of A.B. 1200 and the Education Code (Section 42100 et seq.), each school district is required to file two interim certifications with the county superintendent (on December 15, for the period ended October 31, and by mid-March for the period ended January 31) as to its ability to meet its financial obligations for the remainder of the then-current fiscal year and, based on current forecasts, for the subsequent fiscal year. The county superintendent reviews the certification and issues either a positive, negative or qualified certification. A positive certification is assigned to any school district that, based on then current projections, will meet its financial obligations for the current fiscal year and the subsequent two fiscal years. A negative certification is assigned to any school district that, based on then current projections, will be unable to meet its financial obligations for the remainder of the fiscal year or the subsequent fiscal year. A qualified certification is assigned to any school district that, based on then current projections, will not meet its financial obligations for the current fiscal year or the two subsequent fiscal years. A certification may be revised to a negative or qualified certification by the county superintendent, as appropriate. A school district that receives a qualified or negative certification for its second interim report must provide to the county superintendent, the State Controller and the Superintendent no later than June 1, financial statement projections of the school district's fund and cash balances through June 30 for the period ending April 30.

Any school district that receives a qualified or negative certification in any fiscal year may not issue, in that fiscal year or in the next succeeding fiscal year, certificates of participation, tax and revenue anticipation notes, revenue bonds or any other debt instruments that do not require the approval of the voters of the school district, unless the county superintendent determines that the school district's repayment of indebtedness is probable. In the last five years, the District received a qualified certification in connection with its first interim report for fiscal year 2014-15.

For school districts under fiscal distress, the county superintendent is authorized to take a number of actions to ensure that the school district meets its financial obligations, including budget revisions. However, the county superintendent is not authorized to approve any diversion of revenue from *ad valorem* property taxes levied to pay debt service on district general obligation bonds. A school district that becomes insolvent may, upon the approval of a fiscal plan by the county superintendent, request an emergency appropriation from the State, in which case the county superintendent, the State Superintendent and the president of the State board or the president's designee will appoint a trustee to serve the school district until it has adequate fiscal systems and controls in place. The acceptance by a school district of an emergency apportionment exceeding 200% of the reserve recommended for that school district constitutes an agreement that the county superintendent will assume control of the school district in order to ensure the school district's return to fiscal solvency.

In the event the State elects to provide an emergency apportionment to a school district, such apportionment will constitute an advance payment of apportionments owed to the school district from the State School Fund and the Education Protection Account. The emergency apportionment may be accomplished in two ways. First, a school district may participate in a two-part financing in which the school district receives an interim loan from the State General Fund, with the agreement that the school district will subsequently enter into a lease financing with the California Infrastructure and Economic Development Bank for purposes of financing the emergency apportionment, including repaying such amounts advanced to the State General Fund. State law provides that so long as bonds from such lease financing are outstanding, the recipient school district (via its administrator) cannot file for bankruptcy. As an alternative, a school district may receive an emergency apportionment from the State General Fund that must be repaid in 20 years. Each year, the State Superintendent will withhold from the apportionments to be made to the school district from the State School Fund and the Education Protection Account an amount equal to the emergency apportionment repayment that becomes due that year. The determination as to whether the emergency apportionment will take the form of a lease financing or an emergency apportionment from the State General Fund will be based upon the availability of funds within the State general fund.

The following table sets forth the District's adopted general fund budgets for fiscal years 2016-17 through 2019-20, unaudited actuals for fiscal years 2016-17 and 2017-18, and estimated actuals for fiscal year 2018-19.

The District's budget for fiscal year 2019-20 was reviewed at a public hearing conducted by the Board of Trustees on June 10, 2019. The District's budget for fiscal year 2019-20 is expected to be approved by the Board of Trustees on June 24, 2019.

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#### LOWELL JOINT SCHOOL DISTRICT

#### (Los Angeles and Orange Counties, California)

#### General Fund Budgets for Fiscal Years 2016-17 through 2019-20, Unaudited Actuals for Fiscal Years 2016-17 and 2017-18 and Estimated Actuals for Fiscal Year 2018-19

	2016-17 Original Adopted Budget	2016-17 Unaudited Actuals <sup>(1)</sup>	2017-18 Original Adopted Budget	2017-18 Unaudited Actuals <sup>(1)</sup>	2018-19 Original Adopted Budget	2018-19 Estimated Actuals <sup>(2)</sup>	2019-20 Original Adopted Budget
REVENUES							
LCFF Sources	\$24,416,020.00	\$24,448,665.92	\$24,838,065.00	\$24,837,724.90	\$26,366,329.00	\$26,542,880.00	\$27,435,506.00
Federal Revenue	1,074,644.00	1,173,770.29	1,072,956.00	1,352,637.89	1,191,760.00	1,488,323.00	1,169,917.00
Other State Revenue	1,582,550.00	1,546,740.75	845,293.00	1,454,993.31	1,937,983.00	1,753,479.00	954,621.00
Other Local Revenue	1,785,401.00	2,098,152.55	1,967,860.00	2,231,988.43	2,086,231.00	2,288,706.00	2,189,102.00
TOTAL REVENUES	28,858,615.00	29,267,329.51	28,724,174.00	29,877,344.53	31,582,303.00	32,073,388.00	31,749,146.00
EXPENDITURES							
Certificated Salaries	13,763,235.00	13,605,435.92	13,951,577.00	14,284,441.07	14,396,829.00	14,616,583.00	14,934,906.00
Classified Salaries	4,038,943.00	3,908,531.81	4,050,186.00	3,815,287.23	4,377,302.00	4,491,271.00	4,518,018.00
Employee Benefits	6,637,442.00	6,370,136.36	7,117,882.88	6,979,185.32	7,858,176.00	7,656,393.00	8,315,125.00
Books and Supplies	1,324,291.00	1,827,097.20	1,694,751.00	1,078,061.88	1,068,634.00	1,908,235.00	1,017,153.00
Services, Other Operating							
Expenses	2,318,737.00	2,181,189.93	2,363,574.00	2,252,523.44	2,464,793.00	2,334,843.00	2,092,774.00
Capital Outlay	-	-	-	12,202.44	60,000.00	-	20,000.00
Other Outgo (excluding Direct		50.5.500.50	202.070.00	5 40 F0 6 F0	100 501 00	452 400 00	455 000 00
Support/Indirect Costs)	657,839.00	686,628.63	392,958.00	549,786.79	498,621.00	473,499.00	475,039.00
Other Outgo - Transfers of Indirect	(28,650.00)	(43,355.00)	(28,650.00)	(46,870.60)	(44,320.00)	(37,491.00)	(41,686.00)
Costs TOTAL EXPENDITURES	28.711.837.00	28.535.664.85	29,542,278.88	28.924.617.57	30.680.035.00	31.443.333.00	31,331,329.00
TOTAL EXPENDITURES	20,711,037.00	26,333,004.63	29,342,270.00	20,924,017.37	30,080,033.00	31,443,333.00	31,331,329.00
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	146,778.00	731,664.66	(818,104.88)	952,726.96	902,268.00	630,055.00	417,817.00
OTHER FINANCING SOURCES (USES)							
Inter-fund Transfers Out	-	(1,146.54)	(250.00)	(785,660.45)	(1,503,000.00)	(540,117.00)	(10,000.00)
TOTAL, OTHER FINANCING SOURCES (USES)	-	(1,146.54)	(250.00)	(785,660.45)	(1,503,000.00)	(540,117.00)	(10,000.00)
NET INCREASE (DECREASE) IN FUND BALANCE	146 779 00	720 519 12	(919 254 99)	167.066.51	(600 722 00)	90 029 00	407 817 00
BEGINNING BALANCE,	146,778.00	730,518.12	(818,354.88)	167,066.51	(600,732.00)	89,938.00	407,817.00
as of July 1	4,190,492.30	5,114,256.67	4,570,949.67	5,844,774.79	5,075,689.79	6,011,841.30	6,101,779.30
ENDING BALANCE	\$4,337,270.30	\$5,844,774.79	\$3,752,594.79	\$6,011,841.30	\$4,474,957.79	\$6,101,779.30	\$6,509,596.30
Unrestricted Ending Balance Restricted Ending Balance	\$4,337,269.23 \$1.07	\$5,767,220.47 \$77,554.32	\$3,752,593.80 \$0.99	\$5,797,883.82 \$213,957.48	\$4,474,957.47 \$0.32	\$5,968,291.82 \$133,487.48	\$6,376,108.82 \$133,487.48

The unaudited actuals shown here are for the General Fund only and do not agree with the amounts reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance shown in the District's audited financial statements for the corresponding fiscal years because the amounts on the Statement of Revenues, Expenditures, and Changes in Fund Balance include the financial activity of the Deferred Maintenance Fund in accordance with GASB Statement No. 54.

Source: Lowell Joint School District adopted general fund budgets for fiscal years 2016-17 through 2019-20; unaudited actuals for fiscal years 2016-17 and 2017-18; and estimated actuals for fiscal year 2019-20.

<sup>(2)</sup> Figures are estimates.

#### **District Debt Structure**

**Long-Term Debt Summary.** A schedule of changes in the District's long-term obligations for the year ended June 30, 2018, consisted of the following:

	Balance July 1, 2017	Additions	Deductions	Balance June 30, 2018	Due Within One Year
Compensated Absences	\$147,033	\$-	\$24,200	\$122,833	\$-
Other Postemployment Benefits	10,566,442	765,136	460,313	10,871,265	-
Totals	\$10,713,475	\$765,136	\$484,513	\$10,994,098	\$-

Source: Lowell Joint School District Audited Financial Report for fiscal year 2017-18.

Other Post-Employment Benefits (OPEBs). In addition to the retirement plan benefits with the California State Teachers' Retirement System ("CalSTRS"), the State Public Employees' Retirement System ("CalPERS") and the State Teachers Retirement Plan ("STRP") (see "– Retirement Benefits" below), the District sponsors healthcare coverage under the California Public Employees Medical and Hospital Care Act ("PEMHCA") commonly referred to as PERS Health. PEMHCA provides health insurance through a variety of health maintenance organization (HMO) and preferred provider organization (PPO) options. The authority to establish and amend the benefit terms and financing requirements are governed by collective bargaining agreements with plan members. The District makes the required statutory PEMHCA contribution, subject to the "Equal Contribution Method" under which the District's contribution for retirees is equal to its basic contribution for active employees. The District also pays a 0.33% of premium administrative fee (0.23% for fiscal year 2018-19) to PEMHCA for each retiree. Furthermore, the District makes supplemental contributions towards certain eligible retirees' premiums until age 65.

Employees who have completed at least 10 years of service with the District and are at least age 55 at retirement, are eligible to receive a monthly District contribution under one of two options: (1) the lesser of the PEMHCA option they have selected or the single-party Kaiser rate for the Los Angeles Area, plus retiree-only dental and vision coverage through ASCIP; of (2) the lesser of the PEMHCA option they have selected, or the two-party Kaiser rate for the Los Angeles Area; both offset by the District's statutory minimum contribution to PEMHCA. Supplemental benefits are payable until age 65 after which the contribution reverts to the statutory minimum for the retiree's further lifetime, with the exception that four former Board members and one former superintendent of the District are entitled to lifetime District-paid medical, dental, vision and life coverage for retiree and spouse (with the exception of life coverage, which is for retirees only). At July 1, 2017, membership of the Plan consisted of 69 inactive employees or beneficiaries currently receiving benefit payments and 206 active Plan members for a total of 275 Plan members.

The Medical Premium Payment Program ("MPP") is a cost-sharing multiple-employer other postemployment benefit plan established pursuant to Chapter 1032, Statutes of 2000 (SB 1435). CalSTRS administers the MPP Program through the Teachers' Health Benefit Fund. The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the Defined Benefit Program who were retired or began receiving a disability allowance prior to July 1, 2012 and were not eligible for premium free Medicare Part A. The payments are made directly to the Centers for Medicare and Medicaid Services on a monthly basis.

In June 2015, the Governmental Accounting Standards Board ("GASB") issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions ("Statement Number 75"). Other post-employment benefits (meaning other than pension benefits) ("OPEB") generally

include post-employment health benefits (medical, dental, vision, prescription drug and mental health), life insurance, disability benefits and long term care benefits. The objective of Statement Number 75 is to improve accounting and financial reporting by the State and local governments for OPEB by requiring the recognition of entire OPEB liability, a more comprehensive measure of OPEB expense, new note disclosures and certain required supplementary information. In addition, Statement Number 75 sets forth additional accounting methods to improve the usefulness of information about OPEB included in the general purpose external financial reports of State and local governmental OPEB plans for making decisions and assessing accountability. Statement Number 75 results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. Statement Number 75 replaces GASB Statements Number 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and Number 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans. Statement Number 75 is effective for periods beginning after June 15, 2017. The District has implemented Statement Number 75 for fiscal year 2017-18.

Demsey, Filliger and Associates has prepared an actuarial valuation (the "Actuarial Valuation") covering the District's retiree health benefits as of the June 30, 2017 valuation date. Based on the Actuarial Valuation, the District's total OPEB liability and net OPEB liability is \$10,703,649. The District has not adopted an irrevocable trust for the pre-funding of retiree healthcare benefits. Thus, no assets are accumulated in a trust that meets the criteria of GASB Statement No. 75. The Actuarial Valuation assumes, among other things, 3.13% discount rate, an annual healthcare cost trend rate of 5.00% and a 3.00% payroll increase per year. For a description of the District's Plan, see Note 12 to the District's financial statements attached hereto as APPENDIX B – "FINANCIAL STATEMENTS OF THE DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2018."

**Deferred Compensation Plan.** The District has adopted a deferred compensation plan on February 14, 1998 in accordance with Internal Revenue Code Section 457 for its eligible employees ("DC Plan"). Under the DC, employees may choose to defer income until retirement or termination. The District established a custodial agreement with Credit Union of Southern California (CUSC) and created a custodial account on behalf of the DC Plan participants.

The District makes no contributions under the Plan. All amounts of compensation deferred uner the DC Plan, all property and rights purchased with those amounts and all income attributable to those amounts are held in such custodial account for the exclusive benefit of the employee participants and their beneficiaries. The District determined that the custodial account established with CUSC qualifies as a third-party trust agreement as described in GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation plans. Accordingly, the DC Plan net assets are excluded from the accompanying general purpose financial statements.

While the District has full power and authority to administer and adopt rules and regulations for the DC Plan, all investment decisions under the DC Plan are the responsibility of the plan participants. The District has no liability for losses under the DC Plan, but does have the duty of due care that would be required of an ordinary prudent investor. Under certain circumstances employees may modify their arrangements with the DC Plan to provide for greater or lesser contributions or to terminate their participation. If participants retire under the DC Plan or terminate service with the District, they may be eligible to receive payments under the DC Plan in accordance with the provisions thereof. In the event of serious financial emergency, the District may approve, upon request, withdrawal from the DC Plan by the participants, along with their allocated contributions. At June 30, 2018, assets of the DC Plan totaled \$85,694. For a description of the District's DC Plan, see Note 13 to the District's financial statements

attached hereto as APPENDIX B - "FINANCIAL STATEMENTS OF THE DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2018."

*Tax and Revenue Anticipation Notes.* The District did not issue any tax and revenue anticipation notes ("TRANS") in fiscal years 2017-18 and 2018-19. The District may, however, issue TRANS or borrow funds in future fiscal years as and when necessary to supplement cash flow.

#### **Employment**

As of January 2019, the District employed approximately 436 employees, consisting of 136.1 full-time equivalent ("FTE") non-management certificated employees, 17.7 certificated management employees, 89.5 FTE classified non-management employees and 8 classified management employees. For fiscal year 2017-18, the total certificated and classified payrolls paid out of the District's general fund were approximately \$14.28 million and \$3.82 million. For fiscal year 2018-19, the total certificated and classified payrolls paid out of the District's general fund are estimated to be approximately \$14.62 million and \$4.49 million, respectively. As of such date, District employees were represented by employee bargaining units as follows:

Name of Bargaining Unit	Number of FTEs Represented	Current Contract Expiration Date
California School Employees Association, Ch 294 Lowell Joint Education Association/California Teachers Association/National Education Association	89.5	June 30, 2019
(LJEA/CTA/NEA)	136.1	June 30, 2019

Source: Lowell Joint School District.

#### **Retirement Benefits**

The District participates in retirement plans with CalSTRS, which covers all full-time certificated District employees, including teachers and administrators, and CalPERS, which covers certain classified employees. Classified school personnel who are employed four or more hours per day may participate in CalPERS.

CalSTRS. Contributions to CalSTRS are fixed in statute. For fiscal year 2013-14, covered employees contributed 8.00% of salary to CalSTRS, while school districts contributed 8.25%. In addition to the teacher and school contributions, the State contributed 4.517% of teacher payroll to CalSTRS (calculated on payroll data from two fiscal years ago). Prior to fiscal year 2014-15 and unlike typical defined benefit programs such as those administered by CalPERS, neither the CalSTRS employer nor the State contribution rate varied annually to make up funding shortfalls or assess credits for actuarial surpluses. The State does pay a surcharge when the member and school district contributions are not sufficient to fully fund the basic defined benefit pension (generally consisting of 2% of salary for each year of service at age 60 referred to herein as "pre-enhancement benefits") within a 30-year period. However, this surcharge does not apply to system-wide unfunded liability resulting from recent benefit enhancements.

As part of the 2014-15 State Budget, the Governor signed Assembly Bill 1469 which implemented a new funding strategy for CalSTRS and increased the employer contribution rate in fiscal year 2014-15 from 8.25% to 8.88% of covered payroll. Such rate increased by 1.85% beginning in fiscal year 2015-16 until the employer contribution rate is 19.10% of covered payroll as further described below. AB 1469 increased member contributions, which were previously set at 8.00% of pay, to 10.25% of pay for members hired on or after January 1, 2013 effective July 1, 2016. However, on July 1, 2018, for members hired on or after January 1, 2013, the rate

increased from 9.205% of pay to 10.250% of pay. The State's total contribution also increased from approximately 3% in fiscal year 2013-14 to 6.828% of payroll in fiscal year 2017-18, plus the continued payment of 2.5% of payroll annual for a supplemental inflation protection program for a total of 9.328%. In addition, AB 1469 provides the State Teachers Retirement Board with authority to modify the percentages paid by employers and employees for fiscal year 2021-22 and each fiscal year thereafter to eliminate the CalSTRS unfunded liability by June 30, 2046. The State Teachers Retirement Board would also have authority to reduce employer and State contributions if they are no longer necessary.

On February 1, 2017, the State Teachers' Retirement Board voted to adopt revised actuarial assumptions reflecting members' increasing life expectancies and current economic trends. The revised assumptions include a decrease from 7.50% to a 7.25% investment rate of return for the June 30, 2016 actuarial valuation, a decrease from 7.25% to a 7.00% investment rate of return for the June 30, 2017 actuarial valuation, a decrease from 3.75% to a 3.50% projected wage growth, and a decrease from 3.00% to a 2.75% price inflation factor.

As of June 30, 2017, an actuarial valuation (the "2017 CalSTRS Actuarial Valuation") for the entire CalSTRS defined benefit program showed an estimated unfunded actuarial liability of \$107.3 billion, an increase of approximately \$10.6 million from the June 30, 2016 valuation. The funded ratios of the actuarial value of valuation assets over the actuarial accrued liabilities as of June 30, 2017, June 30, 2016 and June 30, 2015, based on the actuarial assumptions, were approximately 62.6%, 63.7%, and 68.5%, respectively. Future estimates of the actuarial unfunded liability may change due to market performance, legislative actions and other experience that may differ from the actuarial assumptions. The following are certain of the actuarial assumptions set forth in the 2017 CalSTRS Actuarial Valuation: measurement of accruing costs by the "Entry Age Normal Actuarial Cost Method," a 7.00% investment return assumption consistent with the State Teachers' Retirement Board's decision on February 1, 2017, 3.00% interest on member accounts, projected 3.50% wage growth, projected 2.75% inflation and demographic assumptions relating to mortality rates, length of service, rates of disability, rates of withdrawal, probability of refund, and merit salary increases. The 2017 CalSTRS Actuarial Valuation also assumes that all members hired on or after January 1, 2013 are subject to the provisions of PEPRA (as defined herein). See "-Governor's Pension Reform" below for a discussion of the pension reform measure signed by the Governor in August 2012 expected to help reduce future pension obligations of public employers with respect to employees hired on or after January 1, 2013. Future estimates of the actuarial unfunded liability may change due to market performance, legislative actions, changes in actuarial assumptions and other experiences that may differ from the actuarial assumptions.

Pursuant to Assembly Bill 1469, school district's contribution rates will increase in accordance with the following schedule:

Effective Date (July 1)	School District Contribution Rate
2014	8.88%
2015	10.73
2016	12.58
2017	14.43
2018	16.28
2019	18.13
2020	19.10

Source: Assembly Bill 1469.

The following table sets forth the District's total employer contributions to CalSTRS and the State's required non-employer contributions for fiscal years 2015-16 through 2018-19 and the budgeted contributions for fiscal year 2019-20.

## LOWELL JOINT SCHOOL DISTRICT (Los Angeles and Orange Counties, California) Contributions to CalSTRS for Fiscal Years 2015-16 through 2019-20

Fiscal Year	District Contribution	State's STRS On-Behalf Amounts
2015-16	\$ 1,420,807	\$ 851,885
2016-17	1,667,227	1,012,629
2017-18	2,019,903	1,113,722
2018-19(1)	2,374,415	1,254,625
2019-20(2)	2,471,306	1,254,625

<sup>(1)</sup> Estimated actuals for fiscal year 2018-19.

Source: Lowell Joint School District

The District's total employer contributions to CalSTRS for fiscal years 2014-15 through 2017-18 were equal to 100% of the required contributions for each year. With the implementation of AB 1469, the District anticipates that its contributions to CalSTRS will increase in future fiscal years as compared to prior fiscal years.

The District, nonetheless, is unable to predict all factors or any changes in law that could affect its required contributions to CalSTRS in future fiscal years.

CalSTRS produces a comprehensive annual financial report and actuarial valuations which include financial statements and required supplementary information. Copies of the CalSTRS comprehensive annual financial report and actuarial valuations may be obtained from CalSTRS. The information presented in these reports is not incorporated by reference in this Official Statement.

*CalPERS.* All qualifying classified employees of K-12 school districts in the State are members in CalPERS, and all of such districts participate in the same plan. As such, all such school districts share the same contribution rate in each year. However, unlike school districts' participating in CalSTRS, the school districts' contributions to CalPERS fluctuate each year and include a normal cost component and a component equal to an amortized amount of the unfunded liability. Accordingly, the District cannot provide any assurances that the District's required contributions to CalPERS in future years will not significantly vary from any current projected levels of contributions to CalPERS.

School districts are currently required to contribute to CalPERS at an actuarially determined rate, which was 11.847%, 13.888% and 15.531% of eligible salary expenditures for fiscal years 2015-16, 2016-17, and 2017-18, respectively, and 18.062% of eligible salary expenditures for fiscal year 2018-19. Plan participants enrolled in CalPERS prior to January 1, 2013 contribute 7% of their respective salaries, while participants enrolled after January 1, 2013 contribute at an actuarially determined rate, which was 6% of their respective salaries in fiscal years 2015-16 and 2016-17, 6.50% in fiscal year 2017-18 and 7.00% in fiscal year 2018-19.

Since the June 30, 2015 valuation, CalPERS has employed an amortization and smoothing policy that apportions all gains and losses over a fixed 30-year period with the increases or decreases in the rate spread directly over a five-year period. In contrast, the previous policy spread investment returns over a

<sup>(2)</sup> Original adopted budget for fiscal year 2019-20.

15-year period with experience gains and losses spread over a rolling 30-year period. On December 21, 2016, the CalPERS Board of Administration lowered the discount rate from 7.50 percent to 7.00 percent using a three-year phase-in beginning with the CalPERS Schools Pool Actuarial Valuation as of June 30, 2017 (the "2017 CalPERS Schools Pool Actuarial Valuation"). The amounts of the pension/award benefit obligation or UAAL will vary from time to time depending upon actuarial assumptions, and actual rates of return on investments, salary scales, and levels of contribution.

The actuarial funding method used in the 2017 CalPERS Schools Pool Actuarial Valuation is the "Entry Age Normal Cost Method". The 2017 CalPERS Schools Pool Actuarial Valuation assumes, among other things, 2.75% inflation and payroll growth of 3.00% compounded annually. The 2017 CalPERS Schools Pool Actuarial Valuation reflects a discount rate of 7.375% compounded annually (net of administrative expenses) as of June 30, 2017, 7.25% compounded annually (net of administrative expenses) as of June 30, 2018, and 7.0% compounded annually (net of administrative expenses) as of June 30, 2019. The first reduction in the investment rate of return will impact the District's employer contribution rates beginning in fiscal year 2018-19. The CalPERS Board also adopted new demographic assumptions on December 19, 2017, including a reduction in the inflation assumption from 2.75% as of June 30, 2017, to 2.625% as of June 30, 2018, and finally to 2.50% as of June 30, 2019. The reduction in the inflation assumption results in decreases in both the normal cost and the accrued liabilities in the future. The overall payroll growth will be reduced from 3.0% annually as of June 30, 2017, to 2.875% as of June 30, 2018, and finally to 2.75% as of June 30, 2019.

On April 16, 2019, the CalPERS Board established the employer contribution rates for fiscal year 2019-20 and released certain information from the CalPERS Schools Pool Actuarial Valuation as of June 30, 2018, ahead of its summer 2019 release date. Based on the changes in the discount rate, inflation rate, payroll growth rate and demographic assumptions, along with expected reductions in normal cost due to the continuing transition of active members from those employees hired prior to the Implementation Date, to those hired after such date, the projected contribution for fiscal year 2020-21 is projected to be 23.6%, with annual increases and decreases thereafter, resulting in a projected 26.5% employer contribution rate for fiscal year 2025-26.

The table on the following page sets forth the District's total employer contributions to CalPERS from all funds of the District for fiscal years 2015-16 through 2018-19 and the budgeted contribution for fiscal year 2019-20.

LOWELL JOINT SCHOOL DISTRICT
(Los Angeles and Orange Counties, California)
Contributions to CalPERS for Fiscal Years 2015-16 through 2019-20

Fiscal Year	Contribution
2015-16	\$ 404,387
2016-17	473,630
2017-18	532,510
2018-19(1)	667,714
$2019-20^{(2)}$	853,450

<sup>(1)</sup> Estimated actuals for fiscal year 2018-19.

Source: Lowell Joint School District

The District's total employer contributions to CalPERS for fiscal years 2014-15 through 2017-18 were equal to 100% of the required contributions for each year. With the change in actuarial assumptions described above, the District anticipates that its contributions to CalPERS will increase in future fiscal years

<sup>(2)</sup> Original adopted budget for fiscal year 2019-20.

as the increased costs are phased in. The implementation of PEPRA (see "-Governor's Pension Reform" below), however, is expected to help reduce certain future pension obligations of public employers with respect to employees hired on or after January 1, 2013. The District cannot predict the impact these changes will have on its contributions to CalPERS in future years.

CalPERS produces a comprehensive annual financial report and actuarial valuations that include financial statements and required supplementary information. Copies of the CalPERS comprehensive annual financial report and actuarial valuations may be obtained from CalPERS Financial Services Division. The information presented in these reports is not incorporated by reference in this Official Statement.

Governor's Pension Reform. On August 28, 2012, Governor Brown and the State Legislature reached agreement on a new law that reforms pensions for State and local government employees. AB 340, which was signed into law on September 12, 2012, established the California Public Employees' Pension Reform Act of 2012 ("PEPRA") which governs pensions for public employers and public pension plans on and after January 1, 2013. For new employees, PEPRA, among other things, caps pensionable salaries at the Social Security contribution and wage base, which is \$127,200 for 2017, or 120% of that amount for employees not covered by Social Security, increases the retirement age by two years or more for all new public employees while adjusting the retirement formulas, requires state employees to pay at least half of their pension costs, and also requires the calculation of benefits on regular, recurring pay to stop income spiking. For all employees, changes required by PEPRA include the prohibition of retroactive pension increases, pension holidays and purchases of service credit. PEPRA applies to all State and local public retirement systems, including county and district retirement systems. PEPRA only exempts the University of California system and charter cities and counties whose pension plans are not governed by State law. Although the District anticipates that PEPRA would not increase the District's future pension obligations, the District is unable to determine the extent of any impact PEPRA would have on the District's pension obligations at this time. Additionally, the District cannot predict if PEPRA will be challenged in court and, if so, whether any challenge would be successful.

The District is unable to predict what the amount of State pension liabilities will be in the future, or the amount of the contributions which the District may be required to make. CalSTRS and CalPERS are more fully described in Note 11 to the District's financial statements attached hereto as APPENDIX B – "FINANCIAL STATEMENTS OF THE DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2018."

GASB 67 and 68. In June 2012, the Governmental Accounting Standards Board approved a pair of related statements, Statement Number 67, Financial Reporting for Pension Plans ("Statement Number 67"), which addresses financial reporting for pension plans, and Statement Number 68, Accounting and Financial Reporting for Pensions ("Statement Number 68"), which establishes new accounting and financial reporting requirements for governments that provide their employees with pensions. The guidance contained in these statements will change how governments calculate and report the costs and obligations associated with pensions. Statement Number 67 replaces the current requirements of Statement Number 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, for most public employee pension plans, and Statement Number 27 replaces the current requirements of Statement Number 27, Accounting for Pensions by State and Local Governmental Employers, for most government employers. The new statements also replace the requirements of Statement Number 50, Pension Disclosures, for those governments and pension plans. Certain of the major changes include: (i) the inclusion of unfunded pension liabilities on the government's balance sheet (such unfunded liabilities were typically included as notes to the government's financial statements); (ii) full pension costs are shown as expenses regardless of actual contribution levels; (iii) lower actuarial discount rates are required to be used for most plans for certain purposes of the financial statements, resulting in increased liabilities and pension expenses; and (iv) shorter amortization periods for unfunded liabilities are required to be used for certain

purposes of the financial statements, which generally increases pension expenses. Statement Number 67 became effective beginning in fiscal year 2013-14, and Statement Number 68 became effective beginning in fiscal year 2014-15.

#### Insurance, Risk Pooling and Joint Powers Agreements and Joint Ventures

The District participates in a joint venture under a joint powers agreement ("JPA") with the Alliance of Schools for Cooperative Insurance Programs ("ASCIP"). The relationship between the District and the JPA is such that it is not a component unit of the District for financial reporting purposes.

The JPA provides medical, property and liability insurance coverage and workers compensation insurance coverage for its members. The JPA is governed by a board consisting of a representative for each district category. The governing board controls the operations of its JPA independent of any influence by the member districts beyond their representation on the governing board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionate only to its participation in the JPA.

See Note 8 to the District's audited financial statements attached hereto as APPENDIX B—"FINANCIAL STATEMENTS OF THE DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2018" for more information.

## CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS

#### **Limitations on Revenues**

On June 6, 1978, California voters approved Proposition 13 ("Proposition 13"), which added Article XIIIA to the State Constitution ("Article XIIIA"). Article XIIIA limits the amount of any *ad valorem* tax on real property to 1% of the full cash value thereof, except that additional *ad valorem* taxes may be levied to pay debt service on (i) indebtedness approved by the voters prior to July 1, 1978, (ii) bonded indebtedness for the acquisition or improvement of real property which has been approved on or after July 1, 1978 by two-thirds of the voters on such indebtedness, and (iii) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by 55% of the voters of the district, but only if certain accountability measures are included in the proposition. Article XIIIA defines full cash value to mean "the county assessor's valuation of real property as shown on the 1975-76 tax bill under full cash value, or thereafter, the appraised value of real property when purchased, newly constructed, or a change in ownership have occurred after the 1975 assessment." This full cash value may be increased at a rate not to exceed 2% per year to account for inflation.

Article XIIIA has subsequently been amended to permit reduction of the "full cash value" base in the event of declining property values caused by damage, destruction or other factors, to provide that there would be no increase in the "full cash value" base in the event of reconstruction of property damaged or destroyed in a disaster and in other minor or technical ways.

County of Orange v. Orange County Assessment Appeals Board No. 3. Section 51 of the Revenue and Taxation Code permits county assessors who have reduced the assessed valuation of a property as a result of natural disasters, economic downturns or other factors, to subsequently "recapture" such value (up to the pre-decline value of the property) at an annual rate higher than 2%, depending on the assessor's measure of the restoration of value of the damaged property. The constitutionality of this procedure was challenged in a lawsuit brought in 2001 in the Orange County Superior Court, and in similar lawsuits

brought in other counties, on the basis that the decrease in assessed value creates a new "base year value" for purposes of Proposition 13 and that subsequent increases in the assessed value of a property by more than 2% in a single year violate Article XIIIA. On appeal, the California Court of Appeal upheld the recapture practice in 2004, and the State Supreme Court declined to review the ruling, leaving the recapture law in place.

Legislation Implementing Article XIIIA. Legislation has been enacted and amended a number of times since 1978 to implement Article XIIIA. Under current law, local agencies are no longer permitted to levy directly any property tax (except to pay voter-approved indebtedness). The 1% property tax is automatically levied by the county and distributed according to a formula among taxing agencies. The formula apportions the tax roughly in proportion to the relative shares of taxes levied prior to 1989.

Increases of assessed valuation resulting from reappraisals of property due to new construction, change in ownership or from the 2% annual adjustment are allocated among the various jurisdictions in the "taxing area" based upon their respective "situs." Any such allocation made to a local agency continues as part of its allocation in future years.

The tax rate is expressed as \$1 per \$100 of taxable value. All taxable property value included in this Official Statement is shown at 100% of market value (unless noted differently) and all tax rates reflect the \$1 per \$100 of taxable value.

#### **Article XIIIB of the California Constitution**

An initiative to amend the State Constitution entitled "Limitation of Government Appropriations" was approved on September 6, 1979, thereby adding Article XIIIB to the State Constitution ("Article XIIIB"). Under Article XIIIB state and local governmental entities have an annual "appropriations limit" and are not permitted to spend certain moneys which are called "appropriations subject to limitation" (consisting of tax revenues, state subventions and certain other funds) in an amount higher than the "appropriations limit." Article XIIIB does not affect the appropriation of moneys which are excluded from the definition of "appropriations subject to limitation," including debt service on indebtedness existing or authorized as of January 1, 1979, or bonded indebtedness subsequently approved by the voters. In general terms, the "appropriations limit" is to be based on certain 1978-79 expenditures, and is to be adjusted annually to reflect changes in consumer prices, populations, and services provided by these entities. Among other provisions of Article XIIIB, if these entities' revenues in any year exceed the amounts permitted to be spent, the excess would have to be returned by revising tax rates or fee schedules over the subsequent two years. Any proceeds of taxes received by the District in excess of the allowable limit are absorbed into the State's allowable limit.

#### **Article XIIIC and Article XIIID of the California Constitution**

On November 5, 1996, the voters of the State of California approved Proposition 218, popularly known as the "Right to Vote on Taxes Act." Proposition 218 added to the California Constitution Articles XIIIC and XIIID ("Article XIIIC" and "Article XIIID," respectively), which contain a number of provisions affecting the ability of local agencies, including school districts, to levy and collect both existing and future taxes, assessments, fees and charges.

According to the "Title and Summary" of Proposition 218 prepared by the California Attorney General, Proposition 218 limits "the authority of local governments to impose taxes and property-related assessments, fees and charges." Among other things, Article XIIIC establishes that every tax is either a "general tax" (imposed for general governmental purposes) or a "special tax" (imposed for specific purposes), prohibits special purpose government agencies such as school districts from levying general

taxes, and prohibits any local agency from imposing, extending or increasing any special tax beyond its maximum authorized rate without a two-thirds vote; and also provides that the initiative power will not be limited in matters of reducing or repealing local taxes, assessments, fees and charges. Article XIIIC further provides that no tax may be assessed on property other than *ad valorem* property taxes imposed in accordance with Articles XIII and XIIIA of the California Constitution and special taxes approved by a two-thirds vote under Article XIIIA, Section 4. Article XIIID deals with assessments and property-related fees and charges, and explicitly provides that nothing in Article XIIIC or XIIID will be construed to affect existing laws relating to the imposition of fees or charges as a condition of property development.

The District does not impose any taxes, assessments, or property-related fees or charges which are subject to the provisions of Proposition 218. It does, however, receive a portion of the basic 1% *ad valorem* property tax levied and collected by the County pursuant to Article XIIIA of the California Constitution. The provisions of Proposition 218 may have an indirect effect on the District, such as by limiting or reducing the revenues otherwise available to other local governments whose boundaries encompass property located within the District thereby causing such local governments to reduce service levels and possibly adversely affecting the value of property within the District.

#### **Statutory Limitations**

On November 4, 1986, State voters approved Proposition 62, an initiative statute limiting the imposition of new or higher taxes by local agencies. The statute (a) requires new or higher general taxes to be approved by two-thirds of the local agency's governing body and a majority of its voters; (b) requires the inclusion of specific information in all local ordinances or resolutions proposing new or higher general or special taxes; (c) penalizes local agencies that fail to comply with the foregoing; and (d) required local agencies to stop collecting any new or higher general tax adopted after July 31, 1985, unless a majority of the voters approved the tax by November 1, 1988.

Appellate court decisions following the approval of Proposition 62 determined that certain provisions of Proposition 62 were unconstitutional. However, the California Supreme Court upheld Proposition 62 in its decision on September 28, 1995 in Santa Clara County Transportation Authority v. Guardino. This decision reaffirmed the constitutionality of Proposition 62. Certain matters regarding Proposition 62 were not addressed in the Supreme Court's decision, such as whether the decision applies retroactively, what remedies exist for taxpayers subject to a tax not in compliance with Proposition 62, and whether the decision applies to charter cities.

#### **Proposition 98 and Proposition 111**

On November 8, 1988, voters approved Proposition 98, a combined initiative constitutional amendment and statute called the "Classroom Instructional Improvement and Accountability Act" (the "Accountability Act"). The Accountability Act changed State funding of public education below the university level, and the operation of the State's Appropriations Limit. The Accountability Act guarantees State funding for K-12 districts and community college districts (collectively, "K-14 districts") at a level equal to the greater of (a) the same percentage of general fund revenues as the percentage appropriated to such districts in 1986-87, which percentage is equal to 40.9%, or (b) the amount actually appropriated to such districts from the general fund in the previous fiscal year, adjusted for growth in enrollment and inflation.

Since the Accountability Act is unclear in some details, there can be no assurance that the Legislature or a court might not interpret the Accountability Act to require a different percentage of general fund revenues to be allocated to K-14 districts than the 40.9%, or to apply the relevant percentage to the State's budgets in a different way than is proposed in the Governor's Budget. In any event, the Governor

and other fiscal observers expect the Accountability Act to place increasing pressure on the State's budget over future years, potentially reducing resources available for other State programs, especially to the extent the Article XIIIB spending limit would restrain the State's ability to fund such other programs by raising taxes.

The Accountability Act also changes how tax revenues in excess of the State Appropriations Limit are distributed. Any excess State tax revenues up to a specified amount would, instead of being returned to taxpayers, be transferred to K-14 districts. Such transfer would be excluded from the Appropriations Limit for K-14 districts and the K-14 districts Appropriations Limits for the next year would automatically be increased by the amount of such transfer. These additional moneys would enter the base funding calculation for K-14 districts for subsequent years, creating further pressure on other portions of the State budget, particularly if revenues decline in a year following an Article XIIIB surplus. The maximum amount of excess tax revenues which could be transferred to schools is 4% of the minimum State spending for education mandated by the Accountability Act, as described above.

On June 5, 1990, California voters approved Proposition 111 (Senate Constitutional Amendment 1), which further modified the Constitution to alter the spending limit and education funding provisions of Proposition 98. Most significantly, Proposition 111 (1) liberalized the annual adjustments to the spending limit by measuring the "change in the cost of living" by the change in State per capita personal income rather than the Consumer Price Index, and specified that a portion of the State's spending limit would be adjusted to reflect changes in school attendance; (2) provided that 50% of the "excess" tax revenues, determined based on a two-year cycle, would be transferred to K-14 districts with the balance returned to taxpayers (rather than the previous 100% but only up to a cap of 4% of the districts' minimum funding level), and that any such transfer to K-14 districts would not be built into the school districts' base expenditures for calculating their entitlement for State aid in the following year and would not increase the State's appropriations limit; (3) excluded from the calculation of appropriations that are subject to the limit appropriations for certain "qualified capital outlay projects" and certain increases in gasoline taxes, sales and use taxes, and receipts from vehicle weight fees; (4) provided that the Appropriations Limit for each unit of government, including the State, would be recalculated beginning in the 1990-91 fiscal year, based on the actual limit for fiscal year 1986-87, adjusted forward to 1990-91 as if Senate Constitutional Amendment 1 had been in effect; and (5) adjusted the Proposition 98 formula that guarantees K-14 districts a certain amount of general fund revenues, as described below.

Under prior law, K-14 districts were guaranteed the greater of (a) 40.9% of general fund revenues (the "first test") or (b) the amount appropriated in the prior year adjusted for changes in the cost of living (measured as in Article XIIIB by reference to per capita personal income) and enrollment (the "second test"). Under Proposition 111, school districts would receive the greater of (a) the first test, (b) the second test or (c) a third test, which would replace the second test in any year when growth in per capita general fund revenues from the prior year was less than the annual growth in State per capita personal income. Under the third test, school districts would receive the amount appropriated in the prior year adjusted for change in enrollment and per capita general fund revenues, plus an additional small adjustment factor. If the third test were used in any year, the difference between the third test and the second test would become a "credit" to be paid in future years when general fund revenue growth exceeds personal income growth.

#### Assembly Bill No. 26 & California Redevelopment Association v. Matosantos

On February 1, 2012, pursuant to the California Supreme Court's decision in *California Redevelopment Association v. Matosantos*, Assembly Bill No. 26 (First Extraordinary Session) ("AB1X 26") dissolved all redevelopment agencies in existence and designated "successor agencies" and "oversight boards" to satisfy "enforceable obligations" of the former redevelopment agencies and administer dissolution and wind down of the former redevelopment agencies. With limited exceptions, all assets,

properties, contracts, leases, records, buildings and equipment, including cash and cash equivalents of a former redevelopment agency were transferred to the control of its successor agency and, unless otherwise required pursuant to the terms of an enforceable obligation, distributed to various related taxing agencies pursuant to AB1X 26.

It is possible that there will be additional legislation proposed and/or enacted to clarify various inconsistencies contained in AB1X 26 and there may be additional legislation proposed and/or enacted in the future affecting the current scheme of dissolution and winding up of redevelopment agencies currently contemplated by AB1X 26. For example, AB 1484 was signed by the Governor on June 27, 2012, to clarify and amend certain aspects of AB1X 26. AB 1484, among other things, attempts to clarify the role and requirements of successor agencies, provides successor agencies with more control over agency bond proceeds and properties previously owned by redevelopment agencies and adds other new and modified requirements and deadlines. AB 1484 also provides for a "tax claw back" provision, wherein the State is authorized to withhold sales and use tax revenue allocations to local successor agencies to offset payment of property taxes owed and not paid by such local successor agencies to other local taxing agencies. This "tax claw back" provision has been challenged in court by certain cities and successor agencies. The District cannot predict the outcome of such litigation and what effect, if any, it will have on the District. Additionally, no assurances can be given as to the effect of any such future proposed and/or enacted legislation on the District.

#### **Proposition 30 and Proposition 55**

On November 6, 2012, voters approved Proposition 30, also referred to as the Temporary Taxes to Fund Education, Guaranteed Local Public Safety Funding, Initiative Constitutional Amendment. Proposition 30 temporarily (a) increased the personal income tax on certain of the State's income taxpayers by one to three percent for a period of seven years beginning with the 2012 tax year and ending with the 2019 tax year, and (b) increased the sales and use tax by one-quarter percent for a period of four years beginning on January 1, 2013 and ending with the 2016 tax year. The revenues generated from such tax increases are included in the calculation of the Proposition 98 minimum funding guarantee (see "— Proposition 98 and Proposition 111" above). The revenues generated from such temporary tax increases are deposited into a State account created pursuant to Proposition 30 (the Education Protection Account), and 89% of the amounts therein are allocated to school districts and 11% of the amounts therein are allocated to community college districts.

The Proposition 30 sales and use tax increases expired at the end of the 2016 tax year. Under Proposition 30, the personal income tax increases were set to expire at the end of the 2018 tax year. However, the California Tax Extension to Fund Education and Healthcare Initiative ("Proposition 55"), approved by the voters on November 8, 2016, extends by 12 years the temporary personal income tax increases on incomes over \$250,000 that was first enacted by Proposition 30; Proposition 55 did not extend the sales and use tax increases imposed by Proposition 30. Revenues from the income tax increase under Proposition 55 will be allocated to school districts and community colleges in the State.

#### **Applications of Constitutional and Statutory Provisions**

The application of Proposition 98 and other statutory regulations has become increasingly difficult to predict accurately in recent years. For a discussion of how the provisions of Proposition 98 have been applied to school funding see "DISTRICT FINANCIAL MATTERS — State Funding of Education; State Budget Process."

#### **Proposition 2**

*General.* Proposition 2, which included certain constitutional amendments to the Rainy Day Fund and, upon its approval, triggered the implementation of certain provisions which could limit the amount of reserves that may be maintained by a school district, was approved by the voters in the November 2014 election.

Rainy Day Fund. The Proposition 2 constitutional amendments related to the Rainy Day Fund (i) require deposits into the Rainy Day Fund whenever capital gains revenues rise to more than 8% of general fund tax revenues; (ii) set the maximum size of the Rainy Day Fund at 10% of general fund revenues; (iii) for the next 15 years, require half of each year's deposit to be used for supplemental payments to pay down the budgetary debts or other long-term liabilities and, thereafter, require at least half of each year's deposit to be saved and the remainder used for supplemental debt payments or savings; (iv) allow the withdrawal of funds only for a disaster or if spending remains at or below the highest level of spending from the past three years; (v) require the State to provide a multiyear budget forecast; and (vi) create a Proposition 98 reserve (the "Public School System Stabilization Account") to set aside funds in good years to minimize future cuts and smooth school spending. The State may deposit amounts into such account only after it has paid all amounts owing to school districts relating to the Proposition 98 maintenance factor for fiscal years prior to fiscal year 2014-15. The State, in addition, may not transfer funds to the Public School System Stabilization Account unless the State is in a Test 1 year under Proposition 98 or in any year in which a maintenance factor is created.

SB 858. Senate Bill 858 ("SB 858") became effective upon the passage of Proposition 2. SB 858 includes provisions which could limit the amount of reserves that may be maintained by a school district in certain circumstances. Under SB 858, in any fiscal year immediately following a fiscal year in which the State has made a transfer into the Public School System Stabilization Account, any adopted or revised budget by a school district would need to contain a combined unassigned and assigned ending fund balance that (a) for school districts with an A.D.A. of less than 400,000, is not more than two times the amount of the reserve for economic uncertainties mandated by the Education Code, or (b) for school districts with an A.D.A. that is more than 400,000, is not more than three times the amount of the reserve for economic uncertainties mandated by the Education Code. In certain cases, the county superintendent of schools may grant a school district a waiver from this limitation on reserves for up to two consecutive years within a three-year period if there are certain extraordinary fiscal circumstances.

The District, which has an A.D.A. of less than 400,000, is required to maintain a reserve for economic uncertainty in an amount equal to 3% of its general fund expenditures and other financing uses.

*SB* 751. Senate Bill 751 ("SB 751"), enacted on October 11, 2017, alters the reserve requirements imposed by SB 858. Under SB 751, in a fiscal year immediate after a fiscal year in which the amount of moneys in the Public School System Stabilization Account is equal to or exceeds 3% of the combined total general fund revenues appropriated for school districts and allocated local proceeds of taxes for that fiscal year, a school district budget that is adopted or revised cannot have an assigned or unassigned ending fund balance that exceeds 10% of those funds. SB 751 excludes from the requirements of those provisions basic aid school districts (also known as community funded districts) and small school districts having fewer than 2,501 units of average daily attendance.

The Series 2019 Bonds are payable from *ad valorem* taxes to be levied within the District pursuant to the California Constitution and other State law. Accordingly, the District does not expect SB 858 or SB 751 to adversely affect its ability to pay the principal of and interest on the Series 2019 Bonds as and when due.

#### **Future Initiatives**

Article XIIIA, Article XIIIB, Article XIIIC, Article XIIID, as well as Propositions 2, 30, 55, 62, 98, 111 and 218, were each adopted as measures that qualified for the ballot pursuant to the State's initiative process. From time to time other initiative measures could be adopted, further affecting District revenues or the District's ability to expend revenues.



# APPENDIX B

# FINANCIAL STATEMENTS OF THE DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2018



# LOWELL JOINT SCHOOL DISTRICT AUDIT REPORT For the Fiscal Year Ended June 30, 2018



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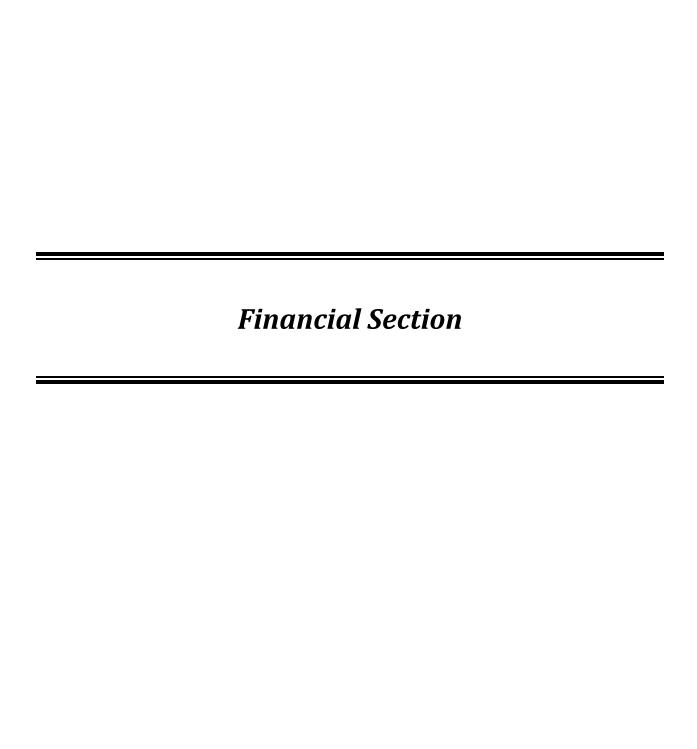
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#### INDEPENDENT AUDITORS' REPORT

Board of Trustees Lowell Joint School District Whittier, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lowell Joint School District, as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Lowell Joint School District, as of June 30, 2018, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Change in Accounting Principle**

As discussed in Note 1.I. to the basic financial statements, the District has changed its method for accounting and reporting for postemployment benefits other than pensions during fiscal year 2017-18 due to the adoption of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". The adoption of this standard required retrospective application resulting in a \$6,478,762 reduction of previously reported net position at July 1, 2017. Our opinion is not modified with respect to this matter.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of the net pension liability, schedule of pension contributions, schedule of changes in the District's total OPEB liability and related ratios, and the notes to the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements. The supplementary information on pages 54 to 57 and the schedule of expenditures of federal awards on page 58 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole. The information on page 53 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Murrieta, California December 13, 2018

Nigro & Nigro, PC

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

This discussion and analysis of Lowell Joint School District's financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2018. Please read it in conjunction with the District's financial statements, which immediately follow this section.

#### FINANCIAL HIGHLIGHTS

The financial statements also

include *notes* that explain

some of the information in the statements and provide more detailed data. Figure A-1 shows how the various parts of this annual report

are arranged and related to

one another.

- The District's overall financial status increased from last year, as the net position increased by 3.5% to \$(11.5) million.
- Total governmental revenues were \$31.6 million, about \$0.4 million more than expenses.
- The District's combined fund balances increased by \$1.5 million, primarily due to increased LCFF and restricted categorical funding.
- The total cost of basic programs was \$31.2 million. Because a portion of these costs was paid for with charges, fees, and intergovernmental aid, the net cost that required taxpayer funding was \$27.1 million.
- Second period (P2) average daily attendance (grades K-8) declined by one.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are district-wide financial statements that provide both short-term and longterm information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
  - The *governmental funds* statements tell how basic services like regular and special education were financed in the short term as well as what remains for future spending.
  - The *fiduciary funds* statement provides information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

Management's Basic Required Discussion **Financial** Supplementary and Analysis Information Information District-Wide Fund Notes to Financial Financial Financial **Statements Statements Statements DETAIL SUMMARY** 

Figure A-1. Organization of Lowell Joint School District's Annual Financial Report

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Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

## **OVERVIEW OF THE FINANCIAL STATEMENTS (continued)**

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2. Major Features of the District-Wide and Fund Financial Statements

Type of	D		F.1 F. 1
Statements Scope	District-Wide  Entire District, except fiduciary activities	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Fiduciary Funds Instances in which the District administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required financial statements	• Statement of Net Position • Statement of Activities	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures &amp; Changes in Fund Balances</li> </ul>	Statement of Fiduciary Net Position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both short-term and long-term; The District's funds do not currently contain nonfinancial assets, though they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

#### **District-Wide Statements**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (continued)**

#### **District-Wide Statements (continued)**

The two district-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health, or *position*.

- Over time, increases and decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's demographics and the condition of school buildings and other facilities.
- In the district-wide financial statements, the District's activities are categorized as *Governmental Activities*. Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state aid finance most of these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that is properly using certain revenues.

#### The District has two kinds of funds:

- Governmental funds Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information at the bottom of the governmental funds statements that explains the relationship (or differences) between them.
- Fiduciary funds The District is the trustee, or fiduciary, for assets that belong to others, such as the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position. We exclude these activities from the district-wide financial statements because the District cannot use these assets to finance its operations.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

**Net Position.** The District's combined net position was higher on June 30, 2018, than it was the year before – increasing 3.5% to \$(11.5) million (See Table A-1).

Table A-1: Statement of Net Position

 Governmen		Variance Increase			
 2018		2017*	(Decrease)		
 _		_		_	
\$ 20,875,250	\$	19,925,305	\$	949,945	
 3,373,239		3,398,968		(25,729)	
24,248,489		23,324,273		924,216	
8,491,106		6,858,578		1,632,528	
 _		_		_	
2,259,123		2,829,208		(570,085)	
10,994,098		10,713,475		280,623	
 29,520,962		27,348,137		2,172,825	
42,774,183		40,890,820		1,883,363	
1,497,183		1,242,426		254,757	
3,373,239		3,398,968		(25,729)	
3,549,927		3,276,855		273,072	
 (18,454,937)		(18,626,218)		171,281	
\$ (11,531,771)	\$	(11,950,395)	\$	418,624	
\$	\$ 20,875,250 3,373,239 24,248,489 8,491,106 2,259,123 10,994,098 29,520,962 42,774,183 1,497,183 3,373,239 3,549,927 (18,454,937)	\$ 20,875,250 \$ 3,373,239	\$ 20,875,250 \$ 19,925,305 3,373,239 3,398,968 24,248,489 23,324,273 8,491,106 6,858,578 2,259,123 2,829,208 10,994,098 10,713,475 29,520,962 27,348,137 42,774,183 40,890,820 1,497,183 1,242,426 3,373,239 3,398,968 3,549,927 3,276,855 (18,454,937) (18,626,218)	2018       2017*         \$ 20,875,250 \$ 19,925,305 \$ 3,373,239 \$ 3,398,968 \$ 24,248,489 \$ 23,324,273 \$ 8,491,106 \$ 6,858,578 \$	

<sup>\*</sup>As restated

**Changes in net position, governmental activities.** The District's total revenues decreased 2.4% to \$31.6 million (See Table A-2). The decrease is due primarily to the combination of operating grants and unrestricted federal and state aid.

The total cost of all programs and services increased 4.1% to \$31.2 million. The District's expenses are predominantly related to educating and caring for students, 79.1%. The purely administrative activities of the District accounted for just 5.9% of total costs. A significant contributor to the decrease in costs was administrative expenses.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

# FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (continued)

**Table A-2: Statement of Activities** 

	Governmen	Variance Increase				
	2018	2017	(Decrease)			
Revenues						
Program Revenues:						
Charges for services	\$ 452,291	\$ 472,957	\$	(20,666)		
Operating grants and contributions	3,640,081	4,292,214		(652,133)		
General Revenues:						
Property taxes	10,007,865	9,314,328		693,537		
Federal and state aid not restricted	15,978,603	16,430,572		(451,969)		
Other general revenues	1,495,715	1,849,035		(353,320)		
Total Revenues	31,574,555	32,359,106		(784,551)		
Expenses						
Instruction-related	22,362,992	21,350,950		1,012,042		
Pupil services	2,283,846	2,032,816		251,030		
Administration	1,826,859	1,985,186		(158,327)		
Plant services	3,870,107	3,620,710		249,397		
All other activities	 812,127	 932,431		(120,304)		
Total Expenses	31,155,931	29,922,093		1,233,838		
Increase (decrease) in net position	\$ 418,624	\$ 2,437,013	\$	(2,018,389)		
Total Net Position	\$ (11,531,771)	\$ (11,950,395)				

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed this year, its governmental funds reported a combined fund balance of \$18.6 million, which is above last year's ending fund balance of \$17.1 million. The primary cause of the increased fund balance is increased LCFF and restricted categorical funding.

Table A-3: The District's Fund Balances

	Jı	July 1, 2017 Revenues			Е	Other Sources Expenditures and (Uses)				ne 30, 2018
Fund										
General Fund	\$	5,844,775	\$	30,991,066	\$	30,038,340	\$	(2,573)	\$	6,794,928
Cafeteria Fund		1,120,935		1,161,029		1,247,107		2,573		1,037,430
Deferred Maintenance Fund		143,977		65,841		255,172		300,000		254,646
Capital Facilities Fund		1,528,499		61,462		8,163		-		1,581,798
Special Reserve Fund (Capital Outlay)		8,457,911		1,278,544		489,130		(300,000)		8,947,325
	\$	17,096,097	\$	33,557,942	\$	32,037,912	\$	-	\$	18,616,127

**Fund Balances** 

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (continued)

# **General Fund Budgetary Highlights**

Over the course of the year, the District revised the annual operating budget several times. The major budget amendments fall into these categories:

- Revenues increased by \$1.4 million primarily to reflect changes in federal and state categorical funding estimates.
- Salaries and benefits costs increased \$0.3 million due to revised operational cost estimates.
- Other expenditures increased by \$0.6 million to re-budget prior years carryover funds.

While the District's final budget for the General Fund anticipated that expenditures would exceed revenues by about \$0.4 million, the actual results for the year show that revenues exceeded expenditures by roughly \$1.0 million. Actual revenues were \$0.2 million less than anticipated, but expenditures were \$1.5 million less than budgeted. That amount consists primarily of restricted categorical program dollars that were not spent as of June 30, 2018, that will be carried over into the 2018-19 budget.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

# **Capital Assets**

By the end of 2017-18 the District had invested \$0.2 million in new capital assets, related to ongoing remodeling and the acquisition of equipment. (More detailed information about capital assets can be found in Note 6 to the financial statements). Total depreciation expense for the year exceeded \$0.2 million.

Table A-4: Capital Assets at Year End, Net of Depreciation

	 Governmen	Variance Increase	
	 2018	 2017*	 (Decrease)
Land	\$ 1,428,571	\$ 1,428,571	\$ -
Improvement of sites	74,866	81,498	(6,632)
Buildings	767,706	938,316	(170,610)
Equipment	530,856	454,693	76,163
Construction in progress	 571,240	 495,890	75,350
Total	\$ 3,373,239	\$ 3,398,968	\$ (25,729)

<sup>\*</sup>As restated

#### **Long-Term Debt**

At year-end the District had \$11.0 million in compensated absences and other postemployment benefits – an increase of 2.6% from last year – as shown in Table A-5. (More detailed information about the District's long-term liabilities is presented in Note 7 to the financial statements).

Table A-5: Outstanding Long-Term Debt at Year-End

	Governmen	tal Act	tivities		Increase
2018 2017*					(Decrease)
\$	122,833	\$	147,033	\$	(24,200)
	10,871,265		10,566,442		304,823
\$	10,994,098	\$	10,713,475	\$	280,623
	\$	<b>2018</b> \$ 122,833 10,871,265	<b>2018</b> \$ 122,833 \$ 10,871,265	\$ 122,833 \$ 147,033 10,871,265 10,566,442	2018     2017*       \$ 122,833     \$ 147,033       \$ 10,871,265     \$ 10,566,442

<sup>\*</sup>As restated

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

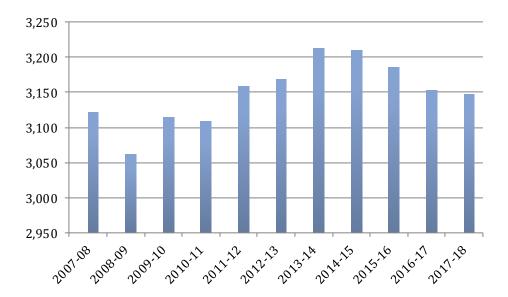
#### **ENROLLMENT**

For the year ended June 30, 2018, Lowell Joint School District served approximately 3,147 pupils from the communities of La Habra, La Habra Heights, Whittier and unincorporated portions of Los Angeles County. The number of enrolled students establishes the basis for revenue projections, staffing needs, and planning for facility needs, therefore it is a very important projection. For the purpose of projecting enrollment and comparing historical trends, the District utilizes the enrollment data obtained through the California Basic Education Data Survey (CBEDS) which is conducted in October of each year.

#### **ENROLLMENT TRENDS**

The overall enrollment in the District increased slightly 0.8% from 3,122 to 3,147 in the course of ten years. From October 2008 to October 2010 the enrollment in the District declined. However, beginning in October 2012 the enrollment began to slightly increase until October 2013. Over the period of October 2014 to October 2017, District enrollment has slightly decreased to 3,147.

#### DISTRICT OCTOBER ENROLLMENT



Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

#### The 2018-19 State Budget

## Final Budget Package Includes \$15.9 Billion in Total Reserves

The Legislature passed the final budget package on June 14, 2018. Total reserves in the final budget package are lower than the proposed level in the May Revision, but roughly the same as the level proposed by the Governor in January. The budget package also reflects various choices that shifted spending priorities compared to the Governor's proposal. In particular, the final budget package reduces payments for deferred maintenance by \$700 million—relative to the Governor's proposal—freeing up a like amount of funding. Correspondingly, the final budget package reflects higher General Fund spending for homeless grants and the universities, among others. The Governor signed the *2018-19 Budget Act* and 26 other budget related bills on June 27 and June 28, 2018.

#### **Overall Spending**

The budget assumed total state spending of \$197.2 billion (excluding federal and bond funds), an increase of 7% over revised totals for 2017-18. General Fund spending in the budget package is \$138.7 billion—an increase of \$11.6 billion, or 9%, over the revised 2017-18 level. Special fund spending increased \$1.3 billion, or 2%, over the revised 2017-18 level.

# Considerable New Spending on Education

The budget package contains significant increases for every education segment. For elementary and secondary schools, the state surpasses the Local Control Funding Formula target rates set in 2013-14. For early education, the budget contains higher spending for more slots, rate increases, staff training, and facilities.

# Proposition 98 Establishes Minimum Spending Level

This minimum spending requirement is commonly called the minimum guarantee. The minimum guarantee is determined by three main formulas (known as tests) and various inputs, including General Fund revenue, per capita personal income, and K-12 student attendance. The state can spend at the minimum guarantee or any level above it. If the minimum guarantee increases after budget enactment due to updated inputs, the state owes a "settle-up" obligation. In some years, the state also creates or pays "maintenance factor." Maintenance factor is created when General Fund revenue growth is weak relative to changes in per capita personal income. Maintenance factor is paid when General Fund revenue growth is stronger.

# Higher Proposition 98 Spending in 2016-17 and 2017-18

From the June 2017 budget plan to the June 2018 budget plan, spending increased \$252 million in 2016-17 and \$1.1 billion in 2017-18. These upward revisions are attributable mainly to higher General Fund revenue. As part of the 2017-18 increase, the state is making an additional maintenance factor payment of \$789 million (on top of a previous \$536 million payment). After making the \$1.3 billion total payment, the state will have eliminated all remaining maintenance factor for the first time since 2005-06. In both 2016-17 and 2017-18, the state is spending at the calculated minimum guarantee.

#### 2018-19 Spending up Notably Over Revised 2017-18 Level

For 2018-19, total Proposition 98 spending across all segments is \$78.4 billion, an increase of \$2.8 billion (3.7%) from the revised 2017-18 level. Test 2 is the operative test in 2018-19, with the increase in the guarantee attributable to a 3.67% increase in per capita personal income. Though the administration projects a 0.29% decline in student attendance for 2018-19, the budget makes no downward adjustment to the minimum guarantee. This is because the budget assumes that attendance *increases* the previous year (in 2017-18), thereby triggering a hold harmless provision in the State Constitution that negates any attendance declines over the subsequent two years. The budget sets total Proposition 98 spending in 2018-19 equal to the administration's May Revision estimate of the minimum guarantee.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2018

#### FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)

The 2018-19 State Budget (continued)

#### \$67.9 Billion Proposition 98 Spending on K-12 Education in 2018-19

The enacted 2018-19 level is \$2.4 billion (3.6%) more than the revised 2017-18 level and \$3.2 billion (4.9%) more than the *2017-18 Budget Act* level. The budget increases spending per student by \$579 (5.2%) over the *2017-18 Budget Act* level, bringing Proposition 98 spending per student up to \$11,645.

#### Package Includes Mix of Ongoing and One-Time Spending

The budget includes \$5.7 billion in Proposition 98 augmentations for K-12 education across the three-year budget period. Of the \$5.7 billion, \$4 billion (70%) is ongoing and \$1.7 billion (30%) is one time. From an accounting perspective, the increase is scored across multiple fiscal years and includes settle-up and some unspent funds from prior years that have been repurposed. In addition to the Proposition 98 increase, the budget includes \$594 million in Proposition 51 bond authority for school facility projects and \$100 million in non-Proposition 98 funding for kindergarten school facilities.

Fully Implements the Local Control Funding Formula (LCFF) for Schools, Then Further Increases Rates In the January budget, the Governor proposed fully implementing LCFF and reaching the target funding rates. The final budget reaches and then goes beyond full implementation. Specifically, the budget closes the gap to the target rates and funds the statutory 2.71% cost-of-living adjustment (COLA) to those rates. In addition, the budget provides nearly an extra 1 percentage point increase in the LCFF rates—effectively funding a 3.7% COLA in 2018-19. The administration estimates that the combined ongoing cost of both full implementation and the augmented COLA is \$3.7 billion. This augmentation brings total LCFF spending for school districts and charter schools to \$61.1 billion, a 6.4% increase over the revised 2017-18 level. School districts and charter schools may use LCFF monies for any educational purpose.

# Funds One-Time Discretionary Grants

The largest one-time spending initiative for K-12 education is \$1.1 billion that local education agencies (LEAs) may use for any educational purpose. Funding is distributed based on student attendance (an estimated \$183 per average daily attendance). If an LEA owes any funding to the federal government according to a 2014 settlement over Medi-Cal billing practices, the State Controller is to deduct this obligation from the LEA's discretionary grant. The budget assumes that these Medi-Cal obligations total \$145 million statewide (though the administration believes actual payments likely will come in lower). The remainder of each LEA's discretionary grant will be scored against any outstanding mandate claims. As less than one-third of LEAs have any such claims, it is estimated that only \$202 million of the funding provided will count toward the K-12 mandates backlog. It is estimated that the total remaining mandate backlog at the end of 2018-19 will be \$668 million.

All of these factors were considered in preparing the Lowell Joint School District budget for the 2018-19 fiscal year.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District's Business Office at (562) 943-0211.

Statement of Net Position June 30, 2018

ACCETC	Total Governmental Activities
ASSETS Cash	\$ 18,821,486
Accounts receivable	2,048,718
Inventories	5,046
Capital assets:	3,010
Non-depreciable assets	1,999,811
Depreciable assets	15,056,181
Less accumulated depreciation	(13,682,753)
Total assets	24,248,489
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	8,172,755
Deferred outflows related to OPEB	318,351
Total deferred outflows of resources	8,491,106
LIABILITIES	
Accounts payable	2,220,610
Unearned revenue	38,513
Long-term liabilities:	
Portion due or payable after one year	10,994,098
Net pension liability	29,520,962
Total liabilities	42,774,183
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	1,497,183
NET POSITION	
Net investment in capital assets	3,373,239
Restricted for:	
Capital projects	2,298,540
Educational programs	1,251,387
Unrestricted	(18,454,937)
Total net position	\$ (11,531,771)

Statement of Activities For the Fiscal Year Ended June 30, 2018

Punctions/Programs				Program Revenues					Net (Expense)		
Instruction   S	Functions/Programs	Expenses		•			rants and	Changes in			
Instruction   S	Governmental Activities										
Instruction-Related Services:   Supervision of instruction   804,939   208,228   (596,711)     Instructional library, media and technology   566,293   -   -   (84,362)   (1,996,227)     School site administration   1,947,865   -   (48,362)   (1,996,227)     Pupil Support Services		_									
Instruction-Related Services:   Supervision of Instruction   804,939   208,228   (596,711)     Instructional library, media and technology   566,293   2   208,228   (1,996,227)     School site administration   1,947,865   - (48,362)   (1,996,227)     Pupil Support Services:	Instruction	\$	19.043.895	\$	_	\$	2.055.789	\$	(16.988.106)		
Supervision of instruction         804,939         .         208,228         (596,711)           Instructional library, media and technology         566,293         .         .         (566,293)           School site administration         1,947,865         .         (48,362)         (1,996,227)           Pupil Support Services         .         .         .         .         340,682         .	Instruction-Related Services:	·	.,,				,,		( -,,,		
Instructional library, media and technology   566,293   -			804.939		_		208.228		(596,711)		
School site administration         1,947,865         -         (48,362)         (1,996,227)           Pupil Support Services:         -         -         340,682         -         -         (340,682)           Food services         1,099,374         389,927         590,800         (118,647)           All other pupil services         843,790         -         241,214         (602,576)           General Administration Services:         -         -         -         (114,309)           Other general administration         1,712,550         15,019         39,833         (1,657,698)           Plant services         3,870,107         47,345         256,411         (3,566,351)           Ancillary services         3,870,107         47,345         256,411         (3,566,351)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         296,168         (27,063,559)           General Revenues:           Federal and state aid not restricted to specific purpose         15,978,603         11,227,844           Hotal general revenues         27,482,183           Change in net position - July 1, 2017, as originally stated	•		•		_		-		. ,		
Pupil Support Services:         Home-to-school transportation         340,682         -         -         (340,682)           Food services         1,099,374         389,927         590,800         (118,647)           All other pupil services         843,790         -         241,214         (602,576)           General Administration Services:         341,4309         -         -         (114,309)           Other general administration         1,712,550         15,019         39,833         (1657,698)           Plant services         3,870,107         47,345         256,411         (3,566,351)           Ancillary services         33,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         27,963,559           ** Property taxes         Federal and state aid not restricted to specific purpose         15,978,603           Interest and investment earnings         267,871         267,871         27,482,183           ** Property taxes         1,227,844         27,482,183	,		•		_		(48.362)				
Home-to-school transportation         340,682         -         -         (340,682)           Food services         1,099,374         389,927         590,800         (118,647)           All other pupil services         843,790         -         241,214         (602,576)           General Administration Services         114,309         -         -         (114,309)           Other general administration         1,712,550         15,019         39,833         (1,657,698)           Plant services         3,870,107         47,345         256,411         (35,66,351)           Ancillary services         3,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           ** Federal and state aid not restricted to specific purpose         15,978,603         1nterest and investment earnings         267,871           Miscellaneous         ** Total general revenue*         27,482,183         27,482,183           ** Change in net position - July 1, 2017, as originally stated         (5,967,523) <td></td> <td></td> <td>, , , , , , , , , , , , , , , , , , , ,</td> <td></td> <td></td> <td></td> <td>( - / )</td> <td></td> <td>( ) , ,</td>			, , , , , , , , , , , , , , , , , , , ,				( - / )		( ) , ,		
Food services	1 11		340.682		_		-		(340.682)		
All other pupil services         843,790         -         241,214         (602,576)           General Administration Services:         341,209         -         -         (114,309)           Other general administration         1,712,550         15,019         39,833         (1,657,698)           Plant services         3,870,107         47,345         256,411         (3,566,351)           Ancillary services         33,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           General Revenues:         Property taxes         10,007,865         15,978,603         1nterest and investment earnings         267,871         267,871           Miscellaneous         Total general revenues         27,482,183         267,871         418,624           Net position - July 1, 2017, as originally stated         (5,967,523)         (5,967,523)         43,93,900           Adjustment for restatement (Note 14)         495,890         (6,478,762)         (6,478,762)         (6,478,762)	•		•		389,927		590,800				
General Administration Services         114,309         -         -         (114,309)           Other general administration         1,712,550         15,019         39,833         (1,657,698)           Plant services         3,870,107         47,345         256,411         (3,566,351)           Ancillary services         33,816         -         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           General Revenues:         Property taxes         10,007,865         Federal and state aid not restricted to specific purpose         15,978,603         Interest and investment earnings         267,871         467,871         467,871         47,227,844         467,871         47,227,844         47,227,844         48,624         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862         44,862<					-		•				
Data processing services         114,309         -         -         (114,309)           Other general administration         1,712,550         15,019         39,833         (1,657,698)           Plant services         3,870,107         47,345         256,411         (3,566,351)           Ancillary services         33,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           General Revenues         Property taxes         10,007,865           Federal and state aid not restricted to specific purpose         15,978,603           Interest and investment earnings         267,871           Miscellaneous         1,227,844           Total general revenues         27,482,183           Change in net position         418,624           Net position - July 1, 2017, as originally stated         (5,967,523)           Adjustment for restatement (Note 14)         495,890           Restatement - change in accounting principle         (6,478,762)           Net	* *		<b>,</b>				,		( /)		
Other general administration         1,712,550         15,019         39,833         (1,657,698)           Plant services         3,870,107         47,345         256,411         (3,566,351)           Ancillary services         33,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           General Revenues:         Property taxes         10,007,865           Federal and state aid not restricted to specific purpose         15,978,603         Interest and investment earnings         267,871           Miscellaneous         7         1,227,844         1,227,844         1,227,844           Total general revenues         27,482,183         418,624           Net position - July 1, 2017, as originally stated         (5,967,523)           Adjustment for restatement (Note 14)         495,890           Restatement - change in accounting principle         (6,478,762)           Net position - July 1, 2017, as restated         (11,950,395)			114.309		_		-		(114.309)		
Plant services         3,870,107         47,345         250,411         (3,566,351)           Ancillary services         33,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           General Revenues:         Property taxes         10,007,865           Federal and state aid not restricted to specific purpose         15,978,603           Interest and investment earnings         267,871           Miscellaneous         1,227,844           Change in net position         Total general revenues         27,482,183           Change in net position - July 1, 2017, as originally stated         (5,967,523)           Adjustment for restatement (Note 14)         495,890           Restatement - change in accounting principle         (6,478,762)           Net position - July 1, 2017, as restated         (11,950,395)			•		15.019		39.833		, ,		
Ancillary services         33,816         -         -         (33,816)           Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         \$31,155,931         \$452,291         \$3,640,081         (27,063,559)           General Revenues:           Property taxes         10,007,865         15,978,603           Interest and investment earnings         267,871           Miscellaneous         1,227,844           Total general revenues         27,482,183           Change in net position         418,624           Net position - July 1, 2017, as originally stated         (5,967,523)           Adjustment for restatement (Note 14)         495,890           Restatement - change in accounting principle         (6,478,762)           Net position - July 1, 2017, as restated         (11,950,395)			, ,		,		,				
Other outgo         549,787         -         296,168         (253,619)           Depreciation (unallocated)         228,524         -         -         (228,524)           Total Governmental Activities         General Revenues:           Property taxes         10,007,865           Federal and state aid not restricted to specific purpose         15,978,603           Interest and investment earnings         267,871           Miscellaneous         1,227,844           Total general revenues         27,482,183           Change in net position         418,624           Net position - July 1, 2017, as originally stated         (5,967,523)           Adjustment for restatement (Note 14)         495,890           Restatement - change in accounting principle         (6,478,762)           Net position - July 1, 2017, as restated         (11,950,395)	Ancillary services		33,816		_		-				
Total Governmental Activities   \$ 31,155,931   \$ 452,291   \$ 3,640,081   (27,063,559)	Other outgo		549,787		-		296,168				
General Revenues: Property taxes 10,007,865 Federal and state aid not restricted to specific purpose 15,978,603 Interest and investment earnings 267,871 Miscellaneous 1,227,844  Total general revenues 27,482,183  Change in net position 418,624  Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) 495,890 Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)	Depreciation (unallocated)		228,524		-		-		(228,524)		
Property taxes Federal and state aid not restricted to specific purpose Interest and investment earnings Interest and investment ear	Total Governmental Activities	\$	31,155,931	\$	452,291	\$	3,640,081		(27,063,559)		
Property taxes Federal and state aid not restricted to specific purpose Interest and investment earnings Interest and investment ear		Cono	mal Davianuaci								
Federal and state aid not restricted to specific purpose Interest and investment earnings Interest and investment earnings 267,871 Miscellaneous 1,227,844  Total general revenues 27,482,183  Change in net position 418,624  Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)									10 007 965		
Interest and investment earnings 267,871 Miscellaneous 1,227,844  Total general revenues 27,482,183  Change in net position 418,624  Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) 495,890 Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)		•	•	not re	etricted to e	nacific r	nurnoce				
Miscellaneous 1,227,844  Total general revenues 27,482,183  Change in net position 418,624  Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) 495,890  Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)						респіс і	our pose				
Total general revenues 27,482,183  Change in net position 418,624  Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) 495,890 Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)				ent ca	Hilligs				•		
Change in net position 418,624  Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) 495,890 Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)		MISCE	naneous						1,227,044		
Net position - July 1, 2017, as originally stated (5,967,523)  Adjustment for restatement (Note 14) 495,890 Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)		То	tal general reve	nues					27,482,183		
Adjustment for restatement (Note 14) 495,890 Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)		Chang	ge in net positio	n					418,624		
Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)		Net p	osition - July 1, 2	2017,	as originally	stated			(5,967,523)		
Restatement - change in accounting principle (6,478,762)  Net position - July 1, 2017, as restated (11,950,395)		ΑA	iustment for re	staten	nent (Note 14	4)			495 890		
					-		le		,		
Net position - June 30, 2018 \$ (11,531,771)		Net p	osition - July 1, 2	2017,	as restated				(11,950,395)		
		Net p	osition - June 30	), 2018	8			\$	(11,531,771)		

Balance Sheet – Governmental Funds June 30, 2018

	General Fund		Fun	cial Reserve d for Capital tlay Projects	Non-Major overnmental Funds	Total Governmental Funds	
ASSETS Cash Accounts receivable Inventories	\$	7,501,285 1,663,479 -	\$	8,790,900 267,400 -	\$ 2,529,301 117,839 5,046	\$	18,821,486 2,048,718 5,046
Total Assets	\$	9,164,764	\$	9,058,300	\$ 2,652,186	\$	20,875,250
LIABILITIES AND FUND BALANCES							
Liabilities							
Accounts payable Unearned revenue	\$	2,096,460 18,730	\$	110,975 -	\$ 13,175 19,783	\$	2,220,610 38,513
Total Liabilities		2,115,190		110,975	 32,958		2,259,123
Fund Balances							
Nonspendable		10,000		-	5,046		15,046
Restricted		213,957		716,742	2,614,182		3,544,881
Committed		-		8,230,583	-		8,230,583
Assigned		3,660,116		-	-		3,660,116
Unassigned		3,165,501		-	 -		3,165,501
Total Fund Balances		7,049,574		8,947,325	 2,619,228		18,616,127
Total Liabilities and Fund Balances	\$	9,164,764	\$	9,058,300	\$ 2,652,186	\$	20,875,250

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2018

Total fund balances - governmental funds	\$ 18,616,127
Amounts reported for governmental activities in the statement of net position are different from amounts reported in governmental funds because:	
In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.	
Capital assets at historical cost: 17,055,992 Accumulated depreciation: (13,682,753) Net:	3,373,239
In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to government-wide statements, consist of:	
Compensated absences 122,833 Other postemployment benefits payable 10,871,265 Total:	(10,994,098)
The net pension liability is not due and payable in the current reporting period, and therefore is not reported as a liability in the fund financial statements.	(29,520,962)
In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.	
Deferred outflows of resources relating to pensions  Deferred inflows of resources relating to pensions  Net:  8,172,755  (1,497,183)	6,675,572
In governmental funds, deferred outflows of resources relating to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows of resources relating to OPEB are reported. Deferred outflows relating to OPEB for the period were:	318,351
Total net position - governmental activities	\$ (11,531,771)

Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2018

REVENUES		General Fund	Fun	cial Reserve d for Capital tlay Projects	Non-Major vernmental Funds	Go	Total overnmental Funds	
Pederal sources								
Other state sources         2,568,715 2,297,829         116,686 1,111,668         48,960 453,358         2,784,551 3,862,855           Total Revenues         31,056,907         1,278,544         1,222,491         33,557,942           EXPENDITURES           Current:         Instruction         20,191,843         -         -         20,191,843           Instruction-related services:         Supervision of instruction         844,014         -         -         844,014           Instructional library, media and technology         509,028         -         -         509,028           School site administration         340,6812         -         -         340,681           Pupil support services:         19,384         -         -         340,682           Food services         19,384         -         -         360,683           Ancillary services         896,083         -         -         33,816           General administration services:         105,167         -         -         105,167           Other general administration services:         31,90,369         207,859         12,573         3410,801           Tansfers of indirect costs         (46,871)         -         -         15,705,273		\$	\$	-	\$ <del>-</del>	\$		
Other local sources         2,297,829         1,111,668         453,358         3,862,855           Total Revenues         31,056,907         1,278,544         1,222,491         33,557,942           EXPENDITURES           Current:         1         20,191,843          20,191,843           Instruction related services:         844,014           844,014           Instructional library, media and technology         509,028           509,028           School site administration         1,965,818           1,965,818           Pupil support services:            509,028           School site administration         340,682            509,028           Pupil support services         19,384              340,682 <td< td=""><td></td><td></td><td></td><td>-</td><td>•</td><td></td><td></td></td<>				-	•			
Total Revenues         31,056,907         1,278,544         1,222,491         33,557,942           EXPENDITURES           Current:         1         20,191,843         1         2         20,191,843           Instruction related services:         344,014         1         844,014         1         844,014           Instructional library, media and technology School site administration         1,965,818         1				•				
Current:	Other local sources	 2,297,829		1,111,668	 453,358		3,862,855	
Current:	Total Revenues	 31,056,907		1,278,544	 1,222,491		33,557,942	
Instruction         20,191,843         -         20,191,843           Instruction-related services:         Supervision of instruction         844,014         -         -         844,014           Instructional library, media and technology         509,028         -         -         509,028           School site administration         1,965,818         -         -         1,965,818           Puil support services:         -         -         340,682         -         -         340,682           Food services         19,384         -         1,052,481         1,071,865         10         1,014,662         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         340,682         -         -         -         340,682         -         -         -         1,671,865         -         -         340,683         -         -         -         1,51,670         -         -         -         1,51,670	EXPENDITURES							
Instruction-related services:   Supervision of instruction								
Supervision of instruction         844,014         -         -         844,014           Instructional library, media and technology         509,028         -         -         509,028           School site administration         1,965,818         -         -         1,965,818           Pupil support services:         -         -         340,682         -         -         340,682           Food services         19,384         -         1,052,481         1,071,865           All other pupil services         896,083         -         -         896,083           Ancillary services         33,816         -         -         33,816           General administration services:         105,167         -         -         105,167           Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         32,323,732         489,130         1,255,270         32,037,912           Exces		20,191,843		-	-		20,191,843	
Instructional library, media and technology   509,028								
School site administration         1,965,818         -         -         1,965,818           Pupil support services:         340,682         -         -         340,682           Food services         19,384         -         1,052,481         1,071,865           All other pupil services         896,083         -         -         896,083           Ancillary services         33,816         -         -         33,816           General administration services:         -         -         105,167           Data processing services         105,167         -         -         105,167           Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues         30,000         -				-	-		•	
Pupil support services:         Home-to-school transportation         340,682         -         -         340,682           Food services         19,384         -         1,052,481         1,071,865           All other pupil services         896,083         -         -         896,083           Ancillary services         33,816         -         -         33,816           General administration services:         105,167         -         -         105,167           Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES)         300,000         -         2,573         302,573 <tr< td=""><td></td><td></td><td></td><td>-</td><td>-</td><td></td><td></td></tr<>				-	-			
Home-to-school transportation   340,682   -		1,965,818		-	-		1,965,818	
Food services         19,384         -         1,052,481         1,071,865           All other pupil services         896,083         -         -         896,083           Ancillary services         33,816         -         -         33,816           General administration services:         Temperature of the general administration of 1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues         763,395         789,414         (32,779)         1,520,030           Over (Under) Expenditures           763,395         789,414         (32,779)         1,520,030           Other Financing Sources (Uses)           Interfund transfers ou         (2,573)         (300,000)         2,573         302,573           To	* **							
All other pupil services       896,083       -       -       896,083         Ancillary services       33,816       -       -       33,816         General administration services:       105,167       -       -       105,167         Other general administration       1,670,522       -       -       1,670,522         Plant services       3,190,369       207,859       12,573       3,410,801         Transfers of indirect costs       (46,871)       -       46,871       -         Intergovernmental       549,787       -       -       549,876         Capital outlay       23,870       281,271       143,345       448,486         Total Expenditures       30,293,512       489,130       1,255,270       32,037,912         Excess (Deficiency) of Revenues       763,395       789,414       (32,779)       1,520,030         OTHER FINANCING SOURCES (USES)         Interfund transfers in       300,000       -       2,573       302,573         Interfund transfers out       (2,573)       (300,000)       -       302,573         Total Other Financing Sources and Uses       297,427       (300,000)       2,573       -         Net Change in Fund Balances       1,060,822 <td>•</td> <td>•</td> <td></td> <td>-</td> <td>-</td> <td></td> <td></td>	•	•		-	-			
Ancillary services         33,816         -         -         33,816           General administration services:         105,167         -         -         105,167           Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES)         300,000         -         2,573         302,573           Interfund transfers in Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,		,		-	1,052,481			
General administration services:         105,167         -         -         105,167           Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues         763,395         789,414         (32,779)         1,520,030           Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           Over (Under) Expenditures           Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           Over (Under) Expenditures           763,395         789,414         (32,779)         1,520,030           761,000,000         2,573         302,573         302,573         302,573 <td colspan<="" td=""><td>* *</td><td></td><td></td><td>-</td><td>-</td><td></td><td>•</td></td>	<td>* *</td> <td></td> <td></td> <td>-</td> <td>-</td> <td></td> <td>•</td>	* *			-	-		•
Data processing services         105,167         -         -         105,167           Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues         Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           Over (Under) Expenditures         300,000         -         2,573         302,573           Interfund transfers in         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         <	•	33,816		-	-		33,816	
Other general administration         1,670,522         -         -         1,670,522           Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES)         300,000         -         2,573         302,573           Interfund transfers in         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17								
Plant services         3,190,369         207,859         12,573         3,410,801           Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES) Interfund transfers in         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097		,		-	-			
Transfers of indirect costs         (46,871)         -         46,871         -           Intergovernmental         549,787         -         -         549,787           Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues             Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES)             Interfund transfers in             Interfund transfers out         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Adjustment for Restatement (Note 14)         143,977         -         (143,977)         -           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096	=			-	-			
Intergovernmental Capital outlay         549,787 23,870         -         -         549,787 448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES) Interfund transfers in Interfund transfers out         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Adjustment for Restatement (Note 14)         143,977         -         (143,977)         -           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097				207,859			3,410,801	
Capital outlay         23,870         281,271         143,345         448,486           Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES)         Interfund transfers in Interfund transfers out         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097		,		-	46,871		-	
Total Expenditures         30,293,512         489,130         1,255,270         32,037,912           Excess (Deficiency) of Revenues Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES) Interfund transfers in Interfund transfers out (2,573)         300,000         -         2,573         302,573           Interfund transfers out (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses (2,573)         2,573         -           Net Change in Fund Balances (3, 200)         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017 (3,201)         5,844,775         8,457,911         2,793,411         17,096,097           Fund Balances, July 1, 2017, as restated (Note 14)         143,977         -         (143,977)         -		•		-	-		=	
Excess (Deficiency) of Revenues Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES) Interfund transfers in Interfund transfers out         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097	Capital outlay	 23,870		281,271	 143,345		448,486	
Over (Under) Expenditures         763,395         789,414         (32,779)         1,520,030           OTHER FINANCING SOURCES (USES)           Interfund transfers in Interfund transfers out         300,000         -         2,573         302,573           Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Adjustment for Restatement (Note 14)         143,977         -         (143,977)         -           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097	Total Expenditures	 30,293,512		489,130	 1,255,270		32,037,912	
OTHER FINANCING SOURCES (USES) Interfund transfers in 300,000 - 2,573 302,573 Interfund transfers out (2,573) (300,000) - (302,573)           Total Other Financing Sources and Uses         297,427 (300,000) 2,573 - (302,000)           Net Change in Fund Balances         1,060,822 489,414 (30,206) 1,520,030           Fund Balances, July 1, 2017         5,844,775 8,457,911 2,793,411 17,096,097           Adjustment for Restatement (Note 14)         143,977 - (143,977) - (143,977) - (143,977) - (143,977)           Fund Balances, July 1, 2017, as restated         5,988,752 8,457,911 2,649,434 17,096,097		763 395		789 414	(32,779)		1 520 030	
Interfund transfers in Interfund transfers out         300,000 (2,573)         - 2,573 (300,000)         302,573 (302,573)           Total Other Financing Sources and Uses         297,427 (300,000)         2,573 -         -           Net Change in Fund Balances         1,060,822 489,414 (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775 8,457,911 2,793,411 17,096,097         17,096,097           Adjustment for Restatement (Note 14)         143,977 - (143,977) -         -           Fund Balances, July 1, 2017, as restated         5,988,752 8,457,911 2,649,434 17,096,097         17,096,097	over (onder) Expenditures	 700,070		707,111	 (02,775)		1,020,000	
Interfund transfers out         (2,573)         (300,000)         -         (302,573)           Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Adjustment for Restatement (Note 14)         143,977         -         (143,977)         -           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097	OTHER FINANCING SOURCES (USES)							
Total Other Financing Sources and Uses         297,427         (300,000)         2,573         -           Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Adjustment for Restatement (Note 14)         143,977         -         (143,977)         -           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097	Interfund transfers in	300,000		-	2,573		302,573	
Net Change in Fund Balances         1,060,822         489,414         (30,206)         1,520,030           Fund Balances, July 1, 2017         5,844,775         8,457,911         2,793,411         17,096,097           Adjustment for Restatement (Note 14)         143,977         -         (143,977)         -           Fund Balances, July 1, 2017, as restated         5,988,752         8,457,911         2,649,434         17,096,097	Interfund transfers out	(2,573)		(300,000)			(302,573)	
Fund Balances, July 1, 2017       5,844,775       8,457,911       2,793,411       17,096,097         Adjustment for Restatement (Note 14)       143,977       -       (143,977)       -         Fund Balances, July 1, 2017, as restated       5,988,752       8,457,911       2,649,434       17,096,097	Total Other Financing Sources and Uses	297,427		(300,000)	2,573			
Adjustment for Restatement (Note 14)       143,977       -       (143,977)       -         Fund Balances, July 1, 2017, as restated       5,988,752       8,457,911       2,649,434       17,096,097	Net Change in Fund Balances	 1,060,822		489,414	 (30,206)		1,520,030	
Fund Balances, July 1, 2017, as restated 5,988,752 8,457,911 2,649,434 17,096,097	Fund Balances, July 1, 2017	5,844,775		8,457,911	2,793,411		17,096,097	
	Adjustment for Restatement (Note 14)	 143,977			(143,977)			
Fund Balances, June 30, 2018 \$ 7,049,574 \$ 8,947,325 \$ 2,619,228 \$ 18,616,127	Fund Balances, July 1, 2017, as restated	5,988,752		8,457,911	2,649,434		17,096,097	
	Fund Balances, June 30, 2018	\$ 7,049,574	\$	8,947,325	\$ 2,619,228	\$	18,616,127	

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2018

Total net change in fund balances -	governmental funds
-------------------------------------	--------------------

Change in net position of governmental activities

Total net change in fund balances - governmental funds	
$Amounts\ reported\ for\ governmental\ \textit{activities}\ in\ the\ statement\ of\ activities\ are\ different\ because:$	\$ 1,520,030
In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period was:	
Expenditures for capital outlay 202,795	
Depreciation expense (228,524) Net:	(25,729)
In governmental funds, compensated absences are measured by the amounts paid during the period. In the statements of activities, compensated absences are measured by the amounts earned. The difference between compensated absences paid and compensated absences earned was:	24,200
In government funds, pension costs are recognized when employer contributions are made in the statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis and actual employer contributions was:	(1,113,405)
In governmental funds, OPEB expenses are recognized when employer OPEB contributions are made. In the statement of activities, OPEB expenses are recognized on the accrual basis. This year, the difference between OPEB expenses and actual employer OPEB contributions was:	 13,528

418,624

Statement of Fiduciary Net Position June 30, 2018

		Agency			
	'	Payroll	5	Student	
ASSETS	Clea	rance Fund	Во	dy Funds	Total
Cash	\$	210,815	\$	34,303	\$ 245,118
Total assets	\$	210,815	\$	34,303	\$ 245,118
LIABILITIES					
Due to regulatory agencies Due to student groups	\$	210,815 -	\$	- 34,303	\$ 210,815 34,303
Total liabilities	\$	210,815	\$	34,303	\$ 245,118

Notes to Financial Statements June 30, 2018

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Lowell Joint School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

#### A. Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, and agencies that are not legally separate from the District. For Lowell Joint School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District, in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete.

The District has identified no organizations that are required to be reported as component units.

The District has evaluated the activity of the Lowell Joint Education Foundation and has determined that the Foundation does not meet the criteria to be reported as a component unit.

## B. Basis of Presentation, Basis of Accounting

#### 1. Basis of Presentation

# **Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the primary government (the District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting (continued)

## 1. Basis of Presentation (continued)

#### **Fund Financial Statements**

The fund financial statements provide information about the District's funds, including its fiduciary funds. Separate statements for each fund category – *governmental* and *fiduciary* – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

#### **Major Governmental Funds**

The District maintains the following major governmental funds:

**General Fund:** This fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The District also maintains a Deferred Maintenance Fund which does not currently meet the definition of a special revenue fund as it is not primarily composed of restricted or committed revenue sources. Because this fund does not meet the definition of a special revenue fund under GASB 54, the activity in this fund is being reported within the General Fund.

**Special Reserve Fund for Capital Outlay Projects:** This fund is used to account for funds set aside for Board-designated construction projects.

#### **Non-Major Governmental Funds**

The District maintains the following non-major governmental funds:

# **Special Revenue Funds:**

**Cafeteria Fund:** This fund is used to account for revenues received and expenditures made to operate the District's food service operations.

### **Capital Projects Funds:**

**Capital Facilities Fund:** This fund is used to account for resources received from developer impact fees assessed under provisions of the California Environmental Quality Act.

# Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore cannot be used to support the District's own programs. The fiduciary fund category includes pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and agency funds. The District maintains the following fiduciary funds:

**Payroll Clearance Fund:** This fund is used to record dedicated funds for payroll and related expenses.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting (continued)

#### 1. Basis of Presentation (continued)

## Fiduciary Funds (continued)

**Student Body Funds:** The District maintains a separate agency fund for each school that operates an Associated Student Body (ASB) Fund, whether it is organized or not. The District maintains these funds, which are used to account for the raising and expending of money to promote the general welfare, morale, and educational experience of the student body. The amounts reported for student body funds represent the combined totals of all schools within the District that maintain a student body fund.

#### 2. Measurement Focus, Basis of Accounting

#### **Government-Wide and Fiduciary Fund Financial Statements**

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and financing from capital leases are reported as other financing sources.

#### 3. Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to state-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain grants, and other local sources.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting (continued)

#### 3. Revenues - Exchange and Non-Exchange Transactions (continued)

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### C. Budgetary Data

The budgetary process is prescribed by provisions of the California *Education Code* and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for. For budget purposes, on behalf payments have not been included as revenue and expenditures as required under generally accepted accounting principles.

#### D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated as of June 30.

# E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position

#### 1. Cash and Cash Equivalents

The District considers cash and cash equivalents to be cash on hand and demand deposits. In addition, because the Treasury Pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

## 2. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

#### 3. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Estimated Lives				
Buildings	20-50 years				
Land Improvements	5-40 years				
Machinery and Equipment	2-15 years				

#### 4. Unearned Revenue

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

#### 5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

# 6. Compensated Absences

The liability for compensated absences reported in the government-wide statements consists of unpaid, accumulated vacation balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

# 7. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Lowell Joint School District Retiree Benefits Plan ("the Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### 8. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's California State Teachers Retirement System (CalSTRS) and California Public Employees' Retirement System (CalPERS) plans and addition to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 9. Fund Balances

The fund balance for governmental funds is reported in classifications based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

**Nonspendable**: Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepaid assets.

**Restricted**: Fund balance is reported as restricted when the constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provision or by enabling legislation.

**Committed**: The District's highest decision-making level of authority rests with the District's Board. Fund balance is reported as committed when the Board passes a resolution that places specified constraints on how resources may be used. The Board can modify or rescind a commitment of resources through passage of a new resolution.

**Assigned**: Resources that are constrained by the District's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent may be expressed by either the Board, committees (such as budget or finance), or officials to which the Board has delegated authority.

**Unassigned:** Unassigned fund balance represents fund balance that has not been restricted, committed, or assigned and may be utilized by the District for any purpose. When expenditures are incurred, and both restricted and unrestricted resources are available, it is the District's policy to use restricted resources first, then unrestricted resources in the order of committed, assigned, and then unassigned, as they are needed.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

#### 10. Net Position

Net position is classified into three components: net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

- **Net investment in capital assets** This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- **Restricted** This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted net position** This component of net position consists of net position that does not meet the definition of "net investment in capital assets" or "restricted".

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### F. Minimum Fund Balance Policy

During the 2010-11 fiscal year, pursuant to GASB Statement No. 54, the District adopted a minimum fund balance policy for the General Fund in order to protect the District against revenue shortfalls or unpredicted expenditures. The policy requires a Reserve for Economic Uncertainties consisting of unassigned amounts equal to no less than five percent of total General Fund expenditures and other financing uses.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed unless the governing board has provided otherwise in its commitment or assignment actions.

#### G. Property Tax Calendar

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the schools and special districts within the County. The Board of Supervisors levies property taxes as of September 1 on property values assessed on July 1. Secured property tax payments are due in two equal installments. The first is generally due November 1 and is delinquent with penalties on December 10, and the second is generally due on February 1 and is delinquent with penalties on April 10. Secured property taxes become a lien on the property on January 1.

Notes to Financial Statements June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### H. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reported period. Actual results could differ from those estimates.

#### I. New GASB Pronouncements

During the 2017-18 fiscal year, the following GASB Pronouncements became effective:

1. In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits, or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans.

2. In March 2016, the GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period.

Notes to Financial Statements June 30, 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

#### I. New GASB Pronouncements (continued)

- 3. In March 2017, the GASB issued Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). Specifically, this Statement addresses the following topics:
  - Blending a component unit in circumstances in which the primary government is a businesstype activity that reports in a single column for financial statement presentation
  - Reporting amounts previously reported as goodwill and "negative" goodwill
  - Classifying real estate held by insurance entities
  - Measuring certain money market investments and participating interest-earning investment contracts at amortized cost
  - Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus
  - Recognizing on-behalf payments for pensions or OPEB in employer financial statements
  - Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB
  - Classifying employer-paid member contributions for OPEB
  - Simplifying certain aspects of the alternative measurement method for OPEB
  - Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.
- 4. In May 2017, the GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for insubstance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources-resources other than the proceeds of refunding debt are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

Notes to Financial Statements June 30, 2018

#### **NOTE 2 - CASH**

Cash at June 30, 2018, are reported at fair value and consisted of the following:

	Governmental Funds/Activities	Fiduciary Funds
Pooled Funds: Cash in County Treasury Cash with Fiscal Agent	\$ 18,689,496 85,694	\$ 210,815
Total Pooled Funds	18,775,190	210,815
Deposits: Cash on hand and in banks Cash in revolving fund	36,296 10,000	34,303
Total Deposits	46,296	34,303
Total Cash	\$ 18,821,486	\$ 245,118

#### **Pooled Funds**

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the County Treasury. The County pools and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited annually to participating funds. Any investment losses are proportionately shared by all funds in the pool.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable state laws, the County Treasurer may invest in derivative securities with the State of California. However, at June 30, 2018, the County Treasurer has represented that the Pooled Investment Fund contained no derivatives or other investments with similar risk profiles.

#### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. Cash balances held in banks are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC) and are collateralized by the respective financial institutions. In addition, the California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

As of June 30, 2018, none of the District's bank balance was exposed to custodial credit risk because it was insured by the FDIC.

Notes to Financial Statements June 30, 2018

# **NOTE 2 - CASH (continued)**

#### **Fair Value Measurements**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 – Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 – Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 – Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that date if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized – Investments in the Los Angeles County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

#### **NOTE 3 - ACCOUNTS RECEIVABLE**

Accounts receivable as of June 30, 2018, consisted of the following:

	Governmental Funds							
	General Fund		Special Reserve Fund for Capital Outlay Projects		Non-Major Governmental Funds		Totals	
Federal Government:								
Categorical aid programs	\$	802,502	\$	-	\$	82,445	\$	884,947
State Government:								
Lottery		134,564		-		-		134,564
Categorical aid programs		208,131		-		6,212		214,343
Local:								
Interest		29,599		39,692		11,851		81,142
Other local		488,683		227,708		17,331		733,722
Total	\$	1,663,479	\$	267,400	\$	117,839	\$	2,048,718

Notes to Financial Statements June 30, 2018

#### **NOTE 4 - INTERFUND ACTIVITIES**

### **Transfers To/From Other Funds**

Transfers to/from other funds for the year ended June 30, 2018, consisted of the following:

General Fund transfer to Cafeteria Fund for reimbursement of negative student account balances Special Reserve Fund for Capital Outlay Projects transfer to Deferred Maintenance Fund for operating costs Total

\$ 2,573
300,000
\$ 302,573

### **NOTE 5 - FUND BALANCES**

At June 30, 2018, fund balances of the District's governmental funds were classified as follows:

		General Fund	Fur	ecial Reserve ad for Capital tlay Projects	lon-Major vernmental Funds	Total
Nonspendable:	•					
Revolving cash	\$	10,000	\$	-	\$ -	\$ 10,000
Inventories		-		-	5,046	5,046
Total Nonspendable		10,000		-	5,046	15,046
Restricted:						
Categorical programs		213,957		-	=	213,957
Food service program		=		-	1,032,384	1,032,384
Capital projects		-		716,742	1,581,798	2,298,540
Total Restricted		213,957		716,742	2,614,182	3,544,881
Committed:	`					
Other commitments		-		8,230,583	-	8,230,583
Total Committed		-		8,230,583	-	8,230,583
Assigned:						
CSEA/16-17 3% off salary		107,000		-	-	107,000
CSEA/17-18 1% retro		38,000		-	-	38,000
CSEA/18-19 2% retro		87,000		-	-	87,000
GASB 75		440,000		-	-	440,000
LACOE/BEST		178,000		-	-	178,000
MTSS grant		19,553		-	-	19,553
Site carryovers		311,830		-	-	311,830
Textbook adoption/social studies		430,000		-	-	430,000
Technology/Chrome cart initiative		1,011,000		-	-	1,011,000
Deferred maintenance program		1,037,733		-	-	1,037,733
Total Assigned		3,660,116		-	-	3,660,116
Unassigned:						
Reserve for economic uncertainties		1,446,231		_	-	1,446,231
Remaining unassigned balances		1,719,270		_	-	1,719,270
Total Unassigned		3,165,501		-	-	3,165,501
Total	\$	7,049,574	\$	8,947,325	\$ 2,619,228	\$ 18,616,127

Notes to Financial Statements June 30, 2018

#### **NOTE 6 - CAPITAL ASSETS AND DEPRECIATION**

Capital asset activity for the year ended June 30, 2018, was as follows:

	J:	Balance, uly 1, 2017	Audit statement	 Adjusted Balance, uly 1, 2017	A	dditions	Retire	ements	Ju	Balance, ne 30, 2018
Capital assets not being depreciated:										
Land	\$	1,428,571	\$ -	\$ 1,428,571	\$	-	\$	-	\$	1,428,571
Construction in progress		-	 495,890	495,890		75,350		-		571,240
Total capital assets not being depreciated		1,428,571	495,890	1,924,461		75,350		-		1,999,811
Capital assets being depreciated:										
Improvement of sites		887,749	-	887,749		-		-		887,749
Buildings		10,946,704	-	10,946,704		-		-		10,946,704
Equipment		3,094,283		3,094,283		127,445		-		3,221,728
Total capital assets being depreciated		14,928,736	-	14,928,736		127,445		-		15,056,181
Accumulated depreciation for:										
Improvement of sites		(806,251)	-	(806,251)		(6,632)		-		(812,883)
Buildings		(10,008,388)	-	(10,008,388)		(170,610)		-		(10,178,998)
Equipment		(2,639,590)		(2,639,590)		(51,282)		-		(2,690,872)
Total accumulated depreciation		(13,454,229)	-	(13,454,229)		(228,524)	`	-	'	(13,682,753)
Total capital assets being depreciated, net		1,474,507	-	1,474,507		(101,079)		-		1,373,428
Governmental activity capital assets, net	\$	2,903,078	\$ 495,890	\$ 3,398,968	\$	(25,729)	\$	-	\$	3,373,239

#### **NOTE 7 - GENERAL LONG-TERM DEBT**

Changes in long-term debt for the year ended June 30, 2018, were as follows:

	J	Balance, uly 1, 2017	Additions	De	eductions	Ju	Balance, ine 30, 2018	ınt Due One Year
Compensated Absences Other Postemployment Benefits	\$	147,033 10,566,442	\$ - 765,136	\$	24,200 460,313	\$	122,833 10,871,265	\$ -
Totals	\$	10,713,475	\$ 765,136	\$	484,513	\$	10,994,098	\$ -

Note: Beginning balance of OPEB has been restated to reflect the implementation of GASB Statement No. 75.

Compensated absences and other postemployment benefits will be paid for by the fund for which the employee worked.

#### **NOTE 8 - JOINT VENTURES**

Lowell Joint School District participates in a joint venture under joint powers agreements (JPAs) with the Alliance of Schools for Cooperative Insurance Programs (ASCIP). The relationship between the District and the JPA is such that the JPA is not a component unit of the District for financial reporting purposes.

The JPA provides medical, property and liability insurance coverage and workers compensation insurance coverage for their members. The JPA is governed by a board consisting of a representative for each district category. The governing board controls the operations of its JPA independent of any influence by the member districts beyond their representation on the governing board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionate only to its participation in the JPA.

Notes to Financial Statements June 30, 2018

#### **NOTE 8 - JOINT VENTURES (continued)**

Condensed financial information is as follows:

	ASCIP		
	June 30, 2017		
		(Audited)	
Total Assets	\$	432,804,369	
Deferred Outflows of Resources		1,683,588	
Total Liabilities		239,767,762	
Deferred Inflows of Resources		604,583	
Net Position	\$	194,115,612	
Total Revenues	\$	271,484,105	
Total Expenditures		262,183,364	
Change in Net Assets	\$	9,300,741	

#### **NOTE 9 - RISK MANAGEMENT**

### **Property and Liability**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2018, the District participated in the ASCIP public entity risk pool for property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year. The District has \$137,426 on hand with ASCIP from property and liability premium rebates and accumulated interest earnings.

#### **Workers' Compensation**

For fiscal year 2018, the District was in the ASCIP JPA for workers compensation, with York Risk Services Group acting as claims administrator. The District has \$211,410 on hand with ASCIP from separation from the Whittier Area Schools Insurance Authority (WASIA) Joint Powers Agency (JPA) in 2011 for workers compensation reserves to be held until maturity of prior year claims.

#### **Employee Medical Benefits**

The District has contracted with CalPERS to provide employee health and welfare benefits.

#### **NOTE 10 - COMMITMENTS AND CONTINGENCIES**

#### A. State and Federal Allowances, Awards and Grants

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursement will not be material.

#### **B.** Construction Commitments

As of June 30, 2018, the District had no commitments with respect to unfinished capital projects.

Notes to Financial Statements June 30, 2018

#### **NOTE 10 - COMMITMENTS AND CONTINGENCIES (continued)**

#### C. Litigation

The District is involved in certain legal matters that arose out of the normal course of business. The District has not accrued a liability for any potential litigation against it because it does not meet the criteria to be considered a liability at June 30, 2018.

#### **NOTE 11 - PENSION PLANS**

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

For the fiscal year ended June 30, 2018, the District reported net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense for each of the above plans as follows:

		Net	De	eferred Outflows	De	ferred Inflows		
Pension Plan	Per	Pension Liability		of Resources		of Resources	Pe	nsion Expense
CalSTRS	\$	23,149,952	\$	6,291,697	\$	1,155,452	\$	2,787,639
CalPERS		6,371,010		1,881,058		341,731		1,122,232
Total	\$	29,520,962	\$	8,172,755	\$	1,497,183	\$	3,909,871

The details of each plan are as follows:

#### A. California State Teachers' Retirement System (CalSTRS)

#### **Plan Description**

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: http://www.calstrs.com/member-publications.

#### **Benefits Provided**

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0% of final compensation for each year of credited service.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### A. California State Teachers' Retirement System (CalSTRS) (continued)

#### **Benefits Provided (continued)**

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program, and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is the sponsor of the STRP and obligor of the trust. In addition, the state is both an employer and nonemployer contributing entity to the STRP. The District contributes exclusively to the STRP Defined Benefit Program, thus disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2018, are summarized as follows:

	STRP Defined Benefit Program			
	On or before	On or after		
Hire Date	December 31, 2012	January 1, 2013		
Benefit Formula	2% at 60	2% at 62		
Benefit Vesting Schedule	5 years of service	5 years of service		
Benefit Payments	Monthly for life	Monthly for life		
Retirement Age	60	62		
Monthly Benefits as a Percentage of Eligible Compensation	2.0%-2.4%	2.0%-2.4%		
Required Employee Contribution Rate	10.25%	9.205%		
Required Employer Contribution Rate	14.43%	14.43%		
Required State Contribution Rate	9.328%	9.328%		

#### Contributions

Required member District and State of California contributions rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contributions rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In accordance with AB 1469, employer contributions into the CalSTRS will be increasing to a total of 19.1% of applicable member earnings phased over a seven year period. The contribution rates for each plan for the year ended June 30, 2018, are presented above and the District's total contributions were \$2,019,903.

# Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

Total net pension liability, including State share:	
District's proportionate share of net pension liability	\$ 23,149,952
State's proportionate share of the net pension liability associated with the District	 5,406,408
Total	\$ 28,556,360

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### A. California State Teachers' Retirement System (CalSTRS) (continued)

# Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

The net pension liability was measured as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

	Percentage Sha	Percentage Share of Risk Pool				
	Fiscal Year	Fiscal Year	Change			
	Ending	Ending	Increase/			
	June 30, 2018	June 30, 2017	(Decrease)			
Measurement Date	June 30, 2017	June 30, 2016				
Proportion of the Net Pension Liability	0.025032%	0.027000%	-0.001968%			
1 1 oportion of the 1.ct I ension Blabinty	0.02000270	0.02.00070	0.00270070			

For the year ended June 30, 2018, the District recognized pension expense of \$2,787,639. In addition, the District recognized pension expense and revenue of \$244,053 for support provided by the State. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Defe	rred Outflows	Deferred Inflows		
		0	f Resources	of Resources		
Pension contributions subsequent to measurement date	e	\$	2,019,903	\$	-	
Net change in proportionate share of net pension liability	ty		-		236,237	
Difference between projected and actual earnings						
on pension plan investments			-		515,443	
Changes of assumptions			4,186,183		-	
Differences between expected and actual experience						
in the measurement of the total pension liability			85,611		403,772	
	Total	\$	6,291,697	\$	1,155,452	

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 7 years.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### A. California State Teachers' Retirement System (CalSTRS) (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferre	ed		
Year Ended	Outflows/(Ir	ıflows)		
June 30,	of Resources			
2019	\$	122,844		
2020	1,	023,259		
2021	1	691,329		
2022		87,548		
2023	1	682,067		
Thereafter		509,295		
Total	\$ 3,	116,342		

#### **Actuarial Methods and Assumptions**

Total pension liability for STRS was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2016
Measurement Date	June 30, 2017
Experience Study	July 1, 2010 through June 30, 2015
Actuarial Cost Method	Entry age normal
Investment Rate of Return	7.1%
Consumer Price of Inflation	2.75%
Wage Growth	3.5%

CalSTRS changed the mortality assumptions based on the July 1, 2010, through June 30, 2015, experience study adopted by the board in February 2017. CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance–PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### A. California State Teachers' Retirement System (CalSTRS) (continued)

#### **Actuarial Methods and Assumptions (continued)**

For each future valuation, CalSTRS consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2017, are summarized in the following table:

		Long-Term
	Assumed Asset	Expected Real
Asset Class	Allocation	Rate of Return
Global Equity	47%	6.30%
Fixed Income	12%	0.30%
Real Estate	13%	5.20%
Private Equity	13%	9.30%
Absolute Return/Risk Mitigating Strategies	9%	2.90%
Inflation Sensitive	4%	3.80%
Cash/Liquidity	2%	-1.00%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.1%. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.1%) and assuming that contributions, benefit payments and administrative expense occurred midyear. Based on these assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

		Net Pension
Discount Rate	Liability	
1% decrease (6.10%)	\$	33,991,479
Current discount rate (7.10%)		23,149,952
1% increase (8.10%)		14,351,318

#### **On Behalf Payments**

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS in the amount of \$1,113,722 (9.328% of annual payroll). Under accounting principles generally accepted in the United States of America, these amounts are reported as revenues and expenditures. On behalf payments have not been included in the budgeted amounts reported in the General Fund - Budgetary Comparison Schedule.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### B. California Public Employees Retirement System (CalPERS)

#### **Plan Description**

Qualified employees are eligible to participate in the School Employer Pool (SEP) under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016 annual actuarial valuation report, Schools Pool Actuarial Valuation. This report and CalPERS audited financial information are publically available reports that can be found on the CalPERS website under Forms and Publications at: https://www.calpers.ca.gov/page/forms-publications.

#### **Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor, and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2018, are summarized as follows:

	School Employer Pool (CalPERS)		
	On or before	On or after	
Hire Date	December 31, 2012	January 1, 2013	
Benefit Formula	2% at 55	2% at 62	
Benefit Vesting Schedule	5 years of service	5 years of service	
Benefit Payments	Monthly for life	Monthly for life	
Retirement Age	55	62	
Monthly Benefits as a Percentage of Eligible Compensation	1.1%-2.5%	1.0%-2.5%	
Required Employee Contribution Rate	7.00%	6.00%	
Required Employer Contribution Rate	15.531%	15.531%	

#### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### B. California Public Employees Retirement System (CalPERS) (continued)

#### **Contributions (continued)**

The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contributions rates are expressed as percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2018, are presented above and the total District contributions were \$532,510.

# Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2018, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$6,371,010. The net pension liability was measured as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

	Percentage Sha		
	Fiscal Year Ending June 30, 2018	Fiscal Year Ending June 30, 2017	Change Increase/ (Decrease)
Measurement Date	June 30, 2017	June 30, 2016	
Proportion of the Net Pension Liability	0.026688%	0.027900%	-0.001212%

For the year ended June 30, 2018, the District recognized pension expense of \$1,122,232. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows		Deferred Inflows	
		of Resources		of Resources	
Pension contributions subsequent to measurement date	9	\$	532,510	\$	-
Net change in proportionate share of net pension liability	ty		-		296,623
Difference between projected and actual earnings					
on pension plan investments			220,393		-
Changes of assumptions			899,908		45,108
Differences between expected and actual experience					
in the measurement of the total pension liability			228,247		-
	Total	\$	1,881,058	\$	341,731

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 4 years.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### B. California Public Employees Retirement System (CalPERS) (continued)

# Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		Deferred	
Year Ended	Outi	Outflows/(Inflows)	
June 30,		of Resources	
2019	\$	278,455	
2020		541,214	
2021		358,413	
2022		(171,265)	
2023		-	
Thereafter			
Total	\$	1,006,817	

#### **Actuarial Methods and Assumptions**

Total pension liability for SEP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2016
Measurement Date	June 30, 2017
Experience Study	July 1, 1997 through June 30, 2011
Actuarial Cost Method	Entry age normal
Discount Rate	7.15%
Consumer Price of Inflation	2.75%
Wage Growth	Varies by entry age and service

Mortality assumptions are based on mortality rates resulting from the most recent CalPERS experience study adopted by the CalPERS Board. For purposes of the post-retirement mortality rates, those revised rates include 20 years of mortality improvements, using Scale BB published by the Society of Actuaries.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first ten years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administration expenses.

Notes to Financial Statements June 30, 2018

#### **NOTE 11 - PENSION PLANS (continued)**

#### B. California Public Employees Retirement System (CalPERS) (continued)

#### **Actuarial Methods and Assumptions (continued)**

The target asset allocation and best estimates of real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Assumed Asset	Expected Real
Asset Class	Allocation	Rate of Return
Global Equity	47%	5.38%
Fixed Income	19%	2.27%
Inflation Assets	6%	1.39%
Private Equity	12%	6.63%
Real Estate	11%	5.21%
Infrastructure and Forestland	3%	5.36%
Liquidity	2%	-0.90%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Based on these assumptions, the School Employer Pool fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

		Net Pension
Discount Rate	Liability	
1% decrease (6.15%)	\$	9,373,798
Current discount rate (7.15%)		6,371,010
1% increase (8.15%)		3,879,947

#### C. Social Security

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by social security or an alternative plan. The District has elected to use the Social Security as its alternative plan.

#### D. Payables to the Pension Plans

At June 30, 2018, the District reported payables of \$203,441 and \$30,898 for the outstanding amount of legally required contributions to the CalSTRS and CalPERS pension plans, respectively, required for the fiscal year ended June 30, 2018.

Notes to Financial Statements June 30, 2018

#### **NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS**

#### A. General Information about the OPEB Plan

#### Plan description

The District sponsors healthcare coverage under the California Public Employees Medical and Hospital Care Act ("PEMHCA"), commonly referred to as PERS Health. PEMHCA provides health insurance through a variety of Health Maintenance Organization (HMO) and Preferred Provider Organization (PPO) options. The authority to establish and amend the benefit terms and financing requirements are governed by collective bargaining agreements with plan members. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### **Benefits** provided

The District makes the required statutory PEMHCA contribution, subject to the "Equal Contribution Method" under which the District's contribution for retirees is equal to its basic contribution for active employees. The District also pays a 0.33% of premium administrative fee (0.23% for 2018/19) to PEMHCA for each retiree. Furthermore, the District makes supplemental contributions towards certain eligible retirees' premiums until age 65, as described below.

Employees who have completed at least 10 years of service with the District, and are at least age 55 at retirement, are eligible to receive a monthly District contribution under one of two options: (1) the lesser of the PEMHCA option they have selected, or the single-party Kaiser rate for the Los Angeles Area, plus retiree-only dental and vision coverage through ASCIP; or (2) the lesser of the PEMHCA option they have selected, or the two-party Kaiser rate for the Los Angeles Area; both offset by the District's statutory minimum contribution to PEMHCA. Supplemental benefits are payable until age 65, after which the contribution reverts to the statutory minimum for the retiree's further lifetime, with the exception that five former Board Members and one sitting Board Member are entitled to lifetime District-paid medical, dental, vision and life coverage for retiree and spouse.

Employees hired after July 1, 2013 must be at least age 60 at retirement in order to be eligible for District supplemental contributions described above.

#### **Employees covered by benefit terms**

At July 1, 2017, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	69
Active employees	206_
Total	275

#### **Medicare Premium Payment (MPP) Program**

The Medicare Premium Payment Program is a cost-sharing multiple-employer other postemployment benefit plan established pursuant to Chapter 1032, Statutes of 2000 (SB 1435). CalSTRS administers the MPP Program, through the Teachers' Health Benefit Fund. The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the Defined Benefit Program who were retired or began receiving a disability allowance prior to July 1, 2012, and were not eligible for premium free Medicare Part A. The payments are made directly to the Centers for Medicare and Medicaid Services on a monthly basis.

Notes to Financial Statements June 30, 2018

#### **NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (continued)**

#### **B.** Total OPEB Liability

The District's total OPEB liability of \$10,703,649 for the District Plan was measured as of June 30, 2017, and was determined by an actuarial valuation as of July 1, 2017. The District's proportionate share of the net MPP Program OPEB liability of \$167,616 was measured as of June 30, 2017, and was determined by an actuarial valuation as of June 30, 2016.

#### **Actuarial assumptions and other inputs**

The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

	District Plan	MPP Program
Valuation Date	July 1, 2017	June 30, 2016
Experience Study	N/A	July 1, 2010, through June 30, 2015
Salary increases	3.00 percent	N/A
Healthcare cost trend rates	0.00 percent for 2017; 5.00 percent for 2018 and later years	3.58 percent
Retirees' share of benefit-		3.7 percent for Medicare Part A, and
related costs	Varies	4.1 percent for Medicare Part B

#### **District Plan**

The discount rate of 3.13% is based on the Municipal Bond 20-Year High Grade Rate Index.

Pre-retirement mortality rates were based on the RP-2014 Employee Mortality Table for Males or Females, as appropriate, without projection. Post-retirement mortality rates were based on the RP-2014 Health Annuitant Mortality Table for Males or Females, as appropriate, without projection.

Retirement and termination assumptions used were based on a review of plan experience and our best estimate of future plan experience.

#### MPP Program

The discount rate used to measure the total OPEB liability was 3.58 percent. The MPP Program is funded on a pay-as-you-go basis, and under the pay-as-you-go method, the OPEB plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, a discount rate of 3.58 percent, which is the Bond Buyer 20-Bond GO Index from Bondbuyer.com as of June 30, 2017, was applied to all periods of projected benefit payments to measure the total OPEB liability.

CalSTRS changed the mortality assumptions based on the July 1, 2010, through June 30, 2015, experience study adopted by the board in February 2017. CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

Notes to Financial Statements June 30, 2018

### **NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (continued)**

### C. Changes in the Total OPEB Liability

	Total OPEB Liability	
Balance at July 1, 2016	\$	10,379,976
Changes for the year:		_
Service cost		441,867
Interest		318,118
Benefit payments		(436,312)
Net changes		323,673
Balance at June 30, 2017		10,703,649
District's Proportionate Share of the Net MPP OPEB Liability		167,616
District's Total Reported Net OPEB Liability	\$	10,871,265

## Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1% Decrease 2.13%		Di	iscount Rate 3.13%	1% Increase 4.13%		
District Plan	\$	12,435,890	\$	10,703,649	\$	9,310,247	
	1%	1% Decrease 2.58%		Discount Rate 3.58%		1% Increase 4.58%	
MPP Program	\$	185,562	\$	167,616	\$	150,159	

Notes to Financial Statements June 30, 2018

#### **NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (continued)**

#### C. Changes in the Total OPEB Liability (continued)

#### Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	1% Decrease 4.00%			althcare Cost Trend Rates 5.00%	1% Increase 6.00%			
District Plan	\$	9,102,520	\$	10,703,649	\$	12,753,073		
	(2.7	1% Decrease (2.7% Part A and 3.1% Part B)		Medicare Cost Trend Rates (3.7% Part A and 4.1% Part B)		1% Increase (4.7% Part A and 5.1% Part B)		
MPP Program	\$	151,466	\$	167,616	\$	183,604		

# D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$304,823. At June 30, 2018, the amount reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date of the total OPEB liability of \$318,351 will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2019. There were no other deferred outflows or inflows of resources related to OPEB.

#### **NOTE 13 - DEFERRED COMPENSATION PLAN**

The District has adopted a deferred compensation plan on February 14, 1998 in accordance with Internal Revenue Code Section 457 for its eligible employees. Under this plan, employees may choose to defer income until retirement or termination. The District established a custodial agreement with Credit Union of Southern California (CUSC) and created a custodial account on behalf of the plan participants.

The District makes no contributions under the plan. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, are held in such custodial account for the exclusive benefit of the employee participants and their beneficiaries. The District determined that the custodial account established with CUSC qualifies as a third party trust agreement as described in GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Section 457 Deferred Compensation plans. Accordingly, the Plan net assets are excluded from the accompanying general purpose financial statements.

Notes to Financial Statements June 30, 2018

#### **NOTE 13 - DEFERRED COMPENSATION PLAN (continued)**

While the District has full power and authority to administer and to adopt rules and regulations for the plan, all investment decisions under the plan are the responsibility of the plan participants. The District has no liability for losses under the plan, but does have the duty of due care that would be required of an ordinary prudent investor. Under certain circumstances, employees may modify their arrangements with the plan to provide for greater or lesser contributions or to terminate their participation. If participants retire under the plan or terminate service with the District, they may be eligible to receive payments under the plan in accordance with provisions thereof. In the event of serious financial emergency, the District may approve, upon request, withdrawal from the plan by the participants, along with their allocated contributions. At June 30, 2018, assets of the plan totaled \$85,694.

#### **NOTE 14 - ADJUSTMENTS FOR RESTATEMENT**

The District did not record construction in progress to reflect the accumulated cost of a project at Olita Elementary School as of June 30, 2017. The beginning net position has been restated for an increase of \$495,890 in order to recognize the construction in progress.

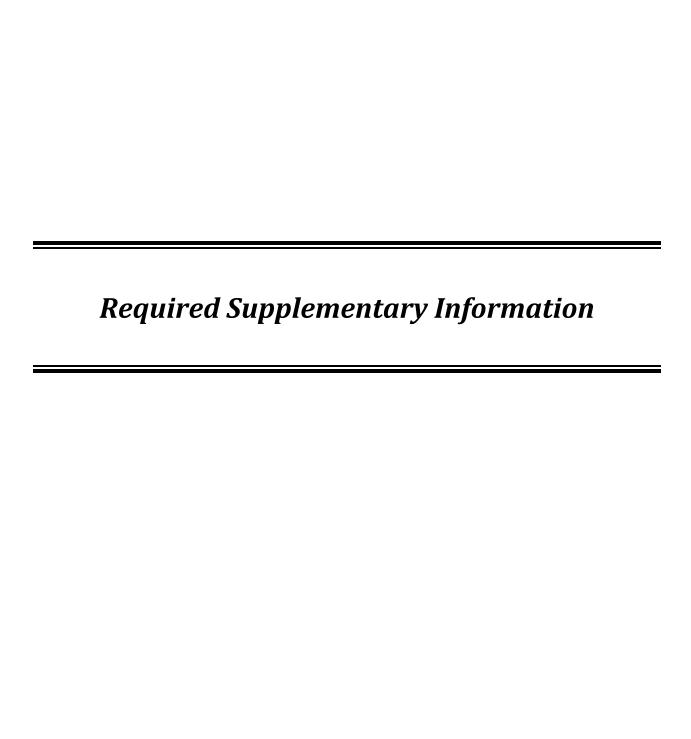
The beginning fund balance on the Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, \$143,977, and the Deferred Maintenance Fund, \$(143,977), were adjusted to reflect the assigned funding source for the deferred maintenance program in accordance with GASB Statement No. 54. Previously, the funds did not roll up into the General Fund. This change required a retroactive restatement in the current fiscal year.

### **NOTE 15 - SUBSEQUENT EVENTS**

Events subsequent to June 30, 2018, have been evaluated through December 13, 2018, the date at which the District's audited financial statements were available to be issued. The following events requiring disclosure have occurred through this date.

#### **General Obligation Bonds**

On November 6, 2018, the voters of the District approved by more than 55% Measure LL, authorizing the Board of Trustees to issue general obligation bonds in an amount not to exceed \$48,000,000. Proceeds from the sale of the bonds authorized by Measure LL shall be used for the purpose of making essential repairs and upgrades to neighborhood schools.





Budgetary Comparison Schedule – General Fund For the Fiscal Year Ended June 30, 2018

	 Budgeted	Amo			Actual*	Fin	riance with al Budget -
	 Original		Final	(Bu	dgetary Basis)	F	os (Neg)
Revenues	0.4.000.04.		0.1.0.0.1.0		0.4.00==0=		(00.111)
LCFF sources	\$ 24,838,065	\$	24,860,169	\$	24,837,725	\$	(22,444)
Federal sources	1,072,956		1,575,072		1,352,638		(222,434)
Other state sources	845,293		1,446,851		1,454,993		8,142
Other local sources	 1,967,860		2,203,512		2,231,988		28,476
Total Revenues	 28,724,174		30,085,604		29,877,344		(208,260)
Expenditures							
Current:							
Certificated salaries	13,951,577		14,405,847		14,284,441		121,406
Classified salaries	4,050,186		3,889,701		3,815,287		74,414
Employee benefits	7,117,883		7,101,240		6,979,187		122,053
Books and supplies	1,694,751		1,615,034		1,078,062		536,972
Services and other operating expenditures	2,363,574		2,499,290		2,252,523		246,767
Transfers of indirect costs	(28,650)		(49,289)		(46,871)		(2,418)
Capital outlay	-		55,000		12,202		42,798
Intergovernmental	 392,958		935,066		549,787		385,279
Total Expenditures	29,542,279		30,451,889		28,924,618		1,527,271
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(818,105)		(366,285)		952,726		1,319,011
Other Financing Sources and Uses							
Interfund Transfers Out	(250)		(402,800)		(2,573)		400,227
Total Other Financing Sources and Uses	(250)		(402,800)		(2,573)		400,227
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(818,355)		(769,085)		950,153		1,719,238
Fund Balances, July 1, 2017	 5,407,812		5,844,775		5,844,775		
Fund Balances, June 30, 2018	\$ 4,589,457	\$	5,075,690	\$	6,794,928	\$	1,719,238
					-		

<sup>\*</sup> The actual amounts reported in this schedule are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund, in accordance with the fund type definitions promulgated by GASB Statement No. 54. Additionally STRS on-behalf payments of \$1,113,722 have been included in the Statement of Revenues, Expenditures, and Changes in Fund Balance, but are not included in the actual amounts above.

Schedule of Proportionate Share of the Net Pension Liability For the Fiscal Year Ended June 30, 2018

Last	Ten	Fiscal	Years*

	2017	 2016	2015	2014
CalSTRS				
District's proportion of the net pension liability	 0.0250%	 0.0270%	 0.0250%	 0.0280%
District's proportionate share of the net pension liability	\$ 23,149,952	\$ 21,837,870	\$ 16,831,000	\$ 16,831,000
State's proportionate share of the net pension liability associated with the District	 5,406,408	12,433,740	8,901,720	10,163,387
Totals	\$ 28,556,360	\$ 34,271,610	\$ 25,732,720	\$ 26,994,387
District's covered-employee payroll	\$ 13,252,997	\$ 13,241,445	\$ 12,798,224	\$ 11,954,788
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	174.68%	 164.92%	 131.51%	 140.79%
Plan fiduciary net position as a percentage of the total pension liability	 69%	 70%	 74%	 77%
CalPERS				
District's proportion of the net pension liability	 0.0267%	0.0279%	0.0285%	0.0266%
District's proportionate share of the net pension liability	\$ 6,371,011	\$ 5,510,267	\$ 4,200,928	\$ 3,022,553
District's covered-employee payroll	\$ 3,410,354	\$ 3,413,413	\$ 3,071,880	\$ 2,977,583
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	 186.81%	161.43%	136.75%	101.51%
Plan fiduciary net position as a percentage of the total pension liability	 72%	 74%	 79%	 83%

#### Notes to Schedule:

#### Changes in Benefit Terms

A summary of the plan provisions that were used for a specific plan can be found in each plan's annual valuation report.

#### Change of Assumptions and Methods CalSTRS:

The assumptions used in determining the Total Pension Liability of the STRP changed as a result of the actuarial experience study for the period starting July 1, 2010 and ending June 30, 2015. The assumption changes were to price inflation, wage growth, discount rate and the mortality tables.

#### CalPERS

In Fiscal Year 2016-17, the financial reporting discount rate for the PERF B was lowered from 7.65 percent to 7.15 percent. In December 2016, the CalPERS Board approved lowering the funding discount rate used in the PERF B from 7.50 percent to 7.00 percent, which is to be phased-in over a three-year period (7.50 percent to 7.375 percent, 7.375 percent to 7.25 percent, and 7.25 percent to 7.00 percent) beginning with the June 30, 2017, valuation reports. The funding discount rate includes a 15 basis-point reduction for administrative expenses, and the remaining decrease is consistent with the change in the financial reporting discount rate.

In Fiscal Year 2014-15, the financial reporting discount rate was increased from 7.50 percent to 7.65 percent resulting from eliminating the 15 basis-point reduction for administrative expenses. The funding discount rate remained at 7.50 percent during this period, and remained adjusted for administrative expenses.

<sup>\*</sup> This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

**LOWELL JOINT SCHOOL DISTRICT**Schedule of Pension Contributions For the Fiscal Year Ended June 30, 2018

Last Ten Fiscal Years\*

	2018	2017	2016	2015
CalSTRS				
Contractually required contribution	\$ 2,019,903	\$ 1,667,227	\$ 1,420,807	\$ 1,136,482
Contributions in relation to the contractually required contribution	 2,019,903	1,667,227	1,420,807	1,136,482
Contribution deficiency (excess):	\$ _	\$ <u>-</u>	\$ -	\$ -
District's covered-employee payroll	\$ 13,997,939	\$ 13,252,997	\$ 13,241,445	\$ 12,798,224
Contributions as a percentage of covered-employee payroll	 14.43%	 12.58%	 10.73%	 8.88%
CalPERS				
Contractually required contribution	\$ 532,510	\$ 473,630	\$ 404,387	\$ 361,591
Contributions in relation to the contractually required contribution	 532,510	 473,630	404,387	361,591
Contribution deficiency (excess):	\$ -	\$ <u>-</u>	\$ -	\$ -
District's covered-employee payroll	\$ 3,428,691	\$ 3,410,354	\$ 3,413,413	\$ 3,071,880
Contributions as a percentage of covered-employee payroll	15.531%	 13.888%	 11.847%	 11.771%

<sup>\*</sup> This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

Schedule of Changes in the District's Total OPEB Liability and Related Ratios For the Fiscal Year Ended June 30, 2018

#### Last 10 Fiscal Years\*

	2017
Total OPEB liability	
Service cost	\$ 441,867
Interest	318,118
Benefit payments	 (436,312)
Net change in total OPEB liability	323,673
Total OPEB liability - beginning	 10,379,976
Total OPEB liability - ending	\$ 10,703,649
Covered-employee payroll	\$ 17,737,894
Total OPEB liability as a percentage of covered- employee payroll	 60.34%

#### **Notes to Schedule:**

No changes in assumptions or benefit terms.

<sup>\*</sup> This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

Schedule of Changes in the District's Total OPEB Liability and Related Ratios – MPP Program For the Fiscal Year Ended June 30, 2018

(Dollars in Thousands, except for District's proportionate share)				
		2017		
Total OPEB liability		40.000		
Interest	\$	12,928		
Differences between expected and actual experience		(41)		
Changes of assumptions		(31,240)		
Benefit payments, including refunds of member contributions		(28,929)		
Net change in total OPEB liability		(47,282)		
Total OPEB liability - beginning		468,031		
Total OPEB liability - ending	\$	420,749		
Plan fiduciary net position				
Contributions - employer	\$	29,117		
Net investment income		11		
Premiums paid		(28,929)		
Administrative expense		(168)		
Net change in plan fiduciary net position		31		
Plan fiduciary net position - beginning		10		
Plan fiduciary net position - ending	\$	41		
Net OPEB liability	\$	420,708		
·		<u> </u>		
District's proportionate share of net OPEB liability	\$	167,616		
Plan fiduciary net position as a percentage of the				
total OPEB liability		0.01%		
Covered-employee payroll		N/A		
Districtly not ODED liability as a noncontage of saver-				
District's net OPEB liability as a percentage of covered-		N1 / A		
employee payroll		N/A		

#### **Notes to Schedule:**

As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.

This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018

#### **NOTE 1 - PURPOSE OF SCHEDULES**

#### **Budgetary Comparison Schedules**

These schedules are required by GASB Statement No. 34 as required supplementary information (RSI) for the General Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedules presents both (a) the original and (b) the final appropriated budgets for the reporting period as well as (c) actual inflows, outflows, and balances, stated on the District's budgetary basis. A separate column to report the variance between the final budget and actual amounts is also presented, although not required.

#### Schedule of Proportionate Share of the Net Pension Liability

This schedule is required by GASB Statement No. 68 and is required for all employers in a cost-sharing pension plan. The schedule reports the following information:

- The proportion (percentage) of the collective net pension liability (similar to the note disclosure)
- The proportionate share (amount) of the collective net pension liability
- The employer's covered-employee payroll
- The proportionate share (amount) of the collective net pension liability as a percentage of the employer's covered-employee payroll
- The pension plan's fiduciary net position as a percentage of the total pension liability

#### **Schedule of Pension Contributions**

This schedule is required by GASB Statement No. 68 and is required for all employers in a cost-sharing pension plan. The schedule reports the following information:

• If an employer's contributions to the plan are actuarially determined or based on statutory or contractual requirements: the employer's actuarially determined contribution to the pension plan (or, if applicable, its statutorily or contractually required contribution), the employer's actual contributions, the difference between the actual and actuarially determined contributions (or statutorily or contractually required), and a ratio of the actual contributions divided by covered-employee payroll.

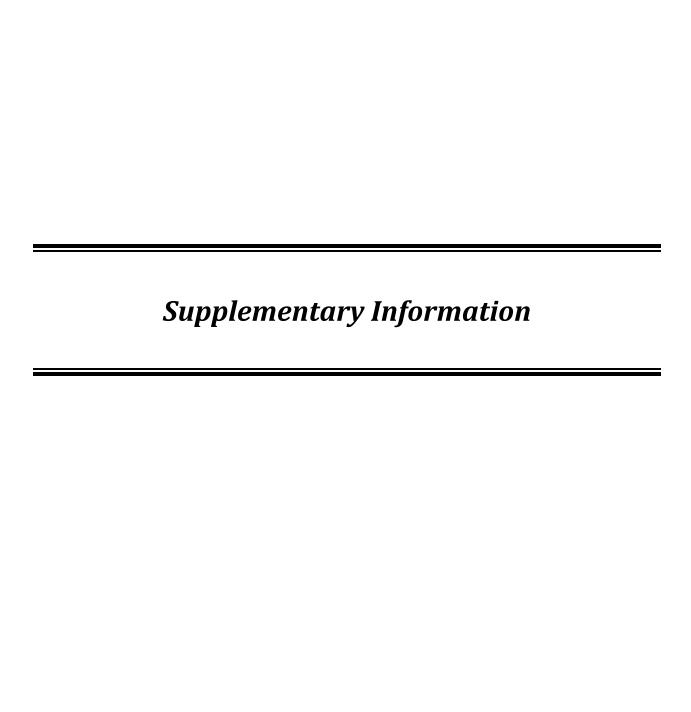
#### Schedule of Changes in the District's Total OPEB Liability and Related Ratios

This schedule is required by GASB Statement No. 75 for all sole and agent employers that provide other postemployment benefits (OPEB). The schedule presents information of the measurement date of the net OPEB liability.

#### **NOTE 2 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

At June 30, 2018, the District incurred the following excess of expenditures over appropriations in individual major funds presented in the Budgetary Comparison Schedule:

	G	General		
		Fund		
Transfers of indirect costs	\$	2,418		





Local Educational Agency Organization Structure June 30, 2018

The Lowell Joint School District was established in 1906 and is located in the southeastern portion of Los Angeles County and the northwestern portion of Orange County. It serves families from the communities of La Habra, La Habra Heights, and Whittier. There were no changes in the boundaries of the District during the current year. The District operates five elementary schools and one intermediate school.

During the fiscal year, the District transitioned to governing by trustee area. The Board of Trustees and the District Administration for the fiscal year ending June 30, 2018 were as follows:

#### GOVERNING BOARD

GOVERNING BOARD						
Member	Office	Term Expires				
William Hinz	President	December, 2018				
Fred Schambeck	Vice President	December, 2020				
Darin Barber <sup>1</sup>	Clerk	December, 2018				
Anastasia Shackelford	Member	December, 2018				
Marty Tourville	Member	December, 2018				

#### **DISTRICT ADMINISTRATORS**

Jim Coombs, Superintendent

Sheri McDonald, Ed.D.,
Assistant Superintendent, Instruction

Andrea Reynolds, Assistant Superintendent, Administrative Services

<sup>&</sup>lt;sup>1</sup> Resigned effective January 2018. The position stayed vacant until December 2018.

**LOWELL JOINT SCHOOL DISTRICT** Schedule of Average Daily Attendance For the Fiscal Year Ended June 30, 2018

	Second Period Report	Annual Report
	Certificate No. (FCB2C821)	Certificate No. (71012BCA)
Regular ADA & Extended Year:		
Transitional Kindergarten through Third	1,291.74	1,294.64
Fourth through Sixth	1,024.91	1,023.69
Seventh through Eighth	737.88	735.26
Total Regular ADA	3,054.53	3,053.59
<b>Special Education-Nonpublic, Nonsectarian Schools:</b> Seventh through Eighth	0.80	0.85
Total Special Education-Nonpublic, Nonsectarian Schools	0.80	0.85
Total ADA	3,055.33	3,054.44

**LOWELL JOINT SCHOOL DISTRICT**Schedule of Instructional Time
For the Fiscal Year Ended June 30, 2018

Grade Level	Required	2017-18 Actual Minutes	Number of Days Traditional Calendar	Status
Kindergarten	36,000	39,325	180	Complied
Grade 1	50,400	56,045	180	Complied
Grade 2	50,400	56,045	180	Complied
Grade 3	50,400	56,045	180	Complied
Grade 4	54,000	56,045	180	Complied
Grade 5	54,000	56,045	180	Complied
Grade 6	54,000	56,045	180	Complied
Grade 7	54,000	60,497	180	Complied
Grade 8	54,000	60,497	180	Complied

Schedule of Financial Trends and Analysis For the Fiscal Year Ended June 30, 2018

General Fund	(Budget) 2019 <sup>2</sup>	2018 <sup>3</sup>	2017	2016
Revenues and other financing sources	\$ 31,582,303	\$ 29,877,344	\$ 30,279,959	\$ 29,301,524
Expenditures Other uses and transfers out	 30,680,035 1,503,000	28,924,618 2,573	29,548,293 1,147	27,320,280 147
Total outgo	 32,183,035	28,927,191	29,549,440	27,320,427
Change in fund balance (deficit)	 (600,732)	950,153	 730,519	1,981,097
Ending fund balance	\$ 6,194,196	\$ 6,794,928	\$ 5,844,775	\$ 5,114,256
Available reserves <sup>1</sup>	\$ 2,932,769	\$ 3,165,501	\$ 3,508,417	\$ 3,488,344
Available reserves as a percentage of total outgo	 9.1%	 10.9%	11.9%	12.8%
Total long-term debt	\$ 40,515,060	\$ 40,515,060	\$ 38,061,612	\$ 24,926,926
Average daily attendance at P-2	 3,055	3,055	3,056	3,082

The General Fund balance has increased by \$1,680,672 over the past two years. The fiscal year 2018-19 adopted budget projects a decrease of \$600,732. For a district of this size, the state recommends available reserves of at least 3% of total general fund expenditures, transfers out, and other uses (total outgo).

The District has incurred an operating surplus in the past three years, however, it anticipates incurring an operating deficit during the 2018-19 fiscal year. Long-term debt has increased by \$15,588,134 over the past two years primarily due to the increase in net pension liability and OPEB liability.

Average daily attendance has decreased by 27 over the past two years. No change in ADA is anticipated during fiscal year 2018-19.

<sup>&</sup>lt;sup>1</sup> Available reserves consist of all unassigned fund balances in the General Fund.

<sup>&</sup>lt;sup>2</sup> Revised Final Budget September, 2018.

<sup>&</sup>lt;sup>3</sup> The actual amounts reported in this schedule are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund in accordance with the fund type definitions promulgated by GASB Statement No. 54. Additionally STRS on-behalf payments of \$1,113,722 have been included in the Statement of Revenues, Expenditures, and Changes in Fund Balance, but are not included in the actual amounts above.

Reconciliation of Annual Financial and Budget Report with Audited Financial Statements For the Fiscal Year Ended June 30, 2018

There were no differences between the Annual Financial and Budget Report and the Audited Financial Statements in any funds.

Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster Title Federal Programs:	Federal CFDA Number	Pass-Through Entity Identifying Number	Cluster Expenditures	Federal Expenditures
U.S. Department of Agriculture: Passed through California Dept. of Education (CDE): Child Nutrition Cluster: School Breakfast Program - Especially Needy	10.553	13526	\$ 137,942	
National School Lunch Program USDA Donated Foods Total Child Nutrition Cluster	10.555 10.555 10.555	13526 13523 N/A	504,709 77,522	\$ 720,173
Total U.S. Department of Agriculture				720,173
U.S. Department of Education:  Passed through California Dept. of Education (CDE):  Every Student Succeeds Act (ESSA):				
Title I, Part A, Basic Grants Low-Income and Neglected Title II, Part A, Supporting Effective Instruction English Language Acquisition State Grants Cluster:	84.010 84.367	14329 14344		426,675 87,835
Title III, Limited English Proficiency Title III, Part A, Immigration Education Program	84.365 84.365	14346 15146	16,609 4,340	00.040
Total English Language Acquisition State Grants Cluster Passed through North Orange County SELPA: Individuals with Disabilities Education Act (IDEA): Special Education (IDEA) Cluster:				20,949
Local Assistance Entitlement Local Assistance, Part B, Sec 611, Private School ISPs Preschool Grants, Part B, Sec 619 Preschool Local Entitlement, Part B, Sec 611 Total Special Education (IDEA) Cluster	84.027 84.027 84.173 84.027A	13379 10115 13430 13682	605,493 12,540 19,864 70,920	708,817
Total U.S. Department of Education				1,244,276
U.S. Department of Health & Human Services: Passed through California Dept. of Education (CDE): Medicaid Cluster: Medi-Cal Billing Option	93.778	10013	48,632	1,567 (
Medi-Cal Administrative Activities (MAA) Total Medicaid Cluster	93.778	10060	46,040	94,672
Total U.S. Department of Health & Human Services				94,672
Total Expenditures of Federal Awards				\$ 2,059,121

 $Of the \ Federal\ expenditures\ presented\ in\ the\ schedule, the\ District\ provided\ no\ Federal\ awards\ to\ subrecipients.$ 

Note to the Supplementary Information June 30, 2018

#### NOTE 1 - PURPOSE OF SCHEDULES

#### Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### **Schedule of Instructional Time**

The District has participated in the Incentives for Longer Instructional Day and Longer Instructional Year. The District has not met its target funding. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of Education Code Sections 46200 through 46206.

#### Schedule of Financial Trends and Analysis

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

#### Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual financial report to the audited financial statements.

#### **Schedule of Expenditures of Federal Awards**

The schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements. The District did not elect to use the ten percent de minimis indirect cost rate.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances and the related expenditures reported on the Schedule of Expenditures of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues that have not been expended by June 30, 2018.

	CFDA Number	Amount		
Total Federal Revenues from the Statement of Revenues, Expenditures, and Changes in Fund Balances		\$	2,072,811	
Differences between Federal Revenues and Expenditures: Medi-Cal Billing Option	93.778		(13,690)	
Total Schedule of Expenditures of Federal Awards		\$	2,059,121	









# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Lowell Joint School District Whittier, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lowell Joint School District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Lowell Joint School District's basic financial statements, and have issued our report thereon dated December 13, 2018.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Lowell Joint School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Lowell Joint School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Lowell Joint School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Lowell Joint School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Murrieta, California December 13, 2018

Nigro & Nigro, PC



#### INDEPENDENT AUDITORS' REPORT ON STATE COMPLIANCE

Board of Trustees Lowell Joint School District Whittier, California

#### **Report on State Compliance**

We have audited Lowell Joint School District's compliance with the types of compliance requirements described in the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* that could have a direct and material effect on each of the Lowell Joint School District's state government programs as noted on the following page for the fiscal year ended June 30, 2018.

#### Management's Responsibility

Management is responsible for compliance with state laws, regulations, and the terms and conditions of its State programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Lowell Joint School District's state programs based on our audit of the types of compliance requirements referred to on the following page. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to on the following page that could have a direct and material effect on a state program occurred. An audit includes examining, on a test basis, evidence about Lowell Joint School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each state program. However, our audit does not provide a legal determination of Lowell Joint School District's compliance.

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with the State laws and regulations applicable to the following items:

	Procedures
Description	Performed
Local Education Agencies Other Than Charter Schools:	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Yes
Independent Study	Not Applicable
Continuation Education	Not Applicable
Instructional Time	Yes
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Yes

	Procedures
Description	Performed
Classroom Teacher Salaries	Yes
Early Retirement Incentive	Not Applicable
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Not Applicable
Middle or Early College High Schools	Not Applicable
K-3 Grade Span Adjustment	Yes
Transportation Maintenance of Effort	Yes
Apprenticeship: Related and Supplemental Instruction	Not Applicable
School Districts, County Offices of Education, and Charter Schools:	
Educator Effectiveness	Yes
California Clean Energy Jobs Act	No (see below)
After/Before School Education and Safety Program	Not Applicable
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study - Course Based	Not Applicable
Charter Schools:	
Attendance	Not Applicable
Mode of Instruction	Not Applicable
Nonclassroom-Based Instruction/Independent Study	Not Applicable
Determination of Funding for Nonclassroom-Based Instruction	Not Applicable
Annual Instructional Minutes – Classroom Based	Not Applicable
Charter School Facility Grant Program	Not Applicable

We did not perform testing for California Clean Energy Jobs Act because the District did not have any corresponding expenditures.

## Unmodified Opinion on Compliance with State Programs

Rigio & Nigro, PC

In our opinion, Lowell Joint School District complied, in all material respects, with the types of compliance requirements referred to above for the year ended June 30, 2018.

Murrieta, California December 13, 2018

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Trustees Lowell Joint School District Whittier, California

#### Report on Compliance for Each Major Federal Program

We have audited Lowell Joint School District's compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of Lowell Joint School District's major federal programs for the year ended June 30, 2018. Lowell Joint School District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Lowell Joint School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Lowell Joint School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Lowell Joint School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Lowell Joint School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

#### **Report on Internal Control Over Compliance**

Management of Lowell Joint School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Lowell Joint School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

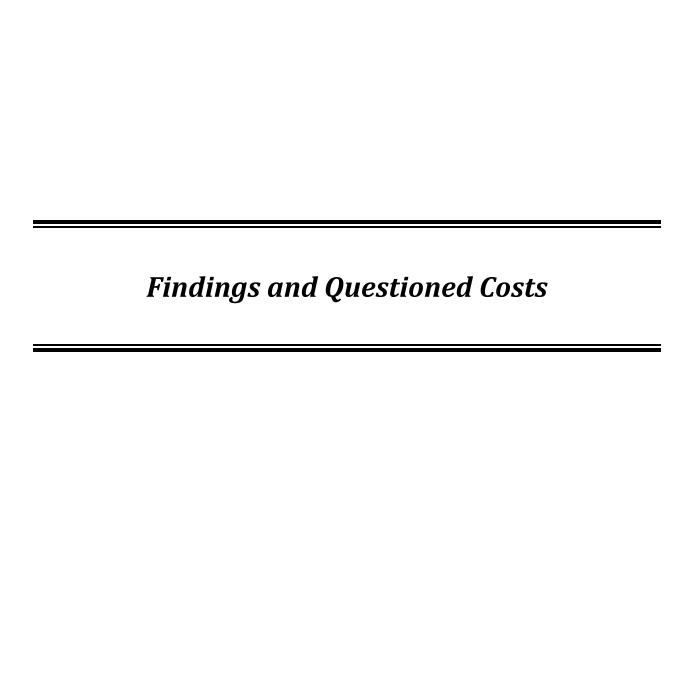
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Murrieta, California December 13, 2018

Nigro & Nigro, PC





Schedule of Audit Findings and Questioned Costs For the Fiscal Year Ended June 30, 2018

### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

Financial Statements	
Type of auditors' report issued	Unmodified
Internal control over financial reporting:  Material weakness(es) identified?  Significant deficiency(s) identified not considered	No
to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No
Federal Awards	
Internal control over major programs:  Material weakness(es) identified?	No
Significant deficiency(s) identified not considered to be material weaknesses?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance, Section 200.516	No
Identification of major programs:	
CFDA Numbers Name of Federal Program or Cluster  84.027, 84.173 Special Education (IDEA) Cluster	-
Dollar threshold used to distinguish between Type A and Type B programs:	\$ 750,000
Auditee qualified as low-risk auditee?	Yes
State Awards	
Type of auditors' report issued on compliance for state programs:	Unmodified

Schedule of Audit Findings and Questioned Costs For the Fiscal Year Ended June 30, 2018

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*. Pursuant to Assembly Bill (AB) 3627, all audit findings must be identified as one or more of the following categories:

Five Digit Code	AB 3627 Finding Types
10000	Attendance
20000	Inventory of Equipment
30000	Internal Control
40000	State Compliance
42000	Charter School Facilities Programs
50000	Federal Compliance
60000	Miscellaneous
61000	Classroom Teacher Salaries
62000	Local Control Accountability Plan
70000	Instructional Materials
71000	Teacher Misassignments
72000	School Accountability Report Card

There were no financial statement findings in 2017-18.

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Schedule of Audit Findings and Questioned Costs For the Fiscal Year Ended June 30, 2018

#### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

This section identifies the audit findings required to be reported by the Uniform Guidance, Section 200.516 (e.g., significant deficiencies, material weaknesses, and instances of noncompliance, including questioned costs).

There were no federal award findings or questioned costs in 2017-18.

Schedule of Audit Findings and Questioned Costs For the Fiscal Year Ended June 30, 2018

### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

This section identifies the audit findings pertaining to noncompliance with state program rules and regulations.

There were no state award findings or questioned costs in 2017-18.

LOWELL JOINT SCHOOL DISTRICT Summary Schedule of Prior Audit Findings For the Fiscal Year Ended June 30, 2018

Original Finding No.	Finding	Code	Recommendation	Current Status
Finding 2017-001: CALPADS Unduplicated Pupil Count	Supplemental and concentration grant amounts are calculated based on the percentage of "unduplicated pupils" enrolled in the LEA on Census Day (first Wednesday in October). The percentage equals:	40000	We recommend that the District implement a procedure to review the CALPADS information prior to the reports submission to the California Department of Education.	Implemented.
	• Unduplicated count of pupils who (1) are English learners, (2) meet income or categorical eligibility requirements for free or reduced-price meals under the National School Lunch Program, or (3) are foster youth. "Unduplicated count" means that each pupil is counted only once even if the pupil meets more than one of these criteria ( <i>EC</i> sections 2574(b)(2) and 42238.02(b)(1)).			
	• Divided by total enrollment in the LEA ( <i>EC</i> sections 2574(b)(1) and 42238.02(b)(5)). All pupil counts are based on Fall 1 certified enrollment reported in the CALPADS as of Census Day.			
	During our testing of the Free and Reduced Price Meal (FRPM) eligible students reported in the CALPADS 1.17 and 1.18 reports, we noted one student who was classified as free or reduced but whose applications indicated that they were not eligible for this designation.			
Finding 2017-002: School Accountability Report Card	In accordance with Education Code §33126, the school is to provide an accountability report card to include safety, cleanliness, and adequacy of school facilities, to include any needed maintenance to ensure good repair. The condition reported should be supported by the school's Facilities Inspection Tool (FIT), School Facilities Condition Evaluation as required by Ed Code §17002.	72000	We recommend that an employee verify the information presented in the SARC. This information is essential to present the image of the school fairly to the public.	Implemented.

LOWELL JOINT SCHOOL DISTRICT Summary Schedule of Prior Audit Findings For the Fiscal Year Ended June 30, 2018

Original Finding No.	Finding	<u>Code</u>	Recommendation	Current Status
Finding 2017-002: School Accountability Report Card (continued)	In addition, according to Education Code §35256, the governing board must publish the School Accountability Report Card (SARC) for each school by February 1st of each year.			
(conumacu)	It was noted that the School Facility Repair Status on the SARC for Rancho-Starbuck Intermediate School did not match the FIT form. The SARC was noted with "Good" repair statuses on interior, electrical, and restrooms/fountains. The corresponding FIT form was noted with "Fair" ratings for the mentioned categories.			

To the Board of Trustees Lowell Joint School District Whittier, California

In planning and performing our audit of the basic financial statements of Lowell Joint School District for the year ending June 30, 2018, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide assurance on the internal control structure.

However, during our audit we noted matters that are an opportunity for strengthening internal controls and operating efficiency. The following items represent conditions noted by our audit that we consider important enough to bring to your attention. This letter does not affect our report dated December 13, 2018 on the financial statements of Lowell Joint School District.

#### ASSOCIATED STUDENT BODY (ASB) FUNDS

**Observation:** In our test of cash disbursements, we noted that each of the disbursements selected in our sample were not approved by the District representative, the ASB advisor, and/or the student representative until after the expenditure had already been incurred. Education Code Section 48933(b) requires all expenditures from ASB funds be authorized by a student representative, an advisor, and a district representative (usually a principal or vice-principal) prior to disbursing the funds.

**Recommendation:** As a "best practice", approval by required parties should be obtained before the actual commitment to purchase the items in order to ensure the expense is a proper use of student-body funds and falls within budgetary guidelines.

**Observation:** Through inquiry we noted that the DJ at the dances is being paid from the cash box. Due to the lack of supporting documentation for ticket sales, there is no record of how much money the cash box has or how much money they are paying the DJ. Additionally, we noted that the DJ being used is a District employee. The money the employee receives from being a DJ must be included in the employees' taxable wages at the end of the year, unless the employee has a separate DJ business.

**Recommendation:** We recommend that the governing board follow up with the site about the controls over the money in the cash box and about paying the employee through the District run payroll.

**Observation:** In our testing of cash receipts, we found that deposits tested lacked sufficient supporting documentation. Without supporting documentation, we could not verify whether all cash collected had been deposited intact and into the correct ASB account. Sound internal controls for handling cash discourage theft of ASB funds and protect those who handle the cash. It is important to tie all proceeds to the specific activity from which they were generated and to ensure that all proceeds from an event are turned in and properly accounted for.

**Recommendation:** We recommend that before any events are held; control procedures should be established that will allow for the reconciliation between money collected and the sales.

We will review the status of the current year comments during our next audit engagement.

Migran & Migran, PC

Murrieta, California

December 13, 2018



#### APPENDIX C

#### PROPOSED FORM OF OPINION OF BOND COUNSEL

Upon issuance and delivery of the Series 2019 Bonds, Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the District, proposes to render its final approving opinion with respect to the Series 2019 Bonds in substantially the following form:

[Date of Delivery]

Lowell Joint School District Whittier, California

> Lowell Joint School District (Los Angeles and Orange Counties, California) <u>General Obligation Bonds, Election of 2018, Series 2019</u> (Final Opinion)

#### Ladies and Gentlemen:

We have acted as bond counsel to the Lowell Joint School District (the "District"), which is located in the County of Los Angeles and the County of Orange (collectively, the "Counties"), in connection with the issuance by the District of \$14,000,000 aggregate principal amount of bonds designated as "Lowell Joint School District (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019" (the "Series 2019 Bonds"), representing part of an issue in the aggregate principal amount of \$48,000,000 authorized at an election held in the District on November 6, 2018. The Series 2019 Bonds are issued under and pursuant to a resolution of the Board of Trustees of the District adopted on May 13, 2019 (the "Resolution").

In such connection, we have reviewed the Resolution, the Tax Certificate of the District, dated the date hereof (the "Tax Certificate"), certificates of the District, the Counties and others, and such other documents, opinions and matters to the extent we deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this letter speaks only as of its date and is not intended to, and may not, be relied upon or otherwise used in connection with any such actions, events or matters. Our engagement with respect to the Series 2019 Bonds has concluded with their issuance, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the District. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Resolution and the Tax Certificate, including, without limitation, covenants and agreements compliance with which is necessary to ensure that future actions, omissions or events will not cause interest on the Series 2019 Bonds to be included in gross income for

federal income tax purposes. We call attention to the fact that the rights and obligations under the Series 2019 Bonds, the Resolution and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, receivership, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against school districts or counties in the State of California. We express no opinion with respect to any indemnification, contribution, liquidated damages, penalty (including any remedy deemed to constitute a penalty), right of set-off, arbitration, judicial reference, choice of law, choice of forum, choice of venue, non-exclusivity of remedies, waiver or severability provisions contained in the foregoing documents, nor do we express any opinion with respect to the state or quality of title to or interest in any of the assets described in or as subject to the lien of the Resolution, or the accuracy or sufficiency of the description contained therein of, or the remedies available to enforce liens on, any such assets. Our services did not include financial or other non-legal advice. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement, dated June 27, 2019, or other offering material relating to the Series 2019 Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Series 2019 Bonds constitute valid and binding obligations of the District.
- 2. The Resolution has been duly and legally adopted and constitutes a valid and binding obligation of the District.
- 3. The Board of Supervisors of the County of Los Angeles and the Board of Supervisors of the County of Orange, respectively, have power and are obligated to levy *ad valorem* taxes without limitation as to rate or amount upon all property within the District's boundaries that is located within such county and subject to taxation by the District (except certain personal property which is taxable at limited rates) for the payment of the Series 2019 Bonds and the interest thereon.
- 4. Interest on the Series 2019 Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 and is exempt from State of California personal income taxes. Interest on the Series 2019 Bonds is not a specific preference item for purposes of the federal alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Series 2019 Bonds.

Faithfully yours,

ORRICK, HERRINGTON & SUTCLIFFE LLP

#### APPENDIX D

#### FORM OF CONTINUING DISCLOSURE CERTIFICATE

**THIS CONTINUING DISCLOSURE CERTIFICATE** (this "Disclosure Certificate") is executed and delivered by the Lowell Joint School District (the "District") in connection with the issuance of \$14,000,000 aggregate principal amount of Lowell Joint School District (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019 (the "Bonds"). The Bonds are being issued pursuant to a resolution adopted by the Board of Trustees of the District on May 13, 2019 (the "Resolution"). The District covenants and agrees as follows:

**Section 1.** Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the District for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriter in complying with Securities and Exchange Commission Rule 15c2-12(b)(5).

**Section 2.** <u>Definitions.</u> In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the District pursuant to, and as described in, Sections 3 and 4 hereof.

"Beneficial Owner" shall mean any person which has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries).

"Dissemination Agent" shall mean Fieldman, Rolapp & Associates, Inc. doing business as Applied Best Practices, or any successor Dissemination Agent designated in writing by the District and which has filed with the District a written acceptance of such designation.

"Financial Obligation" shall mean, for the purposes of the Listed Events set out in Section 5(a)(x) and 5(b)(viii), a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "Financial Obligation" shall not include municipal securities (as defined in the Securities Exchange Act of 1934, as amended) as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule.

"Holder" shall mean the person in whose name any Bond shall be registered.

"Listed Events" shall mean any of the events listed in Section 5(a) or (b) hereof.

"MSRB" shall mean the Municipal Securities Rulemaking Board or any other entity designated or authorized by the Securities and Exchange Commission to receive reports pursuant to the Rule. Until otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through the Electronic Municipal Market Access (EMMA) website of the MSRB, currently located at http://emma.msrb.org.

"Official Statement" shall mean the Official Statement, dated June 27, 2019 (including all exhibits or appendices thereto), relating to the offer and sale of Bonds.

"Participating Underwriter" shall mean the original underwriter(s) of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

- Section 3. Provision of Annual Reports. (a) The District shall, or shall cause the Dissemination Agent to, not later than nine months after the end of the District's fiscal year (which due date shall be April 1 of each year, so long as the District's fiscal year ends on June 30), commencing with the report for the 2018-19 Fiscal Year (which is due not later than April 1, 2020), provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 hereof. The Annual Report must be submitted in electronic format, accompanied by such identifying information as is prescribed by the MSRB, and may cross-reference other information as provided in Section 4 hereof; provided, however, that the audited financial statements of the District may be submitted separately from the balance of the Annual Report and later than the date required above for the filing of the Annual Report if they are not available by that date. If the District's fiscal year changes, it shall give notice of such change in a filing with the MSRB. The Annual Report shall be submitted on a standard form in use by industry participants or other appropriate form and shall identify the Bonds by name and CUSIP number.
- (b) Not later than 15 business days prior to the date specified in subsection (a), the District shall provide the Annual Report to the Dissemination Agent (if other than the District). If the District is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the District shall, in a timely manner, send or cause to be sent to the MSRB a notice in substantially the form attached as Exhibit A.
  - (c) The Dissemination Agent shall:
    - (i) (if the Dissemination Agent is other than the District), provide any Annual Report received by it to the MSRB as provided herein; and
    - (ii) (if the Dissemination Agent is other than the District), file a report with the District certifying that the Annual Report has been provided to the MSRB pursuant to this Disclosure Certificate, stating the date it was provided to the MSRB.

**Section 4.** Content of Annual Reports. The District's Annual Report shall contain or include by reference the following:

- (a) Audited financial statements of the District for the preceding fiscal year, prepared in accordance with the laws of the State of California and including all statements and information prescribed for inclusion therein by the Controller of the State of California. If the District's audited financial statements are not available by the time the Annual Report is required to be provided to the MSRB pursuant to Section 3(a) hereof, the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the final Official Statement, and the audited financial statements shall be provided to the MSRB in the same manner as the Annual Report when they become available.
- (b) To the extent not included in the audited financial statements of the District, the Annual Report shall also include the following:
  - (i) The adopted budget of the District for the then current fiscal year.
  - (ii) The District's outstanding debt.

- (iii) The total assessed valuation of taxable properties within the District for the then-current fiscal year as shown on the most recent equalized assessment role, if and to the extent provided to the District by the counties in which the District is located (the "Counties" or, individually, a "County").
- (iv) The twenty taxpayers with the greatest combined ownership of taxable property in the District for the then-current fiscal year, as measured by secured assessed valuation, the amount of their respective assessed value, and their percentage of total secured assessed value, if and to the extent provided to the District by the Counties.
- (v) The secured tax levies, collections and delinquencies for properties within the territory of the District for the most recently completed fiscal year, if and to the extent provided to the District by the Counties.

Any or all of the items listed above may be set forth in one or a set of documents or may be included by specific reference to other documents, including official statements of debt issues of the District or related public entities, which have been made available to the public on the MSRB's website. The District shall clearly identify each such other document so included by reference.

**Section 5.** Reporting of Significant Events. (a) The District shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than ten business days after the occurrence of the event:

- (i) principal and interest payment delinquencies;
- (ii) unscheduled draws on debt service reserves reflecting financial difficulties:
- (iii) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (iv) substitution of credit or liquidity providers or their failure to perform;
- (v) adverse tax opinions or issuance by the Internal Revenue Service of proposed or final determination of taxability or of a Notice of Proposed Issue (IRS Form 5701 TEB);
  - (vi) tender offers;
  - (vii) defeasances;
  - (viii) rating changes;
- (ix) bankruptcy, insolvency, receivership or similar event of the obligated person; or
- (x) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the District, any of which reflect financial difficulties.

For the purposes of the event identified in subparagraph (ix), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (b) The District shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material, in a timely manner not later than ten business days after the occurrence of the event:
  - (i) unless described in paragraph 5(a)(v), other material notices or determinations by the Internal Revenue Service with respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
    - (ii) modifications to rights of Bond Holders;
    - (iii) Bond calls;
    - (iv) release, substitution, or sale of property securing repayment of the Bonds;
    - (v) non-payment related defaults;
  - (vi) the consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms;
  - (vii) appointment of a successor or additional paying agent or the change of name of a paying agent; or
  - (viii) incurrence of a Financial Obligation of the District, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the District, any of which affect security holders.
- (c) The District shall give, or cause to be given, in a timely manner, notice of a failure to provide the annual financial information on or before the date specified in Section 3 hereof, as provided in Section 3(b) hereof.
- (d) Upon the occurrence of a Listed Event described in Section 5(a), or upon the occurrence of a Listed Event described in Section 5(b) which the District determines would be material under applicable federal securities laws, the District shall within ten business days of occurrence file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of the Listed Event described in subsection (b)(iii) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Resolution.

- (e) The District intends to comply with the Listed Events described in subsection (a)(x) and subsection (b)(viii), and the definition of "Financial Obligation" in Section 1, with reference to the Rule, any other applicable federal securities laws and the guidance provided by the Commission in Release No. 34-83885, dated August 20, 2018 (the "2018 Release"), and any further amendments or written guidance provided by the Securities and Exchange Commission or its staff with respect to the amendments to the Rule effected by the 2018 Release.
- **Section 6.** Format for Filings with MSRB. Any report or filing with the MSRB pursuant to this Disclosure Certificate must be submitted in electronic format, accompanied by such identifying information as is prescribed by the MSRB.
- **Section 7.** <u>Termination of Reporting Obligation</u>. The District's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the District shall give notice of such termination in a filing with the MSRB.
- **Section 8.** Dissemination Agent. The District may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the District pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be Fieldman, Rolapp & Associates, Inc. doing business as Applied Best Practices.
- **Section 9.** <u>Amendment; Waiver.</u> Notwithstanding any other provision of this Disclosure Certificate, the District may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:
  - (a) if the amendment or waiver relates to the provisions of Section 3(a) hereof, Section 4 hereof, or Section 5(a) or (b) hereof, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
  - (b) the undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
  - (c) the proposed amendment or waiver either (i) is approved by the Holders in the same manner as provided in the Resolution for amendments to the Resolution with the consent of Holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the District shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the District. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in a filing with the MSRB, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also,

if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

**Section 10.** Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the District from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice required to be filed pursuant to this Disclosure Certificate, in addition to that which is required by this Disclosure Certificate. If the District chooses to include any information in any Annual Report or notice in addition to that which is specifically required by this Disclosure Certificate, the District shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event or any other event required to be reported.

**Section 11.** <u>Default.</u> In the event of a failure of the District to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the District to comply with its obligations under this Disclosure Certificate; provided, that any such action may be instituted only in Superior Court of the State of California in and for Los Angeles County or in U.S. District Court in or nearest to Los Angeles County. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the District to comply with this Disclosure Certificate shall be an action to compel performance.

Section 12. <u>Duties, Immunities and Liabilities of Dissemination Agent.</u> The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and (if the Dissemination Agent is other than the District), the District agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the District under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

**Section 13.** <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the District, the Dissemination Agent, the Participating Underwriter and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Dated: July 16, 2019	LOWELL JOINT SCHOOL DISTRICT
	Ву:
ACCEPTED AND AGREED TO:	
FIELDMAN, ROLAPP & ASSOCIATES, INC. DOING BUSINESS AS APPLIED BEST PRACTICES, as Dissemination Agent	
By:Authorized Signatory	

#### **EXHIBIT A**

# NOTICE TO THE MUNICIPAL SECURITIES RULEMAKING BOARD OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer:	LOWELL JOINT SCHOOL DISTRICT
Name of Issue:	Lowell Joint School District (Los Angeles and Orange Counties, California) General Obligation Bonds, Election of 2018, Series 2019
Date of Issuance:	July 16, 2019
above-named Bonds as require July 16, 2019. [The District and	N that the District has not provided an Annual Report with respect to the d by Section 4 of the Continuing Disclosure Certificate of the District, dated nticipates that the Annual Report will be filed by]
•	·

LOWELL JOINT SCHOOL DISTRICT



#### APPENDIX E

#### THE LOS ANGELES COUNTY POOLED SURPLUS INVESTMENTS

The Treasurer and Tax Collector of the County of Los Angeles (the "Treasurer") manages, in accordance with California Government Code Section 53600 et seq., funds deposited with the Treasurer by County school and community college districts, various special districts and some cities. State law generally requires that all moneys of the County, school districts and certain special districts be held in the County's Treasury Pool (the "Treasury Pool") as described below. The composition and value of investments under management in the Treasury Pool vary from time to time, depending on the cash flow needs of the County and the other public agencies invested in the Treasury Pool, the maturity or sale of investments, purchase of new securities and fluctuations in interest rates generally. The Treasurer maintains a website, the address of which is http://ttc.lacounty.gov, on which the Treasurer periodically places information relating to the Treasury Pool. However, the information presented there is not part of this Official Statement, is not incorporated by reference herein and should not be relied upon in making an investment decision with respect to the Series 2019 Bonds.

#### **County of Los Angeles Pooled Surplus Investments**

The Treasurer and Tax Collector (the "Treasurer") of the County of Los Angeles (the "County") has the delegated authority to invest funds on deposit in the County Treasury (the "Treasury Pool"). As of April 30, 2019, investments in the Treasury Pool were held for local agencies including school districts, community college districts, special districts and discretionary depositors such as cities and independent districts in the following amounts:

Local Agency	(in billions)
County of Los Angeles and Special Districts	\$16.175
Schools and Community Colleges	16.052
Discretionary Participants	2.652
Total	\$34.879

#### The Treasury Pool participation composition is as follows:

Non-discretionary Participants	92.39%
Discretionary Participants:	
Independent Public Agencies	7.22%
County Bond Proceeds and Repayment Funds	0.39%
Total	100.00%

Decisions on the investment of funds in the Treasury Pool are made by the County Investment Officer in accordance with established policy, with certain transactions requiring the Treasurer's prior approval. In Los Angeles County, investment decisions are governed by Chapter 4 (commencing with Section 53600) of Part 1 of Division 2 of Title 5 of the California Government Code, which governs legal investments by local agencies in the State of California, and by a more restrictive Investment Policy developed by the Treasurer and adopted by the Los Angeles County Board of Supervisors on an annual basis. The Investment Policy adopted on March 19, 2019, reaffirmed the following criteria and order of priority for selecting investments:

- 1. Safety of Principal
- 2. Liquidity
- 3. Return on Investment

The Treasurer prepares a monthly Report of Investments (the "Investment Report") summarizing the status of the Treasury Pool, including the current market value of all investments. This report is submitted monthly to the Board of Supervisors. According to the Investment Report dated May 31, 2019, the April 30, 2019, book value of the Treasury Pool was approximately \$34.879 billion and the corresponding market value was approximately \$34.724 billion.

An internal controls system for monitoring cash accounting and investment practices is in place. The Treasurer's Compliance Auditor, who operates independently from the Investment Officer, reconciles cash and investments to fund balances daily. The Compliance Auditor's staff also reviews each investment trade for accuracy and compliance with the Board adopted Investment Policy. On a quarterly basis, the County's outside independent auditor (the "External Auditor") reviews the cash and investment reconciliations for completeness and accuracy. Additionally, the External Auditor reviews investment transactions on a quarterly basis for conformance with the approved Investment Policy and annually accounts for all investments.

The following table identifies the types of securities held by the Treasury Pool as of April 30, 2019:

Type of Investment	% of Pool
Certificates of Deposit	5.81%
U.S. Government and Agency Obligations	62.97
Bankers Acceptances	0.00
Commercial Paper	30.71
Municipal Obligations	0.10
Corporate Notes & Deposit Notes	0.41
Repurchase Agreements	0.00
Asset Backed Instruments	0.00
Other	0.00
	100.00%

The Treasury Pool is highly liquid. As of April 30, 2019, approximately 46.99% of the investments mature within 60 days, with an average of 476 days to maturity for the entire portfolio.

Neither the District nor the Underwriter has made an independent investigation of the investments in the Treasury Pool or made an assessment of the current Investment Policy. The value of the various investments in the Treasury Pool will fluctuate on a daily basis as a result of a multitude of factors, including generally prevailing interest rates and other economic conditions. Additionally, the County may change the Investment Policy at any time. Therefore, there can be no assurance that the values of the various investments in the Treasury Pool will not vary significantly from the values described herein.

### APPENDIX F

# COUNTY OF LOS ANGELES INVESTMENT POLICY





# COUNTY OF LOS ANGELES TREASURER AND TAX COLLECTOR

Kenneth Hahn Hall of Administration 500 West Temple Street, Room 437, Los Angeles, California 90012 Telephone: (213) 974-2101 Fax: (213) 626-1812 ttc.lacounty.gov and lacountypropertytax.com Board of Supervisors
HILDA L. SOLIS
First District
MARK RIDLEY-THOMAS
Second District

SHEILA KUEHL Third District

JANICE HAHN Fourth District

KATHRYN BARGER Fifth District

TREASURER AND TAX COLLECTOR

March 19, 2019

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Supervisors:

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

**ADOPTED** 

28 March 19, 2019

CELIA ZAVALA EXECUTIVE OFFICER

DELEGATION OF AUTHORITY TO INVEST AND
ANNUAL ADOPTION OF THE TREASURER AND TAX COLLECTOR
INVESTMENT POLICY
(ALL DISTRICTS) (3-VOTES)

#### **SUBJECT**

Delegation of authority to invest and reinvest County funds and funds of other depositors in the County Treasury to the Treasurer, and adoption of the Treasurer and Tax Collector Investment Policy.

#### IT IS RECOMMENDED THAT THE BOARD:

- 1. Delegate the authority to the Treasurer to invest and reinvest County funds and funds of other depositors in the County Treasury.
- 2. Adopt the attached Treasurer and Tax Collector Investment Policy (Investment Policy).

#### PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The requested actions allow the Treasurer to continue to invest County funds and funds of other depositors in the County Treasury pursuant to the Investment Policy. On March 20, 2018, pursuant to Government Code Section 27000.1, and subject to Government Code Section 53607, your Board delegated to the Treasurer the annual authority to invest and reinvest funds of the County and funds of other depositors in the County Treasury. Government Code Section 27000.1 states that subsequent to your Board's delegation, the county treasurer shall thereafter assume full responsibility for those transactions until your Board either revokes its delegation of authority, by

The Honorable Board of Supervisors 3/19/2019
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ordinance, or decides not to renew the annual delegation, as provided in Section 53607. This action requests renewal of the annual delegation.

Government Code Section 53646 permits your Board to annually approve the Investment Policy. The primary objectives of the Investment Policy, in priority order, are to maintain the safety of principal, to provide liquidity, and to achieve a return on funds invested. These objectives align with those in State law. Each year, my office reviews the Investment Policy to ensure that it aligns with any changes in the Government Code. Based on our analysis, we do not recommend any changes to the Investment Policy. Nevertheless, we have provided the annual update to the limitation calculation for intermediate-term, medium-term, and long-term holdings in Attachment II.

### **Implementation of Strategic Plan Goals**

The recommended action supports County Strategic Plan Strategy III.3 - Pursue Operational Effectiveness, Fiscal Responsibility, and Accountability.

#### FISCAL IMPACT/FINANCING

The investment of surplus County funds and funds of other depositors allows these funds to earn a return which is credited to the depositor, net of administrative expenses.

#### FACTS AND PROVISIONS/LEGAL REQUIREMENTS

Pursuant to Government Code Section 27000.1, your Board may delegate by ordinance the authority to invest and reinvest funds of the County and funds of other depositors in the County Treasury to the Treasurer. On January 23, 1996, your Board adopted Ordinance 96-0007 addingLos Angeles County Code Section 2.52.025 which delegated such authority to the Treasurer, subject to annual renewal pursuant to Government Code Section 53607.

Government Code Section 53646 permits the Treasurer to render annually to your Board a statement of Investment Policy, to be reviewed and approved at a public meeting. This Government Code Section also requires that any change in the Investment Policy be submitted to your Board for review and approval at a public meeting.

#### **IMPACT ON CURRENT SERVICES (OR PROJECTS)**

There is no impact on current services.

The Honorable Board of Supervisors 3/19/2019
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Respectfully submitted,

Doge Kelly

Joseph Kelly

Treasurer and Tax Collector

JK:NI:JNK:bp

**Enclosures** 

Chief Executive Officer
 Executive Officer, Board of Supervisors
 County Counsel
 Auditor-Controller
 Los Angeles County Office of Education
 Los Angeles Community College District

# COUNTY OF LOS ANGELES TREASURER AND TAX COLLECTOR INVESTMENT POLICY

#### **Authority to Invest**

Pursuant to Government Code Section 27000.1 and Los Angeles County Code 2.52.025, the Los Angeles County Board of Supervisors has delegated to the Treasurer the authority to invest and reinvest the funds of the County and the funds of other depositors in the County Treasury.

#### **Fundamental Investment Policy**

The Treasurer, a trustee, is inherently a fiduciary and subject to the prudent investor standard. Accordingly, when investing, reinvesting, purchasing, acquiring, exchanging, selling, and managing investments, the investment decisions SHALL be made with the care, skill, prudence, and diligence under the circumstances then prevailing, that a prudent person acting in a like capacity and familiarity would use with like aims.

All investments SHALL be governed by the Government Code and comply with the specific limitations set forth within this Investment Policy. Periodically, it may be necessary and prudent to make investment decisions beyond the limitations set forth in the Investment Policy that are otherwise permissible by California Government Code. In these special circumstances, ONLY the Treasurer is permitted to give written approval to operate outside the limitations set forth within this Investment Policy.

#### **Pooled Surplus Investment Portfolio**

The Treasurer SHALL establish and maintain a Pooled Surplus Investment (PSI) portfolio. The PSI portfolio SHALL be used to provide safe, liquid investment opportunities for pooled surplus funds deposited into the County Treasury.

The investment policies of the PSI portfolio SHALL be directed by and based on three prioritized objectives. The primary objective SHALL be to ensure the safety of principal. The secondary objective SHALL be to meet the liquidity needs of the PSI participants, which might be reasonably anticipated. The third objective SHALL be to achieve a return on funds invested, without undue compromise of the first two objectives.

PSI revenue/loss distribution SHALL be shared on a pro-rata basis with the PSI participants. PSI revenue/loss distribution will be performed monthly, net of administrative costs authorized by Government Code Section 27013 which includes employee salaries and benefits and services and supplies, for investing, depositing or handling funds, and the distribution of interest income, based on the PSI participants' average daily fund balance as recorded on the Auditor-Controller's accounting records. Administrative costs SHALL be deducted from the monthly PSI revenue/loss distribution

on the basis of one-twelfth of the budgeted costs and adjusted periodically to actual costs.

Investments purchased with the intent to be held to maturity SHALL be accounted for in the Non-Trading partition of the PSI portfolio. Investments purchased with the intent to be sold prior to maturity SHALL be accounted for in the Trading partition of the PSI portfolio. The investments in the Trading partition SHALL NOT exceed \$500 million without specific written approval of the Treasurer.

In the event that a decision is made to transfer a given security from one partition to another, it MAY be transferred at cost; however, the difference between the market value, exclusive of accrued interest, at the time of transfer and the purchase price, exclusive of accrued interest, SHALL be computed and disclosed as unrealized profit or loss.

All PSI investments SHALL be categorized according to the period of time from settlement date to maturity date as follows:

- SHORT-TERM investments are for periods of up to ONE YEAR.
- INTERMEDIATE-TERM investments are for periods of ONE YEAR to THREE YEARS.
- MEDIUM-TERM investments are for periods of over THREE YEARS to FIVE YEARS.
- LONG-TERM investments are for periods of over FIVE YEARS.

PSI investments SHALL be limited to the short-term category except that the Investment Office of the Treasurer's Office MAY make PSI investments in accordance with the limitations imposed in Attachments I, II, and III (all of which are attached hereto and incorporated by this reference.)

The weighted average maturity target of the PSI portfolio is a range between 1.0 and 2.0 years. For purposes of maturity classification, the maturity date SHALL be the nominal maturity date or the unconditional put option date, if one exists.

The total PSI portfolio investments with maturities in excess of one year SHALL NOT exceed 75% of the last 36 months' average total cash and investments, after adjustments, as indicated in Attachment II.

#### **Business Continuity Plan**

The Treasurer's Business Continuity Plan (BCP) serves to sustain the performance of mission-critical Treasury functions in the event of a local or widespread disaster. The BCP includes written guidelines to perform critical Treasury functions, contact information for key personnel, authorized bank representatives and broker/dealers. The plan provides for an offsite location in the event the Treasurer's offices are uninhabitable. The Treasurer's Office implemented its BCP in 2007.

The Treasurer's Office shall perform regularly scheduled BCP exercises at the offsite location. To prepare Treasury staff for emergency processing, staff shall participate in the BCP exercises on a rotating basis.

#### **Liquidity of PSI Investments**

Short-term liquidity SHALL further be maintained and adjusted monthly so that sufficient anticipated cash is available to fully meet unanticipated withdrawals of discretionary deposits, adjusted for longer-term commitments, within 90 days.

Such liquidity SHALL be monitored where, at the beginning of each month, the par value for maturities in the next 90 days plus projected PSI deposits for 90 days, divided by the projected PSI withdrawals for 90 days plus discretionary PSI deposits, is equal to or greater than one.

The liquidation of investments is <u>not</u> required solely because the discretionary liquidity withdrawal ratio is less than one; however, investments SHALL be limited to a maximum maturity of 30 days until such time as the discretionary liquidity withdrawal ratio is equal to or greater than one.

The sale of any PSI instrument purchased in accordance with established policies is not required solely because an institution's credit rating is lowered after the purchase of the instrument.

#### Specific Purpose Investment Portfolio

The Treasurer SHALL maintain a Specific Purpose Investment (SPI) portfolio to manage specific investment objectives of the SPI participants. Specific investments may be made with the approval of the requesting entity's governing body and the approval of the Treasurer. Revenue/loss distribution of the SPI portfolio SHALL be credited to the specific entity for which the investment was made. The Treasurer reserves the right to

establish and charge the requesting entity fees for maintaining the entity's SPI portfolio.

Investments SHALL be limited to the short-term category, as defined above in the previous section for PSI investments, except when requested by a depositing entity and with the approval of the Treasurer, a longer term investment MAY be specifically made and held in the SPI portfolio.

The sale of any SPI instrument purchased in accordance with established policies is not required solely because an institution's credit rating is lowered after the purchase of the instrument.

## **Execution, Delivery, and Monitoring of Investments**

The Treasurer SHALL designate, in writing, personnel authorized to execute investment transactions.

All transactions SHALL be executed on a delivery versus payment basis.

The Treasurer or his authorized designees, in purchasing or obtaining any securities in a negotiable, bearer, registered, or nonregistered format, requires delivery of the securities to the Treasurer or designated custodial institution, by book entry, physical delivery, or by third party custodial agreement.

All investment transactions made by the Investment Office SHALL be reviewed by the Internal Controls Branch to assure compliance with this Investment Policy.

## **Reporting Requirements**

The Treasurer SHALL provide the Board of Supervisors with a monthly report consisting of, but not limited to, the following:

- All investments detailing each by type, issuer, date of maturity, par value, historical cost, market value and the source of the market valuation.
- Month-end bank balances for accounts under the control of the Treasurer.
- A description of funds, investments, or programs that are under the management of contracted parties, including lending programs for the Treasurer.
- A description of all investment exceptions, if any, to the Investment Policy.

> A statement denoting the ability of the PSI portfolio to meet the anticipated cash requirements for the participants for the next six months.

## **Discretionary Treasury Deposits and Withdrawal of Funds**

At the sole discretion of the Treasurer, PSI deposits may be accepted from local agencies not required to deposit their funds with the Los Angeles County Treasurer, pursuant to Government Code Section 53684.

At the time such deposits are made, the Treasurer may require the depositing entity to provide annual cash flow projections or an anticipated withdrawal schedule for deposits in excess of \$1 million. Such projections may be adjusted periodically as prescribed by the Treasurer but in no event less than semi-annually.

In accordance with Government Code Section 27136, all requests for withdrawal of such funds, for the purpose of investing or depositing these funds elsewhere SHALL be evaluated, prior to approving or disapproving the request, to ensure that the proposed withdrawal will not adversely affect the principal deposits of the other PSI participants.

If it is determined that the proposed withdrawal will negatively impact the principal deposits of the other PSI participants, the Treasurer may delay such withdrawals until the impact can be mitigated.

#### **Broker/Dealers Section**

Broker/Dealers SHALL be limited to primary government dealers as designated by the Federal Reserve Bank or institutions meeting one of the following:

- A. Broker/Dealers with minimum capitalization of \$500 million and who meet all five of the below listed criteria:
  - Be licensed by the State as a Broker/Dealer, as defined in Section 25004 of the Corporations Code, or a member of a Federally regulated securities exchange and;
  - 2. Be a member of the Financial Industry Regulatory Authority and;
  - 3. Be registered with the Securities and Exchange Commission and;
  - 4. Have been in operation for more than five years; and

- 5. Have a minimum annual trading volume of \$100 billion in money market instruments or \$500 billion in United States (U.S.) Treasuries and Agencies.
- B. Emerging firms that meet all of the following:
  - Be licensed by the State as a Broker/Dealer, as defined in Section 25004 of the Corporations Code, or a member of a Federally regulated securities exchange and;
  - 2. Maintain office(s) in California and;
  - 3. Maintain a minimum capitalization of \$250,000 and, at the time of application, have a maximum capitalization of no more than \$10 million.

Commercial Paper and Negotiable Certificates of Deposit may be purchased directly from issuers approved by the Treasurer.

An approved Treasurer Broker/Dealer list SHALL be maintained. Firms SHALL be removed from the approved Broker/Dealer list and trading suspended with firms failing to accurately and timely provide the following information:

- A. Confirmation of daily trade transactions and all open trades in effect at monthend.
- B. Response to auditor requests for confirmation of investment transactions.
- C. Response to the Internal Controls Branch requests for needed information.

#### **Honoraria, Gifts, and Gratuities Limitations**

The Treasurer, Chief Deputy Treasurer and Tax Collector and designated Treasurer and Tax Collector employees SHALL be governed by the provision of the State's Political Reform Act, the Los Angeles County Code relating to Lobbyists, and the Los Angeles County Code relating to post government employment of County officials.

#### **Investment Limitations**

The Investment Office SHALL NOT invest in inverse floating rate notes, range notes, or interest only strips that are derived from a pool of mortgages.

The Investment Office SHALL NOT invest in any security that could result in zero interest if held to maturity.

For investment transactions in the PSI portfolio, the Investment Office SHALL obtain approval of the Treasurer before recognizing any loss exceeding \$100,000 per transaction, calculated using amortized cost.

Proceeds from the sale of notes or funds set aside for the repayment of notes SHALL NOT be invested for a term that exceeds the term of the notes. Funds from bond proceeds may be invested in accordance with Government Code Section 53601(m), which permits investment according to the statutory provisions governing the issuance of those bonds, or in lieu of any statutory provisions to the contrary, in accordance with the approved financing documents for the issuance.

#### **Permitted Investments**

Permitted Investments SHALL be limited to the following:

# A. Obligations of the U.S. Government, its agencies and instrumentalities

- 1. Maximum maturity: None.
- 2. Maximum total par value: None.
- 3. Maximum par value per issuer: None.
- 4. Federal agencies: Additional limits in Section G apply if investments are Floating Rate Instruments.

# B. Municipal Obligations from the approved list of municipalities (Attachment III)

- 1. Maximum maturity: As limited in Attachment III.
- 2. Maximum total par value: 10% of the PSI portfolio.

#### C. Asset-Backed Securities

- Maximum maturity: Five years.
- 2. Maximum total par value: 20% of the PSI portfolio.
- 3. Maximum par value per issuer: Per limits outlined in Attachment I for issuer's current credit rating.
- 4. All Asset-Backed securities must be rated in a rating category of "AA" or its equivalent or better rating and the issuer's corporate debt rating must be in a rating category of "A" or its equivalent or better by a Nationally Recognized Statistical Rating Organization (NRSRO).

#### D. Bankers' Acceptance Domestic and Foreign

- 1. Maximum maturity: 180 days and limits outlined in Attachment I for issuer's current credit rating.
- 2. Maximum total par value: 40% of the PSI portfolio.
- 3. Maximum par value per issuer: Per limits outlined in Attachment I for the issuer's current credit rating.
- 4. The aggregate total of Bankers' Acceptances and Negotiable Certificates of Deposits SHALL NOT exceed:
  - a) The total shareholders' equity of depository bank.
  - b) The total net worth of depository bank.

#### E. Negotiable Certificates of Deposit (CD)

- 1. Maximum maturity: Three years and limits outlined in Attachment I for issuer's current credit rating.
- 2. Maximum total par value: Aggregate total of Domestic and Euro CD's are limited to 30% of the PSI portfolio.

- 3. Maximum par value per issuer: Per limits outlined in Attachment I for the issuer's current credit rating.
- 4. Must be issued by:
  - a) National or State-chartered bank, or
  - b) Savings association or Federal association, or
  - c) Federal or State credit union, or
  - d) Federally licensed or State-licensed branch of a foreign bank.

#### 5. Euro CD's:

- a) Maximum maturity: One year and limits outlined in Attachment I for issuer's current credit rating.
- b) Maximum total par value: 10% of the PSI portfolio.
- c) Maximum par value per issuer: Per limits outlined in Attachment I for issuer's current credit rating.
- d) Limited to London branch of National or State-chartered banks.
- 6. The aggregate total of Bankers Acceptances and Negotiable Certificates of Deposits SHALL NOT exceed:
  - a) The total shareholders' equity of depository bank.
  - b) The total net worth of the depository bank.

## F. Corporate and Depository Notes

- 1. Maximum maturity: Three years and limits outlined in Attachment I for the issuer's current credit rating.
- 2. Maximum total par value: 30% of the PSI portfolio.

- 3. Maximum par value per issuer: Per limits outlined in Attachment I for the issuer's current credit rating.
- 4. Notes MUST be issued by:
  - a) Corporations organized and operating within the U.S.
  - b) Depository institutions licensed by the U.S or any State and operating within the U.S.
- 5. Additional limits in Section G apply if note is a Floating Rate Note Instrument.

#### **G. Floating Rate Notes**

Floating Rate Notes included in this category are defined as any instrument that has a coupon or interest rate that is adjusted periodically due to changes in a base or benchmark rate.

- Maximum maturity: Seven years, provided that Board of Supervisors' authorization to exceed maturities in excess of five years is in effect, of which a maximum of \$100 million par value may be greater than five years to maturity.
- 2. Maximum total par value: 10% of the PSI portfolio.
- 3. Maximum par value per issuer: Per limits outlined in Attachment I for the issuer's current credit rating.
- 4. Benchmarks SHALL be limited to commercially available U.S. dollar denominated indexes.
- 5. The Investment Office SHALL obtain the prospectus or the issuer term sheet prior to purchase for all Floating Rate Notes and SHALL include the following on the trade ticket:
  - a) Specific basis for the benchmark rate.
  - b) Specific computation for the benchmark rate.
  - c) Specific reset period.

d) Notation of any put or call provisions.

#### H. Commercial Paper

- 1. Maximum maturity: 270 days and limits outlined in Attachment I for the issuer's current credit rating.
- 2. Maximum total par value: 40% of the PSI portfolio.
- 3. Maximum par value per issuer: The lesser of 10% of the PSI portfolio or the limits outlined in Attachment I for the issuer's current credit rating.
- 4. Credit: Issuing Corporation Commercial paper of "prime" quality of the highest ranking or of the highest letter and number rating as provided for by a NRSRO. The entity that issues the commercial paper shall meet all of the following conditions in either paragraph (a) or paragraph (b):
  - a) The entity meets the following criteria:
    - 1) Is organized and operating in the U.S. as a general corporation.
    - 2) Has total assets in excess of \$500 million.
    - 3) Has debt other than commercial paper, if any, that is rated in a rating category of "A" or its equivalent or higher by a NRSRO.
  - b) The entity meets the following criteria:
    - 1) Is organized in the U.S. as a Limited Liability Company or Special Purpose Corporation.
    - 2) Has program-wide credit enhancements including, but not limited to, over collateralization, letters of credit, or surety bond.
    - 3) Has commercial paper that is rated "A-1" or higher, or the equivalent, by a NRSRO.

#### I. Shares of Beneficial Interest

1. Money Market Fund (MMF) - Shares of beneficial interest issued by

diversified management companies known as money market mutual funds, registered with the Securities and Exchange Commission in accordance with Section 270.2a-7 of Title 17 of the Code of Federal Regulation. The company SHALL have met either of the following criteria:

- a) Attained the highest possible rating by not less than two NRSROs.
- b) Retained an investment adviser registered or exempt from registration with the Securities and Exchange Commission with not less than five years experience investing in the securities and obligations authorized in Government Code Section 53601 and with assets under management in excess of five hundred million dollars (\$500,000,000).

Maximum total par value: 15% of the PSI portfolio. However, no more than 10% of the PSI may be invested in any one fund.

- 2. State of California's Local Agency Investment Fund (LAIF) pursuant to Government Code Section 16429.1.
- 3. Trust Investments Shares of beneficial interest issued by a joint powers authority organized pursuant to Section 6509.7 that invests in securities and obligations authorized in Section 53601 (a) to (o) of the Government Code. To be eligible, the joint powers authority issuing the shares shall have retained an investment adviser that meets all of the following criteria:
  - a) The adviser is registered or exempt from registration with the Securities and Exchange Commission.
  - b) The adviser has not less than five years of experience investing in the securities and obligations authorized in Section 53601 (a) to (o) of the Government Code.
  - c) The adviser has assets under management in excess of five hundred million dollars (\$500,000,000).

#### J. Repurchase Agreement

- 1. Maximum maturity: 30 days.
- 2. Maximum total par value: \$1 billion.

- 3. Maximum par value per dealer: \$500 million.
- 4. Agreements must be in accordance with approved written master repurchase agreement.
- 5. Agreements must be fully secured by obligations of the U.S. Government, its agencies and instrumentalities. The market value of these obligations that underlie a repurchase agreement shall be valued at 102% or greater of the funds borrowed against those securities and the value shall be adjusted no less than monthly. Since the market value of the underlying securities is subject to daily market fluctuations, the investments in repurchase agreements shall be in compliance if the value of the underlying securities is brought back up to 102% no later than the next business day. If a repurchase agreement matures the next business day after purchase, the repurchase agreement is not out of compliance with this collateralization requirement if the value of the collateral falls below the 102% requirement at the close of business on settlement date.

#### K. Reverse Repurchase Agreement

- 1. Maximum term: One year.
- 2. Maximum total par value: \$500 million. Maximum par value is limited to a combined total of reverse repurchase agreements and securities lending agreements of 20% of the base value of the portfolio.
- 3. Maximum par value per broker: \$250 million.
- 4. Dealers limited to those primary dealers or those Nationally or State chartered banks that have a significant banking relationship with the County as defined in Government Code Section 53601(j)(4)(B) approved specifically by the Treasurer.
- 5. Agreements SHALL only be made for the purpose of enhancing investment revenue.
- 6. Agreements must be in accordance with approved written master repurchase agreement.
- 7. Securities eligible to be sold with a simultaneous agreement to repurchase

SHALL be limited to obligations of the U.S. Government and its agencies and instrumentalities.

- 8. The security to be sold on a reverse repurchase agreement SHALL have been owned and fully paid for by the Treasurer for a minimum of 30 days prior to sale.
- 9. The proceeds of the reverse repurchase agreement SHALL be invested in authorized instruments with a maturity less than 92 days unless the agreement includes a codicil guaranteeing a minimum earning or spread to maturity.
- 10. The proceeds of the reverse repurchase agreement SHALL be invested in instruments with maturities occurring at or before the maturity of the reverse repurchase agreement.
- 11. In no instance SHALL the investment from the proceeds of a reverse repurchase agreement be sold as part of a subsequent reverse repurchase agreement.

#### L. Forwards, Futures and Options

Forward contracts are customized contracts traded in the Over The Counter Market where the holder of the contract is OBLIGATED to buy or sell a specific amount of an underlying asset at a specific price on a specific future date.

Future contracts are standardized contracts traded on recognized exchanges where the holder of the contract is OBLIGATED to buy or sell a specific amount of an underlying asset at a specific price on a specific future date.

Option contracts are those traded in either the Over The Counter Market or recognized exchanges where the purchaser has the RIGHT but not the obligation to buy or sell a specific amount of an underlying asset at a specific price within a specific time period.

- 1. Maximum maturity: 90 days.
- Maximum aggregate par value: \$100 million.
- 3. Maximum par value per counterparty: \$50 million. Counterparties for Forward

and Option Contracts limited to those on the approved Treasurer and Tax Collector list and must be rated "A" or better from at least one nationally recognized rating agency.

- 4. The underlying securities SHALL be an obligation of the U.S. Government and its agencies and instrumentalities.
- 5. Premiums paid to an option seller SHALL be recognized as an option loss at the time the premium is paid and SHALL not exceed \$100,000 for each occurrence or exceed a total of \$250,000 in any one quarter. Premiums received from an option purchase SHALL be recognized as an option gain at the time the premium is received.
- 6. Complex or hybrid forwards, futures or options defined as agreements combining two or more categories are prohibited unless specific written approval of the Treasurer is obtained PRIOR to entering into the agreement.
- 7. Open forward, future, and option contracts SHALL be marked to market weekly and a report SHALL be prepared by the Internal Controls Branch.
- 8. In conjunction with the sale of bonds, the Treasurer MAY authorize exceptions to maturity and par value limits for forwards, futures and options.

#### M. Interest Rate Swaps

Interest Rate Swaps SHALL be used only in conjunction with the sale of bonds approved by the Board of Supervisors. In accordance with Government Code Section 53534, these agreements SHALL be made only if all bonds are rated in one of the three highest rating categories by two nationally recognized rating agencies and only upon receipt, from any rating agency rating the bonds, of written evidence that the agreement will not adversely affect the rating.

Further, the counterparty to such an agreement SHALL be rated "A" or better from at least one nationally recognized rating agency selected by the Treasurer, or the counterparty SHALL provide an irrevocable letter of credit from an institution rated "A" or better from at least one nationally recognized rating agency acceptable to the Treasurer.

## N. Securities Lending Agreement

Securities lending agreements are agreements under which the Treasurer agrees to transfer securities to a borrower who, in turn agrees to provide collateral to the Treasurer. During the term of the agreement, both the securities and the collateral are held by a third party. At the conclusion of the agreement, the securities are transferred back to the Treasurer in return for the collateral.

- 1. Maximum term: 180 days.
- Maximum par value: Maximum par value is limited to a combined total of reverse repurchase agreements and securities lending agreements of 20% of the base value of the portfolio.
- Dealers limited to those primary dealers or those Nationally or State chartered banks that have a significant banking relationship with the County as defined in Government Code Section 53601(j)(4)(B) approved specifically by the Treasurer.
- 4. Agreements SHALL only be made for the purpose of enhancing investment revenue.
- 5. Securities eligible to be sold with a simultaneous agreement to repurchase SHALL be limited to obligations of the U.S. Government and its agencies and instrumentalities.
- The security to be sold on securities lending agreement SHALL have been owned and fully paid for by the Treasurer for a minimum of 30 days prior to sale.
- 7. The proceeds of the securities lending agreement SHALL be invested in authorized instruments with a maturity less than 92 days unless the agreement includes a codicil guaranteeing a minimum earning or spread to maturity.
- 8. In no instance SHALL the investment from the proceeds of a securities lending agreement be sold as part of a subsequent reverse repurchase agreement or securities lending agreement.

## O. Supranationals

Supranationals are multilateral lending institutions that provide development financing, advisory services and other financial services to their member countries to promote improved living standards through sustainable economic growth.

Supranational investments are U.S. dollar denominated senior unsecured unsubordinated obligations issued or unconditionally guaranteed by any of the supranational institutions identified in Government Code Section 53601(q), with a maximum remaining maturity of five years or less, and which are eligible for purchase and sale within the United States. Supranational investments shall be rated in a rating category of "AA" or its equivalent or better by a NRSRO and shall not exceed 30% of the PSI portfolio.

- 1. Maximum maturity: Five years and limits outlined in Attachment I for issuer's current credit rating.
- 2. Maximum total par value: 30% of the PSI portfolio.
- 3. Maximum par value per issuer: Per limits outlined in Attachment I for issuer's current credit rating.

County of Los Angeles Treasurer and Tax Collector Investment Policy ATTACHMENT 1 a.

# MINIMUM CREDIT RATING DOMESTIC ISSUERS

Investment Type	<b>Maximum Maturity</b>	S&P	Moody's	Fitch	Investment Limit
		A-1/AAA	P-1/Aaa	F1/AAA	\$750MM
Bankers' Acceptance	180 days	A-1/AA	P-1/Aa	F1/AA	\$600MM
		A-1/A	P-1/A	F1/A	\$450MM, of which 50% may be over 90
					days to a maximum of 180 days
		A-1/AAA	P-1/Aaa	F1/AAA	\$750MM, of which 50% may be over 180
Certificates of Deposit	3 years	A-1/AA	P-1/Aa	F1/AA	\$600MM, of which 50% may be over 180
		A-1/A	P-1/A	F1/A	\$450MM, of which 50% may be over 90
					days to a maximum of 180 days
Corporate Notes, Asset	Corporate: 3 years	A-1/AAA	P-1/Aaa	F1/AAA	\$750MM, of which 50% may be over 180
Backed Securities (ABS) and	ABS: 5 years	A-1/AA	P-1/Aa	F1/AA	\$600MM, of which 50% may be over 180
Floating Rate Notes (FRN)	FRN: 5 years (1)	A-1/A	P-1/A	F1/A	\$450MM, of which 50% may be over 90
					days to a maximum of 180 days

Note: All domestic issuers must attain the required ratings from at least two of the three Nationally Recognized Statistical Rating Organizations (S&P, Moody's, and Fitch).

(1) Seven years, if Board of Supervisors' authorization to exceed maturities in excess of five years is in effect, of which a maximum of \$100 MM (million) par value may be greater than five years to maturity.

County of Los Angeles Treasurer and Tax Collector Investment Policy ATTACHMENT 1 b.

# MINIMUM CREDIT RATING FOREIGN ISSUERS

Investment Type	<b>Maximum Maturity</b>	S&P	Moody's	Fitch	Investment Limit
		A-1/AAA	P-1/Aaa	F1/AAA	\$600MM
Bankers' Acceptance	180 days	A-1/AA	P-1/Aa	F1/AA	\$450MM
		A-1/A	P-1/A	F1/A	\$300MM, of which 50% may be over 90
					days to a maximum of 180 days.
		A-1/AAA	P-1/Aaa	F1/AAA	\$600MM, of which 50% may be over 180
Certificates of Deposit	3 years	A-1/AA	P-1/Aa	F1/AA	\$450MM, of which 50% may be over 180
·		A-1/A	P-1/A	F1/A	\$300MM, of which 50% may be over 90
					days to a maximum of 180 days
Corporate Notes, Asset	Corporate: 3 years	A-1/AAA	P-1/Aaa	F1/AAA	\$600MM, of which 50% may be over 180
Backed Securities (ABS) and		A-1/AA	P-1/Aa	F1/AA	\$450MM, of which 50% may be over 180
Floating Rate Notes (FRN) (1)		A-1/A	P-1/A	F1/A	\$300MM, of which 50% may be over 90
					days to a maximum of 180 days

Note: All foreign issuers must attain the required ratings from at least two of the three Nationally Recognized Statistical Rating Organizations (S&P, Moody's, and Fitch).

(1) Seven years, if Board of Supervisors' authorization to exceed maturities in excess of five years is in effect, of which a maximum of \$100 MM (million) par value may be greater than five years to maturity.

County of Los Angeles Treasurer and Tax Collector Investment Policy ATTACHMENT 1 c.

# MINIMUM CREDIT RATING SUPRANATIONAL ISSUERS

Issuer Rating (1)			Limit (2)
S&P	Moody's	Fitch	
AAA	Aaa	aaa	30% of PSI Portfolio, of which 20% of the PSI Portfolio may be between 2 and 5 years.
AA	Aa	aa	20% of PSI Portfolio, of which 10% of the PSI Portfolio may be between 2 and 5 years.

- (1) The issuer must attain the required ratings from at least two of the three Nationally Recognized Statistical Rating Organizations (S&P, Moody's and Fitch).
- (2) Maximum combined par value for all issuers is limited to 30% of the PSI portfolio.

County of Los Angeles Treasurer and Tax Collector Investment Policy ATTACHEMENT 1 d.

# MINIMUM CREDIT RATING COMMERCIAL PAPER

Maximum Maturity	S&P	Moody's	Fitch	Investment Limit
	A-1/AAA	P-1/Aaa	F1/AAA	\$1.5 Billion
270 days	A-1/AA	P-1/Aa	F1/AA	\$1 Billion
-	A-1/A	P-1/A	F1/A	\$750 MM

Note: The issuer must attain the required ratings from at least two of the three Nationally Recognized Statistical Rating Organizations (S&P, Moody's and Fitch).

County of Los Angeles Treasurer and Tax Collector Investment Policy ATTACHMENT II

# LIMITATION CALCULATION FOR INTERMEDIATE-TERM, MEDIUM-TERM AND LONG-TERM HOLDINGS (Actual \$)

Average Investment Balance and Available Cash (1)	\$28,964,136,457
Less:	
<ul> <li>50% of Discretionary Deposits (1)</li> </ul>	(\$1,132,949,913.70)
Averege Aveilable Polones	\$27,831,186,543
Average Available Balance	φ21,031,100,043
Multiplied by the Percent Available for Investment Over One Year	75%
Equals the Available Balance for Investment Over One Year	\$20,873,389,908
Intermediate-Term (From 1 to 3 Years)	\$6,957,796,636
<ul> <li>One-third of the Available Balance for Investment</li> </ul>	
Medium-Term and Long-Term (Greater Than 3 Years)	\$13,915,593,272
<ul> <li>Two-thirds of Available Balance for Investment (2)</li> </ul>	

- (1) 36 Month Average from January 2016 to December 2018.
- (2) Any unused portion of the Medium-Term and Long-Term available balance may be used for Intermediate-Term investments.

County of Los Angeles Treasurer and Tax Collector Investment Policy ATTACHMENT III

#### APPROVED LIST OF MUNICIPAL OBLIGATIONS

- 1. Any obligation issued or caused to be issued by the County of Los Angeles on its behalf or on behalf of other Los Angeles County affiliates. If on behalf of other Los Angeles County affiliates, the affiliate must have a minimum rating of "A3" (Moody's) or "A-" (Standard and Poor's or Fitch). The maximum maturity is limited to 30 years.
- 2. Any short- or medium-term obligation issued by the State of California or a California local agency with a minimum Moody's rating of "MIG-1" or "A2" or a minimum Standard and Poor's rating of "SP-1" or "A." Maximum maturity limited to five years.

#### APPENDIX G

#### **BOOK-ENTRY ONLY SYSTEM**

The information in this appendix has been provided by DTC for use in securities offering documents, and the District takes no responsibility for the accuracy or completeness thereof. The District cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants will distribute the Beneficial Owners either (a) payments of interest, principal or premium, if any, with respect to the Series 2019 Bonds or (b) certificates representing ownership interest in or other confirmation of ownership interest in the Series 2019 Bonds, or that they will so do on a timely basis or that DTC, DTC Direct Participants or DTC Indirect Participants will act in the manner described in this Official Statement.

- 1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Series 2019 Bonds (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for each maturity of the Securities, in the aggregate principal amount of such issue, and will be deposited with DTC. If, however, the aggregate principal amount of any issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.
- DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
- 3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of

Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

- 4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.
- 5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.
- 6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
- 7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
- Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the District or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
- 9. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the District or the Paying Agent. Under such circumstances, in the

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event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

- 10. The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
- 11. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.