

PRELIMINARY OFFICIAL STATEMENT DATED MAY 16, 2019

NEW ISSUE – BOOK ENTRY ONLY

**RATING:
Moody's: "Aa2"
(See "RATING" herein.)**

In the opinion of Dannis Woliver Kelley, Bond Counsel to the District, under existing law, interest on the Bonds is exempt from personal income taxes of the State of California, and, assuming continuing compliance after the date of initial delivery of the Bonds with certain covenants contained in the Resolution authorizing the Bonds and subject to the matters set forth under "TAX MATTERS" herein, interest on the Bonds for federal income tax purposes under existing statutes, regulations, published rulings, and court decisions will be excludable from the gross income of the owners thereof pursuant to section 103 of the Internal Revenue Code of 1986, as amended to the date of initial delivery of the Bonds, and will not be included in computing the alternative minimum taxable income of the owners thereof. See "TAX MATTERS" herein.

\$43,225,000*

**SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
(Marin County, California)
ELECTION OF 2015 GENERAL OBLIGATION BONDS, SERIES C**

Dated: Date of Delivery

Due: August 1, as shown on inside cover.

The San Rafael City Elementary School District (Marin County, California) Election of 2015 General Obligation Bonds, Series C (the "Bonds") are being issued by the San Rafael City Elementary School District (the "District") to (i) finance the acquisition, construction, furnishing and equipping of District facilities and (ii) pay certain costs of issuance associated therewith, as more fully described herein under the caption "THE PROJECTS." The Bonds were authorized at an election within the District held on November 3, 2015 (the "Election"), at which at least fifty-five percent of the registered voters voting on the proposition voted to authorize the issuance and sale of \$108,225,000 aggregate principal amount of general obligation bonds of the District (the "2015 Authorization"). The Bonds are the third and are expected to be the final series of general obligation bonds to be issued under the 2015 Authorization and are issued on a parity basis with all other outstanding general obligation bonds of the District.

The Bonds are general obligations of the District only and are not obligations of the County of Marin (the "County"), the State of California or any of its other political subdivisions. The Board of Supervisors of the County has the power and is obligated to levy and collect *ad valorem* property taxes without limitation as to rate or amount (except as to certain personal property which is taxable at limited rates), for each fiscal year upon the taxable property of the District in an amount at least sufficient, together with other moneys available for such purpose, to pay the principal of, and premium, if any, and interest on each Bond as the same becomes due and payable.

Interest on the Bonds is payable on February 1 and August 1 of each year, commencing August 1, 2019. See "THE BONDS" herein.

The Bonds will be issued in book-entry form only, in denominations of \$5,000 or integral multiples thereof. The Bonds will be initially registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"). Purchasers will not receive certificates representing their interests in the Bonds. Payments on the Bonds will be made by The Bank of New York Mellon Trust Company, N.A., as Paying Agent, to DTC for subsequent disbursement to DTC Participants who will remit such payments to the beneficial owners of the Bonds. See "THE BONDS – Book-Entry Only System."

The Bonds are subject to redemption prior to maturity as described herein. See "THE BONDS – Redemption" herein.

MATURITY SCHEDULE

On Inside Cover

THIS COVER PAGE CONTAINS CERTAIN INFORMATION FOR QUICK REFERENCE ONLY. IT IS NOT A SUMMARY OF THIS ISSUE. INVESTORS MUST READ THE ENTIRE OFFICIAL STATEMENT TO OBTAIN INFORMATION ESSENTIAL TO THE MAKING OF AN INFORMED INVESTMENT DECISION.

The Bonds will be offered when, as and if issued and received by the Underwriter subject to the approval of legality by Dannis Woliver Kelley, San Diego, California, Bond Counsel, and certain other conditions. Dannis Woliver Kelley, San Diego, California, is acting as Disclosure Counsel for the issue. Certain matters will be passed upon for the Underwriter by its counsel, Kutak Rock LLP, Denver, Colorado. It is anticipated that the Bonds will be available for delivery in definitive form in New York, New York, through the facilities of DTC on or about June 6, 2019.

STIFEL

The Date of this Official Statement is: _____, 2019.

* Preliminary; subject to change.

MATURITY SCHEDULE

\$ _____
San Rafael City Elementary School District
(Marin County, California)
Election of 2015 General Obligation Bonds, Series C

| <u>Maturity</u> <u>(August 1)</u> | <u>Principal</u> <u>Amount</u> | <u>Interest</u> <u>Rate</u> | <u>Yield</u> | <u>CUSIP¹</u> <u>(799306)</u> |
|--------------------------------------|-----------------------------------|--------------------------------|--------------|---|
|--------------------------------------|-----------------------------------|--------------------------------|--------------|---|

\$ _____ % Term Bonds due August 1, 20__; Yield _____%, CUSIP¹ 799306

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SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Marin County, State of California

Board of Education

Greg Knell, *President*
Maika Llorens Gulati, *Vice President*
Linda M. Jackson, *Member*
Rachel Kertz, *Member*
Natu Tuatagaloa, *Member*

District Administrators

Michael Watenpugh, Ed.D., *Superintendent of Schools*
Mayra Perez, Ed.D., *Deputy Superintendent, Instruction*
Doug Marquand, *Assistant Superintendent of Business Services*
Amy Baer, *Assistant Superintendent of Human Resources*

SPECIAL SERVICES

Bond Counsel and Disclosure Counsel

Dannis Woliver Kelley
San Diego, California

Financial Advisor

Isom Advisors, a Division of Urban Futures, Inc.
Walnut Creek, California

Paying Agent, Transfer Agent and Registration Agent

The Bank of New York Mellon Trust Company, N.A.
Dallas, Texas

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No dealer, broker, salesperson or other person has been authorized by the San Rafael City Elementary School District (the "District") to provide any information or to make any representations other than as contained herein and, if given or made, such other information or representation must not be relied upon as having been authorized by the District. This Official Statement does not constitute an offer to sell, the solicitation of an offer to buy, nor shall there be any sale of the Bonds by a person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly described herein, are intended solely as such and are not to be construed as a representation of facts.

The information and expressions of opinion herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereof. Although certain information set forth in this Official Statement has been provided by the County of Marin, the County of Marin has not approved this Official Statement and is not responsible for the accuracy or completeness of the statements contained in this Official Statement except for the information set forth under the caption "THE MARIN COUNTY POOLED INVESTMENT FUND."

The Underwriter has provided the following sentence for inclusion in this Official Statement. "The Underwriter has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information."

In connection with this offering, the Underwriter may over-allot or effect transactions which stabilize or maintain the market price of the Bonds offered hereby at levels above those that might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The Underwriter may offer and sell the Bonds to certain securities dealers, institutional investors, banks or others at prices lower or higher than the public offering prices stated on the inside cover page hereof and said public offering prices may be changed from time to time by the Underwriter.

The District maintains a website. However, the information presented there is not part of this Official Statement and should not be relied upon in making an investment decision with respect to the Bonds.

This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

\$43,225,000*
SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
(Marin County, California)
ELECTION OF 2015 GENERAL OBLIGATION BONDS, SERIES C

INTRODUCTION

This Introduction is not a summary of this Official Statement. It is only a brief description of and guide to, and is qualified by, more complete and detailed information contained in the entire Official Statement, including the cover page, inside cover and appendices hereto, and the documents summarized or described herein. A full review should be made of the entire Official Statement. The offering of the Bonds to potential investors is made only by means of the entire Official Statement.

The San Rafael City Elementary School District (the “District”) proposes to issue \$43,225,000* aggregate principal amount of its Election of 2015 General Obligation Bonds, Series C (the “Bonds”) under and pursuant to a bond authorization (the “2015 Authorization”) for the issuance and sale of not more than \$108,225,000 of general obligation bonds approved by 55% or more of the qualified voters of the District voting on the proposition at a general election held on November 3, 2015 (the “Election”). On March 10, 2016, the District issued its \$25,000,000 Election of 2015 General Obligation Bonds, Series A, and on July 26, 2018 the District issued its \$40,000,000 Election of 2015 General Obligation Bonds, Series B. The Bonds are the third and are expected to be the final series of general obligation bonds to be issued under the 2015 Authorization. After the sale of the Bonds, there will be no principal amount of general obligation bonds remaining for issuance under the 2015 Authorization.*

Proceeds from the sale of the Bonds will be used to finance the acquisition, construction, furnishing and equipping of District facilities and to pay certain costs of issuance associated therewith. See “THE PROJECTS” herein.

Registration

The Bank of New York Mellon Trust Company, N.A. will act as the initial registrar, transfer agent and paying agent for the Bonds (the “Paying Agent”). As long as The Depository Trust Company, New York, New York (“DTC”) is the registered owner of the Bonds and DTC’s book entry-method is used for the Bonds, the Paying Agent will send any notice of redemption or other notices to owners only to DTC. See “THE BONDS – Description of the Bonds” herein.

The District

The District was established in 1861 by the Charter of the City of San Rafael (the “City”) and provides kindergarten through eighth grade education services to students residing in a territory consisting of most of the City and portions of the city of Larkspur, the town of Ross and unincorporated areas of the County of Marin (the “County”). The District operates ten schools including eight elementary schools providing kindergarten through fifth grade education services, one middle school providing sixth through eighth grade education services and a combined elementary/middle school providing kindergarten through eighth grade education services. The District’s projected average daily attendance (“ADA”) for fiscal year 2018-19 is 4,426 students and the District has a 2018-19 total assessed value of \$11,990,539,909.

* Preliminary; subject to change.

The District shares a common governing board, the Board of Education (the “Board”), and administration with San Rafael City High School District (the “High School District”), although the District and the High School District are legally separate and independent school districts. Students within the District as well as one other elementary school district feed students into the High School District.

The District’s audited financial statements for the fiscal year ended June 30, 2018 are attached hereto as APPENDIX B. For further information concerning the District, see the caption “SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT” herein.

Sources of Payment for the Bonds

The Bonds are general obligations of the District payable solely from *ad valorem* property taxes. The Board of Supervisors of the County is empowered and obligated to annually levy *ad valorem* property taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except certain personal property which is taxable at limited rates), for the payment of principal and interest on the Bonds when due. See “SECURITY FOR THE BONDS” and “TAX BASE FOR REPAYMENT OF THE BONDS” herein.

Continuing Disclosure

The District has covenanted that it will comply with and carry out all of the provisions of the Continuing Disclosure Agreement executed by the District in connection with the Bonds. See “THE BONDS – Continuing Disclosure Agreement,” “CONTINUING DISCLOSURE” herein and APPENDIX D – FORM OF CONTINUING DISCLOSURE AGREEMENT hereto.

Professionals Involved in the Offering

Dannis Woliver Kelley, San Diego, California, is acting as Bond Counsel and Disclosure Counsel to the District with respect to the Bonds. The Bank of New York Mellon Trust Company, N.A., Dallas, Texas, is acting as registrar, transfer agent and paying agent for the Bonds. Isom Advisors, a Division of Urban Futures, Inc., Walnut Creek, California, is acting as Financial Advisor to the District in connection with the issuance of the Bonds. Kutak Rock LLP, Denver, Colorado, is acting as counsel to the Underwriter with respect to the Bonds. Dannis Woliver Kelley, Isom Advisors, a Division of Urban Futures, Inc. and The Bank of New York Mellon Trust Company, N.A will receive compensation from the District contingent upon the sale and delivery of the Bonds.

Forward Looking Statements

Certain statements included or incorporated by reference in this Official Statement constitute “forward-looking statements” within the meaning of the United States Private Securities Litigation Reform Act of 1995, Section 21E of the United States Securities Exchange Act of 1934, as amended, and Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used such as “plan,” “expect,” “estimate,” “project,” “budget” or other similar words. Such forward-looking statements include, but are not limited to, certain statements contained in the information regarding the District herein. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS DESCRIBED TO BE MATERIALLY DIFFERENT FROM ANY FUTURE RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-

LOOKING STATEMENTS. THE DISTRICT DOES NOT PLAN TO ISSUE ANY UPDATES OR REVISIONS TO THE FORWARD-LOOKING STATEMENTS SET FORTH IN THIS OFFICIAL STATEMENT.

Closing Date

The Bonds are offered when, as and if issued, subject to approval as to their legality by Bond Counsel. It is anticipated that the Bonds in book-entry form will be available for delivery through the facilities of DTC on or about June 6, 2019.

THE BONDS

Authority for Issuance

The Bonds are general obligations of the District. The Bonds are being issued by the District under the provisions of Title 5, Division 2, Part 1, Chapter 3, Article 4.5 of the Government Code of the State of California (the “Government Code”) (commencing with Section 53506) and pursuant to a resolution of the Board adopted on May 13, 2019 (the “Resolution”).

Purpose of Issue

The net proceeds of the Bonds will be used to finance certain capital improvements for the District as specified in the District bond proposition submitted at the Election, which includes upgrading and repairing, updating, renovating and constructing science, technology, engineering, math/core academic classrooms; replacing aging electrical, plumbing/HVAC systems; making classrooms accessible for students with disabilities; and repairing, constructing and acquiring/equipping classrooms. See “THE PROJECTS” herein.

Description of the Bonds

The Bonds will be dated their date of delivery and will be issued only as fully registered bonds in denominations of \$5,000 principal amount or integral multiples thereof.

The Bonds will be issued in fully registered form and, when issued, will be registered in the name of Cede & Co., as registered owner and nominee of The Depository Trust Company, New York, New York (“DTC”). DTC will act as securities depository for the Bonds. So long as Cede & Co. is the registered owner of the Bonds, as nominee of DTC, references herein to the Owners or registered owners shall mean Cede & Co. as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds.

Book-Entry Only System

The Bonds will be issued under a book-entry system, evidencing ownership of the Bonds in denominations of \$5,000 principal amount or integral multiples thereof, with no physical distribution of Bonds made to the public. DTC will act as depository for the Bonds, which will be immobilized in their custody. The Bonds will be registered in the name of Cede & Co., as nominee for DTC. For further information regarding DTC and the book entry system, see APPENDIX F hereto.

So long as Cede & Co. is the registered owner of the Bonds, principal of and interest or premium, if any, on the Bonds are payable by wire transfer or New York Clearing House or by wire transfer of same day funds by The Bank of New York Mellon Trust Company, N.A., as Paying Agent, to Cede &

Co., as nominee for DTC. DTC is obligated, in turn, to remit such amounts to the DTC Participants (as defined herein) for subsequent disbursement to the Beneficial Owners. See APPENDIX F – BOOK-ENTRY ONLY SYSTEM herein.

Payment of the Bonds

Interest on the Bonds is payable commencing August 1, 2019, and semiannually thereafter on February 1 and August 1 of each year (each, an “Interest Payment Date”). The Bonds shall be issued in fully registered form, without coupons, in denominations of \$5,000 or any integral multiple thereof.

Interest on each Bond shall accrue from its dated date at the interest rates applicable thereto as set forth on the inside cover page hereof. Interest shall be computed using a year of 360 days comprised of twelve 30-day months and shall be payable on each Interest Payment Date to the Owner thereof as of the close of business on the fifteenth calendar day of the month next preceding an Interest Payment Date (the “Record Date”). Interest will be payable from the Interest Payment Date next preceding the date of registration thereof, unless (i) it is registered prior to the close of business on July 15, 2019, in which event interest shall be payable from its Dated Date; provided, however, that if at the time of registration of any Bond interest with respect thereto is in default, interest with respect thereto shall be payable from the Interest Payment Date to which interest has previously been paid or made available for payment. Payments of interest will be made on each Interest Payment Date by check or draft sent by first-class mail, postage prepaid, to the Owner thereof on the Record Date, or by wire transfer to any Owner of \$1,000,000 or more of such Bonds, to the account specified by such Owner in a written request delivered to the Paying Agent on or prior to the Record Date for such Interest Payment Date; provided, however, that payments of defaulted interest shall be payable to the person in whose name such Bond is registered at the close of business on a special record date fixed therefor by the Paying Agent which shall not be more than 15 days and not less than ten days prior to the date of the proposed payment of defaulted interest.

Redemption*

Optional Redemption. The Bonds maturing on or before August 1, 20__ are not subject to redemption prior to maturity. The Bonds maturing on or after August 1, 20__ may be redeemed before maturity at the option of the District, in whole or in part, from any source of available funds, on any date on or after August 1, 20__ at a redemption price equal to the par amount to be redeemed, plus accrued interest to the date of redemption, without premium.

Mandatory Redemption. The Bonds maturing on August 1, 20__ are subject to redemption prior to maturity from mandatory sinking fund payments on August 1 of each year, on and after August 1, 20__, at a redemption price equal to the principal amount thereof as of the date set for such redemption, without premium. The principal amount to be so redeemed and the dates therefore and the final payment date is as indicated in the following table:

| Mandatory Sinking Fund Payment Date (August 1) | Principal Amount to be Redeemed |
|--|------------------------------------|
|--|------------------------------------|

* Preliminary; subject to change.

In the event that a portion of the Bonds maturing on August 1, 20__ is optionally redeemed prior to maturity, the remaining mandatory sinking fund payments shown above shall be reduced proportionately, or as otherwise directed by the District, in integral multiples of \$5,000 principal amount of such Bonds optionally redeemed.

Selection of Bonds for Redemption

Whenever provision is made for the redemption of less than all the outstanding Bonds to be redeemed, the Paying Agent shall select the Bonds for redemption in such order as the District may direct, or, in the absence of such direction, in inverse order of maturity. Within a maturity, the Paying Agent shall select Bonds for redemption by lot. Redemption by lot shall be in such manner as the Paying Agent shall determine; provided, however, that the portion of any Bond to be redeemed in part shall be in the principal amount of \$5,000 or any integral multiple thereof.

Notice of Redemption

When redemption is authorized, the Paying Agent, upon written instruction from the District given at least 30 days prior to the date designated for such redemption, shall give notice of the redemption of the Bonds at least 20 but not more than 45 days prior to the redemption date to the respective Owners of Bonds designated for redemption by first class mail, postage prepaid. Such redemption notice shall specify: (a) the Bonds or designated portions thereof (in the case of redemption of the Bonds in part but not in whole) which are to be redeemed, (b) the date of redemption, (c) the place or places where the redemption will be made, including the name and address of the Paying Agent, (d) the redemption price, (e) the CUSIP numbers (if any) assigned to the Bonds to be redeemed, (f) the numbers of the Bonds to be redeemed in whole or in part and, in the case of any Bond to be redeemed in part only, the principal amount, as appropriate, of such Bond to be redeemed, and (g) the original issue date, interest rate and stated maturity date of each Bond to be redeemed in whole or in part. Such redemption notice shall further state that on the specified date there shall become due and payable upon each Bond or portion thereof being redeemed the redemption price, together with the interest accrued to the redemption date in the case of Bonds, and that from and after such date interest with respect thereto shall cease to accrue and be payable.

Any notice of redemption for an optional redemption of the Bonds delivered in accordance with the Resolution may be conditional, and, if any condition stated in the notice of redemption shall not have been satisfied on or prior to the redemption date: (i) the notice of redemption shall be of no force and effect, (ii) the District shall not be required to redeem such Bonds, (iii) the redemption shall not be made, and (iv) the Paying Agent shall within a reasonable time thereafter give notice to the persons in the manner in which the conditional notice of redemption was given that such condition or conditions were not met and that the redemption was canceled.

Right to Rescind Notice of Redemption

The District may rescind any optional redemption and notice thereof for any reason on any date prior to the date fixed for redemption by causing written notice of the rescission to be given to the owners of the Bonds so called for redemption. Any optional redemption and notice thereof shall be rescinded if for any reason on the date fixed for redemption moneys are not available in the Debt Service Fund or otherwise held in trust for such purpose in an amount sufficient to pay in full on said date the principal of and interest and any premium due on the Bonds called for redemption. Notice of rescission of redemption shall be given in the same manner in which notice of redemption was originally given. The actual receipt by the owner of any Bond of notice of such rescission shall not be a condition precedent to rescission, and failure to receive such notice or any defect in such notice shall not affect the validity of the rescission.

Effect of Notice of Redemption

Notice having been given as required in the Resolution, and the moneys for redemption (including the interest to the applicable date of redemption) having been set aside for payment of the redemption price, the Bonds to be redeemed shall become due and payable on such date of redemption.

If on such redemption date, money for the redemption of all the Bonds to be redeemed, together with interest to such redemption date, shall be held by the Paying Agent so as to be available therefor on such redemption date, and if notice of redemption thereof shall have been given, then from and after such redemption date, interest on the Bonds to be redeemed shall cease to accrue and become payable.

Transfer and Exchange

If the Bonds are no longer in book-entry-only form, any Bond may be exchanged for Bonds of like tenor, series, maturity and principal amount upon presentation and surrender at the principal office of the Paying Agent, together with a request for exchange signed by the Owner or by a person legally empowered to do so in a form satisfactory to the Paying Agent. A Bond may be transferred on the Bond Register only upon presentation and surrender of such Bond at the principal office of the Paying Agent together with an assignment executed by the Owner or a person legally empowered to do so in a form satisfactory to the Paying Agent. Upon exchange or transfer, the Paying Agent shall complete, authenticate and deliver a new Bond or Bonds of like tenor and of any authorized denomination or denominations requested by the Owner equal to the principal amount of the Bond surrendered and bearing interest at the same rate and maturing on the same date.

Defeasance

If any or all Outstanding Bonds shall be paid and discharged in any one or more of the following ways: (a) by well and truly paying or causing to be paid the principal of and interest on all Bonds Outstanding, as and when the same become due and payable; (b) by depositing with the Paying Agent, in trust, at or before maturity, cash which, together with the amounts then on deposit in the Debt Service Fund plus the interest to accrue thereon without the need for further investment, is fully sufficient to pay all Bonds Outstanding on their redemption date or at maturity thereof, including any premium and all interest thereon, notwithstanding that any Bonds shall not have been surrendered for payment; or (c) by depositing with an institution to act as escrow agent selected by the District and which meets the requirements of serving as Paying Agent pursuant to the Resolution, in trust, lawful money or noncallable direct obligations issued by the United States Treasury (including State and Local Government Series Obligations) or obligations which are unconditionally guaranteed by the United States of America and described under Section 149(b) of the Code and Regulations which, in the opinion of nationally recognized bond counsel, will not impair the exclusion from gross income for federal income tax purposes of interest on the Bonds, in such amount as will, together with the interest to accrue thereon without the need for further investment, be fully sufficient, in the opinion of a verification agent satisfactory to the District, to pay and discharge all Bonds Outstanding at maturity thereof, including any premium and all interest thereon, notwithstanding that any Bonds shall not have been surrendered for payment; then all obligations of the District and the Paying Agent under the Resolution with respect to such Outstanding Bonds shall cease and terminate, except only the obligation of the Paying Agent to pay or cause to be paid to the Owners of the Bonds all sums due thereon, and the obligation of the District to pay to the Paying Agent amounts owing to the Paying Agent under the Resolution.

Continuing Disclosure Agreement

In accordance with the requirements of Rule 15c2-12 (the “Rule”) promulgated by the Securities and Exchange Commission, the District will enter into a Continuing Disclosure Agreement (the “Continuing Disclosure Agreement”) in the form of APPENDIX D hereto, on or prior to the delivery of the Bonds in which the District will undertake, for the benefit of the Beneficial Owners of the Bonds, to provide certain information as set forth therein. See “CONTINUING DISCLOSURE” herein and APPENDIX D – FORM OF CONTINUING DISCLOSURE AGREEMENT hereto.

SOURCES AND USES OF FUNDS

The proceeds of the Bonds are expected to be applied as follows:

Sources of Funds

Principal Amount of Bonds
Net Original Issue Premium
Total Sources

Uses of Funds

Deposit to Building Fund
Deposit to Debt Service Fund
Costs of Issuance⁽¹⁾
Total Uses

⁽¹⁾ Includes Underwriter’s discount, Bond and Disclosure Counsel fees, financial advisory fees, paying agent fees, rating agency fees and other costs of issuance.

Application of Proceeds

The net proceeds from the sale of the Bonds (other than premium) shall be paid to the County to the credit of the San Rafael City Elementary School District Building Fund (the “Building Fund”) established pursuant to the Resolution and shall be disbursed for the payment of the costs of acquiring and constructing the Projects (as described below). Any premium or accrued interest received by the District from the sale of the Bonds will be deposited in the Debt Service Fund. Earnings on the investment of moneys in either the Building Fund or the Debt Service Fund will be retained in the respective fund and used only for the purposes to which the respective fund may lawfully be applied. Moneys in the Debt Service Fund may only be applied to make payments of principal of and interest, and premium, if any, on bonds of the District. All funds held in the Building Fund and the Debt Service Fund will be invested by the Marin County Director of Finance in accordance with the investment policy of the County.

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DEBT SERVICE SCHEDULE

The following table summarizes the principal and interest payments on the Bonds, assuming no optional redemption.

DEBT SERVICE ON THE BONDS

| Bond Year Ending August 1 | Principal | Interest | Total Debt Service |
|---------------------------------|-----------|----------|-----------------------|
| 2019 | | | |
| 2020 | | | |
| 2021 | | | |
| 2022 | | | |
| 2023 | | | |
| 2024 | | | |
| 2025 | | | |
| 2026 | | | |
| 2027 | | | |
| 2028 | | | |
| 2029 | | | |
| 2030 | | | |
| 2031 | | | |
| 2032 | | | |
| 2033 | | | |
| 2034 | | | |
| 2035 | | | |
| 2036 | | | |
| 2037 | | | |
| 2038 | | | |
| 2039 | | | |
| 2040 | | | |
| 2041 | | | |
| 2042 | | | |
| 2043 | | | |
| 2044 | | | |
| 2045 | | | |
| 2046 | | | |
| 2047 | | | |
| 2048 | | | |
| Total | | | |

The following table summarizes the annual debt service payments for all of the District’s outstanding bonds, comprised of the Election of 1999 General Obligation Bonds, Series A (the “1999 Series A Bonds”), the Election of 2002 General Obligation Bonds, Series B (the “2002 Series B Bonds”), the Election of 2002 General Obligation Bonds, Series C (the “2002 Series C Bonds”), the 2011 General Obligation Refunding Bonds (the “2011 Refunding Bonds), the Election of 2015 General Obligation Bonds, Series A (the “2015 Series A Bonds”), the Election of 2015 General Obligation Bonds, Series B (the “2015 Series B Bonds”) and the Bonds, assuming no optional redemption.

DEBT SERVICE ON ALL OUTSTANDING GENERAL OBLIGATION BONDS

| Bond Year Ending August 1 | 1999 Series A Bonds | 2002 Series B Bonds | 2002 Series C Bonds | 2011 Refunding Bonds | 2015 Series A Bonds | 2015 Series B Bonds | The Bonds | Total Debt Service |
|---------------------------------|------------------------|------------------------|------------------------|-------------------------|------------------------|------------------------|-----------|-----------------------|
| 2019 | -- | \$2,610,000 | \$610,000 | \$2,627,800 | \$772,138 | \$4,534,972 | | |
| 2020 | -- | 2,730,000 | 650,000 | 2,719,400 | 772,138 | 4,497,287 | | |
| 2021 | -- | 2,885,000 | 665,000 | 2,813,300 | 772,138 | 1,467,550 | | |
| 2022 | \$655,000 | 3,010,000 | 715,000 | 2,337,500 | 772,138 | 1,467,550 | | |
| 2023 | 675,000 | 3,145,000 | 770,000 | 2,426,250 | 772,138 | 1,467,550 | | |
| 2024 | 695,000 | 3,315,000 | 795,000 | 2,516,500 | 847,138 | 1,467,550 | | |
| 2025 | 710,000 | 3,465,000 | 850,000 | 2,602,750 | 889,138 | 1,467,550 | | |
| 2026 | -- | 3,620,000 | 905,000 | 2,705,000 | 929,338 | 1,467,550 | | |
| 2027 | -- | 3,780,000 | 970,000 | 2,796,750 | 972,738 | 1,727,550 | | |
| 2028 | -- | 3,945,000 | 1,035,000 | 1,953,000 | 1,024,138 | 1,779,550 | | |
| 2029 | -- | 5,045,000 | 1,195,000 | -- | 1,072,950 | 1,843,300 | | |
| 2030 | -- | -- | 6,350,000 | -- | 1,124,750 | 1,908,050 | | |
| 2031 | -- | -- | -- | -- | 1,173,950 | 1,978,550 | | |
| 2032 | -- | -- | -- | -- | 1,230,550 | 2,044,537 | | |
| 2033 | -- | -- | -- | -- | 1,294,150 | 2,111,925 | | |
| 2034 | -- | -- | -- | -- | 1,353,150 | 2,185,325 | | |
| 2035 | -- | -- | -- | -- | 1,417,650 | 2,262,325 | | |
| 2036 | -- | -- | -- | -- | 1,488,350 | 2,338,325 | | |
| 2037 | -- | -- | -- | -- | 1,556,200 | 2,423,075 | | |
| 2038 | -- | -- | -- | -- | 1,631,200 | 2,505,825 | | |
| 2039 | -- | -- | -- | -- | 1,711,600 | 2,586,325 | | |
| 2040 | -- | -- | -- | -- | 1,792,000 | 2,677,025 | | |
| 2041 | -- | -- | -- | -- | 1,882,200 | 2,765,525 | | |
| 2042 | -- | -- | -- | -- | 1,971,600 | 2,856,600 | | |
| 2043 | -- | -- | -- | -- | 2,065,000 | 2,954,800 | | |
| 2044 | -- | -- | -- | -- | 2,162,000 | 3,055,600 | | |
| 2045 | -- | -- | -- | -- | 2,267,200 | 3,158,800 | | |
| 2046 | -- | -- | -- | -- | -- | 5,644,000 | | |
| 2047 | -- | -- | -- | -- | -- | 5,865,600 | | |
| 2048 | -- | -- | -- | -- | -- | -- | | |
| Total | \$2,735,000 | \$37,550,000 | \$15,510,000 | \$25,498,250 | \$35,717,675 | \$74,510,172 | | |

SECURITY FOR THE BONDS

General

The Bonds are general obligations of the District, and the Board of Supervisors of the County has the power and is obligated to levy and collect *ad valorem* taxes upon all property within the District subject to taxation by the County, without limitation as to rate or amount (except certain personal property which is taxable at limited rates) for payment of both principal of and interest on the Bonds.

The District received authorization to issue \$108,225,000 principal amount of general obligation bonds pursuant to an election of the qualified electors within the District on November 3, 2015. The Bonds are the third and final series of bonds issued under the 2015 Authorization. Subsequent to the issuance of the Bonds, no further general obligation bonds will remain for issuance under the 2015 Authorization.*

Property Taxation System

Property tax revenues result from the application of the appropriate tax rate to the total assessed value of taxable property in the District. School districts receive property taxes for payment of voter-approved bonds as well as for general operating purposes.

Local property taxation is the responsibility of various county officers. School districts whose boundaries extend into more than one county are treated for property tax purposes as separate jurisdictions in each county in which they are located. For each school district located in a county, the county assessor computes the value of locally assessed taxable property. Based on the assessed value of property and the scheduled debt service on outstanding bonds in each year, the county auditor-controller computes the rate of tax necessary to pay such debt service, and presents the tax rolls (including rates of tax for all taxing jurisdictions in the county) to the county board of supervisors for approval. The county treasurer and tax collector prepares and mails tax bills to taxpayers and collects the taxes. In addition, the treasurer and tax collector, as *ex officio* treasurer of each school district located in the county, holds school district funds, including taxes collected for payment of school bonds, and is charged with payment of principal and interest on the bonds when due.

Restrictions on use of *Ad Valorem* Taxes and Statutory Lien on Debt Service – Senate Bill 222

Under State law, school districts may levy *ad valorem* taxes (in addition to their share of the 1% county tax to pay operating expenses) only to pay principal of and interest on general obligation bonds that, like the Bonds, are approved at an election to finance specified projects or are bonds issued to refund such general obligation bonds. Moreover, State law provides that the *ad valorem* taxes may be levied to pay the principal of and interest on bonds and for no other purpose. Consequently, under State law, the District is not authorized to divert revenue from *ad valorem* taxes levied to pay the Bonds to a purpose other than payment of the Bonds.

Pursuant to Section 53515 of the State Government Code, effective January 1, 2016, and added by California Senate Bill 222 (2015), the Bonds will be secured by a statutory lien on all revenues received pursuant to the levy and collection of *ad valorem* property taxes for the payment thereof. The lien automatically attaches, without further action or authorization by the Board, and is valid and binding from the time the Bonds are executed and delivered. The revenues received pursuant to the levy and collection of the *ad valorem* property tax will be immediately subject to the lien, and such lien will be

* Preliminary, subject to change.

enforceable against the District, its successor, transferees and creditors, and all other parties asserting rights therein, irrespective of whether such parties have notice of the lien and without the need for physical delivery, recordation, filing or further act.

Pledge of Tax Revenues

Under the Resolution, the District has pledged, as security for the Bonds and the interest thereon, the proceeds from the levy of the *ad valorem* tax which the County levies and receives and all interest earnings thereon (the “Pledged Moneys”). The Pledged Moneys shall be used to pay the principal of, premium, if any, and interest on the Bonds when and as the same shall become due and payable.

The Bonds are the general obligations of the District, payable solely from Pledged Moneys and do not constitute an obligation of the County except as provided in the Resolution. No part of any fund or account of the County is pledged or obligated to the payment of the Bonds or the interest thereon. Other than the Pledged Moneys, no funds or accounts of the District are pledged to payment of the Bonds.

THE PROJECTS

The District intends to apply the net proceeds of the Bonds to finance the acquisition, construction, furnishing and equipping of District facilities in accordance with the bond proposition approved at the Election which includes the ballot measure and a project list.

The “Smaller Classes, Safer Schools, and Financial Accountability Act,” a Constitutional amendment known as Proposition 39 of November 2000, controls the method by which the District will expend Bond proceeds on its capital improvements. Prior to the Election, the District prepared and submitted to the Board for approval a master list of capital improvement projects to be built, acquired, constructed or installed with the proceeds of the Bonds, which was then submitted to the voters at the Election (the “Project List”). The District will prioritize such projects and may not undertake to complete all components of the Project List.

TAX BASE FOR REPAYMENT OF THE BONDS

The information in this section describes ad valorem property taxation, assessed valuation, and other measures of the tax base of the District. The Bonds are payable solely from ad valorem taxes levied and collected by the County on taxable property in the District. The District’s general fund is not a source for the repayment of the Bonds.

Ad Valorem Property Taxation

Taxes are levied for each fiscal year on taxable real and personal property which is situated in the County as of the preceding January 1. However, upon a change in ownership of property or completion of new construction, State law permits an accelerated recognition and taxation of increases in real property assessed valuation (known as a “floating lien date”). For assessment and collection purposes, property is classified either as “secured” or “unsecured” and is listed accordingly on separate parts of the assessment roll. The “secured roll” is that part of the assessment roll containing property secured by a lien which is sufficient, in the opinion of the assessor, to secure payment of the taxes. Other property is assessed on the “unsecured roll.”

The County levies a 1% property tax on behalf of all taxing agencies in the County. The taxes collected are allocated on the basis of a formula established by State law enacted in 1979. Under this formula, the County and all other taxing entities receive a base year allocation plus an allocation on the basis of “situs” growth in assessed value (new construction, change of ownership, inflation) prorated

among the jurisdictions which serve the tax rate areas within which the growth occurs. Tax rate areas are specifically defined geographic areas which were developed to permit the levying of taxes for less than county-wide or less than city-wide special and school districts. In addition, the County levies and collects additional approved property taxes and assessments on behalf of any taxing agency within the County.

Property taxes on the secured roll are due in two installments, on November 1 and February 1. If unpaid, such taxes become delinquent after December 10 and April 10, respectively, and a 10% penalty attaches to any delinquent payment. In addition, property on the secured roll secured by the assessee's fee ownership of land with respect to which taxes are delinquent is declared tax-defaulted on or about June 30. Those properties on the secured roll that become tax-defaulted on June 30 of the fiscal year that are not secured by the assessee's fee ownership of land are transferred to the unsecured roll and are then subject to the County Treasurer's enforcement procedures (*i.e.*, seizures of money and property, liens and judgments). Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a penalty of one and one-half percent per month to the time of redemption. If taxes are unpaid for a period of five years or more, the tax-defaulted property is subject to sale by the Treasurer.

Property taxes on the unsecured roll as of July 31 become delinquent, if unpaid, on August 31 and are subject to a 10% delinquency penalty. Unsecured property taxes remaining unpaid on October 31 are also subject to an additional penalty of one and one half percent per month on the first day of each month thereafter. The additional penalties shall continue to attach until the time of payment or until the time a court judgment is entered for the amount of unpaid taxes and penalties, whichever occurs first.

The taxing authority has four ways of collecting unsecured personal property taxes: (1) a civil action against the taxpayer; (2) filing a certificate in the office of the respective County Clerk specifying certain facts in order to obtain a judgment lien on certain property of the taxpayer; (3) filing a certificate of delinquency for recordation in the County Recorder's office in order to obtain a lien on certain property of the taxpayer; and (4) seizure and sale of personal property, improvements, bank accounts or possessory interests belonging or assessed to the taxpayer.

Assessed Valuations

The assessed valuation of property in the District is established by the County Assessor, except for public utility property which is assessed by the State Board of Equalization. Assessed valuations are reported at 100% of the full value of the property, as defined in Article XIII A of the California Constitution. See "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES" herein.

The State Constitution currently requires a credit of \$7,000 of the taxable value of an owner-occupied dwelling for which application has been made to the County Assessor. The revenue estimated to be lost to local taxing agencies due to the exemption is reimbursed from State sources. Reimbursement is based upon total taxes due upon such exempt value and is not reduced by any amount for estimated or actual delinquencies. Current law also provides, upon application, a basis exemption of \$100,000 increased by inflation for veterans with specified disabilities or for unmarried spouses of deceased veterans. The exemption may be raised to \$150,000 if the applicant meets the income limit of \$40,000.

In addition, certain classes of property such as cemeteries, free public libraries and museums, public schools, churches, colleges, not-for-profit hospitals and charitable institutions are exempt from property taxation and do not appear on the tax rolls. No reimbursement is made by the State for such exemptions.

The following tables presents the historical assessed valuation in the District since fiscal year 1999-00. The District’s total assessed valuation is \$11,990,539,909 for fiscal year 2018-19.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Summary of Assessed Valuations
Fiscal Years 1999-00 Through 2018-19

| Fiscal Year | Local Secured | Utility | Unsecured | Total | Annual % Change |
|-------------|-----------------|-------------|---------------|-----------------|-----------------|
| 1999-00 | \$4,467,782,395 | \$2,106,205 | \$310,210,958 | \$4,780,099,558 | -- |
| 2000-01 | 4,883,306,664 | 2,790,368 | 328,865,439 | 5,214,962,471 | 9.1% |
| 2001-02 | 5,256,089,658 | 2,778,393 | 352,215,102 | 5,611,083,153 | 7.6 |
| 2002-03 | 5,625,474,094 | 2,778,393 | 375,225,242 | 6,003,477,729 | 7.0 |
| 2003-04 | 5,968,716,700 | 3,624,721 | 362,487,989 | 6,334,829,410 | 5.5 |
| 2004-05 | 6,332,683,456 | 650,445 | 345,364,061 | 6,678,697,962 | 5.4 |
| 2005-06 | 6,928,214,326 | 650,445 | 344,899,887 | 7,273,764,658 | 8.9 |
| 2006-07 | 7,506,592,462 | 650,445 | 321,387,890 | 7,828,630,797 | 7.6 |
| 2007-08 | 7,995,342,532 | 650,445 | 317,534,822 | 8,313,527,799 | 6.2 |
| 2008-09 | 8,527,754,273 | 1,801,713 | 329,568,725 | 8,859,124,711 | 6.6 |
| 2009-10 | 8,575,979,296 | 1,801,713 | 350,703,379 | 8,928,484,388 | 0.8 |
| 2010-11 | 8,483,564,232 | 1,801,713 | 328,468,554 | 8,813,834,499 | (1.3) |
| 2011-12 | 8,535,762,907 | 1,801,713 | 322,595,680 | 8,860,160,300 | 0.5 |
| 2012-13 | 8,492,537,438 | 5,246,402 | 320,827,202 | 8,818,611,042 | (0.5) |
| 2013-14 | 8,810,306,930 | 5,246,402 | 337,739,139 | 9,153,292,471 | 3.8 |
| 2014-15 | 9,280,277,499 | 5,246,402 | 349,658,512 | 9,635,182,413 | 5.3 |
| 2015-16 | 9,846,232,391 | 5,246,402 | 341,452,387 | 10,192,931,180 | 5.8 |
| 2016-17 | 10,471,563,167 | 26,867,933 | 356,308,480 | 10,854,739,580 | 6.5 |
| 2017-18 | 11,034,360,874 | 26,867,933 | 352,471,225 | 11,413,700,032 | 5.1 |
| 2018-19 | 11,636,069,208 | 633,253 | 353,837,448 | 11,990,539,909 | 5.0 |

Source: California Municipal Statistics, Inc.

Economic and other factors beyond the District’s control, such as general market decline in property values, disruption in financial markets that may reduce availability of financing for purchasers of property, reclassification of property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by the State and local agencies and property used for qualified education, hospital, charitable or religious purposes), or the complete or partial destruction of the taxable property caused by a natural or manmade disaster, such as earthquake, flood, fire or toxic contamination, could cause a reduction in the assessed value of taxable property within the District. Any such reduction would result in a corresponding increase in the annual tax rate levied by the County to pay the debt service with respect to the Bonds. See “SECURITY FOR THE BONDS.”

Appeals of Assessed Valuations

Pursuant to California Proposition 8 of November 1978 (“Proposition 8”), property owners may apply for a reduction of their property tax assessment by filing a written application, in a form prescribed by the State Board of Equalization, with the appropriate county board of equalization or assessment appeals board. In most cases, an appeal is filed because the applicant believes that present market conditions (such as lower residential home sale prices) cause the property to be worth less than its current assessed value. Any reduction in the assessment ultimately granted as a result of such appeal applies to the year for which application is made and during which the written application was filed. Such reductions are subject to yearly reappraisals and may be adjusted back to their original values when market conditions improve. Once the property has regained its prior value, adjusted for inflation, it once

again is subject to the annual inflationary factor growth rate allowed under Article XIII A. See “CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES – Article XIII A of the California Constitution.”

A second type of assessment appeal involves a challenge to the base year value of an assessed property. Appeals for reduction in the base year value of an assessment, if successful, reduce the assessment for the year in which the appeal is taken and prospectively thereafter. The base year is determined by the completion date of new construction or the date of change of ownership. Any base year appeal must be made within four years of the change of ownership or new construction date.

County assessors, at their discretion, may also, from time to time, review certain property types purchased between specific time periods (e.g., all single family homes and condominiums purchased shortly prior to widespread declines in the fair market value of residential real estate within the county, as occurred between 2009 and 2011) and may temporarily reduce the assessed value of qualifying properties to Proposition 8 assessed values without owner appeal therefor.

A property that has been reassessed under Proposition 8, whether pursuant to owner appeal or due to county assessor review, is subsequently reviewed annually to determine its lien date value. Assuming no change in ownership or new construction, and if and as market conditions improve, the assessed value of a property with a Proposition 8 assessed value in place may increase as of each property tax lien date by more than the standard annual inflationary factor growth rate allowed under Article XIII A (currently, a 2% annual maximum) until such assessed value again equals the Article XIII A base year value for such property as adjusted for inflation and years of ownership, at which point such property is again taxed pursuant to Article XIII A and base year values may not be increased by more than the standard Article XIII A annual inflationary factor growth rate. A change in ownership while a property is subject to a Proposition 8 reassessment assessed valuation will cause such assessed valuation to become fixed as a new Article XIII A base year value for such property. See “CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES – Article XIII A of the California Constitution” herein.

No assurance can be given that property tax appeals and reassessments in the future will not significantly reduce the assessed valuation of property within the District.

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Assessed Valuation by Jurisdiction

The table below sets forth the assessed valuation within the District by political jurisdiction.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT 2018-19 Assessed Valuation by Jurisdiction

| <u>Jurisdiction:</u> | Assessed Valuation in <u>School District</u> | % of School <u>District</u> | Assessed Valuation of <u>Jurisdiction</u> | % of Jurisdiction in School <u>District</u> |
|-----------------------------|---|--------------------------------|--|---|
| City of Larkspur | \$523,125,083 | 4.36% | \$4,205,749,915 | 12.44% |
| Town of Ross | 776,679 | 0.01 | 2,048,676,359 | 0.04 |
| City of San Rafael | 10,036,948,083 | 83.71 | 13,549,803,750 | 74.07 |
| Unincorporated Marin County | 1,429,690,064 | <u>11.92</u> | 21,625,982,715 | 6.61 |
| Total District | \$11,990,539,909 | 100.00% | | |
| Marin County | \$11,990,539,909 | 100.00% | \$78,554,486,922 | 15.26% |

Source: California Municipal Statistics, Inc.

Assessed Valuation by Land Use

The table below sets forth the assessed valuation of the taxable property within the District by land use.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT 2018-19 Assessed Valuation and Parcels by Land Use

| | 2018-19 <u>Assessed Valuation</u> ⁽¹⁾ | % of <u>Total</u> | No. of <u>Parcels</u> | % of <u>Total</u> | No. of Taxable <u>Parcels</u> | % <u>Total</u> |
|------------------------------------|---|----------------------|--------------------------|----------------------|----------------------------------|-------------------|
| Non-Residential: | | | | | | |
| Commercial | \$2,307,018,547 | 19.83% | 959 | 6.24% | 959 | 6.60% |
| Vacant Commercial | 30,233,468 | 0.26 | 118 | 0.77 | 113 | 0.78 |
| Industrial | 215,211,390 | 1.85 | 168 | 1.09 | 168 | 1.16 |
| Vacant Industrial | 6,727,670 | 0.06 | 22 | 0.14 | 19 | 0.13 |
| Miscellaneous/ Tax-exempt | <u>47,204,908</u> | <u>0.41</u> | <u>785</u> | <u>5.11</u> | <u>48</u> | <u>0.33</u> |
| Subtotal Non-Residential | \$2,606,395,983 | 22.40% | 2,052 | 13.35% | 1,307 | 8.99% |
| Residential: | | | | | | |
| Single Family Residence | \$6,672,573,667 | 57.34% | 9,053 | 58.90% | 9,050 | 62.26% |
| Vacant Single Family Residential | 57,375,738 | 0.49 | 556 | 3.62 | 475 | 3.27 |
| Condominium/Townhome | 1,013,261,565 | 8.71 | 2,525 | 16.43 | 2,525 | 17.37 |
| Mobile Home | 16,233 | 0.00 | 2 | 0.01 | 2 | 0.01 |
| Multiple Residential | 1,279,380,715 | 10.99 | 1,158 | 7.53 | 1,156 | 7.95 |
| Vacant Multiple Family Residential | <u>7,065,307</u> | <u>0.06</u> | <u>23</u> | <u>0.15</u> | <u>20</u> | <u>0.14</u> |
| Subtotal Residential | \$9,029,673,225 | 77.60% | 13,317 | 86.65% | 13,228 | 91.01% |
| Total | \$11,636,069,208 | 100.00% | 15,369 | 100.00% | 14,535 | 100.00% |

⁽¹⁾ Local secured assessed valuation, excluding tax-exempt property.

Source: California Municipal Statistics, Inc.

Assessed Valuation of Single Family Homes

The following table sets forth ranges of assessed valuations of single family homes in the District for fiscal year 2018-19, including the median and average assessed value per single family parcel.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT Per Parcel 2018-19 Assessed Valuation of Single Family Homes

| | 2018-19 <u>Parcels</u> | Average <u>Assessed Valuation</u> | Median <u>Assessed Valuation</u> | <u>Assessed Valuation</u> |
|---------------------------|---------------------------|--------------------------------------|-------------------------------------|---------------------------|
| Single Family Residential | 9,050 | \$6,672,573,667 | \$737,301 | \$648,218 |

| 2018-18 <u>Assessed Valuation</u> | No. of <u>Parcels</u> ⁽¹⁾ | % of <u>Total</u> | Cumulative <u>% of Total</u> | Total <u>Valuation</u> | % of <u>Total</u> | Cumulative <u>% of Total</u> |
|--------------------------------------|---|----------------------|---------------------------------|---------------------------|----------------------|---------------------------------|
| \$0 - \$99,999 | 472 | 5.215% | 5.215% | \$ 37,252,631 | 0.558% | 0.558% |
| \$100,000 - \$199,999 | 1,045 | 11.547 | 16.762 | 151,534,291 | 2.271 | 2.829 |
| \$200,000 - \$299,999 | 631 | 6.972 | 23.735 | 155,423,206 | 2.329 | 5.159 |
| \$300,000 - \$399,999 | 636 | 7.028 | 30.762 | 223,438,266 | 3.349 | 8.507 |
| \$400,000 - \$499,999 | 662 | 7.315 | 38.077 | 298,860,108 | 4.479 | 12.986 |
| \$500,000 - \$599,999 | 728 | 8.044 | 46.122 | 400,892,371 | 6.008 | 18.994 |
| \$600,000 - \$699,999 | 750 | 8.287 | 54.409 | 487,943,384 | 7.313 | 26.307 |
| \$700,000 - \$799,999 | 769 | 8.497 | 62.906 | 575,808,277 | 8.629 | 34.936 |
| \$800,000 - \$899,999 | 679 | 7.503 | 70.409 | 577,060,172 | 8.648 | 43.585 |
| \$900,000 - \$999,999 | 599 | 6.619 | 77.028 | 567,805,619 | 8.510 | 52.094 |
| \$1,000,000 - \$1,099,999 | 444 | 4.906 | 81.934 | 464,978,669 | 6.969 | 59.063 |
| \$1,100,000 - \$1,199,999 | 290 | 3.204 | 85.138 | 331,801,501 | 4.973 | 64.035 |
| \$1,200,000 - \$1,299,999 | 231 | 2.552 | 87.691 | 289,611,847 | 4.340 | 68.376 |
| \$1,300,000 - \$1,399,999 | 215 | 2.376 | 90.066 | 290,154,670 | 4.348 | 72.724 |
| \$1,400,000 - \$1,499,999 | 168 | 1.856 | 91.923 | 243,156,396 | 3.644 | 76.368 |
| \$1,500,000 - \$1,599,999 | 125 | 1.381 | 93.304 | 193,528,073 | 2.900 | 79.269 |
| \$1,600,000 - \$1,699,999 | 102 | 1.127 | 94.431 | 168,355,490 | 2.523 | 81.792 |
| \$1,700,000 - \$1,799,999 | 91 | 1.006 | 95.436 | 158,597,381 | 2.377 | 84.168 |
| \$1,800,000 - \$1,899,999 | 46 | 0.508 | 95.945 | 85,365,116 | 1.279 | 85.448 |
| \$1,900,000 - \$1,999,999 | 45 | 0.497 | 96.442 | 87,721,554 | 1.315 | 86.762 |
| \$2,000,000 and greater | <u>322</u> | <u>3.558</u> | 100.000 | <u>883,284,645</u> | <u>13.238</u> | 100.000 |
| Total | 9,050 | 100.000% | | \$6,672,573,667 | 100.000% | |

⁽¹⁾ Improved single family residential parcels. Excludes condominiums and parcels with multiple family units.
Source: California Municipal Statistics, Inc.

Largest Taxpayers

The table below sets forth the largest local secured taxpayers within the District in fiscal year 2018-19.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT 2018-19 Largest Total Secured Taxpayers

| | <u>Property Owner</u> | <u>Primary Land Use</u> | 2018-19 <u>Assessed Valuation</u> | % of <u>Total</u> ⁽¹⁾ |
|-----|--|---------------------------|--------------------------------------|-------------------------------------|
| 1. | California Corporate Center Acquisition | Commercial | \$273,522,259 | 2.35% |
| 2. | RPR Larkspur Owner LLC | Apartments | 113,812,011 | 0.98 |
| 3. | JPPF Larkspur Landing Office Park | Commercial | 85,312,800 | 0.73 |
| 4. | Teachers Insurance & Annuity Association | Residential Properties | 76,593,035 | 0.66 |
| 5. | Marin Country Mar LLC | Commercial | 73,841,533 | 0.63 |
| 6. | South Valley Apartments LLC | Commercial | 54,071,293 | 0.46 |
| 7. | Frasken Barbara 1995 Trust | Commercial | 44,190,490 | 0.38 |
| 8. | Coastal City Partners LLC | Single Family Residential | 42,567,200 | 0.37 |
| 9. | Marin Sanitary Service | Commercial | 42,456,693 | 0.36 |
| 10. | 1700 California Street Owners LLC | Commercial | 42,042,176 | 0.36 |
| 11. | Target Corporation L&L | Commercial | 38,135,971 | 0.33 |
| 12. | Hotel Mcinnis Marin LLC | Commercial | 34,328,450 | 0.30 |
| 13. | Chelsea Pacific Investments LP | Commercial | 34,200,000 | 0.29 |
| 14. | SFF Mec LLC | Commercial | 33,398,051 | 0.29 |
| 15. | Civic Center Marin LLC | Commercial | 29,145,546 | 0.25 |
| 16. | Bel Albert Holdings LLC | Multi-Family Residential | 29,037,747 | 0.25 |
| 17. | Francisco Boulevard Investors LLC | Commercial | 28,223,967 | 0.24 |
| 18. | Gabarino Investments II LP | Commercial | 26,484,917 | 0.23 |
| 19. | Home Depot USA Inc. | Commercial | 26,382,742 | 0.23 |
| 20. | Montecito Mkt Place Association | Commercial | <u>26,246,074</u> | <u>0.23</u> |
| | | | \$1,153,992,995 | 9.92% |

⁽¹⁾ 2018-19 local secured assessed valuation: \$11,636,069,208.

Source: California Municipal Statistics, Inc.

The top 20 taxpayers on the secured roll for 2018-19 account for 9.92% of the secured assessed value in the District which is \$11,636,069,208. According to California Municipal Statistics, Inc., the largest secured taxpayer in the District for fiscal year 2018-19 was California Corporate Center Acquisition, accounting for 2.35% of the total secured assessed value in the District. No other secured taxpayer accounted for more than 0.98% of the total secured assessed value in the District. The more property (by assessed value) owned by a single taxpayer, the more tax collections are exposed to weakness, if any, in such taxpayer's financial situation and ability or willingness to pay property taxes in a timely manner.

Tax Rates

The following table sets forth tax rates levied in Tax Rate Area 8-0008, a typical tax rate area in the City of San Rafael portion of the District for fiscal years 2014-15 through 2018-19:

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Typical Tax Rate per \$100 of Assessed Valuation
(TRA 8-0008¹)

| | <u>2014-15</u> | <u>2015-16</u> | <u>2016-17</u> | <u>2017-18</u> | <u>2018-19</u> |
|--|----------------|----------------|----------------|----------------|----------------|
| General | \$1.0000 | \$1.0000 | \$1.0000 | \$1.0000 | \$1.0000 |
| San Rafael City High School District | .0273 | .0266 | .0502 | .0365 | .0617 |
| San Rafael City Elementary School District | .0474 | .0462 | .0743 | .0706 | .0729 |
| Marin Community College District | .0180 | .0165 | .0142 | .0338 | .0617 |
| Marin Healthcare District | --- | <u>.0235</u> | <u>.0093</u> | <u>.0201</u> | <u>.0190</u> |
| Total | \$1.0927 | \$1.1128 | \$1.1480 | \$1.1610 | \$1.1875 |

⁽¹⁾ The 2018-19 assessed valuation of TRA 8-0008 is \$6,018,227,484.

Source: California Municipal Statistics, Inc.

The Teeter Plan

The Board of Supervisors of the County has approved the implementation of the Alternative Method of Distribution of Tax Levies and Collections and of Tax Sale Proceeds (the “Teeter Plan”), as provided for in Section 4701 *et seq.* of the California Revenue and Taxation Code. Under the Teeter Plan for the County, the County apportions secured property taxes on an accrual basis when due (irrespective of actual collections) to its local political subdivisions, including the District, for which the County acts as the tax-levying or tax-collecting agency.

The Teeter Plan for the County is applicable to all tax levies for which the County acts as the tax-levying or tax-collecting agency, or for which the County Treasury is the legal depository of tax collections.

Under the Teeter Plan, the District will receive 100% of its *ad valorem* property tax levied on the secured roll with respect to the Bonds irrespective of actual delinquencies in the collection of property taxes by the County.

The Teeter Plan of the County is to remain in effect unless the Board of Supervisors of the County orders its discontinuance or unless, prior to the commencement of any fiscal year of the County (which commences on July 1), the Board of Supervisors of the County receives a petition for its discontinuance joined in by a resolution adopted by at least two-thirds of the participating revenue districts in the County. In the event the Board of Supervisors of the County orders discontinuance of its Teeter Plan, only those secured property taxes actually collected would be allocated to political subdivisions (including the District) for which the County acts as the tax-levying or tax-collecting agency. In addition, if the delinquency rate for all *ad valorem* property taxes levied within the District exceeds 3%, the Board of Supervisors can terminate the Teeter Plan with respect to the District. In the event that the Teeter Plan were terminated with regard to the secured tax roll, the amount of the levy of *ad valorem* property taxes would depend upon the collection of *ad valorem* property taxes and delinquency rates experienced with respect to the parcels within the District.

The District is not aware of any petitions for the discontinuance of the Teeter Plan now pending in the County.

Secured Tax Charges and Delinquencies

The following table sets forth secured tax charges and delinquency information for the general obligation bond debt service levies of the District for fiscal years 2013-14 through 2017-18. Because the County has implemented the Teeter Plan, the District receives 100% of its secured tax charges.

**SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Secured Tax Charges and Delinquencies
Fiscal Years 2013-14 through 2017-18**

| | Secured Tax Charge ⁽¹⁾ | Amt. Del. June 30 | % Del. June 30 |
|---------|--------------------------------------|----------------------|-------------------|
| 2013-14 | \$4,828,674.81 | \$42,737.78 | 0.89% |
| 2014-15 | 4,374,750.55 | 33,312.10 | 0.76 |
| 2015-16 | 4,527,608.38 | 28,944.02 | 0.64 |
| 2016-17 | 7,754,829.25 | 53,336.90 | 0.69 |
| 2017-18 | 7,772,436.76 | 35,358.38 | 0.45 |

⁽¹⁾ General obligation bond debt service levy.
Source: California Municipal Statistics, Inc.

Direct and Overlapping Debt

Numerous local agencies that provide public services overlap the District’s service area. These local agencies have outstanding debt in the form of general obligation, lease revenue and special assessment bonds. The following table shows the District’s estimated direct and overlapping bonded debt. The statement excludes self-supporting revenue bonds, tax allocation bonds and non-bonded capital lease obligations. The District has not reviewed this table and there can be no assurance as to the accuracy of the information contained in the table; inquiries concerning the scope and methodology of procedures carried out to compile the information presented should be directed to California Municipal Statistics, Inc.

The following table is a statement of the District’s direct and estimated overlapping bonded debt as of May 1, 2019:

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SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Direct and Overlapping Bonded Indebtedness

2018-19 Assessed Valuation: \$11,990,539,909

| <u>DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:</u> | <u>% Applicable</u> | <u>Debt 5/1/19</u> |
|--|---------------------|-------------------------------------|
| Marin Community College District | 15.286% | \$ 70,636,606 |
| San Rafael City High School District | 69.572 | 81,308,058 |
| San Rafael City Elementary School District | 100.000 | 95,185,126 ⁽¹⁾ |
| Marin Healthcare District | 18.387 | 68,526,510 |
| Twin Cities Police Authority Community Facilities District No. 2008-1 | 9.042 | 1,468,421 |
| Marin Emergency Radio Authority Measure A | 15.264 | <u>5,037,120</u> |
| TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT | | \$322,161,841 |
| | | |
| <u>DIRECT AND OVERLAPPING GENERAL FUND DEBT:</u> | | |
| Marin County General Fund Obligations | 15.264% | \$13,010,119 |
| Marin County Pension Obligation Bonds | 15.264 | 12,939,293 |
| Marin County Transit District General Fund Obligations | 15.264 | 10,609 |
| Marin Municipal Water District General Fund Obligations | 19.468 | 11,008 |
| Marin Community College District General Fund Obligations | 15.286 | 2,089,724 |
| San Rafael City Elementary School District Certificates of Participation | 100.000 | 3,140,000 |
| City of Larkspur General Fund Obligations | 12.438 | 3,398,738 |
| City of San Rafael General Fund and Pension Obligation Bonds | 74.074 | 40,848,847 |
| Twin Cities Police Authority General Fund Obligations | 6.811 | <u>15,164</u> |
| TOTAL GROSS DIRECT AND OVERLAPPING GENERAL FUND DEBT | | \$75,463,502 |
| Less: City of San Rafael General Fund Obligations supported by enterprise revenues | | <u>(3,629,626)</u> |
| TOTAL NET DIRECT AND OVERLAPPING GENERAL FUND DEBT | | \$71,833,876 |
| | | |
| <u>OVERLAPPING TAX INCREMENT DEBT (Successor Agency):</u> | | \$9,099,465 |
| | | |
| GROSS COMBINED TOTAL DEBT | | \$406,724,808 ⁽²⁾ |
| NET COMBINED TOTAL DEBT | | \$403,095,182 |

(1) Excludes the Bonds to be sold.

(2) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

Ratios to 2018-19 Assessed Valuation:

| | |
|---|--------------|
| Direct Debt (\$95,185,126) | 0.79% |
| Total Direct and Overlapping Tax and Assessment Debt..... | 2.69% |
| Combined Direct Debt (\$98,325,126) | 0.82% |
| Gross Combined Total Debt..... | 3.39% |
| Net Combined Total Debt | 3.36% |

Ratio to Redevelopment Incremental Valuation (\$2,964,827,159):

| | |
|---|-------|
| Total Overlapping Tax Increment Debt..... | 0.31% |
|---|-------|

Source: California Municipal Statistics, Inc.

DISTRICT FINANCIAL INFORMATION

The information in this section concerning the operations of the District and the District's finances is provided as supplementary information only, and it should not be inferred from the inclusion of this information in this Official Statement that the principal and interest on the Bonds is payable from the general fund of the District. The Bonds are payable from the proceeds of an ad valorem tax approved by the voters pursuant to all applicable laws and State Constitutional requirements, and required to be levied by the County on all taxable property within the District in an amount sufficient for the timely payment of principal and interest on the Bonds. See "SECURITY FOR THE BONDS" and "TAX BASE FOR REPAYMENT OF THE BONDS" herein.

State Funding of Education

On June 27, 2013, the State adopted a new method for funding school districts commonly known as the "Local Control Funding Formula." The Local Control Funding Formula ("LCFF") is being implemented in stages, beginning in fiscal year 2013-14 and will be fully implemented in fiscal year 2018-19. Prior to adoption of the LCFF, the State used a revenue limit system described below.

Local Control Funding Formula. State Assembly Bill 97 (Stats. 2013, Chapter 47) ("AB 97"), enacted as a part of the 2013-14 State Budget (defined below) enacted the LCFF beginning in fiscal year 2013-14, which replaced the revenue limit funding system and many categorical programs. See "-Revenue Limit Funding System" below. The LCFF distributes resources to schools through a guaranteed base revenue limit funding grant (the "Base Grant") per unit of ADA. The average Base Grant is \$7,643 per unit of ADA, which is \$2,375 more than the average revenue limit. Additional supplemental funding is made available based on the proportion of English language learners, low-income students and foster youth.

Under the LCFF, State allocations will be provided on the basis of target base funding grants per unit of ADA (a "Base Grant") assigned to each of four grade spans. Full implementation of the LCFF occurred over a period of several fiscal years and was complete in fiscal year 2018-19. Beginning in fiscal year 2013-14, an annual transition adjustment was calculated for each school district, equal to such district's proportionate share of appropriations included in the State budget to close the gap between the prior-year funding level and the target allocation following full implementation of the LCFF. In each year, school districts had the same proportion of their respective funding gaps closed, with dollar amounts varying depending on the size of a district's funding gap.

For fiscal year 2018-19, the base rates per unit of ADA for each grade span are as follows: (i) \$8,235 for grades K-3; (ii) \$7,571 for grades 4-6; (iii) \$7,796 for grades 7-8; and (iv) \$9,269 for grades 9-12. Beginning in fiscal year 2013-14, and in each subsequent year, the Base Grants have been adjusted for cost-of-living increases by applying the implicit price deflator for government goods and services. Following full implementation of the LCFF, the provision of cost-of-living-adjustments will be subject to appropriation for such adjustment in the annual State budget. The differences among Base Grants are linked to differentials in statewide average revenue limit rates by district type, and are intended to recognize the generally higher costs of education at higher grade levels.

The Base Grants for grades K-3 and 9-12 are subject to adjustments of 10.4% and 2.6%, respectively, to cover the costs of class size reduction in early grades and the provision of career technical education in high schools. Following full implementation of the LCFF, and unless otherwise collectively bargained for, school districts serving students in grades K-3 must maintain an average class enrollment of 24 or fewer students in grades K-3 at each school site in order to continue receiving the adjustment to

the K-3 Base Grant. Such school districts must also make progress towards this class size reduction goal in proportion to the growth in their funding over the implementation period. Additional add-ons are also provided to school districts that received categorical block grant funding pursuant to the Targeted Instructional Improvement and Home-to-School Transportation programs during fiscal year 2012-13.

School districts that serve students of limited English proficiency (“EL” students), students from low income families that are eligible for free or reduced priced meals (“LI” students) and foster youth are eligible to receive additional funding grants. Enrollment counts are unduplicated, such that students may not be counted as both EL and LI (foster youth automatically meet the eligibility requirements for free or reduced priced meals and are not discussed separately herein). A supplemental grant add-on (each, a “Supplemental Grant”) is authorized for school districts that serve EL/LI students, equal to 20% of the applicable Base Grant multiplied by such districts’ percentage of unduplicated EL/LI student enrollment. School districts whose EL/LI populations exceed 55% of their total enrollment are eligible for a concentration grant add-on (each, a “Concentration Grant”) equal to 50% of the applicable Base Grant multiplied by the percentage of such district’s unduplicated EL/LI student enrollment in excess of the 55% threshold.

The following table sets forth the historical ADA and enrollment for fiscal years 2014-15 through 2018-19.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Historical ADA and Enrollment
Fiscal Years 2014-15 through 2018-19

| Fiscal Year | ADA | Enrollment |
|------------------------|-------|------------|
| 2014-15 | 4,484 | 4,635 |
| 2015-16 | 4,619 | 4,749 |
| 2016-17 | 4,625 | 4,758 |
| 2017-18 | 4,602 | 4,730 |
| 2018-19 ⁽¹⁾ | 4,496 | 4,614 |

⁽¹⁾Budgeted.
Source: *The District*.

The following table sets forth the ADA by grade span, enrollment and the percentage of EL/LI enrollment for fiscal years 2017-18 through 2020-21.

ADA, ENROLLMENT AND ENGLISH LANGUAGE/LOW INCOME ENROLLMENT
Fiscal Years 2017-18 through 2020-21
San Rafael City Elementary School District

| Fiscal Year | ADA | | | Enrollment | |
|------------------------|----------|----------|--------|------------------|-----------------------|
| | K-3 | 4-6 | 7-8 | Total Enrollment | % of EL/LI Enrollment |
| 2017-18 | 2,167.82 | 1,491.50 | 919.53 | 4,730 | 68.10% |
| 2018-19 ⁽¹⁾ | 2,168.93 | 1,490.93 | 926.59 | 4,586 | 68.36 |
| 2019-20 ⁽²⁾ | 2,079.84 | 1,452.99 | 919.34 | 4,452 | 68.19 |
| 2020-21 ⁽²⁾ | 2,047.20 | 1,457.79 | 903.02 | 4,408 | 67.56 |

⁽¹⁾ Based on fiscal year 2018-19 Second Interim Report.

⁽²⁾ Projected.

Source: San Rafael City Elementary School District.

For certain school districts that would have received greater funding levels under the prior revenue limit system, the LCFF provides for a permanent economic recovery target (“ERT”) add-on, equal to the difference between the revenue limit allocations such districts would have received under the prior system in fiscal year 2020-21, and the target LCFF allocations owed to such districts in the same year. To derive the projected funding levels, the LCFF assumes the discontinuance of deficit revenue limit funding, implementation of a COLA in fiscal years 2014-15 through 2020-21, and restoration of categorical funding to pre-recession levels. The ERT add-on will be paid incrementally over the implementing period of the LCFF. The District does not qualify for the ERT add-on.

The sum of a school district’s adjusted Base, Supplemental and Concentration Grants will be multiplied by such district’s P-2 ADA for the current or prior year, whichever is greater (with certain adjustments applicable to small school districts). This funding amount, together with any applicable ERT or categorical block grant add-ons, will yield a district’s total LCFF allocation. Generally, the amount of annual State apportionments received by a school district will amount to the difference between such total LCFF allocation and such district’s share of applicable local property taxes. Most school districts receive a significant portion of their funding from such State apportionments. As a result, decreases in State revenues may significantly affect appropriations made by the Legislature to school districts.

Certain schools districts, known as “basic aid” districts, have allocable local property tax collections that equal or exceed such districts’ total LCFF allocation, and result in the receipt of no State apportionment aid. Basic aid school districts receive only special categorical funding, which is deemed to satisfy the “basic aid” requirement of \$120 per student per year guaranteed by Article IX, Section 6 of the State Constitution. The implication for basic aid districts is that the legislatively determined allocations to school districts, and other politically determined factors, are less significant in determining their primary funding sources. Rather, property tax growth and the local economy are the primary determinants. The District does not currently qualify as basic aid, and does not expect to in future fiscal years.

Accountability. The State Board of Education has promulgated regulations regarding the expenditure of supplemental and concentration funding, including a requirement that school districts increase or improve services for EL/LI students in proportion to the increase in funds apportioned to such district on the basis of the number and concentration of such EL/LI students, as well as the conditions under which school district can use supplemental or concentration funding on a school-wide or district-wide basis.

School districts are also required to adopt local control and accountability plans (“LCAPs”) disclosing annual goals for all students, as well as certain numerically significant student subgroups, to be achieved in eight areas of State priority identified by the LCFF. LCAPs may also specify additional local priorities. LCAPs must specify the actions to be taken to achieve each goal, including actions to correct identified deficiencies with regard to areas of State priority. LCAPs are required to be adopted every three years, beginning in fiscal year 2014-15, and updated annually thereafter. The State Board of Education has developed and adopted a template LCAP for use by school districts.

Support and Intervention. AB 97, as amended by SB 91, establishes a new system of support and intervention to assist school districts meet the performance expectations outlined in their respective LCAPs. School districts must adopt their LCAPs (or annual updates thereto) in tandem with their annual operating budgets, and not later than five days thereafter submit such LCAPs or updates to their respective county superintendents of schools. On or before August 15 of each year, a county superintendent may seek clarification regarding the contents of a district’s LCAP (or annual update thereto), and the district is required to respond to such a request within 15 days. Within 15 days of receiving such a response, the county superintendent can submit non-binding recommendations for amending the LCAP or annual update, and such recommendations must be considered by the respective school district at a public hearing within 15 days. A district’s LCAP or annual update must be approved by the county superintendent by October 8 of each year if the superintendent determines that (i) the LCAP or annual update adheres to the State template, and (ii) the district’s budgeted expenditures are sufficient to implement the actions and strategies outlined in the LCAP.

A school district is required to receive additional support if its respective LCAP or annual update thereto is not approved, if the district requests technical assistance from its respective county superintendent, or if the district does not improve student achievement across more than one State priority for one or more student subgroups. Such support can include a review of a district’s strengths and weaknesses in the eight State priority areas, or the assignment of an academic expert to assist the district identify and implement programs designed to improve outcomes. Assistance may be provided by the California Collaborative for Educational Excellence, a state agency created by the LCFF and charged with assisting school districts achieve the goals set forth in their LCAPs. The State Board of Education has developed rubrics to assess school district performance and the need for support and intervention.

The State Superintendent of Public Instruction (the “State Superintendent”) is further authorized, with the approval of the State Board of Education, to intervene in the management of persistently underperforming school districts. The State Superintendent may intervene directly or assign an academic trustee to act on his or her behalf. In so doing, the State Superintendent is authorized to (i) modify a district’s LCAP, (ii) impose budget revisions designed to improve student outcomes, and (iii) stay or rescind actions of the local governing board that would prevent such district from improving student outcomes; provided, however, that the State Superintendent is not authorized to rescind an action required by a local collective bargaining agreement.

Revenue Sources

The District categorizes its general fund revenues into four sources. Each of these revenue sources is briefly described below.

LCFF Sources. State funding under the LCFF consists of Base Grants and supplemental grants as described above. See “- State Funding of Education – Local Control Funding Formula” above.

Federal Revenues. The federal government provides funding for several District programs, including special education programs, programs under the Educational Consolidation and Improvement Act, and specialized programs such as Every Child Succeeds.

Other State Revenues. The District receives some other State revenues. These other State revenues are primarily restricted revenues funding items such as the Special Education Master Plan, Economic Impact Aid, School Improvement Program, instructional materials, and various block grants.

The District receives State aid from the California State Lottery (the "Lottery"), which was established by a constitutional amendment approved in the November 1984 general election. Lottery revenues must be used for the education of students and cannot be used for non-instructional purposes such as real property acquisition, facility construction, or the financing of research. Moreover, State Proposition 20 approved in March 2000 requires that 50% of the increase in Lottery revenues over 1997-98 levels must be restricted to use on instructional material.

Other Local Revenues. In addition to property taxes, the District receives additional local revenues from items such as interest earnings, interagency services and other local sources.

Parcel Tax. A parcel tax was initially approved by the voters of the District in 1989, and was renewed on May 7, 2013 for eight additional years. Pursuant to the May 7, 2013 ballot measure, the parcel tax was set at \$203.70 per parcel per year. The parcel tax took effect in fiscal year 2013-14, expires in fiscal year 2021-22, and is subject to a five percent annual cost of living increase. The parcel tax amount in 2018-19 is \$260.00 per parcel per year. Property owners who are 65 years and older are eligible, upon application, for an exemption from the parcel tax. In fiscal year 2018-19, the parcel tax is projected to generate approximately \$3,218,230.

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The following table presents the District’s percentage of general fund revenue by source.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Percentage of Revenue by Source
Fiscal Years 2014-15 through 2018-19

Percentage of Total District General Fund Revenues

| Revenue Source | 2014-15 | 2015-16 | 2016-17 | 2017-18 | 2018-19 ⁽¹⁾ |
|----------------------|---------|---------|---------|---------|------------------------|
| LCFF sources | 72.4% | 74.5% | 73.0% | 72.3% | 74.8% |
| Federal revenues | 4.9 | 4.6 | 5.0 | 4.0 | 4.7 |
| Other State revenues | 6.3 | 6.0 | 8.8 | 10.6 | 8.3 |
| Other local revenues | 16.4 | 14.9 | 13.1 | 13.1 | 12.3 |

⁽¹⁾ Based on fiscal year 2018-19 Second interim report.
Source: *San Rafael City Elementary School District*.

Developer Fees

The District currently collects impact fees (“Developer Fees”) pursuant to Education Code Section 17620 on residential housing in the amount of \$2.62 per square foot and on commercial and industrial development in the amount of \$2.62 per square foot. For fiscal years 2014-15, 2015-16, 2016-17, and 2017-18 the District received \$238,328, \$107,971, \$107,007, and \$84,954 in developer fees, respectively. The District projects to receive \$86,550 in developer fees for fiscal year 2018-19.

Budget Procedures

State Budgeting Requirements. The District is required by provisions of the State Education Code to maintain a balanced budget each year, in which the sum of expenditures and the ending fund balance cannot exceed the sum of revenues and the carry-over fund balance from the previous year. The State Department of Education imposes a uniform budgeting and accounting format for school districts. The budget process for school districts was substantially amended by Assembly Bill 1200 (“AB 1200”), which became State law on October 14, 1991. Portions of AB 1200 are summarized below.

School districts must adopt a budget on or before July 1 of each year. The budget must be submitted to the county superintendent within five days of adoption or by July 1, whichever occurs first. In 2014, Assembly Bill 2585 was enacted, which repealed provisions authorizing schools districts to use a dual budget adoption cycle. Instead, all school districts must be on a single budget cycle. The single budget is only readopted if it is disapproved by the county office of education, or as needed. The District is on a single budget cycle and adopts its budget on or before July 1.

The county superintendent will examine the adopted budget for compliance with the standards and criteria adopted by the State Board of Education and identify technical corrections necessary to bring the budget into compliance, will determine if the budget allows the district to meet its current obligations and will determine if the budget is consistent with a financial plan that will enable the district to meet its multi-year financial commitments. On or before September 15, the county superintendent will approve, conditionally approve or disapprove the adopted budget for each school district. Budgets will be disapproved if they fail the above standards. The district board must be notified by September 15 of the county superintendent’s recommendations for revision and reasons for the recommendations. The county superintendent may assign a fiscal advisor or appoint a committee to examine and comment on the superintendent’s recommendations. The committee must report its findings no later than September 20. Any recommendations made by the county superintendent must be made available by the district for public

inspection. No later than October 22, the county superintendent must notify the State Superintendent of all school districts whose budget has been disapproved.

For districts whose budgets have been disapproved, the district must revise and readopt its budget by October 8, reflecting changes in projected income and expense since July 1, including responding to the county superintendent's recommendations. The county superintendent must determine if the budget conforms with the standards and criteria applicable to final district budgets and not later than November 8, will approve or disapprove the revised budgets. If the budget is disapproved, the county superintendent will call for the formation of a budget review committee pursuant to Education Code Section 42127.1. Until a district's budget is approved, the district will operate on the lesser of its proposed budget for the current fiscal year or the last budget adopted and reviewed for the prior fiscal year.

Interim Financial Reports. Under the provisions of AB 1200, each school district is required to file interim certifications with the county office of education as to its ability to meet its financial obligations for the remainder of the then-current fiscal year and, based on current forecasts, for the subsequent fiscal year. The county office of education reviews the certification and issues either a positive, negative or qualified certification. A positive certification is assigned to any school district that will meet its financial obligations for the current fiscal year and the subsequent two fiscal years. A negative certification is assigned to any school district that will be unable to meet its financial obligations for the remainder of the current fiscal year or the subsequent fiscal year. A qualified certification is assigned to any school district that may not meet its financial obligations for the current fiscal year or the two subsequent fiscal years.

The District has filed positive certifications for each reporting period in the last five years.

General Fund Budget. The District's general fund adopted budgets for fiscal years 2014-15 through 2018-19, audited actuals for the fiscal years 2014-15 through 2017-18 and projected financial results for fiscal year 2018-19 based upon the second interim report are set forth on the following page.

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GENERAL FUND BUDGETING
Fiscal Years 2014-15 through 2018-19
San Rafael City Elementary School District

| | Adopted Budget 2014-15 ⁽¹⁾ | Audited Actuals 2014-15 ^(1,2) | Adopted Budget 2015-16 ⁽¹⁾ | Audited Actuals 2015-16 ^(1,2) | Adopted Budget 2016-17 ⁽¹⁾ | Audited Actuals 2016-17 ^(1,2) | Adopted Budget 2017-18 ⁽³⁾ | Audited Actuals 2017-18 ^(1,2) | Adopted Budget 2018-19 ⁽⁴⁾ | 2018-19 2 nd Interim Report |
|--|---|--|---|--|---|--|---|--|---|--|
| REVENUES | | | | | | | | | | |
| LCFF | \$31,653,666 | \$32,304,523 | \$37,828,916 | \$27,752,709 | \$40,390,108 | \$40,356,337 | \$41,812,831 | \$41,570,625 | \$44,064,902 | \$44,346,427 |
| Federal Sources | 2,473,672 | 2,182,844 | 2,540,773 | 1,731,269 | 3,042,647 | 2,792,119 | 1,999,013 | 2,294,538 | 2,406,064 | 2,766,088 |
| Other State Sources | 2,197,963 | 2,796,252 | 4,801,416 | 2,208,794 | 3,170,694 | 4,882,250 | 3,819,937 | 6,126,767 | 4,731,552 | 4,944,234 |
| Other Local Sources | <u>6,586,660</u> | <u>7,313,861</u> | <u>6,430,708</u> | <u>5,578,147</u> | <u>7,106,310</u> | <u>7,267,534</u> | <u>6,971,632</u> | <u>7,508,541</u> | <u>6,523,043</u> | <u>7,231,013</u> |
| Total Revenues | 42,911,961 | 44,597,480 | 51,601,813 | 37,270,919 | 53,709,759 | 55,298,240 | 54,603,413 | 57,500,471 | 57,725,561 | 59,287,761 |
| EXPENDITURES | | | | | | | | | | |
| Certificated Salaries | 19,631,715 | 20,134,841 | 21,409,708 | 17,740,405 | 22,931,621 | 23,567,217 | 23,410,367 | 24,870,962 | 24,976,890 | 26,188,092 |
| Classified Salaries | 4,989,920 | 4,837,041 | 5,370,314 | 4,053,441 | 6,257,847 | 5,789,247 | 6,370,573 | 6,189,646 | 6,404,234 | 6,435,391 |
| Employee Benefits | 7,658,920 | 6,977,820 | 8,340,920 | 6,551,295 | 9,582,261 | 10,386,797 | 11,553,469 | 11,552,890 | 12,655,568 | 12,560,596 |
| Books & Supplies | 1,963,532 | 1,969,808 | 3,267,773 | 1,438,810 | 4,504,114 | 2,725,397 | 2,140,639 | 2,219,673 | 2,304,400 | 2,864,931 |
| Services & Other Operating Expenses | 8,572,898 | 8,359,742 | 9,378,405 | 6,488,314 | 10,178,160 | 9,118,022 | 8,609,447 | 8,208,334 | 8,681,195 | 9,439,838 |
| Capital Outlay | 60,000 | 273,470 | 65,000 | 46,521 | 407,975 | 294,665 | 1,134,850 | 105,128 | 55,000 | 1,270,945 |
| Other Outgo ⁽⁵⁾ | <u>485,486</u> | <u>326,585</u> | <u>497,544</u> | <u>623,166</u> | <u>951,887</u> | <u>677,598</u> | <u>1,062,444</u> | <u>872,985</u> | <u>1,071,873</u> | <u>1,156,499</u> |
| Total Expenditures | 43,362,471 | 42,879,307 | 48,329,664 | 36,941,952 | 54,813,865 | 52,558,943 | 53,317,490 | 54,019,618 | 56,149,160 | 59,916,292 |
| Excess (Deficiency) of Revenues Over Expenditures | (450,510) | 1,718,173 | 3,272,149 | 328,967 | (1,104,106) | 2,739,297 | 1,285,923 | 3,480,853 | 1,576,402 | (628,531) |
| Other Financing Sources (Uses) | | | | | | | | | | |
| Interfund Transfers In | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 |
| Interfund Transfers Out ⁽⁶⁾ | (460,082) | (1,040,082) | (910,082) | (300,082) | (1,070,377) | (1,070,445) | (1,042,185) | (1,076,539) | (1,149,485) | (1,312,332) |
| Proceeds from Capital Leases | -- | <u>73,663</u> | -- | -- | -- | -- | -- | -- | -- | -- |
| Net Financing Sources (Uses) | (440,082) | (946,419) | (890,082) | (280,082) | (1,050,377) | (1,050,445) | (1,022,185) | (1,056,539) | (1,129,485) | (1,292,332) |
| NET CHANGE IN FUND | | | | | | | | | | |
| BALANCES | (890,592) | 771,754 | 2,382,067 | 48,885 | (2,154,483) | 1,688,852 | 263,738 | 15,998,393 | 446,917 | (1,920,863) |
| Fund Balances, July 1 | <u>9,449,047</u> | <u>9,449,047</u> | <u>10,220,801</u> | <u>9,243,202</u> | <u>14,309,541</u> | <u>14,309,541</u> | <u>10,984,655</u> | <u>15,998,393</u> | <u>14,655,698</u> | <u>18,422,708</u> |
| Fund Balances, June 30 | \$8,558,455 | \$10,220,801 | \$12,602,868 | \$9,292,087 | \$12,155,058 | \$15,998,393 | \$11,248,393 | \$18,422,707 | \$15,102,615 | \$16,501,845 |

(1) From the District's comprehensive audited financial statements for fiscal years 2014-15 through 2017-18, respectively.

(2) Only includes the general fund and does not tie to the amounts shown in the Audited Statement of Revenues, Expenditures and Fund Balances under Audited Financial Statements of the District as that table also includes the Deferred Maintenance Fund and the Special Reserve for Postemployment Benefits.

(3) From the District's Adopted Budget for fiscal year 2017-18, approved by the Board on June 28, 2017.

(4) From the District's Adopted Budget for fiscal year 2018-19 approved by the Board on June 27, 2018.

(5) Combines Other Outgo categories, including Debt Service and Intergovernmental Transfers, for presentation purposes.

(6) Result of District contributions in excess of Federal or State funding for mandated programs such as special education or routine maintenance.

Source: San Rafael City Elementary School District.

Comparative Financial Statements

The District's general fund finances the legally authorized activities of the District for which restricted funds are not provided. General fund revenues are derived from such sources as State school fund apportionments, taxes, use of money and property, and aid from other governmental agencies. Audited financial statements for the District for the fiscal year ended June 30, 2018, and prior fiscal years are on file with the District and available for public inspection by contacting the District at 310 Nova Albion Way, San Rafael, California 94903. See APPENDIX B hereto for the 2017-18 Audited Financial Statements of the District.

The following table reflects the District's audited general fund revenues, expenditures and fund balances from fiscal year 2014-15 to fiscal year 2017-18:

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**AUDITED STATEMENT OF REVENUES, EXPENDITURES
AND FUND BALANCES⁽¹⁾
Fiscal Years 2014-15 through 2017-18
San Rafael City Elementary School District**

| | <u>2014-15</u> | <u>2015-16</u> | <u>2016-17</u> | <u>2017-18</u> |
|--|---------------------|---------------------|---------------------|---------------------|
| REVENUES | | | | |
| LCFF | \$32,304,522 | \$38,220,901 | \$40,621,337 | \$41,693,632 |
| Federal sources | 2,182,844 | 2,578,714 | 2,792,119 | 2,294,538 |
| Other state sources | 3,831,620 | 6,313,567 | 4,882,250 | 6,126,767 |
| Other local sources | <u>7,315,421</u> | <u>6,845,140</u> | <u>7,278,408</u> | <u>7,538,537</u> |
| Total Revenues | 45,634,407 | 53,958,322 | 55,574,114 | 57,653,474 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Instruction | 27,356,994 | 29,807,052 | 32,633,550 | 33,886,127 |
| Instruction-related services: | | | | |
| Supervision of instruction | 3,314,552 | 4,115,670 | 4,409,607 | 3,347,791 |
| Instructional library, media and technology | 522,477 | 523,621 | 578,855 | 695,311 |
| School site administration | 2,795,815 | 3,047,285 | 3,248,684 | 3,547,649 |
| Pupil support services: | | | | |
| Home-to-school transportation | 1,217,806 | 1,788,301 | 1,926,537 | 1,978,801 |
| Food services | -- | -- | 896 | -- |
| All other pupil services | 2,035,464 | 1,985,857 | 2,226,587 | 2,628,863 |
| Community services | 53,297 | 75,000 | 72,843 | 72,872 |
| General administration services: | | | | |
| Data processing services | 435,584 | 366,690 | 430,436 | 670,452 |
| Other general administration | 2,083,101 | 2,344,729 | 2,221,328 | 2,245,289 |
| Plant services | 3,722,839 | 3,845,975 | 4,046,130 | 4,025,897 |
| Transfers of indirect costs | (86,838) | (111,708) | (104,567) | (61,244) |
| Facility acquisition and construction | -- | -- | -- | -- |
| Ancillary services | -- | -- | -- | -- |
| Capital Outlay | 111,129 | 84,274 | 369,679 | 118,985 |
| Intergovernmental transfers | 405,902 | 547,055 | 652,315 | 915,267 |
| Debt service – principal | 7,021 | 144,221 | 24,663 | 18,792 |
| Debt service – interest | <u>500</u> | <u>162,295</u> | <u>620</u> | <u>171</u> |
| Total Expenditures | 43,975,643 | 48,726,317 | 52,738,163 | 54,091,023 |
| Excess (Deficiency) of Revenues Over (Under) | | | | |
| Expenditures | 1,658,764 | 5,232,005 | 2,835,951 | 3,562,451 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Interfund transfers in | 20,000 | 20,000 | 20,000 | 20,000 |
| Interfund transfers out | (305,082) | (310,082) | (310,150) | (316,244) |
| Proceeds from capital leases | <u>73,663</u> | <u>--</u> | <u>--</u> | <u>--</u> |
| Total Other Financing Sources and Uses | (211,419) | (290,082) | (290,150) | (296,244) |
| Net Change in Fund Balance | 1,447,345 | 4,941,923 | 2,545,801 | 3,266,207 |
| Fund Balance , July 1, as originally stated | 10,387,668 | 11,835,013 | 16,776,936 | 19,322,737 |
| Fund Balance , June 30 | <u>\$11,835,013</u> | <u>\$16,776,936</u> | <u>\$19,322,737</u> | <u>\$22,588,944</u> |

⁽¹⁾ From the District's comprehensive audited financial statements for fiscal years 2013-14 through 2017-18, respectively. Audited Statement of Revenues, Expenditures and Fund Balances includes the Deferred Maintenance Fund and the Special Reserve for Postemployment Benefits and does not tie to the amounts in the general fund budgeting table as that table only includes the general fund.
Source: San Rafael City Elementary School District.

Accounting Practices

The accounting policies of the District conform to generally accepted accounting principles in accordance with policies and procedures of the California School Accounting Manual. This manual, according to Section 41010 of the California Education Code, is to be followed by all California school districts. Revenues are recognized in the period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the period in which the liability is incurred.

State Budget Measures

The following information concerning the State's budgets has been obtained from publicly available information which the District believes to be reliable; however, the District does not guaranty the accuracy or completeness of this information and has not independently verified such information.

2018-19 State Budget. Governor Edmund G. Brown signed the fiscal year 2018-19 budget for the State (the "2018-19 State Budget") on June 27, 2018, forecasting revenues and transfers for 2018-19 of \$141.8 billion and expenditures of \$138 billion. For 2017-18, the 2018-19 State Budget included revenues and transfers of \$135.5 billion, an increase of almost \$10 billion over the 2017-18 State Budget, and expenditures of \$127 billion. The 2018-19 State Budget reflected continued economic expansion and increasing revenues, including record all-time capital gains tax revenues. The Rainy Day Fund was fully funded to \$13.9 billion and an additional \$200 million was deposited to the newly created Safety Net Reserve Fund. In recognition that the then-current economic prosperity couldn't continue indefinitely, the 2018-19 State Budget made one-time spending commitments rather than on-going programmatic expenditures; primarily for infrastructure, homelessness and mental health. A new funding formula for higher education was adopted that provided increased funding for community college districts that serve low-income students and where students demonstrate certain success. Additionally, the California Online College was created in order to facilitate access to higher education for working adults.

With respect to K-12 education, the 2018-19 State Budget included total funding of \$97.2 billion (\$56.1 billion State general fund and \$41.1 billion from other funds) with per pupil funding from all sources of \$16,352. LCFF funding was increased by \$3.7 billion to reach full funding. Additionally, the 2018-19 State Budget provided \$1.1 billion in one-time discretionary funds to school districts, charter schools and county offices of education. The 2018-19 State Budget also enacted a new Proposition 98 certification process to ensure annual Proposition 98 certifications.

Significant provisions of the 2018-19 State Budget relating to K-12 education were as follows:

- Career Technical Education—\$164 million ongoing Proposition 98 funds to establish a K-12 specific program within the Strong Workforce Program and \$150 million ongoing Proposition 98 funds to make permanent the Career Technical Education Inventive Grant Program.
- Low-Performing Student Block Grant—\$300 million Proposition 98 funds for local education agencies with students performing at the lowest levels on academic assessments and that do not generate supplemental LCFF funds or special education resources.
- Early Education Expansion Program—\$167.2 million Proposition 98 funds for inclusive early education and care for children up to the age of five in low-income and low access to care areas.

- Teacher Residency Grant Program—\$75 million Proposition 98 funds to support one-year intensive, mentored, clinical teacher preparation programs with \$50 million for preparing and retaining special education teachers and \$25 million for bilingual and STEM teachers.
- Local Solutions Grant Program—\$50 million Proposition 98 funds to provide one-time grants to local educational agencies for locally identified solutions for special education teachers.
- Classified School Employee Summer Assistance Program—\$50 million Proposition 98 funds to provide state matching funds to classified school employees who defer paychecks to the summer recess period.
- Classified School Employee Professional Development Block Grant Program—\$50 million Proposition 98 funds for professional development for classified staff with a priority on the implementation of school safety plans.
- English Language Proficiency Assessment for California—\$27.1 million Proposition 98 funds to convert the paper-based ELPAC to a computer-based assessment and to develop an ELPAC assessment specific to students with exceptional needs.
- Charter School Facility Grant Program—\$21.1 million one-time and \$24.8 million ongoing Proposition 98 funds to reflect increases in programmatic costs.
- Kids Code After-School Program—\$15 million Proposition 98 funds to increase opportunities for students in after-school programs to access computer coding education.
- Fire-Related Support—\$4.4 million Proposition 98 funds in property tax relief to school districts impacted by the fires in Northern and Southern California in 2017, \$25 million Proposition 98 funds through the LCFF and a hold-harmless provision for ADA for three years.
- California-Grown Fresh School Meals Grants—\$1 million one-time Proposition 98 funds to encourage the purchase of California-grown food by schools and expand the number of freshly prepared school meals offered that use California-grown ingredients.
- Fiscal Crisis and Management Assistance Team—\$972,000 Proposition 98 funds to allow FCMAT to coordinate with county offices of education to offer more proactive and preventive services to fiscally distressed school districts, specifically those with a qualified interim budget status.

Proposed 2019-20 State Budget. On January 10, 2019, Governor Gavin Newsom announced his proposed 2019-20 budget for the State (the “2019-20 Proposed State Budget”) with increased revenues and expenditures for 2018-19 over the 2018-19 State Budget. Under the 2019-20 Proposed State Budget, the State will receive revenues and transfers totaling \$149.3 billion with expenditures reaching \$144 billion in 2018-19. 2019-20 revenues and transfers are predicted to decrease to \$147.8 billion with expenses remaining steady at \$144 billion. The 2019-20 Proposed State Budget continues prior years’ efforts to pay down debts and increase savings. \$1.8 billion would be transferred to the Rainy Day Fund in 2019-20 with an additional \$4.1 billion transferred in future years to bring the Rainy Day Fund balance to \$19.4 billion by 2022-23. The 2019-20 Proposed State Budget commits \$4 billion to pay off loans from special funds and transportation accounts, eliminate the deferrals of the June payroll and the fourth quarter PERS payment. A \$3 billion supplemental contribution to pay down the State’s share of

unfunded PERS liabilities and \$1.1 billion towards its share of STRS liabilities are also included in the 2019-20 Proposed State Budget.

The 2019-20 Proposed State Budget allocates \$80.7 billion in Proposition 98 funds for K-12 schools and community colleges as well as \$686 million in settle-up payments from prior years. Total per-pupil funding would reach \$16,857 in 2018-19 and \$17,160 in 2019-20. LCFF funding reaches \$63 billion under the 2019-20 Proposed State Budget.

In addition, the 2019-20 Proposed State Budget makes a \$3 billion one-time general fund payment to STRS to reduce school districts' pension liabilities and decrease required future contributions. Current assumptions provide that the school district contribution rate to STRS would decrease from 18.13% to 17.1% in 2019-20 and from 19.1% to 18.1% in 2020-21 as a result of such one-time payment.

Significant provisions of the 2019-20 Proposed State Budget pertaining to K-12 education are as follows:

- Full Day Kindergarten— \$750 million one-time general funds to improve access to full-day kindergarten.
- Full-day Preschool— \$125 million to increase access to subsidized full-day, full-year State preschool for low income four-year olds.
- ADA—A decrease of \$388 million Proposition 98 funds in 2018-19 for school districts resulting from a decrease in projected ADA from the 2018-19 State Budget, and a decrease of \$187 million Proposition 98 general fund in 2019-20 for school districts resulting from a further projected decline in ADA for 2019-20.
- Local Property Tax Adjustments—A decrease of \$283 million Proposition 98 funds for school districts and county offices of education in 2018-19 as a result of higher offsetting property tax revenues, and a decrease of \$1.25 billion Prop 98 funds for school districts and county offices of education in 2019-20 as a result of increased offsetting property taxes.
- COLA—\$187 million Proposition 98 funds to support a 3.46% COLA for categorical programs, including Special Education, Child Nutrition, State Preschool, Youth in Foster Care, the Mandates Block Grant, American Indian Education Centers, and the American Indian Early Childhood Education Program.
- CalWORKs Stages 2 and 3 Child Care—A net increase of \$119.4 million non-Proposition 98 general fund in 2019-20 to reflect increases in the number of CalWORKs child care cases.
- Full-Year Implementation of Prior Year State Preschool Slots—\$26.8 million Proposition 98 funds to reflect full-year costs of 2,959 full-day State Preschool slots implemented part-way through the 2018-19 fiscal year.
- County Offices of Education—\$9 million Proposition 98 funds to reflect a 3.46-percent COLA adjustment and average daily attendance changes applicable to the LCFF.
- Instructional Quality Commission—\$279,000 General Fund on a one-time basis for the Instructional Quality Commission to continue its work on the development of model curriculum and frameworks.

May Revision to Proposed 2018-19 State Budget. Governor Newsom announced his revisions to the 2019-20 Proposed State Budget (the “May Revision”) on May 9, 2019 citing increased revenues of \$3.2 billion over the 2019-20 Proposed State Budget for total 2019-20 resources of \$150 billion with expenses totaling \$147 billion. The May Revision commits an additional \$1.2 billion to funding the Rainy Day Fund which is predicted to reach its constitutional cap of 10% of general fund revenues in fiscal year 2020-21 and to reach a balance, in fiscal year 2022-23, of \$18.8 billion. Programmatically, the May Revision is substantially similar to the 2019-20 Proposed Budget but provides revised revenue and expenditure estimates related to the programmatic goals contained in the 2019-20 Proposed State Budget.

The May Revision includes total K-12 expenditures of approximately \$101.8 billion including Proposition 98 funding of \$88.1 billion (an increase of \$389 million over the 2019-20 Proposed State Budget all of which would be required to be deposited to the Public School System Stabilization Account under Proposition 2, the “PSSSA”). See “CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES - Proposition 2” herein. The May Revision also increases the State’s supplemental contribution to STRS by \$150 million to decrease the employer contribution rate in 2019-20 to 16.7% and includes certain legislative provisions designed to increase charter school transparency.

Significant provisions of the May Revision pertaining to K-12 education are as follows:

- Full Day Kindergarten— \$600 million one-time general funds to improve access to full-day kindergarten, a decrease of \$150 million from the Proposed 2019-20 State Budget.
- LCFF Adjustments—\$70 million Proposition 98 funds in 2018-19 and a decrease of \$63.9 million Proposition 98 funds in 2019-20 for school districts, charter schools, and county offices of education to reflect changes in ADA and COLA that affect the LCFF calculation.
- Special Education—\$696.2 million ongoing Proposition 98 funds for special education and \$500,000 one-time non-Proposition 98 funds to increase local educational agencies’ ability to draw down federal funds for medically related special education services and to improve the transition of three-year-olds with disabilities from regional centers to local educational agencies.
- Loan Assumptions— \$89.8 million non-Proposition 98 funds for estimated 4,500 loan assumptions (repayments) of up to \$20,000 for newly credentialed teachers in high-need schools in hard-to-hire subject matter areas (special education, science, technology, engineering and math) and schools with the non-credentialed or waiver teachers.
- Teacher Training— \$44.8 million one-time non-Proposition 98 funds to provide training and resources for teachers and paraprofessionals to build capacity around inclusive practices, social emotional learning, computer science, and restorative practices as well as subject matter competency, including science, technology, engineering and math.
- Local Property Tax Adjustments—\$146.6 million Proposition 98 funds in 2018-19 and \$142.1 million Proposition 98 funds in 2019-20 for school districts, special education local plan areas, and county offices of education as a result of lower offsetting property tax revenues.
- Broadband Infrastructure—\$15 million one-time non-Proposition 98 funds for broadband infrastructure.

- Classified School Employees Summer Assistance Program—\$36 million one-time Proposition 98 funds to provide an additional year of funding, which provides a state match for classified employee savings used to provide income during summer months.
- Categorical Program COLA and Growth—A decrease of \$7.4 million Proposition 98 General funds to selected categorical programs due to the decreased COLA and \$7.6 million Proposition 98 funds for selected categorical programs, based on updated estimates of average daily attendance.
- Wildfire-Related Cost Adjustments—\$2 million one-time Proposition 98 funds to reflect adjustments in the estimate for property tax backfill for basic aid school districts impacted by 2017 and 2018 wildfires. Additionally, an increase of \$727,000 one-time Proposition 98 funds to reflect adjustments to the state's student nutrition programs resulting from wildfire-related losses.

Future Actions. The State has in past years experienced budgetary difficulties and has balanced its budget by requiring local political subdivisions to fund certain costs theretofore borne by the State. No prediction can be made as to whether the State will take further measures which would, in turn, adversely affect the District. Further State actions taken to address its budgetary difficulties could have the effect of reducing District support indirectly, and the District is unable to predict the nature, extent or effect of such reductions.

The District cannot predict whether the State will encounter budgetary difficulties in the current or future fiscal years. The District also cannot predict the impact future State Budgets will have on District finances and operations or what actions the State Legislature and the Governor may take to respond to changing State revenues and expenditures. Current and future State Budgets will be affected by national and State economic conditions and other factors which the District cannot control. The Bonds are secured by *ad valorem* taxes levied upon real property within the District.

Recent California Drought Conditions and Wildfires. Water shortfalls resulting from the driest conditions in recorded State history caused Governor Brown, on January 17, 2014, to declare a State-wide Drought State of Emergency for California and directed State officials to take all necessary actions to prepare for water shortages. Following the Governor's declaration, the California State Water Resources Control Board (the "Water Board") issued a statewide notice of water shortages and potential future curtailment of water right diversions. Subsequent executive orders and Water Board regulations imposed reductions on water usage in response to the drought conditions. On April 7, 2017, the Governor announced the end of the State-wide drought in all but Fresno, Kings, Tulare and Tuolumne Counties in California but extended conservation measures indefinitely in order to prepare California for fluctuations in water conditions and potential future drought conditions. According to the U.S. Drought Monitor, as of March, 2019, California is not currently experiencing any drought conditions.

Additionally, in 2017 and 2018, certain portions of the State were affected by large wildfires which destroyed both natural lands and residential and commercial properties and resulted in large-scale property value reductions in the impacted areas. The District was not impacted by the wildfires.

The District cannot make any representation regarding the effects that the drought or fire conditions has had, or may have on the value of taxable property within the District, or to what extent drought or fire could cause disruptions to agricultural production, destroy property, reduce land values and adversely impact other economic activity within the boundaries of the District.

CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES

Article XIII A of the California Constitution

Article XIII A of the State Constitution (“Article XIII A”) limits the amount of *ad valorem* taxes on real property to 1% of “full cash value” as determined by the County assessor. Article XIII A defines “full cash value” to mean “the county assessor’s valuation of real property as shown on the 1975-76 bill under ‘full cash value,’ or thereafter, the appraised value of real property when purchased, newly constructed or a change in ownership has occurred after the 1975 assessment,” subject to exemptions in certain circumstances of property transfer or reconstruction. Determined in this manner, the full cash value is also referred to as the “base year value.” The “full cash value” is subject to annual adjustment to reflect increases, not to exceed 2% for any year, or decreases in the consumer price index or comparable local data, or to reflect reductions in property value caused by damage, destruction or other factors.

Article XIII A has been amended to allow for temporary reductions of assessed value in instances where the fair market value of real property falls below the base year value. Proposition 8—approved by the voters in November of 1978—provides for the enrollment of the lesser of the base year value or the market value of real property, taking into account reductions in value due to damage, destruction, depreciation, obsolescence, removal of property, or other factors causing a similar decline. In these instances, the market value is required to be reviewed annually until the market value exceeds the base year value. Reductions in assessed value could result in a corresponding increase in the annual tax rate levied by the County to pay debt service on outstanding general obligation bonds of the District, including the Bonds. See “TAX BASE FOR REPAYMENT OF THE BONDS – Assessed Valuations” herein.

Article XIII A requires a vote of two-thirds of the qualified electorate of a city, county, special district or other public agency to impose special taxes, while totally precluding the imposition of any additional *ad valorem*, sales or transaction tax on real property. Article XIII A exempts from the 1% tax limitation any taxes above that level required to pay debt service (a) on any indebtedness approved by the voters prior to July 1, 1978, or (b) as the result of an amendment approved by State voters on June 3, 1986, on any bonded indebtedness approved by two-thirds or more of the votes cast by the voters for the acquisition or improvement of real property on or after July 1, 1978, or (c) on bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by 55% or more of the votes cast on the proposition, but only if certain accountability measures are included in the proposition. The tax for payment of principal of and interest on the Bonds falls within the exception described in (c) of the immediately preceding sentence. In addition, Article XIII A requires the approval of two-thirds or more of all members of the State Legislature to change any State taxes for the purpose of increasing tax revenues.

Legislation Implementing Article XIII A

Legislation has been enacted and amended a number of times since 1978 to implement Article XIII A. Under current law, local agencies are no longer permitted to levy directly any property tax (except to pay voter-approved indebtedness). The 1% property tax is automatically levied by the County and distributed according to a formula among taxing agencies. The formula apportions the tax roughly in proportion to the relative shares of taxes levied prior to 1979.

Increases of assessed valuation resulting from reappraisals of property due to new construction, change in ownership or from the annual adjustment not to exceed 2% are allocated among the various

jurisdictions in the “taxing area” based upon their respective “situs.” Any such allocation made to a local agency continues as part of its allocation in future years.

Beginning in fiscal year 1981-82, assessors in California no longer record property values on tax rolls at the assessed value of 25% of market value which was expressed as \$4 per \$100 of assessed value. All taxable property is now shown at 100% of assessed value on the tax rolls. Consequently, the tax rate is expressed as \$1 per \$100 of taxable value. All taxable property value included in this Official Statement is shown at 100% of taxable value (unless noted differently) and all tax rates reflect the \$1 per \$100 of taxable value.

Both the United States Supreme Court and the California State Supreme Court have upheld the general validity of Article XIII A.

Unitary Property

Some amount of property tax revenue of the District is derived from utility property which is considered part of a utility system with components located in many taxing jurisdictions (“unitary property”). Under the State Constitution, such property is assessed by the State Board of Equalization (“SBE”) as part of a “going concern” rather than as individual pieces of real or personal property. State-assessed unitary and certain other property is allocated to the County by SBE, taxed at special county-wide rates, and the tax revenues distributed to taxing jurisdictions (including the District) according to statutory formulae generally based on the distribution of taxes in the prior year.

The California electric utility industry has been undergoing significant changes in its structure and in the way in which components of the industry are regulated and owned. Sale of electric generation assets to largely unregulated, nonutility companies may affect how those assets are assessed, and which local agencies are to receive the property taxes. The District is unable to predict the impact of these changes on its utility property tax revenues, or whether legislation may be proposed or adopted in response to industry restructuring, or whether any future litigation may affect ownership of utility assets or the State’s methods of assessing utility property and the allocation of assessed value to local taxing agencies, including the District. Because the District is not a basic aid district, taxes lost through any reduction in assessed valuation will be compensated by the State as equalization aid under the State’s school financing formula. See “DISTRICT FINANCIAL INFORMATION – State Funding of Education” herein.

Article XIII B of the California Constitution

Article XIII B of the State Constitution (“Article XIII B”), as subsequently amended by Propositions 98 and 111, respectively, limits the annual appropriations of the State and of any city, county, school district, authority or other political subdivision of the State to the level of appropriations of the particular governmental entity for the prior fiscal year, as adjusted for changes in the cost of living and in population and for transfers in the financial responsibility for providing services and for certain declared emergencies. As amended, Article XIII B defines

(a) “change in the cost of living” with respect to school districts to mean the percentage change in California per capita income from the preceding year, and

(b) “change in population” with respect to a school district to mean the percentage change in the average daily attendance of the school district from the preceding fiscal year.

For fiscal years beginning on or after July 1, 1990, the appropriations limit of each entity of government shall be the appropriations limit for the 1986-87 fiscal year adjusted for the changes made from that fiscal year pursuant to the provisions of Article XIII B, as amended.

The appropriations of an entity of local government subject to Article XIII B limitations include the proceeds of taxes levied by or for that entity and the proceeds of certain state subventions to that entity. "Proceeds of taxes" include, but are not limited to, all tax revenues and the proceeds to the entity from (a) regulatory licenses, user charges and user fees (but only to the extent that these proceeds exceed the reasonable costs in providing the regulation, product or service), and (b) the investment of tax revenues.

Appropriations subject to limitation do not include (a) refunds of taxes, (b) appropriations for certain debt service, (c) appropriations required to comply with certain mandates of the courts or the federal government, (d) appropriations of certain special districts, (e) appropriations for all qualified capital outlay projects as defined by the Legislature, (f) appropriations derived from certain fuel and vehicle taxes and (g) appropriations derived from certain taxes on tobacco products.

Article XIII B includes a requirement that all revenues received by an entity of government other than the State in a fiscal year and in the fiscal year immediately following it in excess of the amount permitted to be appropriated during that fiscal year and the fiscal year immediately following it shall be returned by a revision of tax rates or fee schedules within the next two subsequent fiscal years. However, if a school district's revenues exceed its spending limit, such school district may in any fiscal year increase its appropriations limit to equal its spending by borrowing appropriations limit from the State.

Article XIII B also includes a requirement that 50% of all revenues received by the State in a fiscal year and in the fiscal year immediately following it in excess of the amount permitted to be appropriated during that fiscal year and the fiscal year immediately following it shall be transferred and allocated to the State School Fund pursuant to Section 8.5 of Article XVI of the State Constitution. See "-Proposition 98" and "-Proposition 111" below.

Article XIII C and Article XIII D of the California Constitution

On November 5, 1996, the voters of the State of California approved Proposition 218, popularly known as the "Right to Vote on Taxes Act." Proposition 218 added to the California Constitution Articles XIII C and XIII D (respectively, "Article XIII C" and "Article XIII D"), which contain a number of provisions affecting the ability of local agencies, including school districts, to levy and collect both existing and future taxes, assessments, fees and charges.

According to the "Title and Summary" of Proposition 218 prepared by the California Attorney General, Proposition 218 limits "the authority of local governments to impose taxes and property-related assessments, fees and charges." Among other things, Article XIII C establishes that every tax is either a "general tax" (imposed for general governmental purposes) or a "special tax" (imposed for specific purposes), prohibits special purpose government agencies such as school college districts from levying general taxes, and prohibits any local agency from imposing, extending or increasing any special tax beyond its maximum authorized rate without a two-thirds vote; and also provides that the initiative power will not be limited in matters of reducing or repealing local taxes, assessments, fees and charges. Article XIII C further provides that no tax may be assessed on property other than *ad valorem* property taxes imposed in accordance with Articles XIII and XIII A of the California Constitution and special taxes approved by a two-thirds vote under Article XIII A, Section 4. Article XIII D deals with assessments and property-related fees and charges, and explicitly provides that nothing in Article XIII C or XIII D will be

construed to affect existing laws relating to the imposition of fees or charges as a condition of property development.

The District does not impose any taxes, assessments, or property-related fees or charges which are subject to the provisions of Proposition 218. It does, however, receive a portion of the basic one 1% *ad valorem* property tax levied and collected by the County pursuant to Article XIII A of the California Constitution. The provisions of Proposition 218 may have an indirect effect on the District, such as by limiting or reducing the revenues otherwise available to other local governments whose boundaries encompass property located within the District thereby causing such local governments to reduce service levels and possibly adversely affecting the value of property within the District.

Proposition 26

On November 2, 2010, voters in the State approved Proposition 26. Proposition 26 amends Article XIII C of the State Constitution to expand the definition of “tax” to include “any levy, charge, or exaction of any kind imposed by a local government” except the following: (1) a charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege; (2) a charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product; (3) a charge imposed for the reasonable regulatory costs to a local government for issuing licenses and permits, performing investigations, inspections, and audits, enforcing agricultural marketing orders, and the administrative enforcement and adjudication thereof; (4) a charge imposed for entrance to or use of local government property, or the purchase, rental, or lease of local government property; (5) a fine, penalty, or other monetary charge imposed by the judicial branch of government or a local government, as a result of a violation of law; (6) a charge imposed as a condition of property development; and (7) assessments and property-related fees imposed in accordance with the provisions of Article XIII D. Proposition 26 provides that the local government bears the burden of proving by a preponderance of the evidence that a levy, charge, or other exaction is not a tax, that the amount is no more than necessary to cover the reasonable costs of the governmental activity, and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor’s burdens on, or benefits received from, the governmental activity

Proposition 98

On November 8, 1988, California voters approved Proposition 98, a combined initiative constitutional amendment and statute called the “Classroom Instructional Improvement and Accountability Act” (the “Accountability Act”). Certain provisions of the Accountability Act, have, however, been modified by Proposition 111, discussed below, the provisions of which became effective on July 1, 1990. The Accountability Act changes State funding of public education below the university level and the operation of the State’s appropriations limit. The Accountability Act guarantees State funding for K-12 school districts and community college districts (hereinafter referred to collectively as “K-14 school districts”) at a level equal to the greater of (a) the same percentage of the State general fund revenues as the percentage appropriated to such districts in 1986-87, or (b) the amount actually appropriated to such districts from the State general fund in the previous fiscal year, adjusted for increases in enrollment and changes in the cost of living. The Accountability Act permits the Legislature to suspend this formula for a one-year period.

The Accountability Act also changes how tax revenues in excess of the State appropriations limit are distributed. Any excess State tax revenues up to a specified amount would, instead of being returned to taxpayers, be transferred to K-14 school districts. Any such transfer to K-14 school districts would be

excluded from the appropriations limit for K-14 school districts and the K-14 school district appropriations limit for the next year would automatically be increased by the amount of such transfer. These additional moneys would enter the base funding calculation for K-14 school districts for subsequent years, creating further pressure on other portions of the State budget, particularly if revenues decline in a year following an Article XIII B surplus. The maximum amount of excess tax revenues which could be transferred to K-14 school districts is 4% of the minimum State spending for education mandated by the Accountability Act.

Since the Accountability Act is unclear in some details, there can be no assurances that the Legislature or a court might not interpret the Accountability Act to require a different percentage of State general fund revenues to be allocated to K-14 school districts, or to apply the relevant percentage to the State's budgets in a different way than is proposed in the Governor's Budget.

Proposition 111

On June 5, 1990, the voters of California approved the Traffic Congestion Relief and Spending Limitation Act of 1990 ("Proposition 111"), which modified the State Constitution to alter the Article XIII B spending limit and the education funding provisions of Proposition 98. Proposition 111 took effect on July 1, 1990.

The most significant provisions of Proposition 111 are summarized as follows:

- a. Annual Adjustments to Spending Limit. The annual adjustments to the Article XIII B spending limit were liberalized to be more closely linked to the rate of economic growth. Instead of being tied to the Consumer Price Index, the "change in the cost of living" is now measured by the change in California per capita personal income. The definition of "change in population" specifies that a portion of the State's spending limit is to be adjusted to reflect changes in school attendance.
- b. Treatment of Excess Tax Revenues. "Excess" tax revenues with respect to Article XIII B are now determined based on a two-year cycle, so that the State can avoid having to return to taxpayers excess tax revenues in one year if its appropriations in the next fiscal year are under its limit. In addition, the Proposition 98 provision regarding excess tax revenues was modified. After any two-year period, if there are excess State tax revenues, 50% of the excess is to be transferred to K-14 school districts with the balance returned to taxpayers; under prior law, 100% of excess State tax revenues went to K-14 school districts, but only up to a maximum of 4% of the schools' minimum funding level. Also, reversing prior law, any excess State tax revenues transferred to K-14 school districts are not built into the school districts' base expenditures for calculating their entitlement for State aid in the next year, and the State's appropriations limit is not to be increased by this amount.
- c. Exclusions from Spending Limit. Two exceptions were added to the calculation of appropriations which are subject to the Article XIII B spending limit. First, there are excluded all appropriations for "qualified capital outlay projects" as defined by the Legislature. Second, there are excluded any increases in gasoline taxes above 1990 levels (then nine cents per gallon), sales and use taxes on such increment in gasoline taxes, and increases in receipts from vehicle weight fees above the levels in effect on January 1, 1990. These latter provisions were necessary to make effective the transportation funding package approved by the Legislature and the Governor, which

expected to raise over \$15 billion in additional taxes from 1990 through 2000 to fund transportation programs.

- d. Recalculation of Appropriations Limit. The Article XIII B appropriations limit for each unit of government, including the State, is to be recalculated beginning in fiscal year 1990-91. It is based on the actual limit for fiscal year 1986-87, adjusted forward to 1990-91 as if Proposition 111 had been in effect.
- e. School Funding Guarantee. There is a complex adjustment in the formula enacted in Proposition 98 which guarantees K-14 school districts a certain amount of State general fund revenues. Under prior law, K-14 school districts were guaranteed the greater of (1) 40.9% of State general fund revenues (the “first test”) or (2) the amount appropriated in the prior year adjusted for changes in the cost of living (measured as in Article XIII B by reference to per capita personal income) and enrollment (the “second test”). Under Proposition 111, schools will receive the greater of (1) the first test, (2) the second test, or (3) a third test, which will replace the second test in any year when growth in per capita State general fund revenues from the prior year is less than the annual growth in California per capita personal income. Under the third test, schools will receive the amount appropriated in the prior year adjusted for change in enrollment and per capita State general fund revenues, plus an additional small adjustment factor. If the third test is used in any year, the difference between the third test and the second test will become a “credit” to schools which will be paid in future years when State general fund revenue growth exceeds personal income growth.

Proposition 39

On November 7, 2000, California voters approved an amendment (commonly known as Proposition 39) to the California Constitution. This amendment (1) allows school facilities bond measures to be approved by 55% (rather than two-thirds) of the voters in local elections and permits property taxes to exceed the current 1% limit in order to repay the bonds and (2) changes existing statutory law regarding charter school facilities. As adopted, the constitutional amendment may be changed only with another Statewide vote of the people. The statutory provisions could be changed by a majority vote of both houses of the Legislature and approval by the Governor, but only to further the purposes of the proposition. The local school jurisdictions affected by this proposition are K-12 school districts, including the District, community college districts, and county offices of education. As noted above, the California Constitution previously limited property taxes to 1% of the value of property, and property taxes could only exceed this limit to pay for (1) any local government debts approved by the voters prior to July 1, 1978 or (2) bonds to buy or improve real property that receive two-thirds voter approval after July 1, 1978.

The 55% vote requirement applies only if the local bond measure presented to the voters includes: (1) a requirement that the bond funds can be used only for construction, rehabilitation, equipping of school facilities, or the acquisition or lease of real property for school facilities; (2) a specific list of school projects to be funded and certification that the school board has evaluated safety, class size reduction, and information technology needs in developing the list; and (3) a requirement that the school board conduct annual, independent financial and performance audits until all bond funds have been spent to ensure that the bond funds have been used only for the projects listed in the measure. Legislation approved in June 2000 placed certain limitations on local school bonds to be approved by 55% of the voters. These provisions require that the tax rate per \$100,000 of taxable property value projected to be levied as the result of any single election be no more than \$60 (for a unified school district), \$30 (for a high school or elementary school district), or \$25 (for a community college district),

when assessed valuation is projected to increase in accordance with Article XIII A of the Constitution. These requirements are not part of Proposition 39 and can be changed with a majority vote of both houses of the Legislature and approval by the Governor.

Jarvis v. Connell

On May 29, 2002, the California Court of Appeal for the Second District decided the case of *Howard Jarvis Taxpayers Association, et al. v. Kathleen Connell* (as Controller of the State of California (the “Controller”)). The Court of Appeal held that either a final budget bill, an emergency appropriation, a self-executing authorization pursuant to state statutes (such as continuing appropriations) or the California Constitution or a federal mandate is necessary for the Controller to disburse funds. The foregoing requirement could apply to amounts budgeted by the District as being received from the State. To the extent the holding in such case would apply to State payments reflected in the District’s budget, the requirement that there be either a final budget bill or an emergency appropriation may result in the delay of such payments to the District if such required legislative action is delayed, unless the payments are self-executing authorizations or are subject to a federal mandate. On May 1, 2003, the California Supreme Court upheld the holding of the Court of Appeal, stating that the Controller is not authorized under State law to disburse funds prior to the enactment of a budget or other proper appropriation, but under federal law, the Controller is required, notwithstanding a budget impasse and the limitations imposed by State law, to timely pay those State employees who are subject to the minimum wage and overtime compensation provisions of the federal Fair Labor Standards Act.

Proposition 1A and Proposition 22

On November 2, 2004, California voters approved Proposition 1A, which amends the State constitution to significantly reduce the State’s authority over major local government revenue sources. Under Proposition 1A, the State cannot (i) reduce local sales tax rates or alter the method of allocating the revenue generated by such taxes, (ii) shift property taxes from local governments to schools or community colleges, (iii) change how property tax revenues are shared among local governments without two-third approval of both houses of the State Legislature or (iv) decrease Vehicle License Fee revenues without providing local governments with equal replacement funding. Proposition 1A does allow the State to approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county. Proposition 1A also amends the State Constitution to require the State to suspend certain State laws creating mandates in any year that the State does not fully reimburse local governments for their costs to comply with the mandates. This provision does not apply to mandates relating to schools or community colleges or to those mandates relating to employee rights.

Proposition 22, The Local Taxpayer, Public Safety, and Transportation Protection Act, approved by the voters of the State on November 2, 2010, prohibits the State from enacting new laws that require redevelopment agencies to shift funds to schools or other agencies and eliminates the State’s authority to shift property taxes temporarily during a severe financial hardship of the State. In addition, Proposition 22 restricts the State’s authority to use State fuel tax revenues to pay debt service on state transportation bonds, to borrow or change the distribution of state fuel tax revenues, and to use vehicle license fee revenues to reimburse local governments for state mandated costs. Proposition 22 impacts resources in the State’s general fund and transportation funds, the State’s main funding source for schools and community colleges, as well as universities, prisons and health and social services programs. According to an analysis of Proposition 22 submitted by the Legislative Analyst’s Office (the “LAO”) on July 15, 2010, the expected reduction in resources available for the State to spend on these other programs as a consequence of the passage of Proposition 22 was expected to be approximately \$1 billion in fiscal year 2010-11, with an estimated immediate fiscal effect equal to approximately 1% of the State’s total general

fund spending. The longer-term effect of Proposition 22, according to the LAO analysis, will be an increase in the State's general fund costs by approximately \$1 billion annually for several decades.

On December 30, 2011, the California Supreme Court issued its decision in the case of *California Redevelopment Association v. Matosantos*, finding ABx1 26, a trailer bill to the 2011-12 State budget, to be constitutional. As a result, all redevelopment agencies in California were dissolved as of February 1, 2012, and all net tax increment revenues, after payment of redevelopment bonds debt service and administrative costs, will be distributed to cities, counties, special districts and school districts. The Court also found that ABx1 27, a companion bill to ABx1 26, violated the California Constitution, as amended by Proposition 22. ABx1 27 would have permitted redevelopment agencies to continue operations provided their establishing cities or counties agreed to make specified payments to school districts and county offices of education, totaling \$1.7 billion statewide. ABx1 26 was modified by Assembly Bill No. 1484 (Chapter 26, Statutes of 2011-12), which, together with ABx1 26, is referred to herein as the "Dissolution Act." The Dissolution Act provides that all rights, powers, duties and obligations of a redevelopment agency that have not been repealed, restricted or revised pursuant to ABx1 26 will be vested in a successor agency, generally the county or city that authorized the creation of the redevelopment agency (each, a "Successor Agency"). All property tax revenues that would have been allocated to such redevelopment agency will be allocated to the Successor Agency, to be used for the payment of pass-through payments to local taxing entities and to any other "enforceable obligations" (as defined in the Dissolution Act), as well to pay certain administrative costs. The Dissolution Act defines "enforceable obligations" to include bonds, loans, legally requirement payments, judgments or settlements, legal binding and enforceable obligations, and certain other obligations. Tax revenues in excess of such amounts, if any, will be distributed to local taxing entities in the same proportions as other tax revenues.

The District can make no representations as to the extent to which its property tax apportionments may be offset by the future receipt of pass through tax increment revenues, or any other surplus property tax revenues pursuant to the Dissolution Act.

Proposition 30

On November 6, 2012, voters approved the Temporary Taxes to Fund Education, Guaranteed Local Public Safety Funding, Initiative Constitutional Amendment (also known as "Proposition 30"), which temporarily increased the State Sales and Use Tax and personal income tax rates on higher incomes. Proposition 30 temporarily imposed an additional tax on all retailers, at the rate of 0.25% of gross receipts from the sale of all tangible personal property sold in the State from January 1, 2013 to December 31, 2017. Proposition 30 also imposed an additional excise tax on the storage, use, or other consumption in the State of tangible personal property purchased from a retailer on and after January 1, 2013 and before January 1, 2017, for storage, use, or other consumption in the State. This excise tax was levied at a rate of 0.25% of the sales price of the property so purchased. For personal income taxes imposed beginning in the taxable year commencing January 1, 2012 and ending January 1, 2019, Proposition 30 increased the marginal personal income tax rate by: (i) 1% for taxable income over \$250,000 but less than \$300,000 for single filers (over \$500,000 but less than \$600,001 for joint filers and over \$340,000 but less than \$408,001 for head-of-household filers), (ii) 2% for taxable income over \$300,000 but less than \$500,001 for single filers (over \$600,000 but less than \$1,000,001 for joint filers and over \$408,000 but less than \$680,001 for head-of-household filers), and (iii) 3% for taxable income over \$500,000 for single filers (over \$1,000,000 for joint filers and over \$680,000 for head-of-household filers).

The revenues generated from the temporary tax increases were included in the calculation of the Proposition 98 minimum funding guarantee for school districts and community college districts. See

“CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES – Proposition 98” and “—Proposition 111” herein. From an accounting perspective, the revenues generated from the temporary tax increases were deposited into the State account created pursuant to Proposition 30 called the Education Protection Account (the “EPA”). Pursuant to Proposition 30, funds in the EPA were and will be allocated quarterly, with 89% of such funds provided to schools districts and 11% provided to community college districts. The funds are distributed to school districts and community college districts in the same manner as existing unrestricted per-student funding, except that no school district will receive less than \$200 per unit of ADA and no community college district will receive less than \$100 per full time equivalent student. The governing board of each school district and community college district is granted sole authority to determine how the moneys received from the EPA are spent, provided that, the appropriate governing board is required to make these spending determinations in open session at a public meeting and such local governing boards are prohibited from using any funds from the EPA for salaries or benefits of administrators or any other administrative costs.

Proposition 55

At the November 8, 2016 general election, the voters in the State approved the Tax Extension of Education and Healthcare Initiative (“Proposition 55”) which extends the increase in personal income tax on high-income taxpayers imposed under Proposition 30 until 2030. Proposition 55 did not extend the sales and use tax increases imposed under Proposition 30 which expired in 2016.

Proposition 51

The Kindergarten through Community College Public Education Facilities Bond Act of 2016 (also known as Proposition 51) was a voter initiative that was approved by voters in the State on November 8, 2016. Proposition 51 authorizes the sale and issuance of \$9 billion in general obligation bonds by the State for the new construction and modernization of K-14 facilities.

K-12 School Facilities. Proposition 51 includes \$3 billion for the new construction of K-12 facilities and an additional \$3 billion for the modernization of existing K-12 facilities. K-12 school districts will be required to pay for 50% of the new construction costs and 40% of the modernization costs with local revenues. If a school districts lack sufficient local funding, it may apply for additional state grant funding, up to 100% of the project costs. In addition, a total of \$1 billion will be available for the modernization and new construction of charter school (\$500 million) and technical education (\$500 million) facilities. Generally, 50% of modernization and new construction project costs for charter school and technical education facilities must come from local revenues. However, schools that cannot cover their local share for these two types of projects may apply for state loans. State loans must be repaid over a maximum of 30 years for charter school facilities and 15 years for career technical education facilities. For career technical education facilities, state grants are capped at \$3 million for a new facility and \$1.5 million for a modernized facility. Charter schools must be deemed financially sound before project approval.

Community College Facilities. Proposition 51 includes \$2 billion for community college district facility projects, including buying land, constructing new buildings, modernizing existing buildings, and purchasing equipment. In order to receive funding, community college districts must submit project proposals to the Chancellor of the community college system, who then decides which projects to submit to the State legislature and Governor based on a scoring system that factors in the amount of local funds contributed to the project. The Governor and State legislature will select among eligible projects as part of the annual state budget process.

The District makes no representation that it will either pursue or qualify for Proposition 51 State facilities funding.

Proposition 2

Proposition 2, a legislatively referred Constitutional amendment approved by the voters in November, 2014 (“Proposition 2”), changed the way in which the State pays off existing debts, funds its reserves and draws from those reserves in times of economic slowdowns, as well as requires that reserves be set aside for schools and community colleges under certain circumstances. In addition, as a result of the passage of Proposition 2, new rules for school district reserves were implemented.

Under Proposition 2, the State is required annually to deposit 1.5% of general fund revenues into the Budget Stabilization Account (“BSA”). From fiscal year 2015-16 through 2029-30, under Proposition 2, one half of the amount required to be deposited to the BSA must be applied to the payment of debts for pension and retiree benefits and specified debts to local governments and certain other State accounts. In years when capital gains tax revenues exceed 8% of general fund revenues, a portion of such excess capital gains tax revenue is also required to be applied to the pay down of State debt. Deposits to the BSA are required until the amount on hand in the BSA reaches 10% of general fund revenues. Once the maximum has been reached, the required deposit amount may be applied to other expenditures.

In the event the Governor were to declare a budget emergency, Proposition 2 would permit a smaller deposit to the BSA. A budget emergency may be called if there is a natural disaster such as an earthquake or flood or general fund revenues reach a certain minimum level. Withdrawals from the BSA, under Proposition 2, are permitted upon a majority vote of the legislature only when the Governor has declared a budget emergency. If a budget emergency is called for two straight years in a row, in the second budget emergency year, the entire amount on hand might be withdrawn.

Public School System Stabilization Account. In the event capital gains tax revenues collected by the State in any given fiscal year exceed 8% of general fund revenues, a portion of such excess is required to be deposited into the newly established under Proposition 2 Public School System Stabilization Account (the “PSSSA”) which serves as a reserve account for school funding in years when the State budget is smaller.

SB 858 and SB 751. State regulations require school districts to budget a reserve for economic uncertainties. The recommended minimum amounts vary from 1% to 5% of total expenditures and other financing uses, depending on the district's ADA. SB 858, adopted in June 2014, imposed limitations relating to ending fund balances for school districts. Beginning in 2015–16, a school district that proposes to adopt or revise a budget that includes an ending fund balance that is two to three times higher than the state’s minimum recommended reserve for economic uncertainties must substantiate the need for the higher balance. SB 751, which was adopted in October 2017 and amended Section 42127.01 of the Education Code, placed certain restrictions on the amount of a school district’s ending fund balances if a certain amount of funds is available in the State’s PSSSA. In a fiscal year in which the amount of moneys in the PSSSA is equal to or exceeds 3% of the combined total of general fund revenues appropriated for school districts for that fiscal year, (see “CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES—Proposition 98”), a school district’s adopted or revised budget may not contain an assigned or unassigned ending fund balance higher than 10% of expenditures and other financing uses. A county superintendent could waive the prohibition, pursuant to specified conditions, for up to two consecutive years within a three-year period. SB 751 does not apply to school districts with an ADA of less than 2,501 students and basic aid school districts.

If the cap is triggered, unless exempted, a school district would be required to increase expenditures in order to bring its ending fund balance down to the maximum level. The PSSA appears to be intended to provide a substitute for local reserves in the event of a future economic downturn.

The District is required to maintain a reserve for economic uncertainties at least equal to 3% of general fund expenditures and other financing uses. On June 30, 2018, the District had unassigned available reserves of \$14,571,355. The District is unable to predict what the effect on its budget will be following implementation of these new rules. It is anticipated that if the cap is triggered, it will materially change the District’s current policies on reserves.

Future Initiatives

Article XIII A, Article XIII B, Article XIII C and Article XIII D of the California Constitution and Propositions 26, 98 and 111 were each adopted as measures that qualified for the ballot pursuant to the State’s initiative process. From time to time other initiative measures could be adopted further affecting District revenues or the District’s ability to expend revenues. The nature and impact of these measures cannot be anticipated by the District.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Introduction

The District was established in 1861 by the City Charter and provides kindergarten through eighth grade education services to students residing in a territory consisting of most of the City and portions of the city of Larkspur, the town of Ross and unincorporated areas of the County. The District operates ten schools including eight elementary schools providing kindergarten through fifth grade education services, one middle school providing sixth through eighth grade education services and a combined elementary/middle school providing kindergarten through eighth grade education services. The District’s projected ADA for fiscal year 2018-19 is 4,426 students and the District had a 2018-19 total assessed valuation of \$11,990,539,909. The audited financial statements for the District for the fiscal year ended June 30, 2018 are attached hereto as APPENDIX B.

The District shares a common governing board and administration with the High School District, although the District and the High School District are legally separate and independent school districts. Students within the District as well as one other elementary school district feed students into the High School District. The Board consists of five members who were elected at-large to overlapping four-year terms at elections held in staggered years. If a vacancy arises during any term, the vacancy is filled by either an appointment by the majority vote of the remaining Board members or by a special election. The years in which the current terms for each member of the Board expire are set forth in the following table:

BOARD OF EDUCATION

| Name | Office | Term Expires December |
|----------------------|----------------|--------------------------|
| Greg Knell | President | 2020 |
| Maika Llorens Gulati | Vice President | 2020 |
| Linda M. Jackson | Member | 2020 |
| Rachel Kertz | Member | 2022 |
| Natu Tuatagaloa | Member | 2022 |

On March 25, 2019, the Board adopted a resolution indicating its intent to transition from at-large to by-trustee area elections, pursuant to the Elections Code. The Board has held two public hearings at which members of the public were able to provide input on the trustee area boundaries before trustee area maps are drafted.

Unless otherwise indicated, the following financial, statistical and demographic data has been provided by the District. Additional information concerning the District and copies of the most recent and subsequent audited financial statements of the District may be obtained by contacting: San Rafael City Elementary School District, 310 Nova Albion Way, San Rafael, California 94903, Attention: Superintendent. The District may charge a small fee for copying, mailing and handling.

Key Personnel

The following is a listing of the key administrative personnel of the District and brief biographies of certain District administrators follow.

The following is a listing of the key administrative personnel of the District.

| Name | Title |
|------------------------|---|
| Dr. Michael Watenpaugh | Superintendent of Schools |
| Dr. Mayra Perez | Deputy Superintendent, Instruction |
| Doug Marquand | Assistant Superintendent of Business Services |
| Amy Baer | Assistant Superintendent of Human Resources |

Michael Watenpaugh, Ed.D., Superintendent of Schools. Dr. Watenpaugh has served as the Superintendent of the District since 2007. Prior to the District, Dr. Watenpaugh served as Superintendent of Cotati-Rohnert Park Unified School District and as Assistant Superintendent and Director of Personnel at Novato Unified School District. He has also served as a teacher, assistant principal and principal. Dr. Watenpaugh earned a Bachelor of Arts in Social Ecology from University of California at Irvine, a Master’s Degree in School Management from the University of La Verne and a Doctorate in Organizational Leadership from the University of La Verne.

Dr. Watenpaugh is retiring effective June 30, 2019. The Board is in the process of conducting a search to hire the District’s next Superintendent. If a permanent replacement is not hired by July 1, 2019, the Board is expected to select an interim superintendent.

Employees and Labor Relations

The District employs approximately 259 full-time equivalent certificated academic professionals, approximately 110 full-time equivalent classified employees and approximately 31 management and confidential positions.

The certificated employees of the District have assigned the San Rafael Teachers Association (“SRTA”) as their exclusive bargaining agent and the contract between the District and the SRTA expires on June 30, 2020.

The certificated employees of the District have assigned the San Rafael Federation of Teachers (“SRFT”) as their exclusive bargaining agent and the contract between the District and the SFRT expires on June 30, 2019.

The classified employees of the District have assigned the California School Employees Association (“CSEA”) as their exclusive bargaining agent and the contract between the District and CSEA expires on June 30, 2021.

Insurance

The District is exposed to various risks of loss related to tortious liability, theft, damage or destruction of assets, errors or omissions, employee injuries or natural disasters.

The District participates in a joint venture under a joint powers agreement with the Marin Schools Insurance Authority (“MSIA”). MSIA arranges for and provides workers’ compensation, property and liability, vision and dental insurance for its member district, including the District. MSIA is governed by a board consisting of a representative from each member district. Each governing board controls the operations of its JPA independent of any influence by the District beyond the District’s representation on the governing boards. The relationships between the District and MSIA is such that MSIA is not a component unit of the District for financial reporting purposes. See also APPENDIX B –SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT AUDITED FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2018 – Note 8 hereto.

The District maintains insurance or self-insurance in such amounts and with such retentions and other terms providing coverages for property damage, fire and theft, general public liability and worker’s compensation as are adequate, customary and comparable with such insurance maintained by similarly situated school districts. In addition, based upon prior claims experience, the District believes that the recorded liabilities for self-insured claims are adequate.

District Retirement Systems

The information set forth below regarding the District’s retirement programs, other than the information provided by the District regarding its annual contributions thereto, has been obtained from publicly available sources which are believed to be reliable but are not guaranteed as to accuracy or completeness, and should not to be construed as a representation by either the District or the Underwriter.

STRS. All full-time certificated employees, as well as certain classified employees, are members of the State Teachers’ Retirement System (“STRS”). STRS provides retirement, disability and survivor benefits to plan members and beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers’ Retirement Law. The District is currently required by such statutes to contribute 16.28% of eligible salary expenditures, while participants contribute either 10.25% or 10.205% of their respective salaries. The State also contributes to STRS, currently in an amount equal to 9.828% of teacher payroll. The State’s contribution reflects a base contribution of 2.017% and a supplemental contribution that will vary from year-to-year based on statutory criteria.

As part of the 2014-15 State Budget, the Governor signed Assembly Bill 1469 (“AB 1469”) which implemented a new funding strategy for STRS, increasing the employer contribution rate in fiscal year 2014-15 from 8.25% to 8.88% of covered payroll. Such rate increased by 1.85% in fiscal year 2015-16 and will continue to increase annually until the employer contribution rate is 19.10% of covered payroll as further described below. Teacher contributions will also increase from 8.00% to a total of 10.25% of pay, phased in over the three year period from 2014-15 through 2017-18. The State’s total contribution will also increase from approximately 3% in fiscal year 2013-14 to 6.30% of payroll in fiscal year 2016-17, plus the continued payment of 2.5% of payroll annually for a supplemental inflation protection program for a total of 8.80%. In addition, AB 1469 provides the State Teachers Retirement Board with authority to modify the percentages paid by employers and employees for fiscal year 2021-22 and each fiscal year thereafter to eliminate the STRS unfunded liability by June 30, 2046. The State Teachers Retirement Board would also have authority to reduce employer and State contributions if they are no longer necessary.

Pursuant to A.B. 1469, school district’s contribution rates will increase over a seven-year phase-in period in accordance with the following schedule:

**SCHOOL DISTRICT CONTRIBUTION RATES
State Teachers’ Retirement Fund**

| Effective Date (July 1) | School District Contribution Rate to STRS |
|----------------------------|--|
| 2014 | 8.88% |
| 2015 | 10.73 |
| 2016 | 12.58 |
| 2017 | 14.43 |
| 2018 | 16.28 |
| 2019 | 18.13 |
| 2020 | 19.10 |

The District contributed \$1,737,101 to STRS for fiscal year 2014-15, \$2,232,314 for fiscal year 2015-16, \$2,875,872 for fiscal year 2016-17 and \$3,539,841 for fiscal year 2017-18. Such contributions were equal to 100% of the required contributions for the respective years. The District has budgeted a contribution of \$4,028,940 for fiscal year 2018-19. With the implementation of AB 1469, the District anticipates that its contributions to STRS will increase in future fiscal years as compared to prior fiscal years. The District, nonetheless, is unable to predict all factors or any changes in law that could affect its required contributions to STRS in future fiscal years.

PERS. Classified employees working four or more hours per day are members of the Public Employees’ Retirement System (“PERS”). PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the State statutes, as legislatively amended, with the Public Employees’ Retirement Laws. The District is currently required to contribute to PERS at an actuarially determined rate, which is 18.062% of eligible salary expenditures for fiscal year 2018-19, while participants enrolled in PERS (whether enrolled prior to or subsequent to January 1, 2013) contribute 7% of their respective salaries.

On April 19, 2017, the Board of Administration of PERS adopted new contribution rates for school districts. The revised contribution rates are, as were the previous contribution rates, based on certain demographic assumptions adopted by the Board of Administration in February 2014 which took into account longer life spans of public employees from previous assumptions. Such demographic assumptions generally increase costs for the State and public agency employers (including school districts), which costs will be amortized over 20 years and were phased in over three years beginning in fiscal year 2014-15 for the State and amortized over 20 years and phased in over five years beginning in fiscal year 2016-17 for the employers. PERS estimated that the new demographic assumptions would cost public agency employers up to 5% of payroll for miscellaneous employees at the end of the five year phase in period. To the extent, however, that current and future experiences differ from PERS’ assumptions, the required employer contributions may vary. The 2017-18 contribution rate also took into account increased payroll over 2016-17, a lowered discount rate (which was approved in December 2016) as well as lower than predicted investment returns in prior years.

The District contributed \$593,985 to PERS for fiscal year 2014-15, \$655,710 for fiscal year 2015-16, \$850,652 for fiscal year 2016-17, and \$1,010,146 for fiscal year 2017-18 which amounts equaled 100% of required contributions to PERS. The District has budgeted a contribution of \$1,290,232 for fiscal year 2018-19.

State Pension Trusts. Each of STRS and PERS issues a separate comprehensive financial report that includes financial statements and required supplemental information. Copies of such financial reports may be obtained from each of STRS and PERS as follows: (i) STRS, P.O. Box 15275, Sacramento, California 95851-0275; (ii) PERS, P.O. Box 942703, Sacramento, California 94229-2703. Moreover, each of STRS and PERS maintains a website, as follows: (i) STRS: www.calstrs.com; (ii) PERS: www.calpers.ca.gov. However, the information presented in such financial reports or on such websites is not incorporated into this Official Statement by any reference.

Both STRS and PERS have substantial statewide unfunded liabilities. The amount of these unfunded liabilities will vary depending on actuarial assumptions, returns on investments, salary scales and participant contributions. The following table summarizes information regarding the actuarially-determined accrued liability for PERS and STRS as of July 1, 2017.

FUNDED STATUS
STRS (DEFINED BENEFIT PROGRAM) and PERS
Actuarial Valuation as of July 1, 2017
(Dollar Amounts in Millions)⁽¹⁾

| <u>Plan</u> | <u>Accrued Liability</u> | <u>Market Value of Trust Assets</u> | <u>Unfunded Liability</u> |
|--|--------------------------|-------------------------------------|---------------------------|
| Public Employees Retirement Fund (PERS) | \$84,416 | \$60,865 | (\$23,551) |
| State Teachers' Retirement Fund Defined Benefit Program (STRS) | 286,950 | 197,718 | (107,261) |

⁽¹⁾ Amounts may not add due to rounding.

Source: PERS State & Schools Actuarial Valuation; STRS Defined Benefit Program Actuarial Valuation.

Unlike PERS, STRS contribution rates for participant employers, employees hired prior to the Implementation Date (defined herein) and the State are set by statute and do not currently vary from year-to-year based on actuarial valuations. As a result of the Reform Act (defined below), the contribution rate for STRS participants hired after the Implementation Date will vary from year-to-year based on actuarial valuations. See “—California Public Employees’ Pension Reform Act of 2013” below. In recent years, the combined employer, employee and State contributions to STRS have been significantly less than actuarially required amounts. As a result, and due in part to investment losses, the unfunded liability of STRS has increased significantly. AB 1469 is intended to address this unfunded liability. The District can make no representations regarding the future program liabilities of STRS, or whether the District will be required to make larger contributions to STRS in the future. The District can also provide no assurances that the District’s required contributions to PERS will not increase in the future.

California Public Employees’ Pension Reform Act of 2013. On September 12, 2012, the Governor signed into law the California Public Employee’s Pension Reform Act of 2013 (the “Reform Act”), which makes changes to both STRS and PERS, most substantially affecting new employees hired after January 1, 2013 (the “Implementation Date”). For STRS participants hired after the Implementation Date, the Reform Act changes the normal retirement age by increasing the eligibility for the 2% age factor (the age factor is the percent of final compensation to which an employee is entitled to for each year of service) from age 60 to 62 and increasing the eligibility of the maximum age factor of 2.4% from age 63 to 65. Similarly, for non-safety PERS participants hired after the Implementation Date, the Reform Act changes the normal retirement age by increasing the eligibility for the 2% age factor from age 55 to 62 and increases the eligibility requirement for the maximum age factor of 2.5% to age 67. Among the other changes to PERS and STRS, the Reform Act also: (i) requires all new participants enrolled in PERS and STRS after the Implementation Date to contribute at least 50% of the total annual normal cost of their pension benefit each year as determined by an actuary, (ii) requires STRS and PERS to determine the final compensation amount for employees based upon the highest annual compensation earnable averaged over a consecutive 36-month period as the basis for calculating retirement benefits for new participants

enrolled after the Implementation Date (currently 12 months for STRS members who retire with 25 years of service), and (iii) caps “pensionable compensation” for new participants enrolled after the Implementation Date at 100% of the federal Social Security contribution and benefit base for members participating in Social Security or 120% for members not participating in social security, while excluding previously allowed forms of compensation under the formula such as payments for unused vacation, annual leave, personal leave, sick leave, or compensatory time off.

GASB Statement Nos. 67 and 68. On June 25, 2012, GASB approved Statements Nos. 67 and 68 (“Statements”) with respect to pension accounting and financial reporting standards for state and local governments and pension plans. The new Statements, No. 67 and No. 68, replace GASB Statement No. 27 and most of Statements No. 25 and No. 50. The changes impact the accounting treatment of pension plans in which state and local governments participate. Major changes include: (1) the inclusion of unfunded pension liabilities on the government’s balance sheet (currently, such unfunded liabilities are typically included as notes to the government’s financial statements); (2) more components of full pension costs being shown as expenses regardless of actual contribution levels; (3) lower actuarial discount rates being required to be used for underfunded plans in certain cases for purposes of the financial statements; (4) closed amortization periods for unfunded liabilities being required to be used for certain purposes of the financial statements; and (5) the difference between expected and actual investment returns being recognized over a closed five-year smoothing period. In addition, according to GASB, Statement No. 68 means that, for pensions within the scope of the Statement, a cost-sharing employer that does not have a special funding situation is required to recognize a net pension liability, deferred outflows of resources, deferred inflows of resources related to pensions and pension expense based on its proportionate share of the net pension liability for benefits provided through the pension plan. Because the accounting standards do not require changes in funding policies, the full extent of the effect of the new standards on the District is not known at this time. The reporting requirements for pension plans took effect for the fiscal year beginning July 1, 2013 and the reporting requirements for government employers, including the District, took effect for the fiscal year beginning July 1, 2014.

The District’s proportionate shares of the net pension liability of STRS and PERS, as of June 30, 2018, are as shown in the following table.

| <u>Pension Plan</u> | <u>Proportionate Share of Net Pension Liability</u> |
|-------------------------|---|
| STRS | \$39,072,730 |
| PERS | <u>8,174,729</u> |
| Total | \$48,197,721 |

Source: The District.

For further information about the District’s contributions to PERS and STRS, see Note 11 in the District’s audited financial statements for fiscal year ended June 30, 2018 attached hereto as APPENDIX B.

Other Post-Employment Benefits

In June 2004, the Governmental Accounting Standards Board (“GASB”) pronounced Statement No. 45, *Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions*. The pronouncement required public agency employers providing healthcare benefits to retirees to recognize and account for the costs for providing these benefits on an accrual basis and provide footnote disclosure on the progress toward funding the benefits. In June 2015, GASB replaced Statement

No. 45 with Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* which the District implemented in fiscal year 2017-18.

Classified and certificated employees are eligible to receive retiree employment benefits other than pensions (“Health and Welfare Benefits”) while in retirement under plans provided by PERS. Retired employees or their spouse will receive monthly benefits for life. For certificated employees who retire after at least age 55 with at least ten years of District service, the District pays an additional amount toward medical and dental benefits for five years after retirement or until age 65, whichever occurs first. As of July 1, 2018, 49 retirees and their beneficiaries were receiving Health and Welfare Benefits and 304 employees were active plan members.

Expenditures for post-employment healthcare benefits are recognized on a pay-as-you-go basis. During the fiscal years ended June 30, 2016, June 30, 2017 and June 30, 2018, the District recognized \$97,185, \$157,702 and \$335,471 in expenditures for post-employment healthcare benefits, respectively. The District has budgeted expenditures of \$305,218 in Health & Welfare Benefits for fiscal year 2018-19.

The following table shows the changes in the District’s net Health and Welfare Benefits as of June 30, 2018.

**San Rafael City Elementary School District
Changes in Total OPEB Liability**

| | |
|--|---------------------------|
| Balance at July 1, 2017 | \$6,839,062 |
| Changes for the year: | |
| Service cost | 565,105 |
| Interest | 182,497 |
| Changes in assumptions or other inputs | (555,872) |
| Benefit payments | <u>(209,675)</u> |
| Net changes | <u>(17,945)</u> |
| Balance at June 30, 2018 | <u>\$6,821,117</u> |

Source: The District.

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District Debt Structure

Long-Term Debt. A schedule of changes in long-term debt for the year ended June 30, 2018, is shown below:

| | Balance July 1, 2017 | Additions | Deductions | Balance June 30, 2018 | Balance Due In One Year |
|-------------------------------|-------------------------|---------------|----------------|--------------------------|-------------------------------|
| General Obligation Bonds | | | | | |
| Principal payments | \$69,670,286 | -- | \$5,946,131 | \$63,724,155 | \$5,674,032 |
| Accreted interest | 19,707,560 | \$2,135,212 | 1,328,869 | 20,513,903 | 1,490,968 |
| Unamortized premium | <u>3,218,233</u> | -- | <u>190,821</u> | <u>3,027,412</u> | <u>190,821</u> |
| Total - Bonds | 92,596,079 | 2,135,212 | 7,465,821 | 87,265,470 | 7,355,821 |
| Certificates of Participation | 3,405,000 | -- | 130,000 | 3,275,000 | 135,000 |
| Capitalized lease obligations | 18,792 | -- | 18,792 | -- | -- |
| OPEB | 7,153,781 | 775,862 | 825,623 | 7,104,020 | -- |
| Compensated absences | <u>291,396</u> | <u>64,779</u> | -- | <u>356,175</u> | -- |
| Total Long-Term liabilities | \$103,465,048 | \$2,975,853 | \$8,440,236 | \$98,000,665 | \$7,490,821 |

Source: San Rafael City Elementary School District.

General Obligation Bonds. On December 7, 1999, there was submitted to and approved by the requisite two-thirds or more affirmative vote of the qualified electors of the District voting on the proposition a question as to the issuance and sale of general obligation bonds for various purposes set forth in the ballot submitted to the voters, in the maximum principal amount of \$26,000,000 (the “1999 Authorization”). Pursuant to the 1999 Authorization, on July 18, 2000, the County issued on behalf of the District \$6,496,509.95 of the District’s 1999 General Obligation Bonds, Series A (the “1999 Series A Bonds”); on August 15, 2002, the County issued on behalf of the District \$9,500,000 of the District’s Election of 1999 General Obligation Bonds, Series B (the “1999 Series B Bonds”); and on August 6, 2003, the County issued on behalf of the District \$10,000,000 of the District’s Election of 1999 General Obligation Bonds, Series C (the “1999 Series C Bonds”).

On November 5, 2002 there was submitted to and approved by the requisite 55% or more affirmative vote of the qualified electors of the District voting on the proposition a question as to the issuance and sale of general obligation bonds of the District for various purposes set forth in the ballot submitted to the voters, in the maximum principal amount of \$49,300,000 (the “2002 Authorization”). Pursuant to the 2002 Authorization, on August 6, 2003, the County issued on behalf of the District \$10,000,000 of the District’s Election of 2002 General Obligation Bonds, Series A (the “2002 Series A Bonds”); on August 4, 2004, the County issued on behalf of the District \$29,996,224.90 of the District’s Election of 2002 General Obligation Bonds, Series B (the “2002 Series B Bonds”); and on August 11, 2005, the County issued on behalf of the District \$9,300,566.35 of the District’s Election of 2002 General Obligation Bonds, Series C (the “2002 Series C Bonds”).

On July 21, 2011, the District issued its \$27,710,000 2011 General Obligation Refunding Bonds (the “2011 Refunding Bonds”), the proceeds of which were used to refund portions of the then-outstanding 1999 Series A Bonds, 1999 Series B Bonds, 1999 Series C Bonds, and 2002 Series A Bonds.

Pursuant to the 2015 Authorization, on November 3, 2015, voters of the District approved the issuance of general obligation bonds of the District for various purposes set forth in the ballot submitted to the voters, in the maximum principal amount of \$108,225,000. On March 10, 2016, the District issued its \$25,000,000 Election of 2015 General Obligation Bonds, Series A pursuant to the 2015 Authorization. On July 26, 2018, the District issued its \$40,000,000 Election of 2015 General Obligation Bonds, Series B pursuant to the 2015 Authorization. The Bonds are the third series of bonds issued pursuant to the 2015

Authorization. Subsequent to the issuance of the Bonds, no general obligation bonds will remain for issuance pursuant to the 2015 Authorization.*

Certificates of Participation On September 29, 2005, the District executed and delivered \$4,500,000 principal amount of its Certificates of Participation (the “Certificates”) for providing additional funds for school modernization. As of June 30, 2018, the principal outstanding on the Certificates was \$3,275,000, and the debt service due on the Certificates was as follows:

**ANNUAL DEBT SERVICE - CERTIFICATES OF PARTICIPATION
As of June 30, 2018
San Rafael City Elementary School District**

| Fiscal Year | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------|------------------|-----------------|----------------|
| 2018-19 | \$135,000 | \$146,690 | \$281,690 |
| 2019-20 | 140,000 | 141,290 | 281,290 |
| 2020-21 | 145,000 | 135,550 | 280,550 |
| 2021-22 | 150,000 | 129,388 | 279,388 |
| 2022-23 | 160,000 | 122,938 | 282,938 |
| 2023-28 | 895,000 | 502,973 | 1,397,973 |
| 2028-33 | 1,125,00 | 281,331 | 1,406,331 |
| 2033-35 | <u>525,000</u> | <u>36,769</u> | <u>561,769</u> |
| Total | \$3,275,000 | \$1,496,929 | \$4,771,929 |

Source: San Rafael City Elementary School District.

Capital Leases

The District leases equipment under leases that provide for title to pass upon expiration of the lease period. The District’s minimum lease payments under its capital leases are as follows:

| <u>Year ended June 30</u> | <u>Lease Payment</u> |
|-----------------------------------|----------------------|
| 2017-18 | <u>\$18,962</u> |
| Total payments | 18,962 |
| Less amount representing interest | <u>(170)</u> |
| Net future minimum payments | \$18,792 |

Source: San Rafael City Elementary School District.

* Preliminary, subject to change.

THE MARIN COUNTY POOLED INVESTMENT FUND

The following information concerning the Marin County Pooled Investment Fund has been provided by the County Treasurer and has not been confirmed or verified by the District. No representation is made herein as to the accuracy or adequacy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof or that the information contained or incorporated hereby by reference is correct as of any time subsequent to its date.

Under California law, the District is required to pay all monies received from any source into the Marin County Treasury to be held on behalf of the District. The County Treasurer has authority to implement and oversee the investment of funds on deposit in commingled funds of the Treasury.

Decisions on the investment of funds in the Pooled Investment Fund are made by the County Treasurer and her deputies in accordance with established policy guidelines. In the County, investment decisions are governed by California Government Code Sections 53601 and 53635, *et seq.*, which govern legal investments by local agencies in the State of California, and a more restrictive Investment Policy proposed by the County Treasurer and adopted by the County Board of Supervisors on an annual basis. The Investment Policy is reviewed and approved annually by the County Board of Supervisors. The County Treasurer’s compliance with the Investment Policy is also audited annually by an independent certified public accountant.

**MARIN COUNTY
POOLED INVESTMENT FUND
MONTHLY REPORT AS OF MARCH 29, 2019**

| Description: | Ending Balance | Average Balance | Weighted Average Days to Maturity | Annualized Yield | Yield |
|--|---------------------|---------------------|-----------------------------------|------------------|--------------|
| Local Agency Investment Funds ⁽¹⁾ | \$245,998.81 | \$245,998.81 | 1 | 2.546% | 2.436% |
| Money Market Funds | 20,110,346.55 | 20,110,346.55 | 1 | 2.288 | 2.290 |
| Federal Agency Issues- Coupon | 346,972,832.09 | 359,214,481.23 | 470 | 2.166 | 2.136 |
| Federal Agency Issues- Discount | 1,101,377,934.87 | 1,049,662,305.82 | 132 | 2.479 | 2.497 |
| Treasury Securities- Coupon | | | | | |
| Treasury Securities- Discount | | | | | |
| Miscellaneous Securities | 572,467.11 | 572,000.00 | 808 | 3.551 | 3.548 |
| Amortized Note | <u>2,441,073.83</u> | <u>2,441,073.83</u> | <u>1,826</u> | <u>4.768</u> | <u>4.479</u> |
| Totals and Averages | \$1,471,720,653.26 | \$1,432,246,206.24 | 378 | 2.402% | 2.413% |

⁽¹⁾ The Local Agency Investment Funds is an open ended account and is not included in the weighted average days to maturity.

Source: Marin County Treasury

Neither the District nor the Underwriter has made an independent investigation of the investments in the Pooled Investment Fund and has made no assessment of the current County Investment Policy. The value of the various investments in the Pooled Investment Fund will fluctuate on a daily basis as a result of a multitude of factors, including generally prevailing interest rates and other economic conditions. Additionally, the County Treasurer, after a review by the Committee and approval by the Board may change the County Investment Policy at any time. Therefore, there can be no assurance that the values of the various investments in the Pooled Investment Fund will not vary significantly from the values described therein.

CONTINUING DISCLOSURE

The District has covenanted for the benefit of the Owners of the Bonds to provide certain financial information and operating data relating to the District (the “Annual Report”) by not later than 8 months following the end of the District’s fiscal year (currently ending June 30), which date would be March 1, commencing with the report for the 2018-19 fiscal year, and to provide notices of the occurrence of certain enumerated events. The District has entered into a Continuing Disclosure Agreement (“Continuing Disclosure Agreement”) for the benefit of the Owners of the Bonds. The Annual Report and each notice of enumerated events will be filed by the District with the Electronic Municipal Markets Access system (“EMMA”) of the Municipal Securities Rulemaking Board (the “MSRB”), or any other repository then recognized by the Securities and Exchange Commission. The specific nature of the information to be contained in the Annual Report or the notices of enumerated events is set forth in APPENDIX D – FORM OF CONTINUING DISCLOSURE AGREEMENT hereto. These covenants have been made in order to assist the Underwriter in complying with Securities and Exchange Commission Rule 15c2-12(b)(5).

Within the past five years, the District failed to file in a timely manner the annual report for fiscal year 2013-14 with respect to the Certificates. Such annual report was filed more than 11 months late. Within such period, the District also failed to file in a timely manner certain notices of listed events. In connection with the annual reports described above, within the past five years, the District never filed a notice of a failure to provide annual financial information.

The District has engaged Isom Advisors, a division of Urban Futures, Inc. to serve as Dissemination Agent in connection with its current and future continuing disclosure obligations.

LEGAL MATTERS

The legal opinion of Dannis Woliver Kelley, San Diego, California, Bond Counsel to the District (“Bond Counsel”), attesting to the validity of the Bonds, will be supplied to the Underwriter of the Bonds without charge, a form of which is attached hereto as Appendix A. Dannis Woliver Kelley is also acting as Disclosure Counsel to the District. Kutak Rock LLP, Denver, Colorado, is acting as counsel to the Underwriter. Bond Counsel, Disclosure Counsel and Underwriter’s Counsel will receive compensation contingent upon the sale and delivery of the Bonds.

Limitation on Remedies; Amounts Held in the County Treasury Pool

The opinion of Bond Counsel, the proposed form of which is attached hereto as APPENDIX A, is qualified by reference to bankruptcy, insolvency and other laws relating to or affecting creditor’s rights. The rights of the Owners of the Bonds are subject to certain limitations. Enforceability of the rights and remedies of the Owners of the Bonds, and the obligations incurred by the District, are limited by applicable bankruptcy, insolvency, reorganization, moratorium, and similar laws relating to or affecting the enforcement of creditors’ rights generally, now or hereafter in effect, equity principles that may limit

the specific enforcement under State law of certain remedies, the exercise by the United States of America of the powers delegated to it by the Constitution, the reasonable and necessary exercise, in certain exceptional situations, of the police powers inherent in the sovereignty of the State and its governmental bodies in the interest of serving a significant and legitimate public purpose, and the limitations on remedies against school and community college districts in the State. Bankruptcy proceedings, if initiated, could subject the beneficial owners of the Bonds to judicial discretion and interpretation of their rights in bankruptcy or otherwise, and consequently may entail risks of delay, limitation, or modification of their rights.

Under Chapter 9 of the Federal Bankruptcy Code (Title 11, United States Code) (the “Bankruptcy Code”), which governs the bankruptcy proceedings for public agencies, no involuntary petitions for bankruptcy relief are permitted. While current State law precludes school districts from voluntarily seeking bankruptcy relief under Chapter 9 of the Bankruptcy Code without the concurrence of the State, such concurrence could be granted or State law could be amended.

The Resolution and the Act require the County to annually levy *ad valorem* taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except as to certain personal property which is taxable at limited rates), for the payment of the principal of, premium, if any, and interest on the Bonds. The County, on behalf of the District, is thus expected to be in possession of the annual *ad valorem* taxes and certain funds to repay the Bonds and may invest these funds in the County’s Investment Pool, as described in APPENDIX E – MARIN COUNTY INVESTMENT POLICY STATEMENT attached hereto. In the event the District or the County were to go into bankruptcy, a federal bankruptcy court might hold that the Owners of the Bonds are unsecured creditors with respect to any funds received by the District or the County prior to the bankruptcy, where such amounts are deposited into the County Treasury Pool, and such amounts may not be available for payment of the principal of and interest on the Bonds unless the Owners of the Bonds can “trace” those funds. There can be no assurance that the Owners could successfully so “trace” such taxes on deposit in the District’s Debt Service Fund where such amounts are invested in the County Investment Pool. Under any such circumstances, there could be delays or reductions in payments on the Bonds.

California Senate Bill 222

Government Code Section 53515, added by SB 222, applicable to general obligations bonds issued after its effective date, removes the extra step between (a) the issuance of general obligation bonds by cities, counties, cities and counties, school districts, community college districts, authorities and special districts; and (b) the imposition of a lien on the future *ad valorem* property taxes that are the source of repayment of the general obligation bonds. By clarifying that the lien created with each general obligation bond issuance is a “statutory” lien (consistent with bankruptcy statutory law and case precedent), SB 222, while it does not prevent default, should reduce the ultimate bankruptcy risk of non-recovery on local general obligation bonds, and thus potentially improve ratings, interest rates and bond cost of issuance.

TAX MATTERS

The delivery of the Bonds is subject to delivery of the opinion of Bond Counsel, to the effect that interest on the Bonds for federal income tax purposes under existing statutes, regulations, published rulings, and court decisions (1) will be excludable from the gross income, as defined in section 61 of the Internal Revenue Code of 1986, as amended to the date of initial delivery of the Bonds (the “Code”), of the owners thereof pursuant to section 103 of the Code, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof. The delivery of the Bonds is also subject to the delivery of the opinion of Bond Counsel, based upon existing provisions of the laws of the State of

California, that interest on the Bonds is exempt from personal income taxes of the State of California. The form of Bond Counsel's anticipated opinion respecting the Bonds is included in APPENDIX A. The statutes, regulations, rulings, and court decisions on which such opinions will be based are subject to change.

In rendering the foregoing opinions, Bond Counsel will rely upon the representations and certifications of the District made in a certificate (the "Tax Certificate") of even date with the initial delivery of the Bonds pertaining to the use, expenditure, and investment of the proceeds of the Bonds and will assume continuing compliance with the provisions of the Resolution by the District subsequent to the issuance of the Bonds. The Tax Certificate contains covenants by the District with respect to, among other matters, the use of the proceeds of the Bonds and the facilities and equipment financed therewith by persons other than state or local governmental units, the manner in which the proceeds of the Bonds are to be invested, if required, the calculation and payment to the United States Treasury of any "arbitrage profits" and the reporting of certain information to the United States Treasury. Failure to comply with any of these covenants could cause interest on the Bonds to be includable in the gross income of the owners thereof from the date of the issuance of the Bonds.

Except as described above, Bond Counsel will express no other opinion with respect to any other federal, State or local tax consequences under present law, or proposed legislation, resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, S corporations with subchapter C earnings and profits, certain foreign corporations doing business in the United States, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a financial asset securitization investment trust, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Prospective purchasers should consult their own tax advisors as to the applicability of these consequences to their particular circumstances.

Bond Counsel's opinion is not a guarantee of a result, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the District described above. No ruling has been sought from the Internal Revenue Service ("IRS" or the "Service") or the State of California with respect to the matters addressed in the opinion of Bond Counsel, and Bond Counsel's opinion is not binding on the Service or the State of California. The Service has an ongoing program of auditing the tax status of the interest on municipal obligations. If an audit of the Bonds is commenced, under current procedures, the Service is likely to treat the District as the "taxpayer," and the Owners of the Bonds would have no right to participate in the audit process. In responding to or defending an audit of the tax-exempt status of the interest on the Bonds, the District may have different or conflicting interests from the owners of the respective Bonds. Public awareness of any future audit of the Bonds could adversely affect the value and liquidity of the Bonds during the pendency of the audit, regardless of its ultimate outcome.

Tax Accounting Treatment of Discount and Premium on Certain of the Bonds

The initial public offering price of certain of the Bonds (the "Discount Bonds") may be less than the amount payable on such Bonds at maturity. An amount equal to the difference between the initial public offering price of a Discount Bond (assuming that a substantial amount of the Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Bond. The tax rules requiring inclusion in income annually by the holder of a debt instrument having original issue discount of the daily portion of original

issue discount for each day during a taxable year in which such holder held such debt instrument is inapplicable to the Bonds. A portion of such original issue discount, allocable to the holding period of such Discount Bond by the initial purchaser, will, upon the disposition of such Discount Bond (including by reason of its payment at maturity), be treated as interest excludable from gross income, rather than as taxable gain, and will be added to the holder's basis in the Discount Bond, for federal income tax purposes, on the same terms and conditions as those for other interest on the bonds described above under "TAX MATTERS." Such interest is considered to be accrued in accordance with the constant-yield-to-maturity method over the life of a Discount Bond taking into account the semiannual compounding of accrued interest at the yield to maturity on such Discount Bond, and generally will be allocated to an original purchaser in a different amount from the amount of the payment denominated as interest actually received by the original purchaser during the tax year.

However, such interest may be required to be taken into account in determining the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Moreover, in the event of the redemption, sale or other taxable disposition of a Discount Bond by the initial Owner prior to maturity, the amount realized by such Owner in excess of the basis of such Discount Bond in the hands of such Owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Bond was held) is includable in gross income.

Owners of Discount Bonds should consult with their own tax advisors with respect to the determination for federal income tax purposes of accrued interest upon disposition of Discount Bonds and with respect to the state and local tax consequences of owning Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial offering price of certain Bonds (the "Premium Bonds"), may be greater than the amount payable on such bonds at maturity. An amount equal to the difference between the initial public offering price of a Premium Bond (assuming that a substantial amount of the Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes premium to the initial purchaser of such Premium Bonds. The basis for federal income tax purposes of a Premium Bond in the hands of such initial purchaser must be reduced each year by the amortizable bond premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond premium. Such reduction in basis will increase the amount of any gain (or decrease the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of a Premium Bond. The amount of premium which is amortizable each year by an initial purchaser is determined by using such purchaser's yield to maturity. Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium with respect to the Premium Bonds for federal income purposes and with respect to the state and local tax consequences of owning Premium Bonds.

Form of Bond Counsel Opinion. The form of the proposed opinion of Bond Counsel relating to the Bonds is attached to this Official Statement as APPENDIX A.

LEGALITY FOR INVESTMENT

Under provisions of the California Financial Code, the Bonds are legal investments for commercial banks in California to the extent that the Bonds, in the informed opinion of the investing bank, are prudent for the investment of funds of depositors. Under provisions of the California Government Code, the Bonds are eligible to secure deposits of public moneys in California.

RATING

Moody's Investors Service ("Moody's") has assigned its municipal bond rating of "Aa2" to the Bonds. Such rating reflects only the views of Moody's and an explanation of the significance of such rating may be obtained as follows: Moody's at 7 World Trade Center at 250 Greenwich Street, New York, New York 10007, tel. (212) 553-0300. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely if, in the judgment of the rating agency, circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

Generally, rating agencies base their ratings on information and materials furnished to them (which may include information and material from the District which is not included in this Official Statement) and on investigations, studies and assumptions by the rating agencies.

UNDERWRITING

Stifel, Nicolaus & Company, Incorporated (the "Underwriter"), has agreed to purchase the Bonds at the purchase price of \$_____ (reflecting the principal amount of the Bonds plus a net original issue premium in the amount of \$_____ less an Underwriter's discount of \$_____), at the rates and yields shown on the inside cover hereof.

The Underwriter may offer and sell the Bonds to certain dealers and others at yields other than the yields stated on the inside cover page. The offering prices may be changed from time to time by the Underwriter.

NO LITIGATION

No litigation is pending concerning the validity of the Bonds, and the District's certificate to that effect will be furnished to purchasers at the time of the original delivery of the Bonds. The District is not aware of any litigation pending or threatened questioning the political existence of the District or contesting the District's ability to receive *ad valorem* taxes or to collect other revenues or contesting the District's ability to issue the Bonds.

OTHER INFORMATION

References are made herein to certain documents and reports which are brief summaries thereof which do not purport to be complete or definitive and reference is made such documents and reports for full and complete statements of the contents thereof. Copies of the Resolution are available upon request from the San Rafael City Elementary School District, 310 Nova Albion Way, San Rafael, California 94903.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not be

construed as a contract or agreement between the District and the purchasers or Owners of any of the Bonds.

The execution and delivery of this Official Statement has been duly authorized by the District.

SAN RAFAEL CITY ELEMENTARY SCHOOL
DISTRICT

By: _____
Superintendent

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APPENDIX A

FORM OF BOND COUNSEL OPINION

[Closing date]

Board of Education
San Rafael City Elementary School District
310 Nova Albion Way
San Rafael, California 94903

Re: \$_____ San Rafael City Elementary School District (Marin County, California) Election
of 2015 General Obligation Bonds, Series C

Ladies and Gentlemen:

We have acted as bond counsel for the San Rafael City Elementary School District (Marin County, California) (the "District"), in connection with the issuance by the District of \$_____ aggregate principal amount of the District's Election of 2015 General Obligation Bonds, Series C (the "Bonds"). The Bonds are issued pursuant to the Government Code of the State of California (commencing at Section 53506), as amended and that certain resolution adopted by the Board of Education of the District on May 13, 2019 (the "Resolution"). All terms used herein and not otherwise defined shall have the meanings given to them in the Resolution.

As bond counsel, we have examined copies certified to us as being true and complete copies of the proceedings of the District for the authorization and issuance of the Bonds, including the Resolution. Our services as such bond counsel were limited to an examination of such proceedings and to the rendering of the opinions set forth below. In this connection, we have also examined such certificates of public officials and officers of the District and the County of Marin we have considered necessary for the purposes of this opinion.

Certain agreements, requirements and procedures contained or referred to in the Resolution and other relevant documents may be changed and certain actions (including, without limitation, defeasance of Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. No opinion is expressed herein as to any effect on the Bonds if any such change occurs or action is taken or omitted upon the advice or approval of counsel other than ourselves.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by any parties other than the District. We have not undertaken to verify independently, and have assumed, the accuracy of the factual matters represented, warranted or certified in the documents referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements

contained in the Resolution. We call attention to the fact that the rights and obligations under the Bonds and the Resolution may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors, rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against public entities in the State of California. We express no opinion with respect to any indemnification, contribution, choice of law, choice of forum or waiver provisions contained in the foregoing documents. We express no opinion and make no comment with respect to the sufficiency of the security for the marketability of the Bonds. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing and in reliance thereon, as of the date hereof, we are of the following opinions:

1. The Bonds constitute valid and binding general obligations of the District, payable as to principal and interest from the proceeds of a levy of *ad valorem* taxes on all property subject to such taxes in the District, which taxes are unlimited as to rate or amount except for certain personal property that is taxable at limited rates.

2. The Resolution has been duly adopted and constitutes a valid and binding obligation of the District enforceable against the District in accordance with its terms.

3. It is further our opinion, based upon the foregoing, that pursuant to section 103 of the Internal Revenue Code of 1986, as amended and in effect on the date hereof (the "Code"), and existing regulations, published rulings, and court decisions thereunder, and assuming continuing compliance with the provisions of the Resolution and in reliance upon representations and certifications of the District made in the Tax Certificate of even date herewith pertaining to the use, expenditure, and investment of the proceeds of the Bonds, when the Bonds are delivered to and paid for by the initial purchasers thereof, interest on the Bonds (1) will be excludable from the gross income, as defined in section 61 of the Code, of the owners thereof for federal income tax purposes, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof.

In our opinion, under existing law, interest on the Bonds is exempt from personal income taxes of the State of California.

We express no other opinion with respect to any other federal, state, or local tax consequences under present law or any proposed legislation resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain S corporations with subchapter C earnings and profits, certain foreign corporations doing business in the United States, owners of an interest in a FASIT, individuals otherwise qualifying for the earned income tax credit, individual recipients of Social Security or Railroad Retirement benefits, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations.

Our opinions are based on existing law, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Our opinions represent our legal judgment based upon our review of existing law that we deem relevant to such opinions and in reliance

upon the representations and covenants referenced above. The foregoing opinions are not a guarantee of results.

Respectfully submitted,

Dannis Woliver Kelley

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APPENDIX B

**SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
AUDITED FINANCIAL STATEMENTS
FOR FISCAL YEAR ENDED JUNE 30, 2018**

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**SAN RAFAEL CITY
ELEMENTARY SCHOOL DISTRICT
AUDIT REPORT
For the Fiscal Year Ended
June 30, 2018**



SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
For the Fiscal Year Ended June 30, 2018
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For the Fiscal Year Ended June 30, 2018
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INDEPENDENT AUDITORS' REPORT

Board of Education
San Rafael City Elementary School District
San Rafael, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of San Rafael City Elementary School District, as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of San Rafael City Elementary School District, as of June 30, 2018, and the respective changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 1.I. to the basic financial statements, the District has changed its method for accounting and reporting for postemployment benefits other than pensions during fiscal year 2017-18 due to the adoption of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". The adoption of this standard required retrospective application resulting in a \$1,622,896 reduction of previously reported net position at July 1, 2017. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of the net pension liability, schedule of pension contributions, schedule of changes in the District's total OPEB liability and related ratios, and the notes to the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. The supplementary information on pages 57 to 60 and the schedule of expenditures of federal awards on page 61 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole. The information on page 56 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Nigro+Nigro, PC

Murrieta, California
November 26, 2018

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

This discussion and analysis of San Rafael City Elementary School District's financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2018. Please read it in conjunction with the District's financial statements, which immediately follow this section.

FINANCIAL HIGHLIGHTS

- Overall revenues were \$68.3 million, and overall expenses were \$65.6 million.
- The District's net position increased by \$2.7 million.
- The total cost of the basic programs was \$65.6 million. Because a portion of these costs were paid for with charges, fees and intergovernmental aid, the net cost that required taxpayer funding was \$53.9 million.
- The District's outstanding long-term debt decreased by approximately \$5.5 million.
- Average daily attendance (ADA) in grades K-8 decreased by 58, or 1.3%

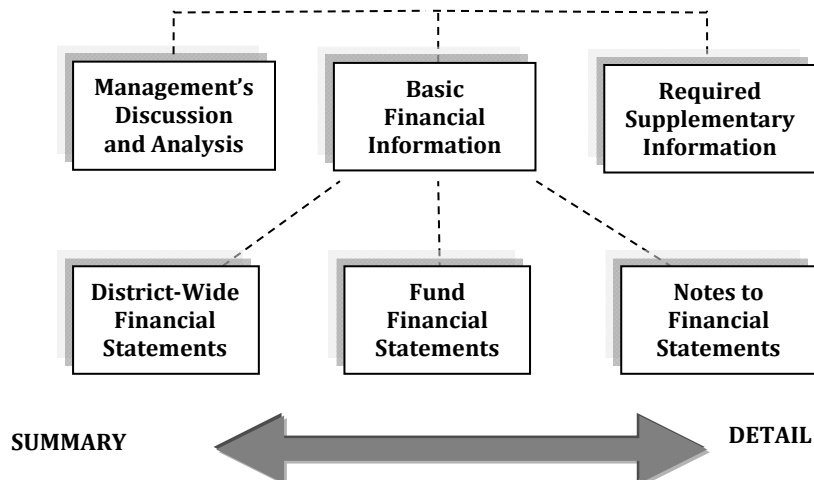
OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – management discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *district-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
 - The *governmental funds* statements tell how basic services like regular and special education were financed in the short term as well as what remains for future spending.
 - The *fiduciary funds* statement provides information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

Figure A-1. Organization of San Rafael City Elementary School District's Annual Financial Report

The financial statements also include *notes* that explain some of the information in the statements and provide more detailed data. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.



SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

OVERVIEW OF THE FINANCIAL STATEMENTS (continued)

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2. Major Features of the District-Wide and Fund Financial Statements

| Type of Statements | District-Wide | Governmental Funds | Fiduciary Funds |
|---|--|--|--|
| <i>Scope</i> | Entire District, except fiduciary activities | The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance | Instances in which the District administers resources on behalf of someone else, such as scholarship programs and student activities monies |
| <i>Required financial statements</i> | <ul style="list-style-type: none"> • Statement of Net Position • Statement of Activities | <ul style="list-style-type: none"> • Balance Sheet • Statement of Revenues, Expenditures & Changes in Fund Balances | <ul style="list-style-type: none"> • Statement of Fiduciary Net Position |
| <i>Accounting basis and measurement focus</i> | Accrual accounting and economic resources focus | Modified accrual accounting and current financial resources focus | Accrual accounting and economic resources focus |
| <i>Type of asset/liability information</i> | All assets and liabilities, both financial and capital, short-term and long-term | Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included | All assets and liabilities, both short-term and long-term; The District's funds do not currently contain non-financial assets, though they can |
| <i>Type of inflow/outflow information</i> | All revenues and expenses during year, regardless of when cash is received or paid | Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter | All revenues and expenses during the year, regardless of when cash is received or paid |

The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

OVERVIEW OF THE FINANCIAL STATEMENTS (continued)

District-Wide Statements

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health, or *position*.

- Over time, increases and decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's demographics and the condition of school buildings and other facilities.
- In the district-wide financial statements, the District's activities are categorized as *Governmental Activities*. Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state aid finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that it is properly using certain revenues.

The District has two kinds of funds:

- *Governmental funds* – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information on a separate reconciliation page that explains the relationship (or differences) between them.
- *Fiduciary funds* – The District is the trustee, or fiduciary, for assets that belong to others, namely, the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position. We exclude these activities from the district-wide financial statements because the District cannot use these assets to finance its operations.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Net Position. The District's combined net position was higher on June 30, 2018, than it was the year before – increasing 19.3% to \$(11.2) million (See Table A-1).

Table A-1: Statement of Net Position

| | Governmental Activities | | Variance Increase (Decrease) |
|---------------------------------------|--------------------------------|------------------------|---|
| | 2018 | 2017* | |
| Assets | | | |
| Current assets | \$ 54,171,390 | \$ 56,667,145 | \$ (2,495,755) |
| Capital assets | 70,654,293 | 68,412,884 | 2,241,409 |
| Total assets | <u>124,825,683</u> | <u>125,080,029</u> | <u>(254,346)</u> |
| Deferred outflows of resources | <u>16,474,360</u> | <u>9,862,344</u> | <u>6,612,016</u> |
| Liabilities | | | |
| Current liabilities | 4,912,116 | 4,358,694 | 553,422 |
| Long-term liabilities | 98,000,665 | 103,465,048 | (5,464,383) |
| Net pension liability | 47,247,459 | 39,304,422 | 7,943,037 |
| Total liabilities | <u>150,160,240</u> | <u>147,128,164</u> | <u>3,032,076</u> |
| Deferred inflows of resources | <u>2,334,521</u> | <u>1,684,612</u> | <u>649,909</u> |
| Net position | | | |
| Net investment in capital assets | 17,486,200 | 15,116,973 | 2,369,227 |
| Restricted | 14,494,136 | 13,263,552 | 1,230,584 |
| Unrestricted | (43,175,054) | (42,250,928) | (924,126) |
| Total net position | <u>\$ (11,194,718)</u> | <u>\$ (13,870,403)</u> | <u>\$ 2,675,685</u> |

*As restated

Changes in net position, governmental activities. The District's total revenues increased 0.5% to \$68.3 million (See Table A-2). The increase is due primarily to increases from the District's local control funding formula.

The total cost of all programs and services increased 1.0% to \$65.6 million. The District's expenses are predominantly related to educating and caring for students, 74.2%. The purely administrative activities of the District accounted for just 4.7% of total costs. A significant contributor to the increase in costs was due to negotiated salary and benefit increases.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (continued)

Table A-2: Statement of Activities

| | Governmental Activities | | Variance Increase (Decrease) |
|--|--------------------------------|------------------------|---|
| | 2018 | 2017 | |
| Revenues | | | |
| Program Revenues: | | | |
| Charges for services | \$ 197,167 | \$ 171,249 | \$ 25,918 |
| Operating grants and contributions | 11,555,606 | 12,223,148 | (667,542) |
| General Revenues: | | | |
| Property taxes | 30,091,966 | 32,427,243 | (2,335,277) |
| Federal and state aid not restricted | 24,936,471 | 21,593,036 | 3,343,435 |
| Other general revenues | 1,520,123 | 1,516,621 | 3,502 |
| Total Revenues | 68,301,333 | 67,931,297 | 370,036 |
| Expenses | | | |
| Instruction-related | 41,621,656 | 41,958,752 | (337,096) |
| Pupil services | 7,090,982 | 6,541,797 | 549,185 |
| Administration | 3,093,967 | 3,424,955 | (330,988) |
| Plant services | 4,719,573 | 4,184,373 | 535,200 |
| All other activities | 9,099,470 | 8,873,444 | 226,026 |
| Total Expenses | 65,625,648 | 64,983,321 | 642,327 |
| Increase (decrease) in net position | \$ 2,675,685 | \$ 2,947,976 | \$ (272,291) |
| Net position | \$ (11,194,718) | \$ (13,870,403) | |

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed this year, its governmental funds reported a combined fund balance of \$50.1 million, which is below last year's ending fund balance of \$53.2 million. The primary cause of the decreased fund balance is the spending down of Measure "A" bond funds.

Table A-3: The District's Fund Balances

| Fund | Fund Balances | | | | |
|---|----------------------|----------------------|----------------------|-----------------------------|----------------------|
| | July 1, 2017 | Revenues | Expenditures | Other Sources and (Uses) | June 30, 2018 |
| General Fund | \$ 15,998,393 | \$ 57,500,471 | \$ 54,019,618 | \$ (1,056,539) | \$ 18,422,707 |
| Child Development Fund | 4,015 | 316,997 | 274,764 | - | 46,248 |
| Cafeteria Fund | 82,716 | 2,343,324 | 2,431,802 | 34,354 | 28,592 |
| Deferred Maintenance Fund | 816,217 | 129,882 | 71,405 | - | 874,694 |
| Special Reserve Fund (Postemployment Benefits) | 2,508,127 | 23,121 | - | 760,295 | 3,291,543 |
| Building Fund | 23,016,400 | 202,586 | 6,360,512 | - | 16,858,474 |
| Capital Facilities Fund | 106,952 | 84,954 | 75,313 | - | 116,593 |
| Special Reserve Fund (Capital Outlay) | 1,453,567 | 415,754 | 445,771 | 261,890 | 1,685,440 |
| Bond Interest and Redemption Fund | 9,217,909 | 8,752,090 | 9,201,588 | - | 8,768,411 |
| | \$ 53,204,296 | \$ 69,769,179 | \$ 72,880,773 | \$ - | \$ 50,092,702 |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (continued)

General Fund Budgetary Highlights

Over the course of the year, the District revised the annual operating budget several times. The major budget amendments fall into these categories:

- Revenues – increased by \$2.8 million primarily to reflect changes from federal, state, and local sources.
- Salaries and benefits costs – increased approximately \$1.6 million due to changes in staffing levels and negotiations.
- Other non-capital expenses – increased \$1.7 million to allocate resources for the schools.

While the District's final budget for the General Fund anticipated that revenues would fall short of expenditures by about \$0.3 million, the actual results for the year show that revenues exceeded expenditures by roughly \$3.5 million. Actual revenues were \$59,154 more than anticipated, and expenditures were \$3.7 million less than budgeted. That amount consists primarily of restricted categorical program dollars that were not spent as of June 30, 2018, that will be carried over into the 2018-19 budget.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

By the end of 2017-18 the District had invested \$6.3 million in new capital assets, related to the District's ongoing modernization program. (More detailed information about capital assets can be found in Note 6 to the financial statements). Total depreciation expense for the year exceeded \$4.1 million.

Table A-4: Capital Assets at Year End, Net of Depreciation

| | Governmental Activities | | Variance Increase (Decrease) |
|--------------------------|--------------------------------|----------------------|---|
| | 2018 | 2017 | |
| Land | \$ 723,499 | \$ 723,499 | \$ - |
| Improvement of sites | 6,547,208 | 7,323,078 | (775,870) |
| Buildings | 54,180,438 | 57,381,341 | (3,200,903) |
| Equipment | 732,480 | 842,927 | (110,447) |
| Construction in progress | 8,470,668 | 2,142,039 | 6,328,629 |
| Total | \$ 70,654,293 | \$ 68,412,884 | \$ 2,241,409 |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

CAPITAL ASSET AND DEBT ADMINISTRATION (continued)

Long-Term Debt

At year-end the District had \$98.0 million in general obligation bonds, certificates of participation, capital leases and employment benefits – a decrease of 5.3% from last year – as shown in Table A-5. (More detailed information about the District's long-term liabilities is presented in Note 7 to the financial statements).

Table A-5: Outstanding Long-Term Debt at Year-End

| | Governmental Activities | | Variance |
|-------------------------------|--------------------------------|-----------------------|--------------------------------|
| | 2018 | 2017* | Increase (Decrease) |
| General obligation bonds | \$ 87,265,470 | \$ 92,596,079 | \$ (5,330,609) |
| Certificates of participation | 3,275,000 | 3,405,000 | (130,000) |
| Capital leases | - | 18,792 | (18,792) |
| Other postemployment benefits | 7,104,020 | 7,153,781 | (49,761) |
| Compensated absences | 356,175 | 291,396 | 64,779 |
| Total | \$ 98,000,665 | \$ 103,465,048 | \$ (5,464,383) |

*As restated

FACTORS BEARING ON THE DISTRICT'S FUTURE

The 2018-19 State Budget

Final Budget Package Includes \$15.9 Billion in Total Reserves

The Legislature passed the final budget package on June 14, 2018. Total reserves in the final budget package are lower than the proposed level in the May Revision, but roughly the same as the level proposed by the Governor in January. The budget package also reflects various choices that shifted spending priorities compared to the Governor's proposal. In particular, the final budget package reduces payments for deferred maintenance by \$700 million—relative to the Governor's proposal—freeing up a like amount of funding. Correspondingly, the final budget package reflects higher General Fund spending for homeless grants and the universities, among others. The Governor signed the *2018-19 Budget Act* and 26 other budget related bills on June 27 and June 28, 2018.

Overall Spending

The budget assumed total state spending of \$197.2 billion (excluding federal and bond funds), an increase of 7% over revised totals for 2017-18. General Fund spending in the budget package is \$138.7 billion—an increase of \$11.6 billion, or 9%, over the revised 2017-18 level. Special fund spending increased \$1.3 billion, or 2%, over the revised 2017-18 level.

Considerable New Spending on Education

The budget package contains significant increases for every education segment. For elementary and secondary schools, the state surpasses the Local Control Funding Formula target rates set in 2013-14. For early education, the budget contains higher spending for more slots, rate increases, staff training, and facilities.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)

The 2018-19 State Budget (continued)

Proposition 98 Establishes Minimum Spending Level

This minimum spending requirement is commonly called the minimum guarantee. The minimum guarantee is determined by three main formulas (known as tests) and various inputs, including General Fund revenue, per capita personal income, and K-12 student attendance. The state can spend at the minimum guarantee or any level above it. If the minimum guarantee increases after budget enactment due to updated inputs, the state owes a "settle-up" obligation. In some years, the state also creates or pays "maintenance factor." Maintenance factor is created when General Fund revenue growth is weak relative to changes in per capita personal income. Maintenance factor is paid when General Fund revenue growth is stronger.

Higher Proposition 98 Spending in 2016-17 and 2017-18

From the June 2017 budget plan to the June 2018 budget plan, spending increased \$252 million in 2016-17 and \$1.1 billion in 2017-18. These upward revisions are attributable mainly to higher General Fund revenue. As part of the 2017-18 increase, the state is making an additional maintenance factor payment of \$789 million (on top of a previous \$536 million payment). After making the \$1.3 billion total payment, the state will have eliminated all remaining maintenance factor for the first time since 2005-06. In both 2016-17 and 2017-18, the state is spending at the calculated minimum guarantee.

2018-19 Spending up Notably Over Revised 2017-18 Level

For 2018-19, total Proposition 98 spending across all segments is \$78.4 billion, an increase of \$2.8 billion (3.7%) from the revised 2017-18 level. Test 2 is the operative test in 2018-19, with the increase in the guarantee attributable to a 3.67% increase in per capita personal income. Though the administration projects a 0.29% decline in student attendance for 2018-19, the budget makes no downward adjustment to the minimum guarantee. This is because the budget assumes that attendance *increases* the previous year (in 2017-18), thereby triggering a hold harmless provision in the State Constitution that negates any attendance declines over the subsequent two years. The budget sets total Proposition 98 spending in 2018-19 equal to the administration's May Revision estimate of the minimum guarantee.

\$67.9 Billion Proposition 98 Spending on K-12 Education in 2018-19

The enacted 2018-19 level is \$2.4 billion (3.6%) more than the revised 2017-18 level and \$3.2 billion (4.9%) more than the *2017-18 Budget Act* level. The budget increases spending per student by \$579 (5.2%) over the *2017-18 Budget Act* level, bringing Proposition 98 spending per student up to \$11,645.

Package Includes Mix of Ongoing and One-Time Spending

The budget includes \$5.7 billion in Proposition 98 augmentations for K-12 education across the three-year budget period. Of the \$5.7 billion, \$4 billion (70%) is ongoing and \$1.7 billion (30%) is one time. From an accounting perspective, the increase is scored across multiple fiscal years and includes settle-up and some unspent funds from prior years that have been repurposed. In addition to the Proposition 98 increase, the budget includes \$594 million in Proposition 51 bond authority for school facility projects and \$100 million in non-Proposition 98 funding for kindergarten school facilities.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2018

FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)

The 2018-19 State Budget (continued)

Fully Implements the Local Control Funding Formula (LCFF) for Schools, Then Further Increases Rates

In the January budget, the Governor proposed fully implementing LCFF and reaching the target funding rates. The final budget reaches and then goes beyond full implementation. Specifically, the budget closes the gap to the target rates and funds the statutory 2.71% cost-of-living adjustment (COLA) to those rates. In addition, the budget provides nearly an extra 1 percentage point increase in the LCFF rates—effectively funding a 3.7% COLA in 2018-19. The administration estimates that the combined ongoing cost of both full implementation and the augmented COLA is \$3.7 billion. This augmentation brings total LCFF spending for school districts and charter schools to \$61.1 billion, a 6.4% increase over the revised 2017-18 level. School districts and charter schools may use LCFF monies for any educational purpose.

Funds One-Time Discretionary Grants

The largest one-time spending initiative for K-12 education is \$1.1 billion that local education agencies (LEAs) may use for any educational purpose. Funding is distributed based on student attendance (an estimated \$183 per average daily attendance). If an LEA owes any funding to the federal government according to a 2014 settlement over Medi-Cal billing practices, the State Controller is to deduct this obligation from the LEA's discretionary grant. The budget assumes that these Medi-Cal obligations total \$145 million statewide (though the administration believes actual payments likely will come in lower). The remainder of each LEA's discretionary grant will be scored against any outstanding mandate claims. As less than one-third of LEAs have any such claims, it is estimated that only \$202 million of the funding provided will count toward the K-12 mandates backlog. It is estimated that the total remaining mandate backlog at the end of 2018-19 will be \$668 million.

All of these factors were considered in preparing the San Rafael City Elementary School District budget for the 2018-19 fiscal year.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District's Business Office at (415) 492-3205.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT*Statement of Net Position**June 30, 2018*

| | Total Governmental Activities |
|---|-------------------------------------|
| ASSETS | |
| Cash | \$ 50,915,998 |
| Accounts receivable | 3,255,392 |
| Nondepreciable capital assets | 9,194,167 |
| Depreciable capital assets | 128,008,780 |
| Less accumulated depreciation | <u>(66,548,654)</u> |
| Total assets | <u>124,825,683</u> |
| DEFERRED OUTFLOWS OF RESOURCES | |
| Deferred outflows of resources - pensions | 15,866,022 |
| Deferred outflows of resources - OPEB | 130,935 |
| Deferred amounts on refunding | <u>477,403</u> |
| Total deferred outflows of resources | <u>16,474,360</u> |
| LIABILITIES | |
| Accounts payable | 4,903,619 |
| Unearned revenue | 8,497 |
| Long-term liabilities: | |
| Due within one year | 7,490,821 |
| Due after one year | 90,509,844 |
| Net pension liability | <u>47,247,459</u> |
| Total liabilities | <u>150,160,240</u> |
| DEFERRED INFLOWS OF RESOURCES | |
| Deferred inflows of resources - pensions | 1,818,354 |
| Deferred inflows of resources - OPEB | <u>516,167</u> |
| | <u>2,334,521</u> |
| NET POSITION | |
| Net investment in capital assets | 17,486,200 |
| Restricted for: | |
| Capital projects | 1,802,033 |
| Debt service | 8,768,411 |
| Categorical programs | 3,923,692 |
| Unrestricted | <u>(43,175,054)</u> |
| Total net position | <u>\$ (11,194,718)</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Statement of Activities

For the Fiscal Year Ended June 30, 2018

| Functions/Programs | Expenses | Program Revenues | | Net (Expense) Revenue and Changes in Net Position |
|---|----------------------|----------------------|------------------------------------|---|
| | | Charges for Services | Operating Grants and Contributions | |
| Governmental Activities: | | | | |
| Instruction | \$ 33,794,584 | \$ 12,410 | \$ 4,757,959 | \$ (29,024,215) |
| Instruction-related services: | | | | |
| Supervision of instruction | 3,329,762 | 1,517 | 843,447 | (2,484,798) |
| Instructional library, media and technology | 902,584 | - | 72,942 | (829,642) |
| School site administration | 3,594,726 | - | 27,462 | (3,567,264) |
| Pupil services: | | | | |
| Home-to-school transportation | 1,981,048 | 347 | 160,448 | (1,820,253) |
| Food services | 2,512,054 | 173,539 | 2,118,433 | (220,082) |
| All other pupil services | 2,597,880 | 1,707 | 1,145,796 | (1,450,377) |
| General administration: | | | | |
| Data processing | 670,078 | - | 6,098 | (663,980) |
| All other general administration | 2,423,889 | 5,269 | 189,912 | (2,228,708) |
| Plant services | 4,719,573 | - | 1,920,309 | (2,799,264) |
| Community services | 77,273 | - | 1,532 | (75,741) |
| Interest on long-term debt | 4,004,023 | - | - | (4,004,023) |
| Other outgo | 915,267 | 2,378 | 311,268 | (601,621) |
| Depreciation (unallocated) | 4,102,907 | - | - | (4,102,907) |
| Total governmental activities | <u>\$ 65,625,648</u> | <u>\$ 197,167</u> | <u>\$ 11,555,606</u> | <u>(53,872,875)</u> |
| General Revenues: | | | | |
| Property taxes | | | | 30,091,966 |
| Federal and state aid not restricted to specific purposes | | | | 24,936,471 |
| Interest and investment earnings | | | | 247,216 |
| Miscellaneous | | | | <u>1,272,907</u> |
| Total general revenues | | | | <u>56,548,560</u> |
| Change in net position | | | | 2,675,685 |
| Net position - July 1, 2017, as originally stated | | | | <u>(12,247,507)</u> |
| Restatement - change in accounting principle | | | | (1,622,896) |
| Net position - July 1, 2017, as restated | | | | <u>(13,870,403)</u> |
| Net position - June 30, 2018 | | | | <u>\$ (11,194,718)</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Balance Sheet – Governmental Funds
June 30, 2018

| | General Fund | Building Fund | Bond Interest and Redemption Fund | Non-Major Governmental Funds | Total Governmental Funds |
|--------------------------------------|----------------------|----------------------|---|------------------------------------|--------------------------------|
| ASSETS | | | | | |
| Cash | \$ 22,527,697 | \$ 17,939,326 | \$ 8,768,411 | \$ 1,680,564 | \$ 50,915,998 |
| Accounts receivable | 2,801,188 | - | - | 454,204 | 3,255,392 |
| Due from other funds | 331,244 | - | - | 328,620 | 659,864 |
| Total Assets | <u>\$ 25,660,129</u> | <u>\$ 17,939,326</u> | <u>\$ 8,768,411</u> | <u>\$ 2,463,388</u> | <u>\$ 54,831,254</u> |
| LIABILITIES AND FUND BALANCES | | | | | |
| Liabilities | | | | | |
| Accounts payable | \$ 2,734,068 | \$ 1,080,852 | \$ - | \$ 255,271 | \$ 4,070,191 |
| Due to other funds | 328,620 | - | - | 331,244 | 659,864 |
| Unearned revenue | 8,497 | - | - | - | 8,497 |
| Total Liabilities | <u>3,071,185</u> | <u>1,080,852</u> | <u>-</u> | <u>586,515</u> | <u>4,738,552</u> |
| Fund Balances | | | | | |
| Nonspendable | 2,500 | - | - | 250 | 2,750 |
| Restricted | 3,848,852 | 16,858,474 | 8,768,411 | 1,876,623 | 31,352,360 |
| Assigned | 4,166,237 | - | - | - | 4,166,237 |
| Unassigned | 14,571,355 | - | - | - | 14,571,355 |
| Total Fund Balances | <u>22,588,944</u> | <u>16,858,474</u> | <u>8,768,411</u> | <u>1,876,873</u> | <u>50,092,702</u> |
| Total Liabilities and Fund Balances | <u>\$ 25,660,129</u> | <u>\$ 17,939,326</u> | <u>\$ 8,768,411</u> | <u>\$ 2,463,388</u> | <u>\$ 54,831,254</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2018

| | | |
|---|---------------------------------------|-------------------------------|
| Total fund balances - governmental funds | | \$ 50,092,702 |
| Capital assets used in governmental <i>activities</i> are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$137,202,947 and the accumulated depreciation is (\$66,548,654). | | 70,654,293 |
| Deferred amounts on refunding represent amounts paid to an escrow agent in excess of the outstanding debt at the time of the payment for refunded bonds which have been defeased. In the government-wide statements it is recognized as a deferred outflow of resources. The remaining deferred amounts on refunding at the end of the period were: | | 477,403 |
| In government funds, interest on long term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatured interest owing at the end of the period was: | | (833,428) |
| The net pension liability is not due and payable in the current reporting period, and therefore is not reported as a liability in the fund financial statements. | | (47,247,459) |
| In governmental funds, deferred outflows and inflows of resources related to other postemployment benefits (OPEB) are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources related to OPEB are reported. | | |
| | Deferred outflows of resources | 130,935 |
| | Deferred inflows of resources | <u>(516,167)</u> |
| | | (385,232) |
| In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported. | | |
| | Deferred outflows of resources | 15,866,022 |
| | Deferred inflows of resources | <u>(1,818,354)</u> |
| | | 14,047,668 |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year-end consist of: | | |
| | General obligation bonds payable | 87,265,470 |
| | Certificates of participation payable | 3,275,000 |
| | Other postemployment benefits | 7,104,020 |
| | Compensated absences payable | <u>356,175</u> |
| | | <u>(98,000,665)</u> |
| Total net position - governmental activities | | <u><u>\$ (11,194,718)</u></u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2018

| | General Fund | Building Fund | Bond Interest and Redemption Fund | Non-Major Governmental Funds | Total Governmental Funds |
|--|----------------------|----------------------|---|------------------------------------|--------------------------------|
| REVENUES | | | | | |
| LCFF sources | \$ 41,693,632 | \$ - | \$ - | \$ - | \$ 41,693,632 |
| Federal sources | 2,294,538 | - | - | 2,040,527 | 4,335,065 |
| Other state sources | 6,126,767 | 5,655 | 38,163 | 440,039 | 6,610,624 |
| Other local sources | 7,538,537 | 196,931 | 8,713,927 | 680,463 | 17,129,858 |
| Total Revenues | 57,653,474 | 202,586 | 8,752,090 | 3,161,029 | 69,769,179 |
| EXPENDITURES | | | | | |
| Current: | | | | | |
| Instruction | 33,886,127 | - | - | 246,379 | 34,132,506 |
| Instruction-related services: | | | | | |
| Supervision of instruction | 3,347,791 | - | - | 20,974 | 3,368,765 |
| Instructional library, media and technology | 695,311 | - | - | - | 695,311 |
| School site administration | 3,547,649 | - | - | - | 3,547,649 |
| Pupil support services: | | | | | |
| Home-to-school transportation | 1,978,801 | - | - | - | 1,978,801 |
| Food services | - | - | - | 2,377,969 | 2,377,969 |
| All other pupil services | 2,628,863 | - | - | - | 2,628,863 |
| Community services | 72,872 | - | - | - | 72,872 |
| General administration services: | | | | | |
| Data processing services | 670,452 | - | - | - | 670,452 |
| Other general administration | 2,245,289 | - | - | - | 2,245,289 |
| Plant services | 4,025,897 | - | - | 19,846 | 4,045,743 |
| Transfers of indirect costs | (61,244) | - | - | 61,244 | - |
| Capital outlay | 118,985 | 6,360,512 | - | 219,348 | 6,698,845 |
| Intergovernmental transfers | 915,267 | - | - | - | 915,267 |
| Debt service: | | | | | |
| Principal | 18,792 | - | 5,946,131 | 130,000 | 6,094,923 |
| Interest | 171 | - | 3,255,457 | 151,890 | 3,407,518 |
| Total Expenditures | 54,091,023 | 6,360,512 | 9,201,588 | 3,227,650 | 72,880,773 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 3,562,451 | (6,157,926) | (449,498) | (66,621) | (3,111,594) |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Interfund transfers in | 20,000 | - | - | 316,244 | 336,244 |
| Interfund transfers out | (316,244) | - | - | (20,000) | (336,244) |
| Total Other Financing Sources and Uses | (296,244) | - | - | 296,244 | - |
| Net Change in Fund Balances | 3,266,207 | (6,157,926) | (449,498) | 229,623 | (3,111,594) |
| Fund Balances, July 1, 2017 | 19,322,737 | 23,016,400 | 9,217,909 | 1,647,250 | 53,204,296 |
| Fund Balances, June 30, 2018 | <u>\$ 22,588,944</u> | <u>\$ 16,858,474</u> | <u>\$ 8,768,411</u> | <u>\$ 1,876,873</u> | <u>\$ 50,092,702</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

*Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,
and Changes in Fund Balances to the Statement of Activities
For the Fiscal Year Ended June 30, 2018*

Total net change in fund balances - governmental funds \$ (3,111,594)

Amounts reported for governmental *activities* in the statement of activities are different because:

In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:

| | | |
|---------------------------------|--------------------|-----------|
| Expenditures for capital outlay | 6,344,316 | |
| Depreciation expense | <u>(4,102,907)</u> | |
| Net: | | 2,241,409 |

Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Expenditures for the repayment of the principal portion of long-term liabilities were: 6,094,923

In governmental funds, accreted interest on capital appreciation bonds is not recorded as an expenditure from current resources. In the government-wide statement of activities, however, this is recorded as interest expense for the period. Accreted interest additions exceeded accreted interest paid in the current period by: (806,343)

In the governmental funds, if debt is issued at a premium or discount, the premium or discount is recognized as an Other Financing Source or an Other Financing Use in the period it is incurred. In the government-wide statements, the premium or discount is amortized as interest over the life of the debt. Amortization of premium or discount for the period is: 190,821

Deferred amounts on refunding represent amounts paid to an escrow agent in excess of the outstanding debt at the time of the payment for refunded bonds which have been defeased. In governmental funds these amounts are recognized as an expenditure. However, in the statement of activities, these amounts are amortized over the life of the debt. The difference between current year amounts and the current year amortization is: (43,400)

In governmental funds, other postemployment benefits (OPEB) costs are recognized as expenditures in the period they are paid. In the government-wide statements, OPEB costs are recognized in the period that they are incurred. The increase in the net OPEB liability at the end of the period was: (335,471)

In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period, but owing from the prior period is: 62,419

In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and actual employer contributions was: (1,552,300)

In the statement of activities, certain operating expenses - compensated absences, for example, are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, compensated absences earned exceeded the amounts used by: (64,779)

Change in net position of governmental activities \$ 2,675,685

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Statement of Fiduciary Net Position
June 30, 2018

| | Agency Funds |
|-----------------------|-----------------------------------|
| | Student Body Funds |
| ASSETS | |
| Cash | \$ 21,775 |
| Total assets | <u>\$ 21,775</u> |
| LIABILITIES | |
| Due to student groups | \$ 21,775 |
| Total liabilities | <u>\$ 21,775</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

San Rafael City Elementary School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

A. Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, and agencies that are not legally separate from the District. For San Rafael City Elementary School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District, in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete.

The District has identified no organizations that are required to be reported as component units.

B. Basis of Presentation, Basis of Accounting

1. Basis of Presentation

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the primary government (the District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the District's funds, including its fiduciary funds. Separate statements for each fund category - *governmental* and *fiduciary* - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting (continued)

1. Basis of Presentation (continued)

Major Governmental Funds

The District maintains the following major governmental funds:

General Fund: This fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The District also maintains a Deferred Maintenance Fund and a Special Reserve Fund for Postemployment Benefits. Under the flexibility provisions of current statute that allow certain formerly restricted revenues to be used for any educational purpose, the Deferred Maintenance Fund does not currently meet the definition of special revenue fund since it is no longer primarily composed of restricted or committed revenue sources. In addition, the Special Reserve Fund for Postemployment Benefits is not substantially composed of restricted or committed revenue sources. Because these funds do not meet the definition of special revenue funds under GASB 54, the activity in these funds are being reported within the General Fund.

Building Fund: This fund is used to account for the acquisition of major governmental capital facilities and buildings from the sale of general obligation bonds.

Bond Interest and Redemption Fund: This fund is used to account for the accumulation of resources for, and the repayment of, District bonds, interest, and related costs.

Non-Major Governmental Funds

The District maintains the following non-major governmental funds:

Special Revenue Funds:

Child Development Fund: This fund is used to account for resources committed to child development programs maintained by the District.

Cafeteria Fund: This fund is used to account for revenues received and expenditures made to operate the District's food service operations.

Capital Projects Funds:

Capital Facilities Fund: This fund is used to account for resources received from developer impact fees assessed under provisions of the California Environmental Quality Act.

Special Reserve Fund for Capital Outlay Projects: This fund is used to account for funds set aside for Board designated construction projects.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting (continued)

1. Basis of Presentation (continued)

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore cannot be used to support the District's own programs. The fiduciary fund category includes pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and agency funds. The District maintains the following fiduciary fund:

Agency Funds: The District maintains a separate agency fund for the Associated Student Body (ASB) Fund at Davidson Middle School.

2. Measurement Focus, Basis of Accounting

Government-Wide and Fiduciary Fund Financial Statements

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and financing from capital leases are reported as other financing sources.

3. Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to state-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain grants, and other local sources.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting (continued)

3. Revenues - Exchange and Non-Exchange Transactions (continued)

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

C. Budgetary Data

The budgetary process is prescribed by provisions of the California *Education Code* and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for. For budget purposes, on behalf payments have not been included as revenue and expenditures as required under generally accepted accounting principles.

D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated as of June 30.

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position

1. Cash and Cash Equivalents

The District considers cash and cash equivalents to be cash on hand and demand deposits. In addition, because the Treasury Pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

2. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

3. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

| Description | Estimated Lives |
|----------------------------|-----------------|
| Buildings and Improvements | 25-50 years |
| Furniture and Equipment | 15-20 years |
| Vehicles | 8 years |

4. Unearned Revenue

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

6. Compensated Absences

The liability for compensated absences reported in the government-wide statements consists of unpaid, accumulated vacation balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

7. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the San Rafael City Elementary School District Retiree Benefits Plan (“the Plan”) and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

8. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District’s California State Teachers Retirement System (CalSTRS) and California Public Employees’ Retirement System (CalPERS) plans and addition to/deductions from the Plans’ fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

9. Fund Balances

The fund balance for governmental funds is reported in classifications based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Nonspendable: Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepaid assets.

Restricted: Fund balance is reported as restricted when the constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provision or by enabling legislation.

Committed: The District’s highest decision-making level of authority rests with the District’s Board. Fund balance is reported as committed when the Board passes a resolution that places specified constraints on how resources may be used. The Board can modify or rescind a commitment of resources through passage of a new resolution.

Assigned: Resources that are constrained by the District’s intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent may be expressed by either the Board, committees (such as budget or finance), or officials to which the Board has delegated authority.

Unassigned: Unassigned fund balance represents fund balance that has not been restricted, committed, or assigned and may be utilized by the District for any purpose. When expenditures are incurred, and both restricted and unrestricted resources are available, it is the District’s policy to use restricted resources first, then unrestricted resources in the order of committed, assigned, and then unassigned, as they are needed.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

10. Net Position

Net position is classified into three components: net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

- **Net investment in capital assets** - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- **Restricted** - This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted net position** - This component of net position consists of net position that does not meet the definition of "net investment in capital assets" or "restricted".

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

F. Minimum Fund Balance Policy

During the 2010-11 fiscal year, pursuant to GASB Statement No. 54, the District adopted a minimum fund balance policy for the General Fund in order to protect the District against revenue shortfalls or unpredicted expenditures. The policy requires a Reserve for Economic Uncertainties consisting of unassigned amounts equal to no less than three percent of total General Fund expenditures and other financing uses.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed unless the governing board has provided otherwise in its commitment or assignment actions.

G. Property Tax Calendar

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the schools and special districts within the County. The Board of Supervisors levies property taxes as of September 1 on property values assessed on July 1. Secured property tax payments are due in two equal installments. The first is generally due November 1 and is delinquent with penalties on December 10, and the second is generally due on February 1 and is delinquent with penalties on April 10. Secured property taxes become a lien on the property on January 1.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

H. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reported period. Actual results could differ from those estimates.

I. New GASB Pronouncements

During the 2017-18 fiscal year, the following GASB Pronouncements became effective:

1. In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits, or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans.

2. In March 2016, the GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

I. New GASB Pronouncements (continued)

3. In March 2017, the GASB issued Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). Specifically, this Statement addresses the following topics:
 - Blending a component unit in circumstances in which the primary government is a business-type activity that reports in a single column for financial statement presentation
 - Reporting amounts previously reported as goodwill and “negative” goodwill
 - Classifying real estate held by insurance entities
 - Measuring certain money market investments and participating interest-earning investment contracts at amortized cost
 - Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus
 - Recognizing on-behalf payments for pensions or OPEB in employer financial statements
 - Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB
 - Classifying employer-paid member contributions for OPEB
 - Simplifying certain aspects of the alternative measurement method for OPEB
 - Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.

4. In May 2017, the GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources-resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 2 - CASH

Cash at June 30, 2018, is reported at fair value and consisted of the following:

| | Governmental Activities/ Funds | Fiduciary Funds |
|---------------------------|--------------------------------------|--------------------|
| Pooled Funds: | | |
| Cash in County Treasury | \$ 50,909,149 | \$ - |
| Total Pooled Funds | 50,909,149 | - |
| Deposits: | | |
| Cash on hand and in banks | 4,099 | 21,775 |
| Cash in revolving fund | 2,750 | - |
| Total Deposits | 6,849 | 21,775 |
| Total Cash | \$ 50,915,998 | \$ 21,775 |

Pooled Funds

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the County Treasury. The County pools and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited annually to participating funds. Any investment losses are proportionately shared by all funds in the pool.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable state laws, the County Treasurer may invest in derivative securities with the State of California. However, at June 30, 2018, the County Treasurer has represented that the Pooled Investment Fund contained no derivatives or other investments with similar risk profiles.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. Cash balances held in banks are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC) and are collateralized by the respective financial institutions. In addition, the California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

As of June 30, 2018, none of the District's bank balance was exposed to custodial credit risk because it was insured by the FDIC.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 2 – CASH (continued)

Fair Value Measurements

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 – Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 – Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 – Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that date if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized – Investments in the Marin County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable as of June 30, 2018, consisted of the following:

| | General Fund | Non-Major Governmental Funds | Total Governmental Funds |
|--------------------------|---------------------|------------------------------------|--------------------------------|
| Federal Government: | | | |
| Categorical aid programs | \$ 668,789 | \$ 297,002 | \$ 965,791 |
| State Government: | | | |
| Lottery | 203,729 | - | 203,729 |
| Special education | 83,605 | - | 83,605 |
| Categorical aid programs | 100,494 | 91,892 | 192,386 |
| Local: | | | |
| Other local | 1,744,571 | 65,310 | 1,809,881 |
| Total | <u>\$ 2,801,188</u> | <u>\$ 454,204</u> | <u>\$ 3,255,392</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 4 – INTERFUND TRANSACTIONS

A. Balances Due To/From Other Funds

Balances due to/from other funds at June 30, 2018, consisted of the following:

| | |
|--|-------------------|
| General Fund due to Cafeteria Fund for cost reimbursements and negative student balance write-offs | \$ 46,730 |
| General Fund due to Special Reserve Fund for Capital Outlay Projects for maintenance contribution | 281,890 |
| Child Development Fund due to General Fund for short-term loan and indirect costs | 32,411 |
| Cafeteria Fund due to General Fund for short-term loan and indirect costs | 278,833 |
| Special Reserve Fund for Capital Outlay Projects due to General Fund for facilities use fees | 20,000 |
| Total | <u>\$ 659,864</u> |

B. Transfers To/From Other Funds

Transfers to/from other funds at June 30, 2018, consisted of the following:

| | |
|--|-------------------|
| General Fund transfer to Cafeteria Fund to cover insufficient funds | \$ 34,354 |
| General Fund transfer to the Special Reserve Fund for Capital Outlay Projects for maintenance contribution | 281,890 |
| Special Reserve Fund for Capital Outlay Projects transfer to General Fund for facilities use fees | 20,000 |
| Total | <u>\$ 336,244</u> |

NOTE 5 – FUND BALANCES

At June 30, 2018, fund balances of the District’s governmental funds were classified as follows:

| | General Fund | Building Fund | Bond Interest and Redemption Fund | Non-Major Governmental Funds | Total |
|-------------------------------|----------------------|----------------------|---|------------------------------------|----------------------|
| Nonspendable: | | | | | |
| Revolving cash | \$ 2,500 | \$ - | \$ - | \$ 250 | \$ 2,750 |
| Total Nonspendable | <u>2,500</u> | <u>-</u> | <u>-</u> | <u>250</u> | <u>2,750</u> |
| Restricted: | | | | | |
| Categorical programs | 3,848,852 | - | - | 46,248 | 3,895,100 |
| Food service programs | - | - | - | 28,342 | 28,342 |
| Capital projects | - | 16,858,474 | - | 1,802,033 | 18,660,507 |
| Debt service | - | - | 8,768,411 | - | 8,768,411 |
| Total Restricted | <u>3,848,852</u> | <u>16,858,474</u> | <u>8,768,411</u> | <u>1,876,623</u> | <u>31,352,360</u> |
| Assigned: | | | | | |
| Deferred maintenance program | 874,694 | - | - | - | 874,694 |
| Postemployment benefits | 3,291,543 | - | - | - | 3,291,543 |
| Total Assigned | <u>4,166,237</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>4,166,237</u> |
| Unassigned: | | | | | |
| Remaining unassigned balances | 14,571,355 | - | - | - | 14,571,355 |
| Total Unassigned | <u>14,571,355</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>14,571,355</u> |
| Total | <u>\$ 22,588,944</u> | <u>\$ 16,858,474</u> | <u>\$ 8,768,411</u> | <u>\$ 1,876,873</u> | <u>\$ 50,092,702</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Notes to Financial Statements
 June 30, 2018

NOTE 6 – CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the year ended June 30, 2018, was as follows:

| | Balance, July 1, 2017 | Additions | Retirements | Balance, June 30, 2018 |
|---|--------------------------|---------------------|-------------|---------------------------|
| Capital assets not being depreciated: | | | | |
| Land | \$ 723,499 | \$ - | \$ - | \$ 723,499 |
| Construction in progress | 2,142,039 | 6,328,629 | - | 8,470,668 |
| Total capital assets not being depreciated | <u>2,865,538</u> | <u>6,328,629</u> | <u>-</u> | <u>9,194,167</u> |
| Capital assets being depreciated: | | | | |
| Improvement of sites | 21,112,676 | - | - | 21,112,676 |
| Buildings | 105,369,230 | - | - | 105,369,230 |
| Equipment | 1,511,187 | 15,687 | - | 1,526,874 |
| Total capital assets being depreciated | <u>127,993,093</u> | <u>15,687</u> | <u>-</u> | <u>128,008,780</u> |
| Accumulated depreciation for: | | | | |
| Improvement of sites | (13,789,598) | (775,870) | - | (14,565,468) |
| Buildings | (47,987,889) | (3,200,903) | - | (51,188,792) |
| Equipment | (668,260) | (126,134) | - | (794,394) |
| Total accumulated depreciation | <u>(62,445,747)</u> | <u>(4,102,907)</u> | <u>-</u> | <u>(66,548,654)</u> |
| Total capital assets being depreciated, net | <u>65,547,346</u> | <u>(4,087,220)</u> | <u>-</u> | <u>61,460,126</u> |
| Governmental activity capital assets, net | <u>\$ 68,412,884</u> | <u>\$ 2,241,409</u> | <u>\$ -</u> | <u>\$ 70,654,293</u> |

NOTE 7 – GENERAL LONG-TERM DEBT

Changes in long-term debt for the year ended June 30, 2018, were as follows:

| | Balance, July 1, 2017 | Additions | Deductions | Balance, June 30, 2018 | Amount Due Within One Year |
|-------------------------------|--------------------------|---------------------|---------------------|---------------------------|-------------------------------|
| General Obligation Bonds: | | | | | |
| Principal payments | \$ 69,670,286 | \$ - | \$ 5,946,131 | \$ 63,724,155 | \$ 5,674,032 |
| Accreted interest | 19,707,560 | 2,135,212 | 1,328,869 | 20,513,903 | 1,490,968 |
| Unamortized Premium, net | 3,218,233 | - | 190,821 | 3,027,412 | 190,821 |
| Total - Bonds | <u>92,596,079</u> | <u>2,135,212</u> | <u>7,465,821</u> | <u>87,265,470</u> | <u>7,355,821</u> |
| Certificates of Participation | 3,405,000 | - | 130,000 | 3,275,000 | 135,000 |
| Capital Leases | 18,792 | - | 18,792 | - | - |
| Other Postemployment Benefits | 7,153,781 | 775,862 | 825,623 | 7,104,020 | - |
| Compensated Absences | 291,396 | 64,779 | - | 356,175 | - |
| Totals | <u>\$ 103,465,048</u> | <u>\$ 2,975,853</u> | <u>\$ 8,440,236</u> | <u>\$ 98,000,665</u> | <u>\$ 7,490,821</u> |

Note: Beginning balance of OPEB liability has been restated due to the implementation of GASB Statement No. 75.

Payments for general obligation bonds are made by the Bond Interest and Redemption Fund. Payments for certificates of participation are made by the Capital Facilities and Special Reserve for Capital Outlay Projects funds. Other postemployment benefits and capital leases payments are made by the General Fund. Accumulated vacation will be paid for by the fund for which the employee worked.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 7 – GENERAL LONG-TERM DEBT (continued)

A. General Obligation Bonds

Election of 1999

An election was held on December 7, 1999, at which more than two-thirds of the voters in the District authorized the issuance and sale of \$26.0 million of general obligation bonds. The bonds are general obligations of the District, and the County is obligated to annually levy ad valorem taxes for the payment of, the interest on, and the principal of the bonds. Bond proceeds were used to repair roofs, remove asbestos, replace heating, ventilation and plumbing systems, make earthquake safety improvements, renovate and update classrooms, acquire school facilities, and improve school sites and facilities.

Election of 2002

An election was held on November 5, 2002, at which time more than fifty-five percent of the voters in the District authorized the issuance and sale of \$49.3 million of general obligation bonds. The bonds are general obligations of the District, and the County is obligated to annually levy ad valorem taxes for the payment of, the interest on, and the principal of the bonds. Bond proceeds were used to finance the repair, upgrading, construction, acquisition and equipping of certain district property and facilities and to pay the cost of issuing the bonds.

Election of 2015

An election was held on November 3, 2015, at which time more than fifty-five percent of the voters in the District authorized the issuance and sale of \$108.2 million of general obligation bonds. The bonds are general obligations of the District, and the County is obligated to annually levy ad valorem taxes for the payment of, the interest on, and the principal of the bonds. Bond proceeds were used to finance the upgrading, construction, acquisition and equipping of school libraries, facilities, classrooms, and science labs, modernization of plumbing and bathroom facilities, upgrading of technology infrastructure, installation of energy efficient heating and cooling systems, removal of hazardous conditions, and repair of leaky roofs.

2011 Refunding General Obligation Bonds

On July 21, 2011, the District issued \$27,710,000 of Refunding General Obligation Bonds. The bonds bear fixed interest rates averaging 3.9 percent with annual maturities from August 1, 2012, through August 1, 2028. The net proceeds of \$29,577,900 (after premiums of \$2,121,784 and issuance costs of \$253,884) were used to prepay a portion of the District's outstanding General Obligation Bonds. Deferred charges on refunding of \$477,403 remain to be amortized.

A summary of outstanding general obligation bonds issued is presented below:

| Series | Issue Date | Maturity Date | Interest Rate | Original Issue | Balance, July 1, 2017 | Additions | Deductions | Balance, June 30, 2018 |
|--------|------------|---------------|---------------|---------------------------|-----------------------|---------------------|---------------------|------------------------|
| 1999A | 7/18/2000 | 7/1/2025 | 4.8%-6.0% | \$ 6,496,510 | \$ 676,510 | \$ - | \$ - | \$ 676,510 |
| 2002B | 8/4/2004 | 8/1/2029 | 3.85%-5.7% | 29,996,225 | 15,164,976 | - | 1,285,037 | 13,879,939 |
| 2002C | 8/11/2005 | 8/1/2030 | 3.25%-5.3% | 9,300,566 | 5,918,800 | - | 311,094 | 5,607,706 |
| 2011R | 7/21/2011 | 8/1/2028 | 2.0%-5.0% | 27,710,000 | 22,910,000 | - | 1,410,000 | 21,500,000 |
| 2015A | 3/10/2016 | 8/1/2045 | 2.25%-5.0% | 25,000,000 | 25,000,000 | - | 2,940,000 | 22,060,000 |
| | | | | | <u>\$ 69,670,286</u> | <u>\$ -</u> | <u>\$ 5,946,131</u> | <u>\$ 63,724,155</u> |
| | | | | <u>Accreted Interest:</u> | | | | |
| | | | | 1999A | \$ 1,145,065 | \$ 109,828 | \$ - | \$ 1,254,893 |
| | | | | 2002B | 14,076,306 | 1,512,411 | 1,109,963 | 14,478,754 |
| | | | | 2002C | 4,486,189 | 512,973 | 218,906 | 4,780,256 |
| | | | | | <u>\$ 19,707,560</u> | <u>\$ 2,135,212</u> | <u>\$ 1,328,869</u> | <u>\$ 20,513,903</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 7 – GENERAL LONG-TERM DEBT (continued)

A. General Obligation Bonds (continued)

The annual requirements to amortize all general obligation bonds payable outstanding as of June 30, 2018 were as follows:

| <u>Fiscal Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|--------------------|----------------------|----------------------|-----------------------|
| 2018-2019 | \$ 5,674,032 | \$ 3,262,706 | \$ 8,936,738 |
| 2019-2020 | 3,274,341 | 3,311,397 | 6,585,738 |
| 2020-2021 | 3,414,332 | 3,429,155 | 6,843,487 |
| 2021-2022 | 3,543,598 | 3,551,439 | 7,095,037 |
| 2022-2023 | 3,301,173 | 4,147,839 | 7,449,012 |
| 2023-2028 | 19,059,589 | 21,812,523 | 40,872,112 |
| 2028-2033 | 8,507,090 | 16,558,254 | 25,065,344 |
| 2033-2038 | 4,045,000 | 2,985,525 | 7,030,525 |
| 2038-2043 | 6,905,000 | 1,945,500 | 8,850,500 |
| 2043-2046 | 6,000,000 | 374,200 | 6,374,200 |
| Total | <u>\$ 63,724,155</u> | <u>\$ 61,378,538</u> | <u>\$ 125,102,693</u> |

B. Certificates of Participation

On September 29, 2005, the District issued \$4,500,000 Certificates of Participation for the purpose of providing additional funds for school modernization. The issue consists of \$2,290,000 Serial Certificates ranging in interest from 2.8% to 4.5% and maturing February 1, 2025 and two Term Certificates for \$980,000 and \$1,230,000, respectively, with interest rates of 4.5% and 4.625%, maturing February 1, 2030 and 2035, respectively.

At June 30, 2018, the principal outstanding on the certificates was \$3,275,000. The annual requirements to amortize outstanding certificates at June 30, 2018, were as follows:

| <u>Fiscal Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|--------------------|---------------------|---------------------|---------------------|
| 2018-2019 | \$ 135,000 | \$ 146,690 | \$ 281,690 |
| 2019-2020 | 140,000 | 141,290 | 281,290 |
| 2020-2021 | 145,000 | 135,550 | 280,550 |
| 2021-2022 | 150,000 | 129,388 | 279,388 |
| 2022-2023 | 160,000 | 122,938 | 282,938 |
| 2023-2028 | 895,000 | 502,973 | 1,397,973 |
| 2028-2033 | 1,125,000 | 281,331 | 1,406,331 |
| 2033-2035 | 525,000 | 36,769 | 561,769 |
| Total | <u>\$ 3,275,000</u> | <u>\$ 1,496,929</u> | <u>\$ 4,771,929</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 8 - JOINT VENTURES

The San Rafael City Elementary School District participates in a joint venture under a joint powers agreement (JPA), the Marin Schools Insurance Authority (MSIA). The relationship between the San Rafael City Elementary School District and the JPA is such that the JPA is not a component unit of the District for financial reporting purposes.

The JPA arranges for and provide workers' compensation, property and liability and health insurance for its member school districts. The JPA is governed by a board consisting of a representative from each member district. The governing board controls the operations of the JPA independent of any influence by the member districts beyond their representation on the governing board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionately to its participation in the JPA.

Condensed unaudited financial information for the year ended June 30, 2018, is as follows:

| | <u>MSIA</u> |
|-------------------------|----------------------|
| Total Assets | \$ 32,041,295 |
| Total Liabilities | <u>12,761,882</u> |
| Net Position | <u>\$ 19,279,413</u> |
| Total Revenues | \$ 12,464,295 |
| Total Expenditures | <u>9,596,374</u> |
| Operating Income (Loss) | <u>2,867,921</u> |
| Change in Net Position | <u>\$ 2,867,921</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 9 – COMMITMENTS AND CONTINGENCIES

A. State and Federal Allowances, Awards and Grants

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursement will not be material.

B. Construction Commitments

As of June 30, 2018, the District had commitments with respect to unfinished capital projects of approximately \$7.0 million to be paid from local funds.

C. Litigation

The District is involved in certain legal matters that arose out of the normal course of business. The District has not accrued a liability for any potential litigation against it because it does not meet the criteria to be considered a liability at June 30, 2018.

NOTE 10 – RISK MANAGEMENT

Property and Liability

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2018, the District participated in the MSIA public entity risk pool for property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

Workers' Compensation

For fiscal year 2018, the District participated in the MSIA JPA workers compensation, with excess coverage provided by the Schools Excess Liability Fund (SELF) public entity risk pool.

Employee Medical Benefits

The District has contracted with CalPERS to provide employee medical and surgical benefits. Dental benefits and basic life insurance benefits are provided through the MSIA public entity risk pool.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

For the fiscal year ended June 30, 2018, the District reported net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense for each of the above plans as follows:

| Pension Plan | Net Pension Liability | Deferred Outflows of Resources | Deferred Inflows of Resources | Pension Expense |
|--------------|-----------------------|--------------------------------|-------------------------------|-----------------|
| CalSTRS | \$ 39,072,730 | \$ 12,415,392 | \$ 1,722,107 | \$ 4,407,196 |
| CalPERS | 8,174,729 | 3,450,630 | 96,247 | 2,107,005 |
| Total | \$ 47,247,459 | \$ 15,866,022 | \$ 1,818,354 | \$ 6,514,201 |

The details of each plan are as follows:

A. California State Teachers' Retirement System (CalSTRS)

Plan Description

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <http://www.calstrs.com/member-publications>.

Benefits Provided

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0% of final compensation for each year of credited service.

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program, and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is the sponsor of the STRP and obligor of the trust. In addition, the state is both an employer and nonemployer contributing entity to the STRP.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Benefits Provided (continued)

The District contributes exclusively to the STRP Defined Benefit Program, thus disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2018, are summarized as follows:

| | STRP Defined Benefit Program | |
|---|-------------------------------------|--------------------------------|
| | On or before December 31, 2012 | On or after January 1, 2013 |
| Hire Date | December 31, 2012 | January 1, 2013 |
| Benefit Formula | 2% at 60 | 2% at 62 |
| Benefit Vesting Schedule | 5 years of service | 5 years of service |
| Benefit Payments | Monthly for life | Monthly for life |
| Retirement Age | 60 | 62 |
| Monthly Benefits as a Percentage of Eligible Compensation | 2.0%-2.4% | 2.0%-2.4% |
| Required Employee Contribution Rate | 10.25% | 9.205% |
| Required Employer Contribution Rate | 14.43% | 14.43% |
| Required State Contribution Rate | 9.328% | 9.328% |

Contributions

Required member District and State of California contributions rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contributions rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In accordance with AB 1469, employer contributions into the CalSTRS will be increasing to a total of 19.1% of applicable member earnings phased over a seven year period. The contribution rates for each plan for the year ended June 30, 2018, are presented above and the District's total contributions were \$3,539,841.

Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

| | |
|---|----------------------|
| Total net pension liability, including State share: | |
| District's proportionate share of net pension liability | \$ 39,072,730 |
| State's proportionate share of the net pension liability associated with the District | 9,124,991 |
| Total | <u>\$ 48,197,721</u> |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

A. California State Teachers’ Retirement System (CalSTRS) (continued)

Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

The net pension liability was measured as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

| | Percentage Share of Risk Pool | | Change Increase/ (Decrease) |
|---|---|---|--|
| | Fiscal Year Ending June 30, 2018 | Fiscal Year Ending June 30, 2017 | |
| Measurement Date | June 30, 2017 | June 30, 2016 | |
| Proportion of the Net Pension Liability | 0.042250% | 0.040000% | 0.002250% |

For the year ended June 30, 2018, the District recognized pension expense of \$4,407,196. In addition, the District recognized pension expense and revenue of \$411,915 for support provided by the State. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|-----------------------------------|----------------------------------|
| Pension contributions subsequent to measurement date | \$ 3,539,841 | \$ - |
| Net change in proportionate share of net pension liability | 1,492,376 | - |
| Difference between projected and actual earnings on pension plan investments | - | 1,040,616 |
| Changes of assumptions | 7,238,680 | - |
| Differences between expected and actual experience in the measurement of the total pension liability | 144,495 | 681,491 |
| Total | <u>\$ 12,415,392</u> | <u>\$ 1,722,107</u> |

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 7 years.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, | Deferred Outflows/(Inflows) of Resources |
|------------------------|--|
| 2019 | \$ 455,831 |
| 2020 | 1,975,561 |
| 2021 | 1,415,327 |
| 2022 | 396,259 |
| 2023 | 1,399,694 |
| Thereafter | 1,510,772 |
| Total | <u>\$ 7,153,444</u> |

Actuarial Methods and Assumptions

Total pension liability for STRS was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following methods and assumptions, applied to all prior periods included in the measurement:

| | |
|-----------------------------|------------------------------------|
| Valuation Date | June 30, 2016 |
| Measurement Date | June 30, 2017 |
| Experience Study | July 1, 2010 through June 30, 2015 |
| Actuarial Cost Method | Entry age normal |
| Investment Rate of Return | 7.1% |
| Consumer Price of Inflation | 2.75% |
| Wage Growth | 3.5% |

CalSTRS changed the mortality assumptions based on the July 1, 2010, through June 30, 2015, experience study adopted by the board in February 2017. CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance-PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Actuarial Methods and Assumptions (continued)

For each future valuation, CalSTRS consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2017, are summarized in the following table:

| Asset Class | Assumed Asset Allocation | Long-Term Expected Real Rate of Return |
|--|--------------------------|--|
| Global Equity | 47% | 6.30% |
| Fixed Income | 12% | 0.30% |
| Real Estate | 13% | 5.20% |
| Private Equity | 13% | 9.30% |
| Absolute Return/Risk Mitigating Strategies | 9% | 2.90% |
| Inflation Sensitive | 4% | 3.80% |
| Cash/Liquidity | 2% | -1.00% |

Discount Rate

The discount rate used to measure the total pension liability was 7.1%. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.1%) and assuming that contributions, benefit payments and administrative expense occurred midyear. Based on these assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| Discount Rate | Net Pension Liability |
|-------------------------------|-----------------------|
| 1% decrease (6.10%) | \$ 57,371,172 |
| Current discount rate (7.10%) | 39,072,730 |
| 1% increase (8.10%) | 24,222,304 |

On Behalf Payments

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS in the amount of \$1,879,764 (9.328% of annual payroll). Under accounting principles generally accepted in the United States of America, these amounts are reported as revenues and expenditures.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS)

Plan Description

Qualified employees are eligible to participate in the School Employer Pool (SEP) under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016 annual actuarial valuation report, Schools Pool Actuarial Valuation. This report and CalPERS audited financial information are publically available reports that can be found on the CalPERS website under Forms and Publications at: <https://www.calpers.ca.gov/page/forms-publications>.

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor, and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2018, are summarized as follows:

| | <u>School Employer Pool (CalPERS)</u> | |
|---|---------------------------------------|--------------------------------|
| | On or before December 31, 2012 | On or after January 1, 2013 |
| Hire Date | | |
| Benefit Formula | 2% at 55 | 2% at 62 |
| Benefit Vesting Schedule | 5 years of service | 5 years of service |
| Benefit Payments | Monthly for life | Monthly for life |
| Retirement Age | 55 | 62 |
| Monthly Benefits as a Percentage of Eligible Compensation | 1.1%-2.5% | 1.0%-2.5% |
| Required Employee Contribution Rate | 7.00% | 6.00% |
| Required Employer Contribution Rate | 15.531% | 15.531% |

Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Contributions (continued)

The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contributions rates are expressed as percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2018, are presented above and the total District contributions were \$1,010,146.

Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2018, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$8,174,729. The net pension liability was measured as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

| | Percentage Share of Risk Pool | | Change Increase/ (Decrease) |
|---|---|---|--|
| | Fiscal Year Ending June 30, 2018 | Fiscal Year Ending June 30, 2017 | |
| Measurement Date | June 30, 2017 | June 30, 2016 | |
| Proportion of the Net Pension Liability | 0.034243% | 0.035200% | -0.000957% |

For the year ended June 30, 2018, the District recognized pension expense of \$2,107,005. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|---|--|
| Pension contributions subsequent to measurement date | \$ 1,010,146 | \$ - |
| Net change in proportionate share of net pension liability | 670,780 | - |
| Difference between projected and actual earnings on pension plan investments | 282,789 | - |
| Changes of assumptions | 1,194,048 | 96,247 |
| Differences between expected and actual experience in the measurement of the total pension liability | 292,867 | - |
| Total | <u>\$ 3,450,630</u> | <u>\$ 96,247</u> |

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 4 years.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, | Deferred Outflows/(Inflows) of Resources |
|------------------------|--|
| 2019 | \$ 800,179 |
| 2020 | 1,068,819 |
| 2021 | 669,398 |
| 2022 | (194,159) |
| 2023 | - |
| Thereafter | - |
| Total | <u>\$ 2,344,237</u> |

Actuarial Methods and Assumptions

Total pension liability for SEP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following methods and assumptions, applied to all prior periods included in the measurement:

| | |
|-----------------------------|------------------------------------|
| Valuation Date | June 30, 2016 |
| Measurement Date | June 30, 2017 |
| Experience Study | July 1, 1997 through June 30, 2011 |
| Actuarial Cost Method | Entry age normal |
| Discount Rate | 7.15% |
| Consumer Price of Inflation | 2.75% |
| Wage Growth | Varies by entry age and service |

Mortality assumptions are based on mortality rates resulting from the most recent CalPERS experience study adopted by the CalPERS Board. For purposes of the post-retirement mortality rates, those revised rates include 20 years of mortality improvements, using Scale BB published by the Society of Actuaries.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first ten years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administration expenses.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 11 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Actuarial Methods and Assumptions (continued)

The target asset allocation and best estimates of real rates of return for each major asset class are summarized in the following table:

| Asset Class | Assumed Asset Allocation | Long-Term Expected Real Rate of Return |
|-------------------------------|--------------------------|--|
| Global Equity | 47% | 5.38% |
| Fixed Income | 19% | 2.27% |
| Inflation Assests | 6% | 1.39% |
| Private Equity | 12% | 6.63% |
| Real Estate | 11% | 5.21% |
| Infrastructure and Forestland | 3% | 5.36% |
| Liquidity | 2% | -0.90% |

Discount Rate

The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Based on these assumptions, the School Employer Pool fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| Discount Rate | Net Pension Liability |
|-------------------------------|-----------------------|
| 1% decrease (6.15%) | \$ 12,027,646 |
| Current discount rate (7.15%) | 8,174,729 |
| 1% increase (8.15%) | 4,978,412 |

C. Social Security

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by social security or an alternative plan. The District has elected to use the Social Security as its alternative plan.

D. Payables to the Pension Plans

At June 30, 2018, the District did not have any outstanding payables for outstanding contributions to the CalSTRS and CalPERS pension plans, respectively, required for the fiscal year ended June 30, 2018.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS

A. General Information about the OPEB Plan

Plan description

The District’s defined benefit OPEB plan provides OPEB for eligible certificated, classified, and management employees of the District. The authority to establish and amend the benefit terms and financing requirements are governed by collective bargaining agreements with plan members. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits provided

The District contributes toward post-retirement benefits for employees who retire after meeting certain age and service requirements.

Eligibility for benefits: Classified employees are eligible upon retirement under PERS if they elect medical coverage under CalPERS plans. Certificated employees are eligible upon retirement under PERS or STRS if they elect medical coverage under CalPERS plans.

Benefits payable: Retired employees will receive the PEMHCA minimum amount, prorated over 20 years. For certificated retirees, this amount is \$ 102.40 in 2017, and \$113.05 in 2018. For classified retirees, this amount is \$108.80 in 2017, and \$119.70 in 2018. In addition, for a certificated retiree who retired after at least age 55 with at least 10 years of District service, the retiree will also receive \$230 per month for five years or until age 65, whichever comes first.

PEMHCA minimum benefits are paid for the life of the retired employee, and cease upon the retiree's death. The surviving spouse may choose to continue medical coverage under CalPERS medical plans, in which case the PEMHCA minimum amount will continue for the remainder of the spouse's life.

No other benefits are paid to retirees besides those described above.

Employees covered by benefit terms

At July 1, 2017, the following employees were covered by the benefit terms:

| | |
|--|------------|
| Inactive employees or beneficiaries currently receiving benefit payments | 49 |
| Active employees | 304 |
| Total | <u>353</u> |

Medicare Premium Payment (MPP) Program

The Medicare Premium Payment Program is a cost-sharing multiple-employer other postemployment benefit plan established pursuant to Chapter 1032, Statutes of 2000 (SB 1435). CalSTRS administers the MPP Program, through the Teachers’ Health Benefit Fund. The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the Defined Benefit Program who were retired or began receiving a disability allowance prior to July 1, 2012, and were not eligible for premium free Medicare Part A. The payments are made directly to the Centers for Medicare and Medicaid Services on a monthly basis.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (continued)

B. Total OPEB Liability

The District's total OPEB liability of \$6,821,117 for the District Plan was measured as of July 1, 2017, and was determined by an actuarial valuation as of that date. The District's proportionate share of the net MPP Program OPEB liability of \$282,903 was measured as of June 30, 2017, and was determined by an actuarial valuation as of June 30, 2016.

Actuarial assumptions and other inputs

The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

| | District Plan | MPP Program |
|--|---|--|
| Valuation Date | June 30, 2017 | June 30, 2016 |
| Experience Study | N/A | July 1, 2010, through June 30, 2015 |
| Inflation | 3.13 percent | N/A |
| Salary increases | N/A | N/A |
| Healthcare cost trend rates | 5.00 percent in 2018 | 3.58 percent |
| Retirees' share of benefit-related costs | Dependent upon employees classification and tenure of service provided to the District. | 3.7 percent for Medicare Part A, and 4.1 percent for Medicare Part B |

District Plan

The discount rate is equal to 3.13% per year. This complies with the new requirements of GASB 75 that the discount rate for an unfunded program should reflect the yield on high-quality 20- year municipal bonds. The District has elected to use the "S&P Municipal Bond 20 Year High Grade Rate Index" for this purpose.

Mortality rates are based on the most recent rates used by CalPERS and CalSTRS for the pension valuations.

MPP Program

The discount rate used to measure the total OPEB liability was 3.58 percent. The MPP Program is funded on a pay-as-you-go basis, and under the pay-as-you-go method, the OPEB plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, a discount rate of 3.58 percent, which is the Bond Buyer 20-Bond GO Index from Bondbuyer.com as of June 30, 2017, was applied to all periods of projected benefit payments to measure the total OPEB liability.

CalSTRS changed the mortality assumptions based on the July 1, 2010, through June 30, 2015, experience study adopted by the board in February 2017. CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Notes to Financial Statements
 June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (continued)

C. Changes in the Total OPEB Liability

| | Total OPEB Liability |
|--|---------------------------------|
| Balance at July 1, 2017 | <u>\$ 6,839,062</u> |
| Changes for the year: | |
| Service cost | 565,105 |
| Interest | 182,497 |
| Changes in assumptions or other inputs | (555,872) |
| Benefit payments | <u>(209,675)</u> |
| Net changes | <u>(17,945)</u> |
| Balance at June 30, 2018 | <u><u>\$ 6,821,117</u></u> |

Changes of assumptions and other inputs reflect a change in the discount rate from 2.71 percent in 2017 to 3.13 percent in 2018.

Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| | 1% Decrease <u>2.13%</u> | Discount Rate <u>3.13%</u> | 1% Increase <u>4.13%</u> |
|---------------|-----------------------------|-------------------------------|-----------------------------|
| District Plan | \$ 8,257,876 | \$ 6,821,117 | \$ 5,719,813 |
| | 1% Decrease <u>2.58%</u> | Discount Rate <u>3.58%</u> | 1% Increase <u>4.58%</u> |
| MPP Program | \$ 313,194 | \$ 282,903 | \$ 253,440 |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (continued)

C. Changes in the Total OPEB Liability (continued)

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates

The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

| | 1% Decrease 4.0% | Healthcare Cost Trend Rates 5.0% | 1% Increase 6.0% |
|---------------|---------------------|--|---------------------|
| District Plan | \$ 5,675,336 | \$ 6,821,117 | \$ 8,339,718 |

| | 1% Decrease (2.7% Part A and 3.1% Part B) | Medicare Cost Trend Rates (3.7% Part A and 4.1% Part B) | 1% Increase (4.7% Part A and 5.1% Part B) |
|-------------|---|--|---|
| MPP Program | \$ 255,647 | \$ 282,903 | \$ 309,888 |

D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$335,471. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|-----------------------------------|----------------------------------|
| Contributions subsequent to measurement date | \$ 130,935 | \$ - |
| Changes of assumptions or other inputs | - | 516,167 |
| Total | \$ 130,935 | \$ 516,167 |

The amount reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date of the total OPEB liability will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ended June 30: | |
|---------------------|-------------|
| 2019 | \$ (39,705) |
| 2020 | (39,705) |
| 2021 | (39,705) |
| 2022 | (39,705) |
| 2023 | (39,705) |
| Thereafter | (317,642) |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (continued)

E. Payable to the OPEB Plan

At June 30, 2018, the District reported no payable for the outstanding OPEB contributions for the year ended June 30, 2018.

NOTE 13 – SUBSEQUENT EVENT

On July 26, 2018, the District issued \$40,000,000 of Election of 2015 General Obligation Bonds, Series B. The bonds are the second series of general obligation bonds issued pursuant to the 2015 authorization. The bonds are being issued to finance the acquisition, construction, and equipping of district facilities and to pay certain costs of issuance associated therewith.

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Required Supplementary Information

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SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Budgetary Comparison Schedule – General Fund
For the Fiscal Year Ended June 30, 2018

| | Budgeted Amounts | | Actual* (Budgetary Basis) | Variance with Final Budget - Positive (Negative) |
|--|--------------------|--------------------|------------------------------|--|
| | Original | Final | | |
| Revenues | | | | |
| LCFF Sources | \$ 41,812,831 | \$ 41,583,179 | \$ 41,570,625 | \$ (12,554) |
| Federal Sources | 1,999,013 | 2,634,557 | 2,294,538 | (340,019) |
| Other State Sources | 3,819,937 | 5,720,036 | 6,126,767 | 406,731 |
| Other Local Sources | 6,971,632 | 7,503,545 | 7,508,541 | 4,996 |
| Total Revenues | 54,603,413 | 57,441,317 | 57,500,471 | 59,154 |
| Expenditures | | | | |
| Current: | | | | |
| Certificated Salaries | 23,410,367 | 25,114,852 | 24,870,962 | 243,890 |
| Classified Salaries | 6,370,573 | 6,308,700 | 6,189,646 | 119,054 |
| Employee Benefits | 11,553,469 | 11,505,299 | 11,552,890 | (47,591) |
| Books and Supplies | 2,140,639 | 3,344,602 | 2,219,673 | 1,124,929 |
| Services and Other Operating Expenditures | 8,609,447 | 9,101,145 | 8,208,334 | 892,811 |
| Capital Outlay | 170,551 | 1,201,052 | 105,128 | 1,095,924 |
| Intergovernmental Transfers | 755,427 | 878,255 | 854,023 | 24,232 |
| Debt Service | 307,017 | 307,923 | 18,962 | 288,961 |
| Total Expenditures | 53,317,490 | 57,761,828 | 54,019,618 | 3,742,210 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 1,285,923 | (320,511) | 3,480,853 | 3,801,364 |
| Other Financing Sources (Uses) | | | | |
| Interfund Transfers In | 20,000 | 20,000 | 20,000 | - |
| Interfund Transfers Out | (1,042,185) | (1,042,185) | (1,076,539) | (34,354) |
| Total Other Financing Sources and Uses | (1,022,185) | (1,022,185) | (1,056,539) | (34,354) |
| Net Change in Fund Balance | 263,738 | (1,342,696) | 2,424,314 | 3,767,010 |
| Fund Balance, July 1, 2017 | 15,998,393 | 15,998,393 | 15,998,393 | - |
| Fund Balance, June 30, 2018 | \$ 16,262,131 | \$ 14,655,697 | \$ 18,422,707 | \$ 3,767,010 |

* The actual amounts reported in this schedule are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund and the Special Reserve Fund for Postemployment Benefits in accordance with the fund type definitions promulgated by GASB Statement No. 54.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Proportionate Share of the Net Pension Liability
For the Fiscal Year Ended June 30, 2018

| | Last Ten Fiscal Years* | | | |
|---|------------------------|----------------------|----------------------|----------------------|
| | 2017 | 2016 | 2015 | 2014 |
| CalSTRS | | | | |
| District's proportion of the net pension liability | 0.0423% | 0.0400% | 0.0420% | 0.0400% |
| District's proportionate share of the net pension liability | \$ 39,072,730 | \$ 32,352,400 | \$ 28,276,080 | \$ 23,374,800 |
| State's proportionate share of the net pension liability associated with the District | 9,124,991 | 18,420,356 | 14,954,889 | 14,114,855 |
| Totals | \$ 48,197,721 | \$ 50,772,756 | \$ 43,230,969 | \$ 37,489,655 |
| District's covered-employee payroll | \$ 22,860,668 | \$ 20,804,418 | \$ 19,561,948 | \$ 18,306,909 |
| District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 170.92% | 155.51% | 144.55% | 127.68% |
| Plan fiduciary net position as a percentage of the total pension liability | 69% | 70% | 74% | 77% |
| CalPERS | | | | |
| District's proportion of the net pension liability | 0.0342% | 0.0352% | 0.0323% | 0.0280% |
| District's proportionate share of the net pension liability | \$ 8,174,729 | \$ 6,952,022 | \$ 4,761,052 | \$ 3,201,387 |
| District's covered-employee payroll | \$ 6,125,086 | \$ 5,534,819 | \$ 5,046,173 | \$ 4,311,248 |
| District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 133.46% | 125.61% | 94.35% | 74.26% |
| Plan fiduciary net position as a percentage of the total pension liability | 72% | 74% | 79% | 83% |

Notes to Schedule:

Changes in Benefit Terms

A summary of the plan provisions that were used for a specific plan can be found in each plan's annual valuation report.

Change of Assumptions and Methods

CalSTRS:

The assumptions used in determining the Total Pension Liability of the STRP changed as a result of the actuarial experience study for the period starting July 1, 2010 and ending June 30, 2015. The assumption changes were to price inflation, wage growth, discount rate and the mortality tables.

CalPERS:

In Fiscal Year 2016-17, the financial reporting discount rate for the PERF B was lowered from 7.65 percent to 7.15 percent. In December 2016, the CalPERS Board approved lowering the funding discount rate used in the PERF B from 7.50 percent to 7.00 percent, which is to be phased-in over a three-year period (7.50 percent to 7.375 percent, 7.375 percent to 7.25 percent, and 7.25 percent to 7.00 percent) beginning with the June 30, 2017, valuation reports. The funding discount rate includes a 15 basis-point reduction for administrative expenses, and the remaining decrease is consistent with the change in the financial reporting discount rate.

In Fiscal Year 2014-15, the financial reporting discount rate was increased from 7.50 percent to 7.65 percent resulting from eliminating the 15 basis-point reduction for administrative expenses. The funding discount rate remained at 7.50 percent during this period, and remained adjusted for administrative expenses.

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Pension Contributions
For the Fiscal Year Ended June 30, 2018

| | Last Ten Fiscal Years* | | | |
|--|------------------------|----------------------|----------------------|----------------------|
| | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
| CalSTRS | | | | |
| Contractually required contribution | \$ 3,539,841 | \$ 2,875,872 | \$ 2,232,314 | \$ 1,737,101 |
| Contributions in relation to the contractually required contribution | <u>3,539,841</u> | <u>2,875,872</u> | <u>2,232,314</u> | <u>1,737,101</u> |
| Contribution deficiency (excess): | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered-employee payroll | <u>\$ 24,531,123</u> | <u>\$ 22,860,668</u> | <u>\$ 20,804,418</u> | <u>\$ 19,561,948</u> |
| Contributions as a percentage of covered-employee payroll | <u>14.43%</u> | <u>12.58%</u> | <u>10.73%</u> | <u>8.88%</u> |
| CalPERS | | | | |
| Contractually required contribution | \$ 1,010,146 | \$ 850,652 | \$ 655,710 | \$ 593,985 |
| Contributions in relation to the contractually required contribution | <u>1,010,146</u> | <u>850,652</u> | <u>655,710</u> | <u>593,985</u> |
| Contribution deficiency (excess): | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered-employee payroll | <u>\$ 6,504,063</u> | <u>\$ 6,125,086</u> | <u>\$ 5,534,819</u> | <u>\$ 5,046,173</u> |
| Contributions as a percentage of covered-employee payroll | <u>15.531%</u> | <u>13.888%</u> | <u>11.847%</u> | <u>11.771%</u> |

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

*Schedule of Changes in the District's Total OPEB Liability and Related Ratios
For the Fiscal Year Ended June 30, 2018*

Last 10 Fiscal Years*

| | <u>2018</u> |
|---|----------------------------|
| Total OPEB liability | |
| Service cost | \$ 565,105 |
| Interest | 182,497 |
| Changes of assumptions or other inputs | (555,872) |
| Benefit payments | <u>(209,675)</u> |
| Net change in total OPEB liability | (17,945) |
| Total OPEB liability - beginning | <u>6,839,062</u> |
| Total OPEB liability - ending | <u><u>\$ 6,821,117</u></u> |
| | |
| Covered-employee payroll | <u>\$ 28,138,555</u> |
| | |
| Total OPEB liability as a percentage of covered-employee payroll | <u>24.24%</u> |

Notes to Schedule:

None noted.

** This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.*

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT*Schedule of Changes in the District's Total OPEB Liability and Related Ratios – MPP Program
For the Fiscal Year Ended June 30, 2018**(Dollars in Thousands, except for District's proportionate share)*

| | 2018 |
|--|-------------------|
| Total OPEB liability | |
| Interest | \$ 12,928 |
| Differences between expected and actual experience | (41) |
| Changes of assumptions | (31,240) |
| Benefit payments, including refunds of member contributions | (28,929) |
| Net change in total OPEB liability | (47,282) |
| Total OPEB liability - beginning | 468,031 |
| Total OPEB liability - ending | \$ 420,749 |
| | |
| Plan fiduciary net position | |
| Contributions - employer | \$ 29,117 |
| Net investment income | 11 |
| Premiums paid | (28,929) |
| Administrative expense | (168) |
| Net change in plan fiduciary net position | 31 |
| Plan fiduciary net position - beginning | 10 |
| Plan fiduciary net position - ending | \$ 41 |
| | |
| Net OPEB liability | \$ 420,708 |
| | |
| District's proportionate share of net OPEB liability | \$ 282,903 |
| | |
| Plan fiduciary net position as a percentage of the total OPEB liability | 0.01% |
| | |
| Covered-employee payroll | N/A |
| | |
| District's net OPEB liability as a percentage of covered-employee payroll | N/A |

Notes to Schedule:

As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.

This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018

NOTE 1 – PURPOSE OF SCHEDULES

Budgetary Comparison Schedule

This schedule is required by GASB Statement No. 34 as required supplementary information (RSI) for the General Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedule presents both (a) the original and (b) the final appropriated budgets for the reporting period as well as (c) actual inflows, outflows, and balances, stated on the District's budgetary basis. A separate column to report the variance between the final budget and actual amounts is also presented, although not required.

Schedule of Proportionate Share of the Net Pension Liability

This schedule is required by GASB Statement No. 68 and is required for all employers in a cost-sharing pension plan. The schedule reports the following information:

- The proportion (percentage) of the collective net pension liability (similar to the note disclosure)
- The proportionate share (amount) of the collective net pension liability
- The employer's covered-employee payroll
- The proportionate share (amount) of the collective net pension liability as a percentage of the employer's covered-employee payroll
- The pension plan's fiduciary net position as a percentage of the total pension liability

Schedule of Pension Contributions

This schedule is required by GASB Statement No. 68 and is required for all employers in a cost-sharing pension plan. The schedule reports the following information:

- If an employer's contributions to the plan are actuarially determined or based on statutory or contractual requirements: the employer's actuarially determined contribution to the pension plan (or, if applicable, its statutorily or contractually required contribution), the employer's actual contributions, the difference between the actual and actuarially determined contributions (or statutorily or contractually required), and a ratio of the actual contributions divided by covered-employee payroll.

Schedule of Changes in the District's Total OPEB Liability and Related Ratios

This schedule is required by GASB Statement No. 75 for all sole and agent employers that provide other postemployment benefits (OPEB). The schedule presents information of the measurement date of the net OPEB liability.

NOTE 2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS

At June 30, 2018, the District incurred the following excess of expenditures over appropriations in individual major funds presented in the Budgetary Comparison Schedule:

| | | |
|-------------------------|----|--------|
| General Fund: | | |
| Interfund Transfers Out | \$ | 34,354 |
| Employee Benefits | | 47,591 |

Supplementary Information

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SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Local Educational Agency Organization Structure

June 30, 2018

The San Rafael City Elementary School District was established in 1861. The District boundaries encompass the city of San Rafael, as well as small portions of the city of Larkspur and the town of Ross and some unincorporated areas of central Marin County. There were no changes in the boundaries of the District during the current year. The District is currently operating one middle school, seven elementary schools (K-5) and one K-8 school. Graduating eighth grade students attend high school in the San Rafael City High School District.

| GOVERNING BOARD | | |
|------------------------|----------------|---------------------|
| Member | Office | Term Expires |
| Greg Knell | President | November, 2020 |
| Maika Llorens Gulati | Vice President | November, 2020 |
| Rachel Kertz | Member | November, 2018 |
| Natu Tuatagaloa | Member | November, 2018 |
| Linda M. Jackson | Member | November, 2020 |

DISTRICT ADMINISTRATORS

Michael R. Watenpaugh, Ed.D.,
Superintendent

Dr. Mayra Perez,
Deputy Superintendent, Instruction

Amy Baer,
Assistant Superintendent, Human Resources

Doug Marquand,
Assistant Superintendent, Business Services

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Average Daily Attendance
For the Fiscal Year Ended June 30, 2018

| | Second Period Report | Annual Report |
|---|---------------------------------|-------------------------------|
| | Certificate No. (A4DCAC03) | Certificate No. (DACDD2B0) |
| Regular & Extended Year ADA: | | |
| Transitional Kindergarten through Third | 2,154.05 | 2,149.25 |
| Fourth through Sixth | 1,478.90 | 1,472.06 |
| Seventh through Eighth | 915.41 | 914.24 |
| Total Regular ADA | 4,548.36 | 4,535.55 |
| Special Education, Nonpublic, Nonsectarian Schools: | | |
| Transitional Kindergarten through Third | 3.10 | 3.02 |
| Fourth through Sixth | 5.51 | 5.33 |
| Seventh through Eighth | 2.23 | 2.09 |
| Total Special Education, Nonpublic, Nonsectarian Schools | 10.84 | 10.44 |
| Total ADA | 4,559.20 | 4,545.99 |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Schedule of Instructional Time

For the Fiscal Year Ended June 30, 2018

| <u>Grade Level</u> | <u>Required Minutes</u> | <u>2017-18 Actual Minutes</u> | <u>Number of Days Traditional Calendar</u> | <u>Status</u> |
|--------------------|-----------------------------|---------------------------------------|--|---------------|
| Kindergarten | 36,000 | 56,165 | 179 | Complied |
| Grade 1 | 50,400 | 51,090 | 179 | Complied |
| Grade 2 | 50,400 | 51,420 | 179 | Complied |
| Grade 3 | 50,400 | 51,420 | 179 | Complied |
| Grade 4 | 54,000 | 54,860 | 179 | Complied |
| Grade 5 | 54,000 | 54,860 | 179 | Complied |
| Grade 6 | 54,000 | 58,531 | 179 | Complied |
| Grade 7 | 54,000 | 58,531 | 179 | Complied |
| Grade 8 | 54,000 | 58,468 | 179 | Complied |

**District was closed for emergency smoke conditions and obtained a waiver.*

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Financial Trends and Analysis
For the Fiscal Year Ended June 30, 2018

| General Fund | (Budget) ² 2019 | 2018 ³ | 2017 | 2016 |
|--|-------------------------------|-----------------------|-----------------------|-----------------------|
| Revenues and other financing sources | \$ 57,745,562 | \$ 57,520,471 | \$ 55,318,240 | \$ 53,709,319 |
| Expenditures | 56,163,957 | 54,019,618 | 52,558,943 | 48,710,497 |
| Other uses and transfers out | 1,042,185 | 1,076,539 | 1,070,445 | 910,082 |
| Total Outgo | 57,206,142 | 55,096,157 | 53,629,388 | 49,620,579 |
| Change in fund balance (deficit) | 539,420 | 2,424,314 | 1,688,852 | 4,088,740 |
| Ending fund balance | <u>\$ 18,962,127</u> | <u>\$ 18,422,707</u> | <u>\$ 15,998,393</u> | <u>\$ 14,309,541</u> |
| Available Reserves ¹ | <u>\$ 14,869,923</u> | <u>\$ 14,571,355</u> | <u>\$ 9,508,635</u> | <u>\$ 8,758,518</u> |
| Available Reserves as a percentage of Total Outgo | <u>26.0%</u> | <u>26.4%</u> | <u>17.7%</u> | <u>17.7%</u> |
| Total Long-Term Debt | <u>\$ 139,880,159</u> | <u>\$ 145,248,124</u> | <u>\$ 142,769,470</u> | <u>\$ 136,330,700</u> |
| Average Daily Attendance at P-2 | <u>4,496</u> | <u>4,559</u> | <u>4,617</u> | <u>4,611</u> |

The General Fund balance has increased by \$4,113,166 over the past two years. The fiscal year 2018-19 adopted budget projects an increase of \$539,420. For a district of this size, the state recommends available reserves of at least 3% of total general fund expenditures, transfers out, and other uses (total outgo).

The District has not incurred an operating deficit in any of the past three years, nor do they anticipate incurring one during the 2018-19 fiscal year. Total long-term debt has increased by \$8,917,424 over the past two years.

Average daily attendance (ADA) has decreased by 52 over the past two years. An additional decrease of 63 ADA is anticipated during fiscal year 2018-19.

¹ Available reserves consist of all unassigned fund balances in the General Fund.

² As of September 2018.

³ The actual amounts reported in this schedule are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund and Special Reserve Fund for Postemployment Benefits, in accordance with the fund type definitions promulgated by GASB Statement No. 54.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

*Reconciliation of Annual Financial and Budget Report with Audited Financial Statements
June 30, 2018*

*There were no differences between the Annual Financial and Budget Report and the
Audited Financial Statements in any funds.*

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Expenditures of Federal Awards
For the Fiscal Year Ended June 30, 2018

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Federal CFDA Number | Pass-Through Entity Identifying Number | Cluster Expenditures | Federal Expenditures |
|--|---------------------------|--|-------------------------|----------------------------|
| Federal Programs: | | | | |
| U.S. Department of Agriculture: | | | | |
| Passed through California Dept. of Education (CDE): | | | | |
| Child Nutrition Cluster: | | | | |
| School Breakfast Program - Especially Needy | 10.553 | 13526 | \$ 242,535 | |
| National School Lunch Program | 10.555 | 13523 | 1,307,221 | |
| Summer Food Service Program | 10.559 | 13004 | 40,533 | |
| USDA Donated Foods | 10.555 | N/A | <u>147,588</u> | |
| Total Child Nutrition Cluster | | | | \$ <u>1,737,877</u> |
| Child and Adult Care Food Program Cluster | | | | |
| Child and Adult Care Food Program | 10.558 | 13666 | 282,546 | |
| Cash in Lieu of Commodities | 10.558 | 13666 | <u>20,104</u> | |
| Total Child Care Food Program Cluster | | | | <u>302,650</u> |
| Total U.S. Department of Agriculture | | | | <u><u>2,040,527</u></u> |
| U.S. Department of Education: | | | | |
| Passed through California Dept. of Education (CDE): | | | | |
| Every Student Succeeds Act (ESSA): | | | | |
| Title I, Part A, Basic Grants Low-Income and Neglected | 84.010 | 14329 | | 705,400 |
| Title II, Part A, Supporting Effective Instruction | 84.367 | 14341 | | 110,185 |
| Title II, Part B, CA Mathematics and Science Partnerships | 84.366 | 14512 | | 25,484 |
| English Language Acquisition Grants Cluster: | | | | |
| Title III, Immigrant Education Program | 84.365 | 15146 | 12,592 | |
| Title III, Limited English Proficiency | 84.365 | 14346 | <u>238,346</u> | |
| Total English Language Acquisition Grants Cluster | | | | 250,938 |
| Individuals with Disabilities Education Act (IDEA): | | | | |
| Passed through Marin County SELPA: | | | | |
| Special Education Cluster: | | | | |
| Local Assistance Entitlement | 84.027 | 13379 | 924,191 | |
| Local Assistance, Part B, Sec 611, Private School ISPs | 84.027 | 10115 | 2,670 | |
| Mental Health Allocation Plan, Part B, Section 611 | 84.027 | 14468 | 18,469 | |
| Preschool Local Entitlement, Part B | 84.027A | 13682 | 193,871 | |
| Preschool Grants, Part B, Section 619 (Age 3-4-5) | 84.173 | 13430 | <u>63,330</u> | |
| Total Special Education Cluster | | | | <u>1,202,531</u> |
| Total U.S. Department of Education | | | | <u><u>2,294,538</u></u> |
| Total Expenditures of Federal Awards | | | | <u><u>\$ 4,335,065</u></u> |

Of the Federal expenditures presented in the schedule, the District provided no Federal awards to subrecipients.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Note to the Supplementary Information

June 30, 2018

NOTE 1 – PURPOSE OF SCHEDULES

Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

Schedule of Instructional Time

The District has participated in the Incentives for Longer Instructional Day and Longer Instructional Year. The District has not met its target funding. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of Education Code Sections 46200 through 46206.

Schedule of Financial Trends and Analysis

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual financial report to the audited financial statements.

Schedule of Expenditures of Federal Awards

The schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements. The District did not elect to use the ten percent de minimis indirect cost rate.

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Other Independent Auditors' Reports

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education
San Rafael City Elementary School District
San Rafael, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of San Rafael City Elementary School District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise San Rafael City Elementary School District's basic financial statements, and have issued our report thereon dated November 26, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered San Rafael City Elementary School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the San Rafael City Elementary School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the San Rafael City Elementary School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether San Rafael City Elementary School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Nigro+Nigro, PC". The signature is written in a cursive, flowing style.

Murrieta, California
November 26, 2018



INDEPENDENT AUDITORS' REPORT ON STATE COMPLIANCE

Board of Education
San Rafael City Elementary School District
San Rafael, California

Report on State Compliance

We have audited San Rafael City Elementary School District's compliance with the types of compliance requirements described in the 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting that could have a direct and material effect on each of the San Rafael City Elementary School District's state government programs as noted on the following page for the fiscal year ended June 30, 2018.

Management's Responsibility

Management is responsible for compliance with state laws, regulations, and the terms and conditions of its State programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of San Rafael City Elementary School District's state programs based on our audit of the types of compliance requirements referred to on the following page. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to on the following page that could have a direct and material effect on a state program occurred. An audit includes examining, on a test basis, evidence about San Rafael City Elementary School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each state program. However, our audit does not provide a legal determination of San Rafael City Elementary School District's compliance.

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with the State laws and regulations applicable to the following items:

Table with 2 columns: Description, Procedures Performed. Rows include: Local Education Agencies Other Than Charter Schools: Attendance (Yes), Teacher Certification and Misassignments (Yes), Kindergarten Continuance (Yes), Independent Study (Not Applicable), Continuation Education (Not Applicable), Instructional Time (Yes), Instructional Materials (Yes), Ratio of Administrative Employees to Teachers (Yes).

| Description | Procedures Performed |
|---|----------------------|
| Classroom Teacher Salaries | Yes |
| Early Retirement Incentive | Not Applicable |
| Gann Limit Calculation | Yes |
| School Accountability Report Card | Yes |
| Juvenile Court Schools | Not Applicable |
| Middle or Early College High Schools | Not Applicable |
| K-3 Grade Span Adjustment | Yes |
| Transportation Maintenance of Effort | Yes |
| Apprenticeship: Related and Supplemental Instruction | Not Applicable |
| School Districts, County Offices of Education, and Charter Schools: | |
| Educator Effectiveness | Yes |
| California Clean Energy Jobs Act | Yes |
| After/Before School Education and Safety Program | Yes |
| Proper Expenditure of Education Protection Account Funds | Yes |
| Unduplicated Local Control Funding Formula Pupil Counts | Yes |
| Local Control and Accountability Plan | Yes |
| Independent Study - Course Based | Not Applicable |
| Charter Schools: | |
| Attendance | Not Applicable |
| Mode of Instruction | Not Applicable |
| Nonclassroom-Based Instruction/Independent Study | Not Applicable |
| Determination of Funding for Nonclassroom-Based Instruction | Not Applicable |
| Annual Instructional Minutes – Classroom Based | Not Applicable |
| Charter School Facility Grant Program | Not Applicable |

Unmodified Opinion on Compliance with State Programs

In our opinion, San Rafael City Elementary School District complied, in all material respects, with the types of compliance requirements referred to above for the year ended June 30, 2018.

Nigro+Nigro, PC

Murrieta, California
November 26, 2018



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Education
San Rafael City Elementary School District
San Rafael, California

Report on Compliance for Each Major Federal Program

We have audited San Rafael City Elementary School District's compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of San Rafael City Elementary School District's major federal programs for the year ended June 30, 2018. San Rafael City Elementary School District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of San Rafael City Elementary School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about San Rafael City Elementary School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of San Rafael City Elementary School District's compliance.

Opinion on Each Major Federal Program

In our opinion, San Rafael City Elementary School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

Report on Internal Control Over Compliance

Management of San Rafael City Elementary School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered San Rafael City Elementary School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Murrieta, California
November 26, 2018

Findings and Questioned Costs

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SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Audit Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2018

SECTION I - SUMMARY OF AUDITORS' RESULTS

Financial Statements

| | |
|--|----------------------|
| Type of auditors' report issued | <u>Unmodified</u> |
| Internal control over financial reporting: | |
| Material weakness(es) identified? | <u>No</u> |
| Significant deficiency(s) identified not considered to be material weaknesses? | <u>None reported</u> |
| Noncompliance material to financial statements noted? | <u>No</u> |

Federal Awards

| | |
|---|----------------------|
| Internal control over major programs: | |
| Material weakness(es) identified? | <u>No</u> |
| Significant deficiency(s) identified not considered to be material weaknesses? | <u>None reported</u> |
| Type of auditors' report issued on compliance for major programs: | <u>Unmodified</u> |
| Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance, Section 200.516? | <u>No</u> |
| Identification of major programs: | |
| <u>CFDA Numbers</u> <u>Name of Federal Program or Cluster</u> | |
| 84.027, 84.173 Special Education Cluster (IDEA) | |

| | |
|--|------------------------------|
| Dollar threshold used to distinguish between Type A and Type B programs: | <u>\$ 750,000</u> |
| Auditee qualified as low-risk auditee? | <u>Yes</u> |

State Awards

| | |
|---|-------------------|
| Type of auditors' report issued on compliance for state programs: | <u>Unmodified</u> |
|---|-------------------|

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Audit Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2018

SECTION II - FINANCIAL STATEMENT FINDINGS

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*. Pursuant to Assembly Bill (AB) 3627, all audit findings must be identified as one or more of the following categories:

| <u>Five Digit Code</u> | <u>AB 3627 Finding Types</u> |
|------------------------|------------------------------------|
| 10000 | Attendance |
| 20000 | Inventory of Equipment |
| 30000 | Internal Control |
| 40000 | State Compliance |
| 42000 | Charter School Facilities Programs |
| 50000 | Federal Compliance |
| 60000 | Miscellaneous |
| 61000 | Classroom Teacher Salaries |
| 62000 | Local Control Accountability Plan |
| 70000 | Instructional Materials |
| 71000 | Teacher Misassignments |
| 72000 | School Accountability Report Card |

There were no financial statement findings in 2017-18.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Audit Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2018

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

This section identifies the audit findings required to be reported by the Uniform Guidance, Section 200.516 (e.g., significant deficiencies, material weaknesses, and instances of noncompliance, including questioned costs).

There were no federal award findings or questioned costs in 2017-18.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT
Schedule of Audit Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2018

SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

This section identifies the audit findings pertaining to noncompliance with state program rules and regulations.

There were no state award findings or questioned costs in 2017-18.

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Summary Schedule of Prior Audit Findings

For the Fiscal Year Ended June 30, 2018

| Original Finding No. | Finding | Code | Recommendation | Current Status |
|--|---|-------|--|----------------|
| <i>Finding 2017-001: School-Wide Plans</i> | <p>Code of Federal Regulations (CFR) Title 34 – Education, Part 200, section 200.28(e), requires grantees and sub-grantees to complete a school-wide plan which contains certain required components, one of which is a transition plan for assisting preschool children in the successful transition to the schoolwide program.</p> <p>The school-wide plans for Laurel Del Elementary and Venetia Valley lacked the required element regarding a transition plan for assisting preschool children in the successful transition to the schoolwide program.</p> | 50000 | <p>The District should closely monitor the reporting of the school-wide plans and include a transition plan for assisting preschool children in the successful transition to the schoolwide program in its school-wide plans to ensure that all required elements are being addressed.</p> | Implemented. |
| <i>Finding 2017-002: CALPADS Unduplicated Pupil Counts</i> | <p>Supplemental and concentration grant amounts are calculated based on the percentage of "unduplicated pupils" enrolled in the LEA on Census Day (first Wednesday in October). The percentage equals:</p> <ul style="list-style-type: none"> • Unduplicated count of pupils who (1) are English learners, (2) meet income or categorical eligibility requirements for free or reduced-price meals under the National School Lunch Program, or (3) are foster youth. "Unduplicated count" means that each pupil is counted only once even if the pupil meets more than one of these criteria (<i>EC</i> sections 2574(b)(2) and 42238.02(b)(1)). • Divided by total enrollment in the LEA (<i>EC</i> sections 2574(b)(1) and 42238.02(b)(5)). All pupil counts are based on Fall 1 certified enrollment reported in the CALPADS as of Census Day. | 40000 | <p>We recommend that procedures are established to ensure that the student information system which is used for CALPADS reporting, is updated to reflect the changes and entries made in the student information system for English learners and FRPM eligible students prior to the submission of the CALPADS report.</p> | Implemented. |

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

Summary Schedule of Prior Audit Findings

For the Fiscal Year Ended June 30, 2018

| Original Finding No. | Finding | Code | Recommendation | Current Status |
|--|---|-------------|-----------------------|-----------------------|
| <i>Finding 2017-002: CALPADS Unduplicated Pupil Counts (continued)</i> | During our testing of the English learners and free and reduced-price meal eligible students reported in the CALPADS 1.17 and 1.18 reports, we noted 17 students selected in the English learner only category that should have been classified as English proficient based on the Student's status in the District's student information system. Additionally, we noted one pupil identified in the CALPADS report as being FRPM eligible who did not have a qualifying application on file. Lastly, we identified one pupil categorized as both EL and FRPM eligible that did not qualify in either category. | | | |

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APPENDIX C

GENERAL ECONOMIC AND DEMOGRAPHIC INFORMATION FOR THE CITY OF SAN RAFAEL AND COUNTY OF MARIN

The following information concerning the County of Marin (the “County”) and the City of San Rafael (the “City”) is presented for information purposes only. The information has been obtained from the sources referenced as of the dates indicated. These sources are believed to be reliable but the information is not guaranteed as to accuracy or completeness, and is not, and should not be construed as, a representation by the District or the Underwriter. The District comprises only a portion of the County and the Bonds are only payable from *ad valorem* property taxes levied on property in the District. The Bonds are not a debt or obligation of the County or the City.

General

The City of San Rafael. The City, which is located 17 miles north of San Francisco, was incorporated in 1874 and became a charter city in 1913. The City has a total area of 22.4 square miles of which 16.6 square miles is land and 5.8 square miles is water. The City has a council/city manager form of government composed of an elected mayor and four elected city council members. The City Manager serves as the Chief Executive Officer of the City under the policy direction of the City Council and is responsible for the day-to-day operations of the City.

Marin County. The County is located in the northern portion of the San Francisco Bay Area, north of San Francisco across the Golden Gate Bridge. The County is one of the nine counties of the greater San Francisco Bay Area. The County's transportation facilities are excellent, with U.S. Highway 101 and U.S. Interstate Highway 580 providing easy access to the rest of California and the West. Buses provide commuter service to San Francisco and other Bay Area cities, and commuter ferries embark for San Francisco from the communities of Sausalito, Tiburon, and Larkspur. The County is bordered by Sonoma County to the north and the Pacific Ocean on the west and by the San Francisco Bay on the south and east. The County has a total area of 828 square miles, 308 of which is water. The County was created on February 18, 1850. The County seat is San Rafael.

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Population

The following table shows historical population statistics from 2014 through 2018 for the City as well as the other cities in the County and the County.

POPULATION OF THE CITIES OF THE COUNTY AND THE COUNTY OF MARIN Calendar Years 2014 through 2018

| | 2014 | 2015 | 2016 | 2017 | 2018 |
|-------------------|---------|---------|---------|---------|---------|
| Belvedere | 2,112 | 2,117 | 2,129 | 2,131 | 2,135 |
| Corte Madera | 9,537 | 9,583 | 9,631 | 9,625 | 10,039 |
| Fairfax | 7,512 | 7,549 | 7,528 | 7,533 | 7,534 |
| Larkspur | 12,134 | 12,226 | 12,312 | 12,325 | 12,351 |
| Mill Valley | 14,745 | 14,936 | 15,024 | 14,956 | 14,963 |
| Novato | 54,068 | 54,429 | 54,593 | 54,516 | 54,551 |
| Ross | 2,506 | 2,522 | 2,538 | 2,536 | 2,533 |
| San Anselmo | 12,818 | 12,928 | 13,017 | 12,982 | 13,000 |
| San Rafael | 59,885 | 60,318 | 60,551 | 60,661 | 60,651 |
| Sausalito | 7,188 | 7,189 | 7,227 | 7,234 | 7,226 |
| Tiburon | 9,462 | 9,602 | 9,644 | 9,647 | 9,648 |
| Balance of County | 68,655 | 69,010 | 69,016 | 69,116 | 69,255 |
| County Total | 260,622 | 262,409 | 263,210 | 263,262 | 263,886 |

Based on 2010 Census benchmark and Population Estimates for Cities, Counties, and State.
Source: California State Department of Finance.

Income

The following table summarizes personal income for the County from 2008 through 2017, the most recent data available.

PERSONAL INCOME 2008 through 2017 (Dollars in thousands)

| Year | Marin County | Annual % Change |
|------|--------------|-----------------|
| 2008 | \$22,651,030 | -- |
| 2009 | 20,810,155 | (8.13)% |
| 2010 | 21,049,598 | 1.15 |
| 2011 | 23,009,440 | 9.31 |
| 2012 | 24,619,594 | 7.00 |
| 2013 | 25,420,409 | 3.15 |
| 2014 | 27,809,674 | 8.59 |
| 2015 | 29,954,834 | 7.16 |
| 2016 | 30,743,568 | 2.57 |
| 2017 | 32,502,500 | 5.41 |

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

The following table summarize the per capita personal income for the County, the State of California and the United States from 2008 through 2017, the most recent data available.

**PER CAPITA PERSONAL INCOME⁽¹⁾
2008 through 2017**

| Year | Marin County | State of California | United States |
|------|--------------|---------------------|---------------|
| 2008 | \$87,333 | \$43,786 | \$41,082 |
| 2009 | 78,414 | 41,588 | 39,376 |
| 2010 | 79,454 | 42,411 | 40,277 |
| 2011 | 86,768 | 44,852 | 42,453 |
| 2012 | 93,349 | 47,614 | 44,266 |
| 2013 | 94,310 | 48,125 | 44,438 |
| 2014 | 104,319 | 51,344 | 46,449 |
| 2015 | 111,959 | 54,718 | 48,451 |
| 2016 | 115,952 | 56,374 | 49,246 |
| 2017 | 124,552 | 59,796 | 51,722 |

⁽¹⁾ Per capita personal income is the total personal income divided by the total mid-year population estimates of the U.S. Bureau of the Census. All dollar estimates are in current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

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Employment

The City, County and State civilian labor force figures are shown in the following table for the years 2014 through 2018. The County figures are County-wide and may not necessarily reflect employment trends in the District.

CITY OF SAN RAFAEL, MARIN COUNTY, AND CALIFORNIA Labor Force, Employment, and Unemployment ⁽¹⁾

| Year and Area | Labor Force | Employment | Unemployment | Unemployment Rate ⁽²⁾ |
|-----------------------------------|-------------|------------|--------------|----------------------------------|
| 2014 | | | | |
| City of San Rafael | 32,400 | 31,000 | 1,400 | 4.4% |
| Marin County | 139,100 | 133,100 | 5,900 | 4.3% |
| California | 18,758,400 | 17,351,300 | 1,407,100 | 7.5% |
| 2015 | | | | |
| City of San Rafael | 32,500 | 31,300 | 1,200 | 3.7% |
| Marin County | 139,500 | 134,600 | 4,900 | 3.5% |
| California | 18,896,500 | 17,724,800 | 1,171,700 | 6.2% |
| 2016 | | | | |
| City of San Rafael | 32,900 | 31,800 | 1,100 | 3.4% |
| Marin County | 140,300 | 135,700 | 4,600 | 3.3% |
| California | 19,093,700 | 18,048,800 | 1,044,800 | 5.5% |
| 2017 | | | | |
| City of San Rafael | 32,000 | 30,900 | 1,100 | 3.3% |
| Marin County | 141,400 | 137,300 | 4,100 | 2.9% |
| California | 19,311,700 | 18,387,800 | 923,900 | 4.8% |
| 2018 | | | | |
| City of San Rafael ⁽³⁾ | -- | -- | -- | -- |
| Marin County | 141,100 | 137,700 | 3,400 | 2.4% |
| California | 19,398,200 | 18,582,800 | 815,400 | 4.2% |

⁽¹⁾ Data reflects employment status of individuals by place of residence.

⁽²⁾ Unemployment rate is based on unrounded data.

⁽³⁾ Data unavailable for 2018.

Source: March, 2018 Benchmark. California State Employment Development Department.

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Industry

Educational and health services are the largest employers in the County followed by professional and business services. The table below shows the estimated employment by industry group for 2014 through 2018.

**MARIN COUNTY
EMPLOYMENT BY INDUSTRY
ANNUAL AVERAGES
2014 through 2018 by Industry**

| | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
|---------------------------------------|---------------|---------------|---------------|---------------|---------------|
| Agriculture total | 400 | 300 | 300 | 300 | 300 |
| Mining and logging | 0 | 0 | 0 | 0 | 0 |
| Construction | 6,100 | 6,500 | 6,800 | 7,200 | 7,700 |
| Manufacturing | 3,500 | 4,000 | 4,500 | 4,900 | 5,200 |
| Wholesale trade | 2,800 | 2,600 | 2,500 | 2,500 | 2,500 |
| Retail trade | 14,300 | 14,200 | 14,400 | 14,600 | 15,100 |
| Transportation, warehouse & utilities | 1,200 | 1,300 | 1,300 | 1,300 | 1,300 |
| Information | 2,900 | 2,900 | 2,900 | 2,600 | 2,700 |
| Finance | 6,800 | 6,400 | 6,200 | 5,800 | 5,600 |
| Professional and business services | 18,000 | 18,000 | 18,000 | 17,500 | 17,500 |
| Educational and health services | 19,700 | 20,100 | 20,600 | 21,100 | 21,100 |
| Leisure and hospitality | 15,100 | 15,400 | 16,000 | 16,700 | 16,300 |
| Other Services | 5,200 | 5,200 | 5,500 | 5,800 | 5,700 |
| Government | <u>15,400</u> | <u>15,500</u> | <u>15,500</u> | <u>15,700</u> | <u>16,000</u> |
| Non Agriculture Total | 110,600 | 112,000 | 114,200 | 115,700 | 116,500 |

Source: California State Employment Development Department.

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Major Employers Within the City and the County

The City and County are hosts to a diverse mix of major employers representing industries ranging from health services to technology. The following tables list the City and County's major employers.

CITY OF SAN RAFAEL 2017-2018 MAJOR EMPLOYERS

| <u>Employer</u> | <u>Employees</u> |
|---|------------------|
| Kaiser Permanente | 2,092 |
| San Rafael Elementary/High School Dist. | 700 |
| City of San Rafael | 410 |
| Dominican University of California | 319 |
| Community Action Marin | 300 |
| Bradley Real Estate | 256 |
| Guide Dogs for the Blind | 200 |
| Ghilotti Bros. | 175 |
| United Markets | 150 |
| Buckelew Programs | 106 |

Source: City of San Rafael Comprehensive Annual Financial Report for the Fiscal Year ending June 30, 2018.

MARIN COUNTY 2017 MAJOR EMPLOYERS

| <u>Employer</u> | <u>Employees</u> |
|----------------------------------|------------------|
| County of Marin | 2,305 |
| Kaiser Permanente Medical Center | 2,092 |
| BioMarin | 1,700 |
| Marin General Hospital | 1,602 |
| San Quentin State Prison | 1,600 |
| Novato Unified School District | 850 |
| Glassdoor | 750 |
| San Rafael City Schools | 700 |
| Marin County Office Of Education | 600 |
| Dominican University | 319 |

Source: County of Marin Comprehensive Annual Financial Report Year Ended June 30, 2018.

Construction Activity

The annual building permit valuations and number of permits for new dwelling units issued from 2014 through 2018 for the City and the County are shown in the following tables.

CITY OF SAN RAFAEL BUILDING PERMITS AND VALUATIONS 2014 through 2018

| | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
|---------------------|---------------|---------------|---------------|---------------|---------------|
| Valuation (\$000's) | | | | | |
| Residential | \$38,596 | \$51,781 | \$38,897 | \$35,388 | \$34,702 |
| Non-Residential | <u>93,285</u> | <u>52,556</u> | <u>35,707</u> | <u>39,133</u> | <u>33,626</u> |
| Total | \$131,881 | \$104,336 | \$74,603 | \$74,521 | \$68,328 |
| Units | | | | | |
| Single Family | 1 | 38 | 9 | 12 | 17 |
| Multiple Family | <u>45</u> | <u>0</u> | <u>15</u> | <u>0</u> | <u>0</u> |
| Total | 46 | 38 | 24 | 12 | 17 |

Note: Totals may not add to sum due to rounding.
Source: Construction Industry Research Board.

MARIN COUNTY BUILDING PERMITS AND VALUATIONS 2014 through 2018

| | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
|---------------------|----------------|----------------|----------------|----------------|----------------|
| Valuation (\$000's) | | | | | |
| Residential | \$288,905 | \$282,016 | \$265,417 | \$281,520 | \$292,751 |
| Non-Residential | <u>186,282</u> | <u>550,397</u> | <u>125,041</u> | <u>126,066</u> | <u>149,367</u> |
| Total | \$475,187 | \$832,413 | \$390,458 | \$407,587 | \$442,118 |
| Units | | | | | |
| Single Family | 112 | 121 | 89 | 104 | 130 |
| Multiple Family | <u>76</u> | <u>20</u> | <u>17</u> | <u>0</u> | <u>102</u> |
| Total | 188 | 141 | 106 | 104 | 232 |

Note: Totals may not add to sum due to rounding.
Source: Construction Industry Research Board.

Commercial Activity

The tables below show the number of permits and taxable transactions in the City and the County between 2012 and 2016, the most recent data available.

CITY OF SAN RAFAEL Valuation of Taxable Transactions Fiscal Years 2012 through 2016

| Year | Retail Permits | Taxable Transactions- Retail* | Total Permits | Taxable Transactions- Total* |
|------|----------------|-------------------------------------|---------------|---------------------------------|
| 2012 | 1,696 | \$1,234,514 | 2,805 | \$1,532,832 |
| 2013 | 1,793 | 1,336,922 | 2,920 | 1,660,492 |
| 2014 | 1,765 | 1,407,601 | 2,884 | 1,751,753 |
| 2015 | 1,744 | 1,426,578 | 3,079 | 1,777,942 |
| 2016 | 1,757 | 1,425,281 | 3,119 | 1,767,374 |

* In thousands.

Source: California Board of Equalization Taxable Sales in California.

COUNTY OF MARIN Valuation of Taxable Transactions Fiscal Years 2012 through 2016

| Year | Retail Permits | Taxable Transactions- Retail* | Total Permits | Taxable Transactions- Total* |
|------|----------------|-------------------------------------|---------------|---------------------------------|
| 2012 | 6,207 | \$3,357,884 | 10,057 | \$4,333,600 |
| 2013 | 6,550 | 3,605,108 | 10,414 | 4,664,920 |
| 2014 | 6,457 | 3,745,315 | 10,272 | 4,861,801 |
| 2015 | 6,122 | 3,836,153 | 10,958 | 5,046,316 |
| 2016 | 6,059 | 3,855,662 | 10,941 | 5,045,785 |

* In thousands.

Source: California Board of Equalization Taxable Sales in California.

Transportation

The County's transportation facilities are excellent, with U.S. Highway 101 and U.S. Interstate Highway 580 providing easy access to the rest of California and the West. Buses provide commuter service to San Francisco and other Bay Area cities, and commuter ferries embark for San Francisco from the communities of Sausalito, Tiburon, and Larkspur. The San Francisco International Airport, located 40 miles from the District, provides air passenger service to destinations worldwide.

APPENDIX D

FORM OF CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (this “Disclosure Agreement”) is executed and delivered by the San Rafael City Elementary School District (the “District”) in connection with the execution and delivery of \$_____ aggregate principal amount of the District’s Election of 2015 General Obligation Bonds, Series C (the “Bonds”). The Bonds are being issued pursuant to a Resolution adopted by the Board of Education of the District on May 13, 2019 (the “Resolution”). Capitalized terms used but not defined herein shall have the meanings ascribed thereto in the Resolution.

In consideration of the execution and delivery of the Bonds by the District and the purchase of such Bonds by the Underwriter described below, the District hereby covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Agreement. This Disclosure Agreement is being executed and delivered by the District for the benefit of the Bondholders and in order to assist Stifel, Nicolaus & Company, Incorporated (the “Underwriter”), in complying with Rule 15c2-12(b)(5) (the “Rule”) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended.

SECTION 2. Additional Definitions. In addition to the above definitions and the definitions set forth in the Resolution, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the District pursuant to, and as described in, Sections 4 and 5 of this Disclosure Agreement.

“Bondholder” or “Holder” means any holder of the Bonds or any beneficial owner of the Bonds so long as they are immobilized with DTC.

“Dissemination Agent” shall mean any Dissemination Agent, or any alternate or successor Dissemination Agent, designated in writing by the Superintendent (or otherwise by the District), which Agent has evidenced its acceptance in writing. Initially, and in the absence of the specific designation of a successor or alternate Dissemination Agent, the Dissemination Agent shall be Isom Advisors.

“Financial Obligation” shall mean a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term financial obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

“Listed Event” means any of the events listed in Section 6 of this Disclosure Agreement.

“Material Events Disclosure” means dissemination of a notice of a Material Event as set forth in Section 6.

“MSRB” shall mean the Municipal Securities Rulemaking Board, through its electronic municipal market access system, which can be found at <http://emma.msrb.org/>, or any repository of disclosure information that may be designated by the Securities and Exchange Commission for purposes of the Rule.

SECTION 3. CUSIP Numbers and Final Official Statement. The CUSIP Numbers for the Bonds have been assigned. The Final Official Statement relating to the Bonds is dated ____, 2019 (“Final Official Statement”).

SECTION 4. Provision of Annual Reports.

(a) The District shall cause the Dissemination Agent, not later than 8 months after the end of the District’s fiscal year (currently ending June 30), which date would be March 1, commencing with the report for the fiscal year ending June 30, 2019, which would be due on March 1, 2020, to provide to the MSRB an Annual Report which is consistent with the requirements of Section 5 of this Disclosure Agreement. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 5 of this Disclosure Agreement; provided that the audited financial statements of the District may be submitted, when and if available, separately from the balance of the relevant Annual Report.

(b) If the District is unable to provide to the MSRB an Annual Report by the date required in paragraph (a) above, the District, in a timely manner, shall send a notice to the MSRB in substantially the form attached as Exhibit A.

(c) The Dissemination Agent shall:

(i) determine the name and address of the MSRB each year prior to the date established hereunder for providing the Annual Report; and

(ii) if the Dissemination Agent is other than the District or an official of the District, the Dissemination Agent shall file a report with the District certifying that the Annual Report has been provided pursuant to this Disclosure Agreement, stating the date it was provided and listing all the Repositories to which it was provided.

SECTION 5. Content of Annual Report. The District’s Annual Report shall contain or incorporate by reference the following:

(a) Financial information including the general purpose financial statements of the District for the preceding fiscal year, prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants. If audited financial information is not available by the time the Annual Report is required to be filed pursuant to Section 4(a) hereof, the financial information included in the Annual Report may be unaudited, and the District will provide audited financial information to the MSRB as soon as practical after it has been made available to the District.

(b) Operating data, including the following information with respect to the District’s preceding fiscal year (to the extent not included in the audited financial statements described in paragraph (a) above):

- (i) state funding received by the District for the last completed fiscal year;
- (ii) average daily attendance of the District for the last completed fiscal year;
- (iii) outstanding District indebtedness;
- (iv) the District’s approved annual budget for the then-current fiscal year;

- (v) assessed valuation of taxable property within the District as shown on the recent equalized assessment role;
- (vi) if the County of Marin no longer includes the tax levy for payment of the Bonds in its Teeter Plan, the property tax levies, collections, and delinquencies for the District for the most recently completed fiscal year; and
- (vii) top 20 property owners in the District for the then-current fiscal year, as measured by secured assessed valuation, the amount of their respective taxable assessed value, and their percentage of total secured assessed value, if material.

(c) Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the District or related public entities, which have been submitted to the MSRB or to the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the MSRB. The District shall clearly identify each other document so incorporated by reference.

SECTION 6. Reporting of Significant Events.

(a) The District agrees to provide or cause to be provided to the MSRB, in readable PDF or other electronic format as prescribed by the MSRB, notice of the occurrence of any of the following events with respect to the Bonds not later than ten (10) Business Days after the occurrence of the event:

- (i) Principal and interest payment delinquencies.
- (ii) Unscheduled draws on any debt service reserves reflecting financial difficulties.
- (iii) Unscheduled draws on any credit enhancements reflecting financial difficulties.
- (iv) Substitution of or failure to perform by any credit provider.
- (v) Issuance by the Internal Revenue Service of proposed or final determination of taxability or of a Notice of Proposed Issue (IRS Form 5701 TEB);
- (vi) Tender Offers;
- (vii) Defeasances;
- (viii) Rating changes;
- (ix) Bankruptcy, insolvency, receivership or similar event of the obligated person; or
- (x) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of the Financial Obligation of the obligated person which reflect financial difficulties.

(b) The District shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material, not later than ten (10) Business Days after the occurrence of the event:

(i) Unless described in paragraph 6(a)(v) hereof, adverse tax opinions or other material notices or determinations by the Internal Revenue Service with respect to the tax status of the security or other material events affecting the tax status of the security;

(ii) Modifications of rights to security holders;

(iii) Optional, unscheduled or contingent Bond calls;

(iv) Release, substitution or sale of property securing repayment of the securities;

(v) Non-payment related defaults;

(vi) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms;

(vii) Appointment of a successor or additional Paying Agent or Trustee or the change of name of a Paying Agent or Trustee; and

(viii) Incurrence of a Financial Obligation of the obligated person or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders;

(c) The District shall give, or cause to be given, in a timely manner, notice of a failure to provide the annual financial information on or before the date specified in Section 4 hereof, as provided in Section 4(b) hereof.

(d) Whenever the District obtains knowledge of the occurrence of a Listed Event described in Section 6(a) hereof, or determines that knowledge of a Listed Event described in Section 6(b) hereof would be material under applicable federal securities laws, the District shall within ten (10) Business Days of occurrence file a notice of such occurrence with the MSRB in electronic format, accompanied by such identifying information as is prescribed by the MSRB. Notwithstanding the foregoing, notice of the Listed Event described in subsection (b)(iii) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Resolution.

SECTION 7. Termination of Reporting Obligation. The District's obligations under this Disclosure Agreement shall terminate when the District is no longer an obligated person with respect to the Bonds, as provided in the Rule, upon the defeasance, prior redemption or payment in full of all of the Bonds.

SECTION 8. Dissemination Agent. The Superintendent may, from time to time, appoint or engage an alternate or successor Dissemination Agent to assist in carrying out the District's obligations under this Disclosure Agreement, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.

The Dissemination Agent shall be entitled to the protections, limitations from liability, immunities and indemnities provided to the Paying Agent as set forth in the Resolution which are incorporated by reference herein. The Dissemination Agent agrees to perform only those duties of the Dissemination Agent specifically set forth in the Agreement, and no implied duties, covenants or obligations shall be read into this Agreement against the Dissemination Agent.

The Dissemination Agent shall have no duty or obligation to review the Annual Report nor shall the Dissemination Agent be responsible for filing any Annual Report not provided to it by the District in a timely manner in a form suitable for filing. In accepting the appointment under this Agreement, the Dissemination Agent is not acting in a fiduciary capacity to the registered holders or beneficial owners of the Bonds, the District, or any other party or person.

The Dissemination Agent may consult with counsel of its choice and shall be protected in any action taken or not taken by it in accordance with the advice or opinion of such counsel. No provision of this Agreement shall require the Dissemination Agent to risk or advance or expend its own funds or incur any financial liability. The Dissemination Agent shall have the right to resign from its duties as Dissemination Agent under this Agreement upon thirty days' written notice to the District. The Dissemination Agent shall be entitled to compensation for its services as Dissemination Agent and reimbursement for its out-of-pocket expenses, attorney's fees, costs and advances made or incurred in the performance of its duties under this Agreement in accordance with its written fee schedule provided to the District, as such fee schedule may be amended from time to time in writing. The District agrees to indemnify and hold the Dissemination Agent harmless from and against any cost, claim, expense, cost or liability related to or arising from the acceptance of and performance of the duties of the Dissemination Agent hereunder, provided the Dissemination Agent shall not be indemnified to the extent of its willful misconduct or negligence. The obligations of the District under this Section shall survive the termination or discharge of this Agreement and the Bonds.

SECTION 9. Amendment. Notwithstanding any other provision of this Disclosure Agreement, the District may amend this Disclosure Agreement under the following conditions, provided no amendment to this Agreement shall be made that affects the rights, duties or obligations of the Dissemination Agent without its written consent:

(a) The amendment may be made only in connection with a change in circumstances that arises from a change in legal requirements, change in law or change in the identity, nature or status of the obligated person, or type of business conducted;

(b) This Disclosure Agreement, as amended, would have complied with the requirements of the Rule at the time of the primary offering of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment does not materially impair the interests of Holders, as determined either by parties unaffiliated with the District or another obligated person (such as the Bond Counsel) or by the written approval of the Bondholders; provided, that the Annual Report containing the amended operating data or financial information shall explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating data or financial information being provided.

SECTION 10. Additional Information. If the District chooses to include any information from any document or notice of occurrence of a Material Event in addition to that which is specifically required by this Disclosure Agreement, the District shall have no obligation under this Disclosure Agreement to

update such information or to include it in any future disclosure or notice of occurrence of a Designated Material Event.

Nothing in this Disclosure Agreement shall be deemed to prevent the District from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Designated Material Event, in addition to that which is required by this Disclosure Agreement.

SECTION 11. Default. The District shall give notice to the MSRB of any failure to provide the Annual Report when the same is due hereunder, which notice shall be given prior to July 1 of that year. In the event of a failure of the District to comply with any provision of this Disclosure Agreement, any Bondholder may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the District to comply with its obligations under this Disclosure Agreement. A default under this Disclosure Agreement shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Agreement in the event of any failure of the District to comply with this Disclosure Agreement shall be an action to compel performance.

SECTION 12. Beneficiaries. This Disclosure Agreement shall inure solely to the benefit of the District, the Dissemination Agent, the Underwriter and Holders from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 13. Governing Law. This Disclosure Agreement shall be governed by the laws of the State, applicable to contracts made and performed in such State.

Dated: _____, 2019

SAN RAFAEL CITY ELEMENTARY SCHOOL DISTRICT

By: _____
Superintendent

Acceptance of duties as Dissemination Agent:

By: _____

EXHIBIT A

NOTICE TO REPOSITORIES OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: San Rafael City Elementary School District

Name of Issue: \$___ Election of 2015 General Obligation Bonds, Series C

Date of Issuance: _____, 2019

NOTICE IS HEREBY GIVEN that the above-named Issuer has not provided an Annual Report with respect to the above-named Bonds as required by Section 4(a) of the Continuing Disclosure Agreement dated _____, 2019. The Issuer anticipates that the Annual Report will be filed by _____.

Dated: _____

[ISSUER/DISSEMINATION AGENT]

By: _____

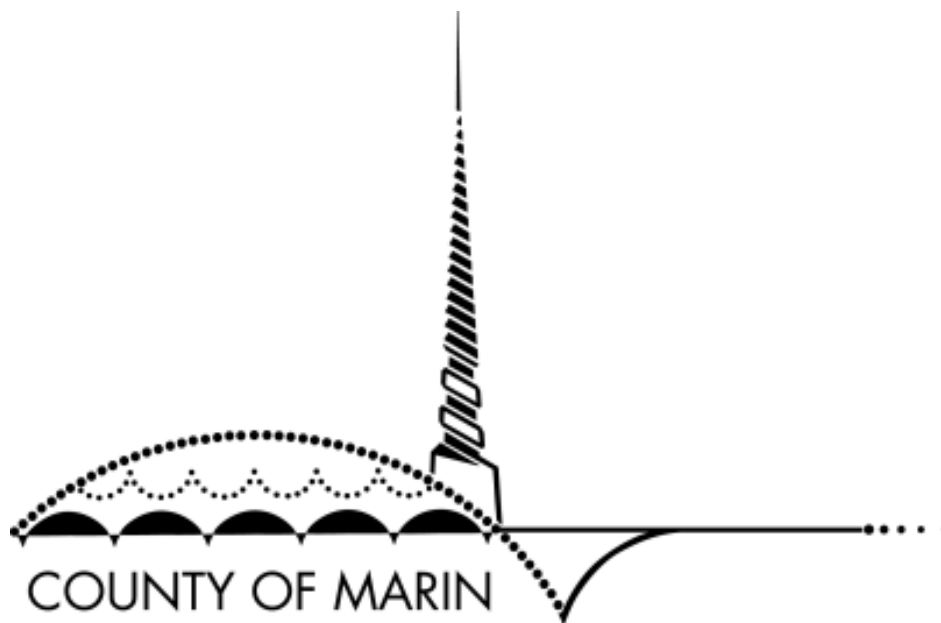
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APPENDIX E

MARIN COUNTY INVESTMENT POLICY STATEMENT

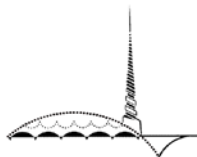
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STATEMENT OF INVESTMENT POLICY



***Department of Finance
Roy Given, Director***

Fiscal Year 2018-2019



COUNTY OF MARIN

STATEMENT OF INVESTMENT POLICY



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Under the authority delegated to the Director of Finance by the Board of Supervisors and in accordance with the California Government Code, the following sets forth the investment policy of the County of Marin:

I. OBJECTIVES:

All funds on deposit in the County Treasury shall be invested in accordance with the California Government Code Sections 53600 et seq. and Sections 53639 et seq. to ensure:

- (a) **Preservation of capital** through high quality investments and by continually evaluating the credit of financial institutions approved for investment transactions, and securities considered and held in safekeeping;
- (b) Maintenance of sufficient **liquidity** to enable the participants and other depositors to meet their operating requirements;
- (c) A **rate of return** consistent with the above objectives.

2. PARTICIPANTS

Participants in the Marin County Pool are defined as Marin County, Marin Public School Agencies, Marin Community College, Marin County Office of Education, districts under the control of the County Board of Supervisors, autonomous/independent districts whose treasurer is the Director of Finance and any other district or agency approved by the Board of Supervisors and the Director of Finance using the County of Marin as their fiscal agent.

- (a) **Statutory participants** are those government agencies within the County of Marin for which the Marin County Treasurer is statutorily designated as the Custodian of Funds.
- (b) **Voluntary participants** are other local agencies that may participate in the Pooled Investment Fund, such as special districts and cities for which the Marin County Treasurer is not statutorily designated as the Custodian of Funds. Participation is subject to approval by the Director of Finance, and in accordance with California Government Code Section 53684.



3. AUTHORIZED PERSONS

Authorized persons for investment purposes include principal staff as designated by the Director of Finance on the Authorized Investor List. Designated Principal Staff shall make all investment decisions. To minimize the risk of disrupting the day to day business activities, Principal Staff shall use separate means of travel to attend training and conferences.

All investment decisions shall be made with the care, skill, prudence and diligence, under the circumstances then prevailing, that a prudent person acting, as a trustee, in a like capacity and familiarity would use in the conduct of funds of a like character and with like aims, to safeguard the principal and maintain the liquidity needs of the participants.

4. BIDS & PURCHASE OF SECURITIES

Prior to the purchase of an investment pursuant to this policy the persons authorized to make investments shall assess the market and market prices using information obtained from available sources including investment services, broker/dealers, and the media. Bids for various investments shall be evaluated considering preservation of capital as the most important factor, liquidity as the second most important factor and thirdly, yield. Investments in commercial paper, bankers acceptances and certificates of deposit for each issuer shall be limited to five percent (5%) of Treasury assets, determined using the Treasury balance at the time of purchase, except that investments in overnight commercial paper shall be limited to seven percent (7%) of Treasury assets for any one issuer. The investment selected for purchase shall be that investment which in the opinion of the purchaser most clearly meets these objectives. All security transactions shall be documented at the time the transaction is consummated.

5. TERM

Maturities of investments in the Marin County Treasury Pool shall be selected based upon liquidity requirements. The maximum remaining term to maturity for an investment shall be three (3) years; except that, subject to the limitations set forth in Sections 53601 et seq. and 53635 et seq. of the California Government Code, the Director of Finance may authorize investments in U.S. Treasury obligations and/or U.S. and local agency obligations with a maximum remaining term to maturity that shall not exceed five (5) years. The weighted average maturity of the investment pool, to be determined at the time of purchase, shall not exceed 540 days to final maturity/call.



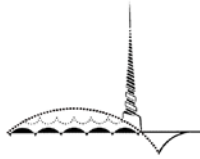
Capital Funds, Construction Funds, or money obtained through the sale of agency surplus property, may be invested by the Director of Finance in specific investments outside of the Pool provided the Director of Finance obtains written approval from the governing board of the County, School District or Special District. No investment shall have a remaining maturity in excess of five (5) years.

Proceeds of Debt Issues set aside for repayment of any County, School District, or Special District financings shall not be invested for a term that exceeds the term set forth in the financing documents.

6. ALLOWED INVESTMENTS

Pursuant to California Government Code Sections 53601 et seq. and 53635 et seq., the County Director of Finance may invest in the following subject to the limitations as set forth:

- (a) **United States Treasury obligations.**
- (b) **United States Agency obligations.**
- (c) **Securities of U.S. Government Agencies & Instrumentalities**
- (d) **State of California Bonds and Registered Warrants.**
- (e) **Bonds, Notes, Warrants** or other evidence of indebtedness of a **local agency** within the State of California.
- (f) **Bankers acceptances** not to exceed one hundred eighty (180) days to maturity or at the time of purchase thirty percent (30%) of the treasury fund balance.
- (g) **Commercial paper** of “prime” quality of the highest letter and numerical rating as provided for by Moody’s Investors Service, Inc., or Standard and Poor’s Corporation, to be chosen from among corporations organized and operating within the United States with assets in excess of \$500,000,000.00 and having an “A” or higher rating for the issuer’s debt, other than commercial paper, as provided for by Moody’s Investors Service or Standard and Poor’s Corporation. Purchases of eligible commercial paper may not exceed two hundred seventy (270) days in maturity and may not exceed forty percent (40%) of the treasury fund balance.
- (h) **Negotiable certificates of deposit** issued by a nationally or state-chartered bank, a state or federal association or by a state-licensed branch of a foreign bank selected on the basis of financial stability and credit rating criteria employed by the County Director of Finance. Negotiable certificates of deposit may not exceed thirty percent (30%) of the treasury fund balance.

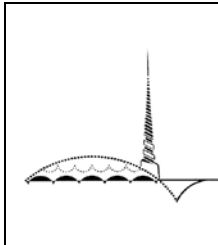


COUNTY OF MARIN

STATEMENT OF INVESTMENT POLICY



- i) **Non-negotiable certificates of deposit (Time Deposits)** with a nationally or state-chartered bank or a state or federal association selected on the basis of financial stability, credit rating and reputation using criteria employed by the County Director of Finance fully collateralized at one hundred ten percent (110%) of market value with U.S. Government Securities, high-grade Municipal Bonds, instruments of federal agencies, including mortgage backed securities at one hundred fifty percent (150%) of market value with promissory notes secured by first deeds of trust upon improved residential real property as provided by the Government Code.
- (j) **Medium-term Notes** rated "A" or better, to be chosen from among corporations with assets in excess of \$500,000,000.00 with a maturity not to exceed two years from the date of purchase. Purchase of eligible medium-term notes may not exceed thirty percent (30%) of the treasury fund balance.
- (k) **Shares of beneficial interest issued by diversified management companies**, which are money market funds investing in securities and obligations as authorized by this investment policy. To be eligible for investment these companies shall attain the highest ranking or the highest letter and numerical rating provided by no less than two nationally recognized statistical rating organizations and have assets under management in excess of \$500,000,000.00. The purchase price may not include any commissions that these companies may charge, and the purchase of shares in any one mutual fund may not exceed ten percent (10%) of the treasury balance and the total invested may not exceed twenty percent (20%) of the treasury balance. Shares of beneficial interest issued by diversified management companies may include shares in investment trusts established under provisions of the California Joint Exercise of Powers Act.
- (l) **Repurchase agreements** on any investment authorized by this investment policy where the term of the agreement does not exceed one year. The market value of securities that underlay a repurchase agreement shall be valued at one hundred two percent (102%) or greater of the funds borrowed against those securities, and the value shall be adjusted daily. The County Director of Finance or designee must approve any collateral substitution by the seller, and any new collateral should be reasonably identical to the original collateral in terms of maturity, yield, quality and liquidity.
- (m) **California State Local Agency Investment Pool (LAIF)** operated by the State Treasurer's office.



COUNTY OF MARIN

STATEMENT OF INVESTMENT POLICY



(n) **Financial Institution Investment Accounts** All funds on deposit with the County shall be managed by the Director of Finance. The Director of Finance may, at his option, at the time of placement, place not more than five percent (5%) of the Treasury assets at the time of investment with a financial institution for the purpose of managing such funds. Securities eligible for purchase by the financial institution are limited to United States Treasury and Agency obligations with a “AAA” credit quality rating, must be held in the County’s name in a third party custody account, may not have a remaining maturity in excess of three (3) years, and the account shall have an average maturity of 1.5 years or less. All security transactions shall be supervised and approved by designated staff on the Authorized Investor List.

Where a percentage limitation is specified for a particular category of investments, that percentage is applicable only at the time of purchase.

7. **PROHIBITED INVESTMENTS**

(a) The County Director of Finance **shall not invest** in any **Derivatives** such as inverse floaters, range notes, or interest only strips that are derived from a pool of mortgages or any security bearing a rate of interest which is not known at the time of purchase.

(b) The County Director of Finance shall not invest any funds in any security that could result in **zero interest accrual** if held to maturity or where there is a risk of loss of principal when held to maturity.

(c) **Reverse repurchase agreements**, securities lending agreements and all other investments that are not specifically allowed by this investment policy are prohibited.

(d) In accordance with Marin County’s Nuclear Freeze Ordinance Measure “A” (Exhibit 1) as approved by the voters on November 4, 1986, the County is prohibited from investing in securities or other obligations of any corporation or business entity which is a **nuclear weapons contractor**.

Furthermore, said corporations or business entities that the County Director of Finance does invest in must file an affidavit as required by Measure “A” Section VI. B certifying that neither it, nor its parent company, affiliates or subsidiaries are nuclear weapons contractors. A copy of each affidavit received shall be sent to the Peace Commission.



8. BROKERS

Broker/dealers shall be selected by the Director of Finance upon recommendation by the Investment Officer or designated principal staff on the Authorized Investor List. Selection of broker/dealers shall be based upon the following criteria: the reputation and financial strength of the company or financial institution and the reputation and expertise of the individuals employed. The Director of Finance shall be prohibited from selecting any broker, brokerage firm, dealer, or securities firm that has, within any 48 consecutive month period following January 1, 1996, made a political contribution in an amount exceeding the limitations contained in Rule G-37 of the Municipal Securities Rulemaking Board, any member of the Board of Supervisors, any member of the governing board of a local agency having funds held in the County Treasury, or any candidate for those offices. The broker/dealers shall be provided with and acknowledge receipt of the County Investment Policy.

9. WITHDRAWALS

No withdrawals from the Marin County Pool shall be made for the purpose of investing and or depositing those funds outside the pool without the prior approval of the Marin County Director of Finance. The Director of Finance shall evaluate each proposed withdrawal to assess the effect the withdrawal will have upon the stability and predictability of the investments in the County Treasury. Approval shall be given unless the withdrawal will adversely affect the interests of the other depositors. Requests for withdrawals for the purpose of investing or depositing funds outside the pool shall be made in writing at least ten (10) business days in advance of the proposed withdrawal date. Notice in writing of at least five (5) business days shall be required for withdrawals in excess of \$250,000.00 for loan repayments, capital expenditures and any expenditure not in the ordinary course of operations.

10. SWAPS

Securities can be swapped for other approved securities with similar maturity schedules to gain higher rates of return. When a swap involves a change in liquidity, future cash needs shall be conservatively estimated.

11. LOSSES

Losses are acceptable on a sale before maturity, and may be taken if the reinvestment proceeds will earn an income flow with a present value higher than the present value of the income flow that would have been generated by the original investment, considering any investment loss or foregoing interest on the original investment.

12. DELIVERY & SAFEKEEPING

Delivery of all securities shall be through a third party custodian. Non-negotiable certificates of deposit and notes of local agencies may be held in the Director of Finance's safe. The County's safekeeping agent shall hold all other securities. No security shall be held in safekeeping by the broker/dealer from whom it was purchased. Settlement payment in a securities transaction will be against delivery only, and a Due Bill or other substitution will not be acceptable. Persons authorized under section three (3) who did not originate the investment transaction shall review all confirmations for conformity with the original transaction. Confirmations resulting from securities purchased under a repurchase agreement shall state the exact and complete nomenclature of the underlying securities purchased.

13. APPORTIONMENT OF INTEREST & COSTS

Interest shall be apportioned to all pool participants quarterly based upon the ratio of the average daily balance of each individual fund to the average daily balance of all funds in the investment pool. The amount of interest apportioned shall be determined using the cash method of accounting whereby interest will be apportioned for the quarter in which it was actually received. The Director of Finance shall deduct from the gross interest received those actual administrative costs relating to the management of the treasury including salaries and other compensation, banking costs, equipment purchased, supplies, costs of information services, audits and any other costs as provided by Section 27013 of the Government Code.

14. CONFLICT OF INTEREST

A member of the county treasury oversight committee, the County Director of Finance or County employees working in the Treasurer's office shall not accept honoraria, gifts, and gratuities from advisors, brokers, dealers, bankers, or other persons with whom the county treasury conducts business, consistent with state law.

15. AUDITS

The County of Marin investment portfolio shall be subject to a process of independent review by the County's external auditors. The County's external auditors shall review the investment portfolio in connection with the annual county audit for compliance with the statement of investment policy pursuant to Government Code Section 27134. The results of the audit shall be reported annually to the Director of Finance and the Marin County Treasury Oversight Committee.

15.1 Compliance Audit: Government Code Section 27134

The Treasury Oversight Committee shall cause an annual audit to be conducted to determine the County Treasury's compliance with Article 6 of the Government Code. This audit may include issues relating to the structure of the investment portfolio and risk



16. REVIEW

The Director of Finance and designated staff will perform a monthly review of the investment function.

17. REPORTS

The Director of Finance shall prepare a monthly report listing all investments in the County Pool as of the last day of the month and a report of the average days to maturity and yield of investments in the County Pool. The Director of Finance shall also prepare a monthly report for all non-pooled investments. These reports shall be distributed to the Marin County Board of Supervisors, Superintendent of Schools, Marin Public School Agencies, Special Districts, non-pooled investors, the County's investment oversight committee, and any other participant upon request.

18. INVESTMENT POLICY

The County Director of Finance shall prepare and submit an annual statement of investment policy to the Board of Supervisors.

19. TREASURY OVERSIGHT COMMITTEE

Consistent with State law the County has established a Treasury Oversight Committee. The Committee includes representatives from the County of Marin, Superintendent of Schools' Office, School Districts and Special Districts. The Committee shall review and monitor the Investment Policy as contained in California Government Code Sections 27130 – 27137.



20. DISASTER /BUSINESS CONTINUITY PLAN

The County of Marin's banking and investment functions are mission critical and as such, the office must have a business continuity plan.

The goal of a disaster/business recovery plan is to protect and account for all funds on deposit with the county treasury and to be able to continue our banking and investment functions for all participants in the event of an occurrence (Earthquake, Fire, Pandemic or other event) which disrupt normal operations. Our plan provides for the ability to perform our banking and investment function at an off-site location under less than optimal conditions and, if needed, even outside our county.

In the event of an occurrence which precludes staff from being able to operate from our office, the attached plan (exhibit 2) will be activated. The plan includes:

- Scope
- Chain of Command
- Continuity Procedure
- Functions and Tasks to be performed
- Equipment and Emergency Packets
- Disaster Assignment
- Off-site locations

Normal processes may be modified in response to an occurrence. However, the county's investment policy shall be strictly followed.



Dated: July 1, 2018

Roy Given
Director of Finance

Reviewed and monitored by Marin Treasury Oversight Committee on
November 5, 2018

Approved by Marin County Board of Supervisors on
December 4, 2018

Attachments:

Exhibit 1 Marin County Nuclear Freeze Ordinance

Exhibit 2 Disaster/Business Continuity Plan

Exhibit 3 Authorized Investor List

MARIN COUNTY NUCLEAR FREEZE ORDINANCE

23.12.030 Prohibition against nuclear weapons, materials, and county contracts and investments.

The county of Marin is declared to be a nuclear-free zone.

(a) No person shall knowingly engage in any activity within the county, the purpose of which is the applied research, development, production, transport, deployment, launching, testing, maintenance or storage of nuclear weapons or components of nuclear weapons. Nor shall any person store, use, transport, or dispose of special nuclear material or nuclear waste within the jurisdiction of the county.

(b) The transportation of nuclear weapons, their fissionable components, and weapons-related nuclear material and wastes through the county on roadways, waterways, or in airspace regulated by preemptive state or federal law, in the interest of public health and safety, is subject to the following restriction:

(1) As to roadways which are within the exclusive jurisdiction of the county, transportation of such materials is prohibited,

(2) As to roadways which are demonstrably within the jurisdiction of the state or federal government, the county board of supervisors shall post as a regular monthly notice, once each month, in a newspaper of general circulation within the county the fullest description possible of any shipment of such material that has occurred that previous month, transported through or across the county by any means of transportation whatsoever.

(c) The county, nor any agent thereof, shall not make any contract with, or investments in, any nuclear weapons contractor.

(d) The county board of supervisors shall adopt a "peace conversion plan," and shall, within ninety days of the enactment of this chapter, establish a county peace conversion commission of not less than three or more than five members, which shall be comprised of volunteers from the community. The purpose of said commission shall be to divest the county, as a government entity, within two years of the adoption of the ordinance codified in this chapter, of all such existing prohibited investments or contracts held by it. Said commission shall:

(1) Conduct studies of existing county contracts and public fund investments with nuclear weapons contractors, and determine in which cases any reasonable alternative contract or investment exists, in a manner consistent with prudent investment policy, and mindful of the intent and purpose of this chapter. The commission shall further make regular reports to the county board of supervisors concerning the progress of said divestiture, listing the book value of remaining investments in nuclear weapons contractors.

(2) Identify those businesses presently existing and operating in the county, and those who have made application to the county, who are nuclear weapons contractors. The commission will be responsible for conducting a timely phase-out of nuclear weapons contractors from the county, and for insuring the smooth conversion of Marin County businesses to alternative work that is more consistent with the public welfare. For this purpose the commission shall solicit testimony from the public.

(Ord. 2924 § 4, 1986)

23.12.040 Exclusions.

Nothing in this chapter shall be construed to prohibit:

(a) Any activity not specifically described in this chapter;

(b) Research in and application of nuclear medicine or other pure research unrelated to nuclear weapons;

(c) Beneficial or peaceful uses of the technology such as smoke detectors, light-emitting watches and clocks, and other consumer products; or

(d) Activities of the federal and state governments that are preempted by existing law.

(Ord. 2924 § 5, 1986)

23.12.050 Notice and enforcement.

(a) The county is directed to install and maintain appropriate signs to be displayed at each ferry terminal, at Gness Field Airport, and on all the major roads leading into the county, at or near the county line, including, but not limited to, the following:

- (1) U. S. Highway 101 (both ends);
- (2) State Highway 1 (both ends);
- (3) State Highway 17;
- (4) State Highway 37;
- (5) Fallon-Two Rock Road;
- (6) Tomales-Petaluma Road;
- (7) Chileno Valley Road;
- (8) Marshall-Petaluma Road;
- (9) Point Reyes-Petaluma Road; identifying Marin as a nuclear-free zone and making reference to this chapter. Further, the county must notify the federal government and other appropriate authorities that this law has been enacted.

(b) Before any further public funds shall be invested by the county in the stock, securities or other obligations of any corporation or business entity, the county board of supervisors shall require that said corporation or business submit to the peace conversion commission an affidavit certifying that neither it, nor its parent company, affiliates or subsidiaries are nuclear weapons contractors.

(c) The county is directed to require of each city incorporated within Marin County that, in addition to any other information deemed necessary by its business license officer, that any application for a business license within a city in the county shall state whether or not said business is a nuclear weapons contractor.

(d) Each violation of this chapter shall be punishable by up to one-year imprisonment and/or a fine of up to five thousand dollars. Each day of violation shall be deemed a separate violation. Residents of Marin shall also have the right to enforce this chapter by appropriate civil actions for declaratory or injunctive relief. Reasonable attorneys' fees in enforcing this chapter shall be awarded as is appropriate.

(Ord. 2924 § 6, 1986)

Chapter 23.13 PEACE CONVERSION COMMISSION

Sections:

[23.13.010 Findings.](#)

[23.13.030 Review of purchases and investments.](#)

[23.13.040 Affidavit required.](#)

[23.13.050 Alternative products and exceptions.](#)

[23.13.060 Designation of nuclear weapons contractors.](#)

[23.13.070 Hearing.](#)

[23.13.080 Emergencies.](#)

23.13.010 Findings.

Chapter 23.12 of this Code was enacted by the voters of the County of Marin by the initiative process. The County of Marin desires to establish procedures for hearings to be conducted by the peace conversion commission, in order to promote and enhance the purpose of chapter 23.12 while safeguarding the constitutional rights of individuals and organizations affected thereby.

(Ord. 2979 § 1, 1988; Ord. 2963 § 1 (part), 1987)

23.13.030 Review of purchases and investments.

The names of any company with which the county contracts, or in which the county treasurer invests, shall be provided to the peace conversion commission. If the commission, on the basis of its review of the names of such companies, determines by majority vote of the commissioners present that any of the companies may be deemed to be a nuclear weapons contractor, the commission shall send any such company a preliminary affidavit. The preliminary

affidavit shall request information adequate for the peace conversion commission to determine whether the company is, at the time it completes the affidavit, per the criteria in Marin County's Nuclear Free Zone Law, a nuclear weapons contractor.

If the company does not provide a reply within forty-five days of the affidavit having been sent to it, or if the company does provide a reply which contains information that the commission determines, by majority vote of the commissioners, that the company is, pursuant to the criteria in Marin County's Nuclear Free Zone Law, a nuclear weapons contractor, then the commission shall provide all county departments which arrange contracts and investments with the name of that company. Thereafter, the county shall refrain from entering into any contracts with, or investments in, the companies deemed to be nuclear weapons contractors, except as otherwise provided in this chapter.

(Ord. 3368 § 1, 2003; Ord. 3205 § 1, 1994; Ord. 3194 § 1, 1994; Ord. 2979 § 3, 1988; Ord. 2963 § 1 (part), 1987)

(Ord. No. 3502, § I, 2008)

23.13.040 Affidavit required.

If county departments have been notified by the peace conversion commission to refrain from contracting with, or investing in, a company, in accordance with section 23.13.030 of this chapter, the county departments shall not thereafter do so without first procuring an affidavit from such company. The affidavit shall request information adequate for the peace conversion commission to determine whether the company is, pursuant to the criteria in Marin County's Nuclear Free Zone Law, at the time it completes the affidavit, a nuclear weapons contractor.

If the company does not provide a reply within forty-five days of the affidavit having been sent to it, or if the company does provide a reply which contains information that the commission determines, by majority vote of the commissioners, shows that the company is, pursuant to the criteria in Marin County's Nuclear Free Zone Law, a nuclear weapons contractor, the county shall not, except as provided for in this chapter arrange to contract with, or invest in that company.

(Ord. 3368 § 2, 2003; Ord. 3290 § 1, 1999; Ord. 3194 § 2, 1994; Ord. 2979 § 4, 1988; Ord. 2963 § 1 (part), 1987)

(Ord. No. 3502, § II, 2008)

23.13.050 Alternative products and exceptions.

(a) Alternative products. If the commission finds that a company is a nuclear weapons contractor, or if the company does not return the prescribed affidavit, but the county desires to proceed with the contract or investment, the county shall request the peace conversion commission to determine whether a reasonable alternative to the proposed product, service or investment is available from a company that has not been deemed to be a nuclear weapons contractor. If the commission determines that no reasonable alternative is available, it will, within twenty days notify the county that it may enter into the contract or investment requested. If the commission does not, within twenty days, act on a department's request, the transaction may be completed. If the commission identifies what it considers to be a reasonable alternative product, service or investment, which is available from a nonnuclear weapons entity, and if such an alternative is also considered reasonable by the county involved, the county shall carry out the transaction with the entity not deemed to be a nuclear weapons contractor. If the county department involved does not consider the product, service or investment provided by the commission-recommended, nonnuclear weapons entity to be a reasonable alternative to that provided by the company deemed to be a nuclear weapons contractor, the county may appeal to the board of supervisors. The decision of the board of supervisors shall be final.

(b) Urgency situations. In the event that a county department considers the need to arrange a transaction to be too urgent to wait for a regularly scheduled meeting of the peace conversion commission, the department may contact the chair or vice chair of the peace conversion commission to request immediate permission to complete a transaction. Under appropriate circumstances of urgency, the chair or vice chair may grant such permission. All such urgency grantings will be reported to the commission at its next regular meeting.

(c) If a contract is required by state or federal law to be let by competitive bidding to the lowest responsive bidder, such contract shall be deemed to have no reasonable alternative without the necessity of applying to the commission for permission to enter into the contract.

(Ord. 3368 § 3, 2003: Ord. 3290 § 2, 1999: Ord. 2963 § 1 (part), 1987)

23.13.060 Designation of nuclear weapons contractors.

All affidavits shall be filed with the peace conversion commission immediately upon receipt, along with a complete description of the transaction. If the commission, or its designated representative, believes that, notwithstanding execution of the affidavit, a contractor, vendor, corporation or business entity is a nuclear weapons contractor, the commission shall, within fifteen working days following receipt of the affidavit or affidavits, notify the director of purchasing or the county treasurer that it challenges the affidavit or affidavits. The notice shall specify the facts and evidence upon which the commission's challenge is premised. The director of purchasing, the county treasurer or the contractor, vendor, corporation or business entity may, within ten days of the notification, request in writing, a hearing before the commission. If a hearing is not requested, the commission's challenge shall be deemed justified and the transaction may not be completed or continued. Failure to request a hearing for any particular transaction shall not be deemed a waiver of the right to request a hearing with respect to any other transaction.

(Ord. 3194 § 3, 1994: Ord. 2979 § 5, 1988: Ord. 2963 § 1 (part), 1987)

23.13.070 Hearing.

The commission shall, upon receipt of a request for hearing, schedule the hearing not later than ten working days thereafter. The party who requests the hearing shall be entitled, as a matter of right, to a continuance of not more than ten working days to allow the party to investigate the commission's data and procure witnesses.

The hearing shall be public and shall be conducted before the commission or a committee thereof, as determined by the commission.

The presiding officer of the commission shall conduct the hearing and determine all questions of evidence and procedure. The hearing shall be conducted and evidence received and considered in accordance with the provisions of Government Code, Sections 11513 and 11514, insofar as they are applicable. The commission shall have the burden of proof and the burden of going forward with evidence.

Within three days following the conclusion of the hearing, the commission shall render a decision and set forth the basis for its decision in writing.

Any person aggrieved by a decision of the commission may appeal its decision to the board of supervisors by filing a written appeal with the clerk of the board within ten working days from the date of rendition of the commission's decision. The board of supervisors shall consider the matter de novo, and its decision shall be final.

(Ord. 2963 § 1 (part), 1987)

23.13.080 Emergencies.

The provisions of this chapter shall not apply to contracts which involve essential products during an emergency which poses an immediate threat to life, public safety or property.

(Ord. 2979 § 6, 1988: Ord. 2963 § 1 (part), 1987)



Scope

The County of Marin's banking and investment functions are mission critical. As such, the Treasurer's office must have a Disaster/Business Continuity Plan in place. In the event we are unable to operate from our office, the plan shall be activated. Periodically, the plan shall be tested.

The plan's goal is to protect and account for all funds on deposit with the county and to be able to continue our banking and investment functions for all participants in the event of occurrence (earthquake, fire, pandemic, or other event) which disrupts normal operations.

Chain of Command

The chain of command shall be in the order of "authorized persons" as identified in the Statement of Investment Policy, item 3.

Continuity Procedure

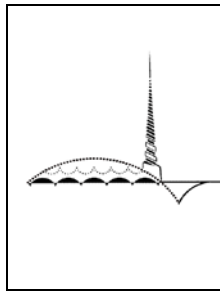
In the event we are unable to conduct normal business operations, the authorized persons shall interact with one another by home phone, email or cell to decide on the alternate location. If unable to contact one another, the authorized persons shall through the county's office of emergency services establish contact with one another.

Functions & Tasks to be Performed

Recognizing we may be operating in less than optimal conditions, the primary functions are to protect and continue to account for all funds on deposit with the county. While normal processes may be modified, the investment policy shall be strictly followed.

Tasks to be performed include:

- ◆ Daily cash work up
- ◆ Investment of maturing securities and any daily deposits after making an allowance for checks/wires expected to clear
- ◆ Daily cash and bank reconciliation
- ◆ For deposits, the treasurer's office will notify county departments, special districts and schools of any changes to their deposit location. Deposits to any account other than those established by the treasurer's office are prohibited.
- ◆ Disbursement activity will be coordinated with the County Director of Finance



COUNTY OF MARIN

DEPARTMENT OF FINANCE DISASTER RECOVERY/BUSINESS CONTINUITY PLAN BANKING AND INVESTMENT FUNCTIONS



Equipment and Emergency Packets

The Authorized Investor List shall designate authorized staff to have the following equipment such that either of them may carry out the plan. In the event none of the authorized persons are able to respond, the county's office of Emergency Services shall have a copy of this plan in a secured location within their office. All policies and procedures of this plan shall be provided to the County Administrator and County Director of Finance.

The following equipment and items for the emergency packets are:

- ◆ Laptop with wi-fi connectivity
- ◆ All software that is currently in use shall be loaded on each laptop and be set up for remote access.
- ◆ Copy of the Investment Policy and the Disaster/Continuity Recovery Plan
- ◆ Updated monthly report of investments
- ◆ Sign on instructions to access the county's financial accounting system, online banking and securities safekeeping
- ◆ Listing of the home phones and addresses, cell, email addresses of the "authorized persons" and treasury staff. Listings shall also include the County Administrator, County Director of Finance, County Counsel and the Office of Emergency Services.
- ◆ Bank, Authorized Broker/Dealers, Bloomberg and Security Safekeeping names, contact numbers including fax and addresses
- ◆ All district, county and school bank signature cards
- ◆ Contact names, numbers, email and addresses of each agency whose funds are held within the county.
- ◆ Emergency check stock will be housed in the Office of Emergency Services located at 1600 Los Gamos Drive (50 checks)*



Disaster Assignment

The “authorized persons” in the treasurer’s office including support staff are to be considered official Disaster workers and are assigned to support our Disaster/Business Recovery Plan. Each shall have on their possession their County of Marin Identification Card.

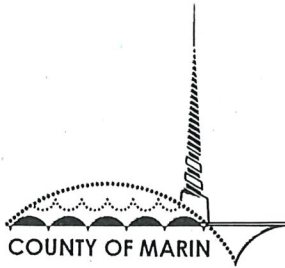
The level of disruption and assigned work location will be determined by the Director of Finance, or those individuals indicated on the Authorized Investor List. All related costs shall be absorbed by the Treasurer’s office and reimbursed pursuant to Government section 27013.

In all cases, the safety of treasury personnel is paramount. In no event should our alternate location or alternate procedure be employed if doing such would put an individual in danger.

* Emergency checks are issued from a separate account which is linked to the County’s main account. These checks are to be used only if this plan is activated and the county is unable to issue payments. Authorized signers for these checks are designated on the Deposit Account Documentation Signature Card and include the Director of Finance, those individuals authorized under the Authorized Investor List and the County Administrator. In the event that check stock cannot be accessed, electronic payments through the County’s banking services can be originated.

Failing the ability to operate from our office, our operations will move in this order of priority:

- ◆ Location determined by the County Office of Emergency Services or County Administrator
- ◆ A bank operation center as authorized by our Global Banking Client Manager (which may be reside outside the County Marin)



TREASURER

DIVISION OF THE DEPARTMENT OF FINANCE

AUTHORIZED INVESTOR LIST COUNTY OF MARIN

FY 2018-2019

Effective: Oct 1, 2018

Investment Purposes:

1. To make investment decisions
2. To recommend brokers
3. To perform a review of the investment function

Authorized Persons:

Authorized to make investment decisions for with a maturity of up to five years:

- Roy Given * Director of Finance

Authorized to make investment decisions for with a maturity of up to three years:

- Karen Shaw * Division Chief, Finance
- Mina Martinovich Assistant Director of Finance

Authorized to make investment decisions for short term investments with a maturity of up to six months (180) days:

- Sandra Arebalo * Senior Accountant –Treasury

Authorized to make investment decisions for short term investments with a maturity of up to ninety (90) days:

- Anu Bagchi Division Chief, Accounting

**Authorized for equipment and emergency packets as defined under the Disaster/Business Continuity Plan*

Approved:

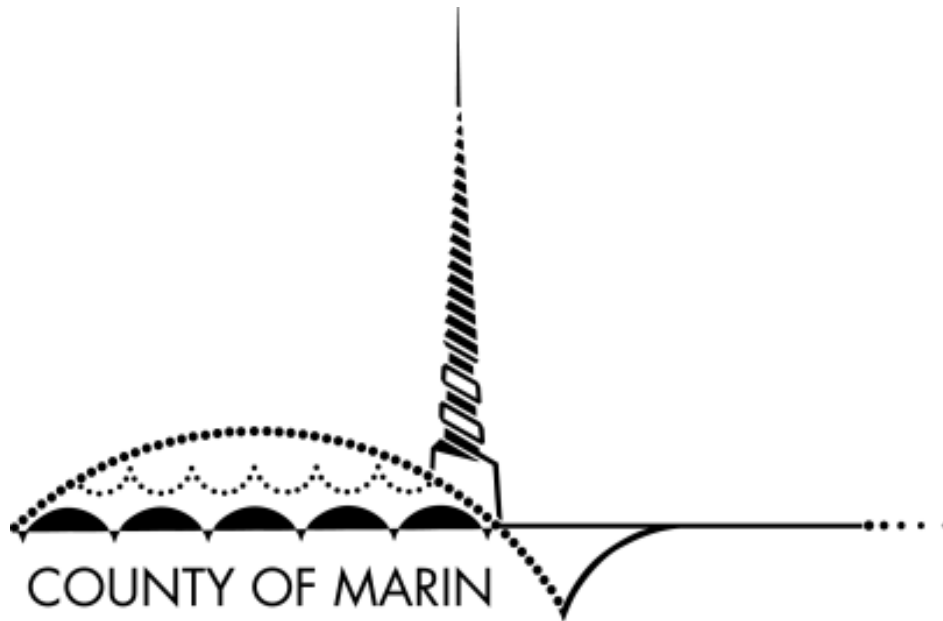
 10/30/18

Roy Given

Date

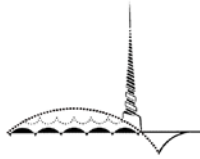
Director of Finance

MARIN COUNTY LONG-TERM INVESTMENT POOL
STATEMENT OF INVESTMENT POLICY



Department of Finance
Roy Given, Director

Fiscal Year 2018-2019



COUNTY OF MARIN

LONG-TERM INVESTMENT POOL

STATEMENT OF INVESTMENT POLICY



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Under the authority delegated to the Director of Finance by the Board of Supervisors and in accordance with the California Government Code, the following sets forth the investment policy of the County of Marin Long-Term Investment Pool:

I. OBJECTIVES:

All funds on deposit in the Marin County Long-Term Investment Pool shall be invested in accordance with the California Government Code Sections 53600 et seq. and Sections 53639 et seq. to ensure:

- (a) **Preservation of capital** through high quality investments and by continually evaluating the credit of financial institutions approved for investment transactions, and securities considered and held in safekeeping;
- (b) Maintenance of sufficient **liquidity** to enable the participants and other depositors to meet their operating requirements that may be reasonably anticipated; and
- (c) Attaining a market **rate of return** throughout budgetary and economic cycles, consistent with the above objectives.

2. PARTICIPANT

The participant in the Marin County Long-Term Investment Pool is the Marin County General Fund.

3. AUTHORIZED PERSONS

Authorized persons for investment purposes include principal staff as designated by the Director of Finance on the Authorized Investor List. Designated Principal Staff shall make all investment decisions. To minimize the risk of disrupting the day-to-day business activities, Principal Staff shall use separate means of travel to attend training and conferences.

All investment decisions shall be made with the care, skill, prudence and diligence, under the circumstances then prevailing, that a prudent person acting, as a trustee, in a like capacity and familiarity would use in the conduct of funds of a like character and with like aims, to safeguard the principal and maintain the liquidity needs of the participant.



4. INVESTMENTS

Prior to investing pursuant to this policy the persons authorized to make investments shall assess the market and market pricing information obtained from available sources and the media. Investments shall be evaluated considering preservation of capital as the most important factor, liquidity as the second most important factor, and thirdly, yield. Any investment selected shall be that investment which in the opinion of the purchaser most clearly meets these objectives. All transactions shall be documented at the time the transaction is consummated.

5. TERM

Pursuant to California Government Code Section 53601, where this section does not specify a limitation on the term or remaining maturity at the time of the investment, no investment shall be made in any security that at the time of the investment has a term remaining to maturity in excess of five years, unless the legislative body has granted express authority to make that investment either specifically or as a part of an investment program approved by the legislative body no less than three months prior to the investment. The approval of this Long Term Investment Policy on an annual basis by the Legislative Board (Marin County Board of Supervisors) authorizes investments of no more than 10 years for bonds, notes, warrants, or other evidences of indebtedness of a local agency within the County of Marin, including bonds or notes payable solely out of the revenues from a revenue-producing property owned, controlled, or operated by the County, or by a department, board, agency, or authority of the County.

6. ALLOWED INVESTMENTS

Pursuant to California Government Code Sections 53601 et seq. and 53635 et seq., the County Director of Finance may directly purchase the following, subject to the limitations as set forth:

Bonds, Notes, Warrants or other evidence of indebtedness of a **local agency** within the County of Marin, California.

The interest rate of any indebtedness pursuant to the preceding paragraph shall be based on the key rate of Prime plus 1 percent as determined by Bloomberg on the date the Department of Finance approves the purchase of the indebtedness.



7. APPORTIONMENT OF INTEREST & COSTS

Interest shall be apportioned to the General Fund annually based upon the ratio of the average daily balance of each individual fund to the average daily balance of all funds in the investment pool. The amount of interest apportioned shall be determined using the cash method of accounting, whereby interest will be apportioned for the year in which it was actually received. The Director of Finance shall deduct from the gross interest received those actual administrative costs relating to the management of the treasury including salaries and other compensation, banking costs, equipment purchased, supplies, costs of information services, audits and any other costs as provided by Section 27013 of the Government Code.

8. CONFLICT OF INTEREST

The Director of Finance and County employees working in the Treasurer’s office shall not accept honoraria, gifts, and gratuities from advisors, brokers, dealers, bankers, or other person with whom the County Treasury conducts business, that are in violation of *state* law.

9. AUDITS

The County of Marin investment portfolio, which includes both the County of Marin investment pool and the Long-Term investment pool, shall be subject to a process of independent review by the County’s external auditors. Such audit will include tests deemed appropriate by the auditor pursuant to Government Code Section 27134. The results of the audit shall be reported annually to the Director of Finance and the Board of Supervisors.

10. REVIEW

The Director of Finance and designated staff will perform a monthly review of the investment function.

11. REPORTS

The Director of Finance shall prepare an annual report, listing all investments in the County Pool as of the last day of the fiscal year and a report of the average days to maturity and yield of investments in the County of Marin Long Term Investment Pool.

| | | |
|---|---|---|
|  | COUNTY OF MARIN LONG-TERM INVESTMENT POOL STATEMENT OF INVESTMENT POLICY |  |
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12. INVESTMENT POLICY

The Director of Finance shall prepare and submit an annual statement of investment policy to the Board of Supervisors.

APPENDIX F

BOOK-ENTRY ONLY SYSTEM

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy or completeness thereof. The District cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Bonds, (b) Bonds representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) prepayment or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission and the current "Procedure" of DTC to be followed in dealing with DTC Participants are on file with DTC.

General

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond will be issued for each maturity of the Bonds, in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org. *The foregoing internet addresses are included for reference only, and the information on these internet sites is not incorporated by reference herein.*

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District (or the Paying Agent on behalf thereof) as soon as possible after the Record Date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the Record Date (identified in a listing attached to the Omnibus Proxy).

Principal, premium, if any, and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, Paying Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, premium, if any, and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the District or Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bonds are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). Discontinuance of use of the system of book-entry transfers through DTC may require the approval of DTC Participants under DTC's operational arrangements. In that event, printed certificates for the Bonds will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

Discontinuation of Book-Entry Only System; Payment to Beneficial Owners

In the event that the book-entry system described above is no longer used with respect to the Bonds, the following provisions will govern the payment, transfer and exchange of the Bonds.

The principal of the Bonds and any premium and interest upon the redemption thereof prior to the maturity will be payable in lawful money of the United States of America upon presentation and surrender of the Bonds at the office of the Paying Agent, initially located in St. Paul, Minnesota. Interest on the Bonds will be paid by the Paying Agent by check or draft mailed to the person whose name appears on the registration books of the Paying Agent as the registered owner, and to that person's address appearing on the registration books as of the close of business on the Record Date. At the written request of any registered owner of at least \$1,000,000 in aggregate principal, payments shall be wired to a bank and account number on file with the Paying Agent as of the Record Date.

Any Bond may be exchanged for Bonds of any authorized denomination upon presentation and surrender at the office of the Paying Agent, initially located in St. Paul, Minnesota, together with a request for exchange signed by the registered owner or by a person legally empowered to do so in a form satisfactory to the Paying Agent. A Bond may be transferred only on the Bond registration books upon presentation and surrender of the Bond at such office of the Paying Agent together with an assignment executed by the registered owner or by a person legally empowered to do so in a form satisfactory to the Paying Agent. Upon exchange or transfer, the Paying Agent shall complete, authenticate and deliver a new Bond or Bonds of any authorized denomination or denominations requested by the owner equal in the aggregate to the unmaturing principal amount of the Bond surrendered and bearing interest at the same rate and maturing on the same date.

Neither the District nor the Paying Agent will be required to exchange or transfer any Bond during the period from the Record Date through the next Interest Payment Date.